Terms of Reference

- 1 The principles of the Government's higher education package.
- 2 The effect of these proposals upon sustainability, quality, equity and diversity in teaching and research at universities, with particular reference to:
 - The financial impact on students, including merit selection, income support and international comparisons,
 - The financial impact on universities, including the impact of the Commonwealth Grants Scheme, the differential impact of fee deregulation, the expansion of full fee places and comparable international levels of government investment, and
 - The provision of fully funded university places, including provision for labour market needs, skill shortages and regional equity, and the impact of the 'learning entitlement'.
- 3 The implications of such proposals on the sustainability of research and research training in public research agencies.
- 4 The effect of this package on the relationship between the Commonwealth, the States and universities, including issues of institutional autonomy, governance, academic freedom and industrial relations.
- 5 Alternative policy and funding options for the higher education and public research sectors.

Table of Contents

MEMBERSHIP OF COMMITTEE	iii
TERMS OF REFERENCE	v
RECOMMENDATIONS	ix
FOREWORD	xix
CHAPTER ONE	1
INTRODUCTION	1
Characteristics of the inquiry	1
Overview of policy	
Issues of contention	11
Conclusion	22
CHAPTER TWO	23
SHIFTING THE COSTS OF HIGHER EDUCATION	23
The decline of indexation	24
The call for adequate indexation	27
The Commonwealth's contribution: the Commonwealth Grants Scheme	33
Changes to the Higher Education Contribution Scheme (HECS)	
No growth in places and reallocation of marginally funded places	
HECS – HELP	
Equity issues	
Conclusion	68
CHAPTER THREE	69
UNIVERSITY GOVERNANCE AND MANAGEMENT ISSUES	69
Funding agreements: ministerial discretion and micro-management	72
University governance	82
CHAPTER FOUR	91
PRECIPITATING INDUSTRIAL CONFLICT	91
Real industrial relations issues	101
Conclusion	104

CHAPTER FIVE	105
STUDENT PARTICIPATION IN STUDENT ORGANISATIONS	105
What student organisations are about	106
Financial costs of ending automatic fees	
Conclusion	116
CONCLUSION	117
GOVERNMENT SENATORS' REPORT	119
AUSTRALIAN DEMOCRATS' SUPPLEMENTARY REPORT	133
AUSTRALIAN GREENS' REPORT	143
APPENDIX 1	155
LIST OF SUBMISSIONS	155
APPENDIX 2	177
HEARING AND WITNESSES	177
APPENDIX 3	185
TABLED DOCUMENTS AND	
ANSWERS TO QUESTIONS ON NOTICE	185