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MEETING OF SENATE
The Senate met at 9.30 am. The President (Senator the Honourable Alan Ferguson) took the chair and read prayers.

GOVERNMENT DOCUMENTS
The following government documents were tabled:

CONSIDERATION OF LEGISLATION
The Minister for Community Services (Senator Scullion), at the request of the Minister for Fisheries, Forestry and Conservation (Senator Abetz) and pursuant to notice, moved government business notice of motion no. 1—That the provisions of paragraphs (5) to (8) of standing order 111 not apply to the Quarantine Amendment (Commission of Inquiry) Bill 2007, allowing it to be considered during this period of sittings.
Question put and passed.

COMMONWEALTH ELECTORAL AMENDMENT (DEMOCRATIC PLEBISCITES) BILL 2007
A message from the House of Representatives was reported transmitting for the concurrence of the Senate the following bill:
The Minister for Community Services (Senator Scullion) moved—That this bill may proceed without formalities and be now read a first time.
Question put and passed.
Bill read a first time.
Senator Scullion moved—That this bill be now read a second time.
Debate ensued.
Senator Lundy moved the following amendment:
At the end of the motion, add “but the Senate:
(a) expresses its support for a referendum to extend constitutional recognition to local government in recognition of the essential role it plays in the governance of Australia; and
(b) notes that the Australian Labor Party believes communities are entitled to express a view on the location of 25 nuclear power plants and the nuclear waste facilities that the Howard Government wants to impose on the Australian community”.
Debate ensued.
At 12.45 pm: Debate was interrupted while Senator Forshaw was speaking.

MATTERS OF PUBLIC INTEREST
Matters of public interest were discussed.
Suspension of sitting: On the motion of the Parliamentary Secretary to the Minister for Health and Ageing (Senator Mason) the sitting of the Senate was suspended at 1.57 pm till 2 pm.

At 2 pm—

6 QUESTIONS
Questions without notice were answered.

7 ANSWERS TO QUESTIONS
Senator Conroy moved—That the Senate take note of the answers given by ministers to questions without notice asked today.
Debate ensued.
Question put and passed.

8 IMMIGRATION—DEPORTATION OF A CHINESE NATIONAL—ANSWER TO QUESTION
Senator Bartlett moved—That the Senate take note of the answer given by the Minister for Human Services (Senator Ellison) to a question without notice asked by Senator Bartlett today relating to immigration and the deportation of a Chinese national.
Question put and passed.

9 PETITIONS
The following 2 petitions, lodged with the Clerk by Senator Bartlett, were received:
From 106 petitioners, requesting that the Senate take action to implement necessary reforms to the Migration Act 1958 to ensure proper independent oversight of the use of ministerial powers and to provide adequate protections against politically motivated decisions, violations of natural justice, due process and the presumption of innocence.
From 31 petitioners, requesting that the Senate support the Defence Amendment (Parliamentary approval for Australian involvement in overseas conflicts) Bill 2003 [2004].

10 NOTICES
Senator Bartlett: To move on the next day of sitting—That the Senate—
(a) notes that the week beginning 2 September 2007 was National Child Protection Week;
(b) urges all levels of government to commit to making the prevention of all forms of child abuse a priority; and
(c) urges the Government to:
(i) take the lead with a national strategy into child protection involving all levels of government and child protection organisations across Australia,
(ii) establish a national office for children and young people overseen by a national commissioner for children, and
(iii) incorporate the United Nations Convention on the Rights of the Child into Australian law. (general business notice of motion no. 897)
Senator Bartlett: To move on the next day of sitting—That the following bill be introduced: A Bill for an Act to provide for ex gratia payments to be made to the stolen generation of Aboriginal children, and for related purposes. Stolen Generation Compensation Bill 2007. (general business notice of motion no. 898)

The Leader of the Australian Democrats (Senator Allison): To move on the next day of sitting—That the Senate—

(a) notes that California, Washington, Oregon, Arizona, New Mexico and British Columbia, as part of North America’s Western Climate Initiative, have:
   (i) agreed to cut greenhouse gas emissions by 15 per cent by 2020, and
   (ii) committed to designing an emissions cap and trade scheme by August 2008;
(b) congratulates the leaders of these states and this province for taking action rather than waiting for the federal administration to deal with this serious threat to the environment and economy of the United States of America; and
(c) urges Australian state premiers to do likewise, but to aim for a 20 per cent reduction by 2020. (general business notice of motion no. 899)

Senator Carr: To move on the next day of sitting—That the Senate—

(a) acknowledges the critical place of manufacturing in the Australian economy, particularly its contribution to business research and development, innovation and exports;
(b) understands that innovation is the key to enabling Australia’s manufacturing sector to compete in a challenging and rapidly evolving international marketplace;
(c) condemns the Howard Government for its failure to sustain the high rates of growth in manufacturing exports and research and development achieved under the former Labor Government; and
(d) calls on the Howard Government to show leadership on this critical issue, end the blame game and work with the states and territories, industry and the research community to build a comprehensive national innovation system in Australia. (general business notice of motion no. 900)

The Parliamentary Secretary to the Minister for Finance and Administration (Senator Colbeck): To move on the next day of sitting—That the following bill be introduced: A Bill for an Act to amend legislation relating to lands acquisition, and for related purposes. Lands Acquisition Legislation Amendment Bill 2007.

The Minister for Communications, Information Technology and the Arts (Senator Coonan): To move on the next day of sitting—That the following bill be introduced: A Bill for an Act to amend the law relating to communications, and for related purposes. Communications Legislation Amendment (Miscellaneous Measures) Bill 2007.

The Minister for Fisheries, Forestry and Conservation (Senator Abetz): To move on the next day of sitting—That—

(a) the government business orders of the day relating to the Tax Laws Amendment (2007 Measures No. 4) Bill 2007 and two related bills and the Tax Laws Amendment (2007 Measures No. 5) Bill 2007 may be taken together for their remaining stages; and
(b) the government business orders of the day relating to the Judges’ Pensions Amendment Bill 2007 and the Federal Magistrates Amendment (Disability and Death Benefits) Bill 2007 may be taken together for their remaining stages.
Senator Nettle: To move on the next day of sitting—That the Senate—

(a) notes that:

(i) the New South Wales Government is openly canvassing the privatisation of its electricity industry, despite going to successive elections with a promise to keep the industry in public hands,

(ii) electricity generation is responsible for 37 per cent of greenhouse gas emissions from New South Wales,

(iii) public utilities in New South Wales employ 24 000 people,

(iv) privatisation of the New South Wales electricity industry will have serious, irreversible and negative effects on Australia’s response to climate change, employment in regional Australia and government revenue, and

(v) the New South Wales Government was forced to abandon its plan to privatising the Snowy Mountains Scheme by a concerted community campaign; and

(b) calls on the New South Wales Government to also abandon its support for privatising the electricity industry either by sale or lease. (general business notice of motion no. 901)

11 SELECTION OF BILLS—STANDING COMMITTEE—REPORT NO. 15 OF 2007

The Chair of the Selection of Bills Committee (Senator Parry) tabled the following report:

SELECTION OF BILLS COMMITTEE
REPORT NO. 15 OF 2007

1. The committee met in private session on Tuesday, 11 September 2007 at 4.55 pm.


3. The committee resolved to recommend—That the following bills not be referred to committees:

Families, Community Services and Indigenous Affairs Legislation Amendment (Child Disability Assistance) Bill 2007

The committee recommends accordingly.

4. The committee deferred consideration of the following bill to its next meeting:


Stephen Parry
Chair
12 September 2007.

Senator Parry moved—That the report be adopted.

Question put and passed.
POSTPONEMENTS
The following items of business were postponed:

Business of the Senate notice of motion no. 1 standing in the name of Senator Milne for today, proposing the reference of a matter to the Environment, Communications, Information Technology and the Arts Committee, postponed till 13 September 2007.

General business notice of motion no. 884 standing in the name of Senator Bartlett for today, relating to the Tarkine wilderness in Tasmania, postponed till 13 September 2007.

FOREIGN AFFAIRS, DEFENCE AND TRADE—STANDING COMMITTEE—EXTENSION OF TIME TO REPORT
Senator Parry, by leave and at the request of the Chair of the Foreign Affairs, Defence and Trade Committee (Senator Payne), moved—That the time for the presentation of the report of the Foreign Affairs, Defence and Trade Committee on the examination of annual reports tabled by 30 April 2007 be extended to 20 September 2007.

Question put and passed.

COMMUNITY AFFAIRS—STANDING COMMITTEE—EXTENSION OF TIME TO REPORT
Senator Parry, at the request of the Chair of the Community Affairs Committee (Senator Humphries) and pursuant to notice of motion not objected to as a formal motion, moved general business notice of motion no. 893—That the time for the presentation of the report of the Community Affairs Committee on the cost of living pressures on older Australians be extended to the last sitting day in March 2008.

Question put and passed.

DEATH OF DAME ANITA RODDICK
The Leader of the Australian Greens (Senator Bob Brown), pursuant to notice of motion not objected to as a formal motion, moved general business notice of motion no. 896—That the Senate—

(a) notes the death of Dame Anita Roddick, founder of the Body Shop, award-winning businesswoman, and campaigner against poverty and for the Earth’s environment; and

(b) while celebrating her work, her generosity and her life, expresses its condolences to Dame Anita’s family and her friends and colleagues in the United Kingdom, the United Nations and around the world.

Question put and passed.

INDIGENOUS AUSTRALIANS—INDIGENOUS AFFAIRS
Senator Siewert, pursuant to notice of motion not objected to as a formal motion, moved general business notice of motion no. 894—That the Senate—

(a) notes the Australian Public Service Commission’s Management Advisory Committee report Connecting Government: Whole of government responses to Australia’s priority challenges and the Social Justice Report 2006; and
(b) requests the Australian Public Service Commissioner to conduct a confidential survey of staff in Indigenous Coordination Centres to identify current issues in the implementation of the whole of government approach to Indigenous affairs and the challenges being faced in achieving whole of government coordination and service delivery.

Question put and negatived.

17 **ENVIRONMENT—GREENHOUSE GAS EMISSIONS—RENEWABLE ENERGY TARGETS**

Senator Bartlett, at the request of the Leader of the Australian Democrats (Senator Allison) and pursuant to notice of motion not objected to as a formal motion, moved general business notice of motion no. 895—That the Senate—

(a) notes the figures released by the Climate Institute, which show that:

(i) from June 2004 to February 2007, greenhouse pollution from the energy sector in Australia increased by more than 22.5 million tonnes, despite high petrol prices and the switch in some power generation from coal to gas due to water shortages,

(ii) 22.5 million tonnes of greenhouse pollution is the equivalent of adding more than 5 million cars to the road or increasing the national car fleet by approximately a third,

(iii) emissions from diesel and aviation fuel continued to grow and rose 0.6 per cent and 0.5 per cent respectively in August 2007,

(iv) consumption of petrol and liquid petroleum gas declined in 2006 but has levelled out and increased 0.3 per cent in May 2007, and

(v) overall, Australia’s emissions, by May 2007, were just 4.5 million tonnes below Australia’s Kyoto target for 2010;

(b) calls for decisive and urgent action to:

(i) put in place an energy efficiency trading scheme to achieve reductions in electricity consumption of 2 per cent a year, and

(ii) substantially increase the availability of alternative and renewable fuels through abandoning the proposal for excise on these fuels; and

(c) notes that the Mandatory Renewable Energy Target (2010) has effectively been reached and calls on the Government to immediately lift the target to 10 per cent by 2012 and 20 per cent by 2020.

Question put and negatived.

18 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—FAMILY AND COMMUNITY SERVICES—AGED CARE—BELVEDERE PARK NURSING HOME**

The Deputy President (Senator Hogg) informed the Senate that Senator McLucas had proposed that the following matter of public importance be submitted to the Senate for discussion:

The fact that the Government has failed, over 7 years, to protect the health, safety and wellbeing of frail, elderly residents of Belvedere Park Nursing Home.

The proposal was supported by four senators and the matter was discussed.
The Chair of the Joint Standing Committee on Foreign Affairs, Defence and Trade (Senator Payne) tabled the following report and documents:

Foreign Affairs, Defence and Trade—Joint Standing Committee—Inquiry into Australian Defence Force regional air superiority—Report, dated August 2007, Hansard record of proceedings and submissions [41].

Senator Payne moved—that the Senate take note of the report.

Question put and passed.

The Chair of the Joint Standing Committee on Foreign Affairs, Defence and Trade (Senator Payne) tabled the following report and documents:

Foreign Affairs, Defence and Trade—Joint Standing Committee—Australia’s trade with Mexico and the region—Report, dated August 2007, Hansard record of proceedings and submissions [14].

Senator Payne moved—that the Senate take note of the report.

Question put and passed.

Senator Polley, on behalf of the Joint Standing Committee on Migration, tabled the following report and documents:

Migration—Joint Standing Committee—Temporary visas ... permanent benefits: Ensuring the effectiveness, fairness and integrity of the temporary business visa program—Report, dated August 2007, Hansard record of proceedings, minutes of proceedings and submissions [89].

Senator Polley moved—that the Senate take note of the report.

Debate ensued.

Debate adjourned till the next day of sitting, Senator Bartlett in continuation.

Senator Nash, at the request of the Chair of the Community Affairs Committee (Senator Humphries), tabled the following document:

23 **LEGAL AND CONSTITUTIONAL AFFAIRS—STANDING COMMITTEE—ADDITIONAL INFORMATION—MIGRATION AMENDMENT (SPONSORSHIP OBLIGATIONS) BILL 2007 AND INDIGENOUS STOLEN WAGES**

Senator Nash, at the request of the Chair of the Legal and Constitutional Affairs Committee (Senator Barnett), tabled the following documents:

- Legal and Constitutional Affairs—Standing Committee—Reports—
  - Migration Amendment (Sponsorship Obligations) Bill 2007 [Provisions]—
    Additional information.

Unfinished business: Indigenous stolen wages—Additional information.

Senator Bartlett moved—That the Senate take note of the documents.

Question put and passed.

24 **SCRUTINY OF BILLS—STANDING COMMITTEE—9TH REPORT AND ALERT DIGEST NO. 11 OF 2007**

Senator Sterle, at the request of the Chairman of the Standing Committee for the Scrutiny of Bills (Senator Ray), tabled the following report and document:

- Scrutiny of Bills—Standing Committee—

Report ordered to be printed on the motion of Senator Sterle.

Senator Sterle moved—That the Senate take note of the report.

On the motion of Senator Bartlett the debate was adjourned till the next day of sitting.

25 **PUBLIC WORKS—JOINT STATUTORY COMMITTEE—9TH REPORT OF 2007**

Senator Troeth, on behalf of the Parliamentary Standing Committee on Public Works, tabled the following report:


Senator Troeth moved—That the Senate take note of the report.

Question put and passed.

26 **DOCUMENTS**

The following documents were tabled by the Clerk:

- Appropriation Act (No. 1) 2006-2007—Determination to reduce appropriation upon request—Determination No. 2 of 2007-2008 [F2007L03563]*.
- Australian Federal Police Act—Select Legislative Instrument 2007 No. 264—Australian Federal Police Amendment Regulations 2007 (No. 1) [F2007L03551]*.
- Aviation Transport Security Act—Select Legislative Instrument 2007 No. 276—Aviation Transport Security Amendment Regulations 2007 (No. 3) [F2007L03485]*.
Civil Aviation Act—

Civil Aviation Regulations—Instrument No. CASA EX41/07—Exemption—Sunstate Airlines (Qld) operations into Lord Howe Island [F2007L02585]*.

Civil Aviation Safety Regulations—Airworthiness Directives—Part 105—AD/A330/70 Amdt 1—MLG Rib 6 Aft Bearing Lugs [F2007L03601]*.
AD/A330/70 Amdt 2—MLG Rib 6 Aft Bearing Lugs [F2007L03634]*.
AD/GBK 117/18 Amdt 1—Tail Rotor System—Control Lever—Inspection/Replacement [F2007L03588]*.

Criminal Code Act—Select Legislative Instruments 2007 Nos—
265—Criminal Code Amendment Regulations 2007 (No. 10) [F2007L03535]*.
266—Criminal Code Amendment Regulations 2007 (No. 11) [F2007L03537]*.
267—Criminal Code Amendment Regulations 2007 (No. 12) [F2007L03536]*.

Customs Act—Tariff Concession Orders—
0707612 [F2007L03462]*.
0707614 [F2007L03463]*.
0707620 [F2007L03464]*.
0707641 [F2007L03466]*.
0707644 [F2007L03467]*.
0708128 [F2007L03468]*.
0708287 [F2007L03486]*.
0708310 [F2007L03487]*.
0708647 [F2007L03483]*.
0708677 [F2007L03479]*.
0708678 [F2007L03480]*.
0708726 [F2007L03477]*.

Defence Act—Determinations under section 58B—Defence Determinations—
2007/54—Travel—amendment.
2007/55—Overseas conditions of service—post indexes.
2007/56—Retention allowances and bonus schemes—amendment.
2007/57—Seamen officer specialisation completion bonus—amendment.
2007/58—Bonuses application and payment forms and housing—amendment.
2007/59—Miscellaneous provisions—amendment.

Export Control Act—Export Control (Orders) Regulations—
Export Control (Fees) Amendment Orders 2007 (No. 1) [F2007L03561]*.
Export Control (Mung Beans) Repeal Orders 2007 [F2007L03554]*.
Export Control (Plants and Plant Products) Amendment Orders 2007 (No. 1) [F2007L03556]*.

Financial Management and Accountability Act—
Imported Food Control Act—Imported Food Control Regulations—Imported Food Control Amendment Order 2007 (No. 2) [F2007L03525]*.

Lands Acquisition Act—Statements describing property acquired by agreement for specified public purposes under sections—

40.  
125.

Migration Act—
Select Legislative Instruments 2007 Nos—

272—Migration Amendment Regulations 2007 (No. 8) [F2007L03559]*.
273—Migration Amendment Regulations 2007 (No. 9) [F2007L03557]*.
274—Migration Amendment Regulations 2007 (No. 10) [F2007L03560]*.

Statements under section 197AB for period—

1 January to 30 June 2007 [5].
1 July to 31 December 2006 [5].


Governor-General’s Proclamations—Commencement of Provisions of Acts

Governance Review Implementation (Science Research Agencies) Act 2007—Schedules 1, 2 and 3—10 September 2007 [F2007L03555]*.


* Explanatory statement tabled with legislative instrument.

27 Indexed Lists of Departmental and Agency Files—Order for Production of Documents—Documents

The following documents were tabled pursuant to the order of the Senate of 30 May 1996, as amended:

Indexed lists of departmental and agency files for the period 1 January to 30 June 2007—Statements of compliance—

Department of Education, Science and Training.
Department of Foreign Affairs and Trade.
Human Services portfolio agencies.
Industry, Tourism and Resources portfolio agencies.

28 International Tax Agreements Amendment Bill (No. 2) 2007

Building and Construction Industry Improvement Amendment (OHS) Bill 2007

Messages from the House of Representatives were reported transmitting for the concurrence of the Senate the following bills:


The Minister for Justice and Customs (Senator Johnston) moved—That these bills may proceed without formalities, may be taken together and be now read a first time.
Question put and passed.
Bills read a first time.
Senator Johnston moved—That these bills be now read a second time.
On the motion of Senator Johnston the debate was adjourned till the next day of sitting.
Consideration of legislation: Senator Johnston moved—That the bills be listed on the Notice Paper as separate orders of the day.
Question put and passed.

29 **HIGHER EDUCATION ENDOWMENT FUND BILL 2007**

**HIGHER EDUCATION ENDOWMENT FUND (CONSEQUENTIAL AMENDMENTS) BILL 2007**

Messages from the House of Representatives were reported transmitting for the concurrence of the Senate the following bills:

The Minister for Justice and Customs (Senator Johnston) moved—That these bills may proceed without formalities, may be taken together and be now read a first time.
Question put and passed.
Bills read a first time.
Senator Johnston moved—That these bills be now read a second time.
On the motion of Senator Johnston the debate was adjourned and the resumption of the debate made an order of the day for a later hour.

30 **THERAPEUTIC GOODS AMENDMENT BILL 2007**

A message from the House of Representatives was reported agreeing to the following bill without amendment:

31 **COMMITTEES—REPORTS—ANNUAL REPORTS**

Pursuant to order, Senator Nash, at the request of the chairs of the respective committees, tabled the following reports:
   Reports on annual reports referred to committees—No. 2 of 2007, dated September 2007—
   Economics Committee.
   Employment, Workplace Relations and Education Committee.
   Environment, Communications, Information Technology and the Arts Committee.
   Finance and Public Administration Committee.
   Legal and Constitutional Affairs Committee.
   Rural and Regional Affairs and Transport Committee.
Reports ordered to be printed on the motion of Senator Nash.
32 **COMMONWEALTH ELECTORAL AMENDMENT (DEMOCRATIC PLEBISCITES)
BILL 2007**
Order of the day read for the adjourned debate on the motion of the Minister for Community Services (Senator Scullion)—That this bill be now read a second time—and on the amendment moved by Senator Lundy (see entry no. 4).
Debate resumed.
*At 6.50 pm:* Debate was interrupted while the Parliamentary Secretary to the Minister for Finance and Administration (Senator Colbeck) was speaking.

33 **GOVERNMENT DOCUMENTS—CONSIDERATION**
The following government document tabled earlier today (see entry no. 2) was considered:


The following orders of the day relating to government documents were considered:


Treaties—

**Multilateral**—


General business orders of the day nos 29 to 31, 33 to 40 and 43 relating to government documents were called on but no motion was moved.
34 **ADJOURNMENT**

The Acting Deputy President (Senator Crossin) proposed the question—That the Senate do now adjourn.

Debate ensued.

The Senate adjourned at 7.49 pm till Thursday, 13 September 2007 at 9.30 am.

35 **ATTENDANCE**

Present, all senators.

**HARRY EVANS**

Clerk of the Senate