TERMS OF REFERENCE

On 26 June 1997 the Senate referred the following matter to the Committee for inquiry and report by 1 July 1998:

Australia in relation to Asia Pacific Economic Cooperation (APEC) with particular reference to:

- (a) APEC's progress towards Australia's economic, trade and regional objectives and the domestic implications;
- (b) the benefits of 'open regionalisation' versus a free trade bloc;
- (c) the importance to APEC of subregional groupings including the Association of South East Asian Nations (ASEAN), North American Free Trade Area (NAFTA), Asia Europe Meeting (ASEM), East Asia Economic Caucus (EAEC) and Australia-New Zealand Closer Economic Relations Agreement (CER); and
- (d) future directions of APEC.

TABLE OF CONTENTS

Membership of the Committee	iii
Secretariat	iii
Terms of reference	v
Table of contents	vii
Abbreviations and acronyms	xi
Recommendations	xv
CHAPTER 1	1
Introduction	
Establishment of the inquiry	1
Conduct of the inquiry	1
Scope of the inquiry	1
Asian economic crisis	2
Acknowledgements	3
CHAPTER 2	5
Asia Pacific Economic Cooperation: from idea to 2020 vision	
The concept of Asia Pacific cooperation	5
Canberra, 1989—APEC is born	9
1990—Reaffirmation of APEC's general principles	
and objectives	10
1991—APEC: 'an international personality'	11
1992—in search of a vision	12
1993—the Leaders' Summit and political horsepower	14
1994—the 2020 Vision: the Bogor Declaration	18
1995—drawing up the template: the Osaka Agenda	21
1996—the Manila Action Plan: APEC means business	25
1997—Vancouver: attempts to achieve Early Voluntary	
Sectoral Liberalisation (EVSL)	29
1998—year of opportunity postponed	33
1999—addressing practicalities	39

CHAPTER 3		
Structure and membership of APEC		
Introduction		
Leaders' meetings		
Ministerial meetings	45	
Senior Officials' meetings	46	
Committees	46	
Working groups	48	
APEC secretariat	51	
APEC Business Advisory Council	51	
Eminent Persons Group		
Membership of APEC	52	
CHAPTER 4	61	
CHAPTER 4	01	
Trade and investment liberalisation	61	
Progress and implementation of Action Plans	65	
Tariffs	71	
Non-tariff barriers	76	
Services	79	
Investment	84	
Subsidies	88	
Summary	90	
Open regionalism	91	
CHAPTER 5	99	
Trade liberalisation—the winners and losers	99	
Making APEC work for the community: opening up debate		
APEC parellel peoples fora	106	
Conclusion	111	

CHAPTER 6		
Trade and investment facilitation—the costs of doing business		
Trade facilitation—second pillar of APEC's agenda The successes—small but significant steps		
		The difficult sectors—marking time
Expanding opportunities	137	
CHAPTER 7	139	
Trade and investment facilitation—challenges ahead for Australia		
and APEC		
Introduction		
Recommendation	143	
Trade and investment facilitation—a partnership between		
government and business	145	
Australia's role in trade facilitation	152	
Trade facilitation—building a sense of community	155	
Recommendation	155	
CHAPTER 8	157	
Development cooperation: side track or central to APEC's future?		
Introduction	157	
Why Ecotech is not aid	158	
Development cooperation: future directions for APEC	158	
Distilling the agendas: development cooperation under APEC	159	
The evolution of Ecotech	162	
'Designed to Deal with Diversity': APEC after Subic	164	
Building private/public sector partnerships through Ecotech	173	
Australia's foreign policy approaches to development		
cooperation under APEC	175	
Conclusion	178	
Recommendation	179	

CHAPTER 9	181
Subregional groupings—stepping stones or stumbing blocks?	
Overview of regional trading groups	181
Regional trading groups—stumbling blocks? APEC—part of the global trading system	
SRTA linkages	208
Recommendation	219
Conclusion	219
CHAPTER 10	221
Australia and APEC	
Australia—not an isolated island	221
PBEC and PECC—the second track	229
Recommendations	233
Public education	234
APPENDICES	
Appendix 1	239
Submissions	
Appendix 2	243
Witnesses who appeared before the Committee at public hearings	
Appendix 3	249
APEC non-binding investment principles, Jakarta, November 1994	
Appendix 4	253
Trade facilitation issues	
Appendix 5	255
Annex A: APEC trade facilitation achievements	
Appendix 6	257
The Asia Pacific Legal Metrology Forum, and	
The Asia Pacific Laboratory Accreditation Cooperation	