

1917-18.

# THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

## No. 84.

# VOTES AND PROCEEDINGS

OF THE

# HOUSE OF REPRESENTATIVES.

FRIDAY, 4TH OCTOBER, 1918.

1. The House met, at eleven o'clock a.m., pursuant to adjournment.—Mr. Speaker took the Chair, and read Prayers.
2. PAPERS.—The following Paper was presented, by command of His Excellency the Governor-General—  
Navy and Defence Administration—Royal Commission—Report on Navy Administration; together with Report (adopted) of sub-committee of Cabinet thereon.  
Ordered to lie on the Table, and to be printed.  
The following Papers were presented, pursuant to Statute—  
Bounties Act—Return of Particulars for 1917-18 of Persons to whom Bounty Paid, Amount Paid, Goods, &c.  
Shale Oil Bounty Act—Return of Particulars of Bounty Paid during 1917-18.
3. ELECTORAL BILL (1918).—The Order of the Day having been read for the second reading—Mr. Glynn moved, That the Bill be now read a second time.  
Mr. Tudor moved, That the debate be now adjourned.  
Question—That the debate be now adjourned—put and passed.  
Ordered—That the resumption of the debate be made an Order of the Day for Wednesday, 16th instant.
4. NEW STANDING ORDER: LIMITATION OF DEBATE.—Mr. Watt moved, pursuant to notice, That, notwithstanding any provisions in the Standing Orders to the contrary, there be forthwith adopted the following Standing Order, namely:—

#### LIMITATION OF DEBATE.

262A. (I.) On the reading of a Message from the Governor-General recommending an appropriation in connexion with any Bill, on the calling on of a motion for leave to introduce a Bill, or on the consideration of any resolution preliminary to the introduction of a Bill, or at any stage of a Bill, a Member of the Government may declare that the Bill is an Urgent Bill, and, on such declaration, the question "That the Bill be considered an Urgent Bill" shall be put forthwith—no debate or amendment being allowed—and on such motion being agreed to without dissentient voice, or being carried by an affirmative vote of not less than 24 Members, a Member of the Government may forthwith, or at any time during any sitting of the House or Committee, but not so as to interrupt a Member who is addressing the House or Committee, move a further motion or motions specifying the time which (exclusive of any adjournment or suspension of sitting) shall be allotted to all or any of the following:—

- (a) The initial stages of the Bill (including any motion or resolution preliminary to the introduction of the Bill) up to, but not inclusive of, the Second Reading of the Bill;
- (b) The Second Reading of the Bill;
- (c) The Committee stage of the Bill;
- (d) The remaining stages of the Bill;

and the order with regard to the time allotted to the Committee stage of the Bill may, out of the time allotted, apportion a certain time or times to a particular Clause or Clauses, or to any particular part or parts of the Bill.

(II.) When Estimates of Expenditure are being considered, a Member of the Government may at any time declare that the Estimates are of an urgent nature, and, on such declaration, the question "That the Estimates of Expenditure be considered of an urgent nature" shall be put

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forthwith—no debate or amendment being allowed—and on such motion being agreed to without dissentient voice, or being carried by an affirmative vote of not less than 24 Members, a Member of the Government may forthwith, or at any time during any sitting of the Committee, but not so as to interrupt a Member who is addressing the Committee, move a further motion or motions specifying the time which (exclusive of any adjournment or suspension of sitting) shall be allotted to each or any Department of, or to the whole of, the Estimates.

(III.) When a Customs or Excise Tariff resolution is being considered, a Member of the Government may at any time declare that the proposed resolution is of an urgent nature, and, on such declaration, the question "That the Resolution be considered of an urgent nature" shall be put forthwith—no debate or amendment being allowed—and on such motion being agreed to without dissentient voice, or being carried by an affirmative vote of not less than 24 Members, a Member of the Government may forthwith, or at any time during any sitting of the Committee, but not so as to interrupt a Member who is addressing the Committee, move a further motion specifying the time or times which (exclusive of any adjournment or suspension of sitting) shall be allotted to any portion or portions of the Tariff, or to the Tariff as a whole.

(IV.) When any motion of any kind whatsoever has been moved, a Member of the Government may at any time declare that the motion is an urgent motion, and, on such declaration, the question "That the motion be considered an urgent motion" shall be put forthwith—no debate or amendment being allowed—and on such motion being agreed to without dissentient voice, or being carried by an affirmative vote of not less than 24 Members, a Member of the Government may forthwith move a further motion specifying the time which (exclusive of any adjournment or suspension of sitting) shall be allotted to the motion.

(V.) Upon such further motion or motions with regard to the allotment of time being moved, no debate thereon shall be allowed for more than one hour, and in speaking thereon no Member shall exceed ten minutes. If the debate be not sooner concluded then forthwith upon the expiration of that time the Speaker or the Chairman shall put any questions on any amendment or motion already proposed from the Chair.

(VI.) For the purpose of bringing to a conclusion any proceedings which are to be brought to a conclusion on the expiration of the time allotted under any motion passed under any of the preceding paragraphs of this Standing Order, the Speaker or the Chairman shall at the time appointed under the motion for the conclusion of those proceedings put forthwith the question on any amendment or motion already proposed from the Chair and, in the case of the consideration of any Bill in Committee shall then put any clauses, and any Government amendments and new clauses and Schedules, copies of which have been circulated by the Government among Members two hours at least before the expiration of the allotted time, and any other question requisite to dispose of the business before the House or Committee. No other amendments, new clauses, or Schedules shall be proposed.

(VII.) Standing Order "A" (The Closure) adopted by the House on 23rd November, 1905, shall not apply to any proceedings in respect of which time has been allotted in pursuance of this Standing Order.

(VIII.) Where any time has been specified for the commencement of any proceedings in connexion with any business under this Standing Order, when the time so specified has been reached the business, whatsoever its nature be, then before the House or Committee shall be postponed forthwith, and the first-mentioned business shall be proceeded with, and all steps necessary to enable this to be done shall be taken accordingly.

Mr. Tudor moved, That the debate be now adjourned.

Question—That the debate be now adjourned—put and passed.

Ordered—That the resumption of the debate be made an Order of the Day for Wednesday next.

5. **EXCISE BILL (1918).**—The Order of the Day having been read for the second reading—Mr. Jensen moved, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clause 1 agreed to.

Clause 2 debated and agreed to.

Clauses 3 to 10 agreed to.

Clause 11 debated and agreed to.

Clauses 12 to 18 agreed to.

Clause 19 amended, after debate, on the motion of Mr. Jensen, by the omission of the words "of the Public Service of the Commonwealth," and by the insertion in place thereof of the words "of Customs, postmaster, or electoral officer."

Clause, as amended, agreed to.

Clause 20 debated and agreed to.

Clause 21 debated—

Mr. W. Maloney moved, as an amendment, that all the words after "1,000,000 lbs." in paragraph (j) of Schedule VIII. be omitted with a view to the insertion of the words "and shall increase in the same ratio as the preceding licence fees" in place thereof.

Debate ensued.

Question—That the words proposed to be omitted stand part of the clause—put.

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The Committee divided—

Ayes, 29.		Noes, 16.	
Lieut.-Col. Abbott	Mr. Lister	Mr. Blakeley	Mr. McGrath
Mr. Archibald	Mr. Lynch	Mr. Brennan	Mr. Riley
Mr. Bamford	Mr. Mackay	Mr. Charlton	Mr. Tudor
Mr. Bayley	Mr. McWilliams	Mr. Considine	Mr. Watkins
Mr. Bruce	Mr. Pigott	Mr. Finlayson	Mr. West
Mr. Chanter	Mr. Poynton	Mr. Higgs	
Mr. Corser	Mr. Sinclair	Mr. Mahony	<i>Tellers:</i>
Mr. Falkiner	Mr. Laird Smith	Mr. W. Maloney	Mr. Fenton
Mr. R. W. Foster	Mr. Watt	Mr. Mathews	Mr. Page
Mr. Glynn	Mr. Webster		
Mr. Greene	Mr. Wise		
Mr. Gregory			
Mr. Groom	<i>Tellers:</i>		
Mr. Jensen			
Mr. Jowett	Mr. Lamond		
Mr. Kelly	Mr. John Thomson		

And so it was resolved in the affirmative.

Clause agreed to.

Title agreed to.

Bill to be reported with an amendment.

The House resumed ; Mr. Atkinson reported accordingly.

Mr. Jensen moved, pursuant to contingent notice, That the Standing Orders be suspended, to enable the remaining stages to be passed without delay.

Question—put and passed.

On the motion of Mr. Jensen the House adopted the Report, and the Bill was read a third time.

6. ADJOURNMENT.—Mr. Groom moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at twenty-nine minutes past four o'clock p.m., adjourned until Wednesday next at three o'clock p.m.

**MEMBERS PRESENT.**—All Members were present (at some time during the sitting) except—  
Mr. Anstey\*, Mr. Burchell<sup>a</sup>, Mr. J. H. Catts, Mr. Chapman, Sir Joseph Cook, Mr. Fleming<sup>a</sup>,  
Mr. Heitmann<sup>a</sup>, Mr. Hughes, Mr. Leckie, Mr. Livingston, Mr. Manifold\*, Mr. Maxwell,  
Mr. McDonald, Mr. Nicholls, Mr. Orchard, Mr. Rodgers, Brigadier-General Ryrrie<sup>a</sup>, Mr. Sampson,  
Mr. Bruce Smith, Mr. Spence, Mr. Wallace<sup>a</sup>, and Mr. Yates<sup>a</sup>.

\* On leave.

(a) Joined Australian Imperial Force.

WALTER A. GALE,  
*Clerk of the House of Representatives.*