

The Senate

Foreign Affairs, Defence and Trade
References Committee

Volume II

Security challenges facing
Papua New Guinea and the island states
of the southwest Pacific

February 2010

© Commonwealth of Australia 2010

ISBN 978-1-74229-232-8

Printed by the Senate Printing Unit, Parliament House, Canberra.

Members of the committee

Core members

Senator Russell Trood, LP, QLD (Deputy Chair to 13 May 2009, Chair from 14 May 2009)

Senator Mark Bishop, ALP, WA (Chair to 13 May 2009, Deputy Chair from 14 May 2009)

Senator David Feeney, ALP, VIC (from 1 July 2008 to 13 May 2009)

Senator the Hon Alan Ferguson, LP, SA (from 16 October 2008)

Senator Michael Forshaw, ALP, NSW

Senator Helen Kroger, LP, VIC (from 1 July 2008)

Senator Scott Ludlam, AG, WA (from 4 September 2008)

Senator Anne McEwen, ALP, SA (until 13 May 2009)

Former Members

Senator John Hogg, ALP, QLD (until 30 June 2008)

Senator the Hon Sandy Macdonald, NATS, NSW (until 30 June 2008)

Secretariat

Dr Kathleen Dermody, Committee Secretary

Dr Timothy Kendall, Principal Research Officer

Ms Erja Vanhalakka-Stephenson, Senior Research Officer

Ms Leah Horsfall, Senior Research Officer (Graduate Program)

Ms Pamela Corrigan, Research Officer

Ms Angela Lancsar, Executive Assistant

Senate Foreign Affairs, Defence and Trade Committee

Department of the Senate

PO Box 6100

Parliament House

Canberra ACT 2600

Australia

Phone: + 61 2 6277 3535

Fax: + 61 2 6277 5818

Email: fadt.sen@aph.gov.au

Internet: www.aph.gov.au/Senate/committee/fadt_ctte/index.htm

Table of contents

Members of the committee	iii
Acronyms and abbreviations	vii
Executive summary	ix
CHAPTER 1	
INTRODUCTION AND CONDUCT OF INQUIRY	1
Referral of inquiry	1
Terms of reference	1
Conduct of inquiry	2
Relationship to Volume I	2
Terminology	2
Previous inquiries	4
Structure of volume	4
Acknowledgments	4
CHAPTER 2	
LAW AND ORDER ACROSS THE PACIFIC	5
Economic performance and domestic security	5
Unemployment	7
Inter-ethnic conflict	10
Land tenure	13
Weapons control	14
Gender inequality and violence against women	16
Political systems	19
Volatility of Pacific island states	20
Conclusion	21
CHAPTER 3	
BUILDING LAW ENFORCEMENT CAPACITY IN PACIFIC ISLAND STATES	23
Policing capability across the Pacific	23
Regional efforts to improve law and order	26
Australian efforts to improve law and order	27
Law and justice sector	32
Capacity building in the justice sector	35
Policy coherence	37
CHAPTER 4	
RESPONDING TO LAW AND ORDER EMERGENCIES	39
Rapid breakdown in law and order	39
Regional efforts to manage crises	40
Fiji	42
RAMSI	43

The Australian Defence Force's role	46
Building regional policing capacity	48
CHAPTER 5	
TRANSNATIONAL CRIME	53
Unauthorised fishing	55
Smuggling and transshipment of illegal goods	59
External donors	63
CHAPTER 6	
CAPACITY TO POLICE BORDERS	67
Border management capability	67
Regional efforts to enhance fisheries compliance	70
Australia's efforts to enhance fisheries compliance	72
Defence Cooperation Program	73
Improving maritime surveillance	80
Efforts to combat smuggling	82
CHAPTER 7	
ADDRESSING COMPLEX CRIME	85
Anti-money laundering and counter-financing of terrorism	86
Pacific Transnational Crime Network	89
CHAPTER 8	
VULNERABILITY TO NATURAL DISASTERS AND THE POTENTIAL IMPACTS OF CLIMATE CHANGE	93
Responding to natural disasters	94
Developing an integrated response capacity	96
Potential impacts of climate change	100
Australian responses to climate change	106
CHAPTER 9	
CONCLUSION—PARTNERSHIPS FOR SECURITY	109
APPENDICIES	
Appendix 1—Public submissions	113
Appendix 2—Public hearings and witnesses	117
Appendix 3—Additional information, tabled documents and answers to questions on notice	123