

1912.

THE PARLIAMENT OF THE COMMONWEALTH.

No. 104.

VOTES AND PROCEEDINGS
OF THE
HOUSE OF REPRESENTATIVES.

WEDNESDAY, 18TH DECEMBER, 1912.

1. **The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker took the Chair, and read Prayers.**
2. **PAPERS.—Mr. Speaker presented—**
Library Committee (Joint)—Report.
Mr. Thomas presented, by command of His Excellency the Governor-General—
Actuarial Congress—Report by W. R. Day on the Seventh International Congress, held at Amsterdam, September, 1912.
Severally ordered to lie on the Table, and to be printed.
Mr. Thomas presented, by command of His Excellency the Governor-General—
South Africa—Correspondence between the South African and Commonwealth Governments in relation to the formation of the South African Union.
Ordered to lie on the Table.
Mr. Fisher presented, pursuant to Statute—
Public Service Act—Regulations Amended (Provisional)—Statutory Rules 1912, No. 232.
3. **LEAVE OF ABSENCE TO MEMBER (MR. R. EDWARDS).—Mr. W. Elliot Johnson moved, by leave, That leave of absence for the remainder of the Session be granted to the honorable Member for Oxley (Mr. R. Edwards).**
Question—put and passed.
4. **MESSAGE FROM THE SENATE.—NAVIGATION BILL.—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate :—**

MR. SPEAKER,

Message No. 37.

The Senate transmits to the House of Representatives a copy of a Message from His Excellency the Governor-General recommending amendments in the Bill intituled "*A Bill for an Act relating to Navigation and Shipping*," together with a copy of the said Bill as presented by the President to the Governor-General for assent, and acquaints the House of Representatives that the Senate has agreed to the amendments recommended by His Excellency the Governor-General in this Bill, with which it desires the concurrence of the House of Representatives.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

DENMAN,
Governor-General.

Message.

In accordance with Section fifty-three of the Constitution of the Commonwealth of Australia, the Governor-General returns to the Senate a proposed law intituled "*An Act relating to Navigation and Shipping*," and known as the "*Navigation Act 1912*," which has been presented to him for the King's Assent, and transmits herewith the following amendments which he recommends to be made in the said proposed law.

Government House,
Melbourne, 17th December, 1912.

AMENDMENTS RECOMMENDED.

Page 30, clause 115, sub-clause (1.), omit "fifteen", insert "fifty".
Page 109, Schedule III., omit the whole of the page.

Ordered—That the foregoing Message be taken into consideration forthwith in Committee of the whole House.

18th December, 1912.

Mr. Deputy-Speaker left the Chair ; and the House resolved itself into a Committee of the Whole.

(In the Committee.)

The Committee proceeded to consider the amendments.

On the motion of Mr. Tudor, the amendments were dealt with as follows :—

First amendment agreed to.

Second amendment debated and agreed to.

Resolutions to be reported.

The House resumed ; Mr. Chanter reported accordingly.

On the motion of Mr. Tudor, the House adopted the Report, and ordered that a Message be transmitted to the Senate acquainting it therewith.

5. MESSAGE FROM THE SENATE.—BILLS OF EXCHANGE BILL (1912).—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 38.

The Senate returns to the House of Representatives the Bill for "An Act to amend the ' Bills of Exchange Act 1909 '," to which it has agreed without amendment.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

6. MESSAGE FROM THE SENATE.—BEER EXCISE BILL (1912).—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 39.

The Senate returns to the House of Representatives the Bill for "An Act to amend the ' Beer Excise Act 1901 '," to which it has agreed without amendment.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

7. LAND TAX ASSESSMENT BILL (1912).—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.

Mr. Hughes moved, That the debate be now adjourned.

Question.—That the debate be now adjourned—put and passed.

Ordered.—That the resumption of the debate be made an Order of the Day for this day at a later hour.

8. PAPER.—Mr. Roberts, for Mr. O'Malley, presented, pursuant to Statute—

Electoral Act—Further Report (No. 3), with Maps, by the Commissioners appointed for the purpose of redistributing the State of New South Wales into Electoral Divisions.

Ordered.—That the Report be printed.

Mr. Roberts, for Mr. O'Malley, moved, That the consideration of the Report be made an Order of the Day for to-morrow.

Debate ensued.

Question—put.

The House divided—

Ayes, 32.

Noes, 15.

Mr. Anstey	Mr. W. Maloney
Mr. Archibald	Mr. Mathews
Mr. Bamford	Mr. Parker Moloney
Mr. Bennett	Mr. O'Malley
Mr. Cann	Mr. Riley
Mr. Carr	Mr. Roberts
Mr. Catts	Mr. Laird Smith
Mr. Chanter	Mr. Spence
Mr. Charlton	Mr. Thomas
Mr. Finlayson	Mr. Tudor
Mr. Fisher	Mr. Webster
Mr. Frank J. Foster	Mr. West
Mr. Frazer	Mr. Wise
Mr. Higgs	
Mr. Howe	<i>Tellers.</i>
Mr. Hughes	Mr. Scullin
Mr. W. J. Johnson	Mr. Watkins

Sir Robert Best	Mr. Palmer
Mr. Chapman	Mr. Ryrie
Mr. Cook	Mr. Sampson
Mr. Deakin	Mr. Thomson
Mr. Fuller	
Mr. Glynn	
Mr. Gordon	<i>Tellers.</i>
Mr. W. H. Irvine	Mr. Greene
Mr. Kelly	Mr. W. Elliot Johnson

And so it was resolved in the affirmative.

9. LAND TAX ASSESSMENT BILL (1912).—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Deputy-Speaker left the Chair ; and the House resolved itself into a Committee of the Whole.

18th and 19th December, 1912.

(In the Committee.)

Clause 1 agreed to.
 Clause 2 debated and agreed to.
 Clause 3 agreed to.
 Clause 4 debated and agreed to.
 Clauses 5, 6, and 7 agreed to.
 Clause 8 debated and agreed to.
 Clauses 9 and 10 agreed to.
 Clause 11 debated and agreed to.
 Clause 12 agreed to.

New clause—

Mr. Ryrie moved, That the following new clause be added to the Bill:—

“13. Mortgagors of land subject to tax shall be allowed an exemption equal to the amount of sixpence in the pound on the amount of interest paid upon such mortgage.”

Debate ensued.

Question—put and negatived.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. W. Elliot Johnson reported accordingly.

On the motion of Mr. Hughes, the House adopted the Report, and (the Standing Orders having been suspended, p. 289) the Bill was read a third time.

10. SUPPLY [ESTIMATES, 1912-13].—The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee.)

ESTIMATES, 1912-13.

Division No. 106 debated.

And the Committee continuing to sit till after midnight—

THURSDAY, 19TH DECEMBER, 1912.

Debate continued.

Mr. Cook moved, That the Chairman do report progress, and ask leave to sit again.

Question—put and passed.

The House resumed; Mr. Bamford reported accordingly.

Mr. Fisher moved, That the House will again resolve itself into the said Committee at a later hour this day.

Mr. Cook moved an amendment, To omit “at a later hour this day” and add “as soon as the New South Wales Electoral Scheme has been considered.”

Debate ensued.

Amendment negatived.

Question—That the House will again resolve itself into the said Committee at a later hour this day—put and passed.

11. MESSAGES FROM THE SENATE.—CONSTITUTION ALTERATION BILLS.—Mr. Deputy-Speaker announced the receipt of the following Messages from the Senate:—

[Constitution Alteration (Trade and Commerce) Bill]—

MR. SPEAKER,

*Message No. 40.*The Senate returns to the House of Representatives the Bill for “*An Act to alter Paragraph (i.) of Section Fifty-one of the Constitution*”, to which it has agreed without amendment.

The Senate,

Melbourne, 18th December, 1912.

H. TURLEY,

President.

[Constitution Alteration (Railway Disputes) Bill]—

MR. SPEAKER,

*Message No. 41.*The Senate returns to the House of Representatives the Bill for “*An Act to alter the Constitution by empowering the Parliament to make Laws with respect to Industrial Disputes in relation to Employment in State Railway Services*”, to which it has agreed without amendment.

The Senate,

Melbourne, 18th December, 1912.

H. TURLEY,

President.

18th and 19th December, 1912.

[*Constitution Alteration (Trusts) Bill*]—

MR. SPEAKER,

Message No. 42.

The Senate returns to the House of Representatives the Bill for "*An Act to alter the Constitution by empowering the Parliament to make Laws with respect to Trusts, Combinations, and Monopolies*", to which it has agreed without amendment.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

[*Constitution Alteration (Industrial Matters) Bill*]—

MR. SPEAKER,

Message No. 43.

The Senate returns to the House of Representatives the Bill for "*An Act to alter Paragraph (xxxv.) of Section Fifty-one of the Constitution*", to which it has agreed without amendment.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

[*Constitution Alteration (Corporations) Bill*]—

MR. SPEAKER,

Message No. 44.

The Senate returns to the House of Representatives the Bill for "*An Act to alter Paragraph (xx.) of Section Fifty-one of the Constitution*", to which it has agreed without amendment.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

[*Constitution Alteration (Nationalization of Monopolies) Bill*]—

MR. SPEAKER,

Message No. 45.

The Senate returns to the House of Representatives the Bill for "*An Act to alter the Constitution by empowering the Parliament to make Laws with respect to Industries and Businesses declared to be the subject of a Monopoly*", to which it has agreed without amendment.

The Senate,
Melbourne, 18th December, 1912.

H. TURLEY,
President.

12. MESSAGE FROM THE SENATE.—INVALID AND OLD-AGE PENSIONS BILL (1912).—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 46.

The Senate returns to the House of Representatives the Bill for "*An Act to amend sections four, sixteen, twenty-two, twenty-three, twenty-four, twenty-five, twenty-six, twenty-seven, forty, and forty-nine of the 'Invalid and Old-age Pensions Act 1908-1909,' and to amend that Act in relation to blind persons and the punishment of offences,*" to which it has agreed without amendment.

The Senate,
Melbourne, 19th December, 1912.

H. TURLEY,
President.

13. MESSAGE FROM THE SENATE.—SUGAR EXCISE REPEAL BILL.—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 47.

The Senate returns to the House of Representatives the Bill for "*An Act to repeal the Excise Duty on Sugar*", to which it has agreed without amendment.

The Senate,
Melbourne, 19th December, 1912.

H. TURLEY,
President.

14. MESSAGE FROM THE SENATE.—SUGAR BOUNTY ABOLITION BILL.—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 48.

The Senate returns to the House of Representatives the Bill for "*An Act to repeal the 'Sugar Bounty Act 1905-1912'*", to which it has agreed without amendment.

The Senate,
Melbourne, 19th December, 1912.

H. TURLEY,
President.

18th and 19th December, 1912.

15. SUPPLY [ESTIMATES 1912-1913, FURTHER SUPPLEMENTARY ESTIMATES AND FURTHER SUPPLEMENTARY ESTIMATES FOR WORKS, ETC., 1910-11].—The House, according to Order, again resolved itself into the Committee of Supply.

(In the Committee.)

ESTIMATES, 1912-13.

Division No. 106 further debated, and agreed to.

Divisions Nos. 107 to 115 agreed to.

Resolved, on the motion of Mr. Fisher—That the following Resolution be reported to the House:—That, including the several sums already voted in this present Session of Parliament for such services, there be granted to His Majesty to defray the charges for the year 1912-13, for the several services hereunder specified, sums not exceeding in each case the following amounts, viz. :—

	£
i. The Parliament	34,154
ii. The Prime Minister's Department	50,200
iii. The Department of the Treasury	644,296
Australian Notes Branch	4,226
Stamp Printing	2,252
Refunds of Revenue	200,000
Advance to the Treasurer	500,000
iv. The Attorney-General's Department	48,794
v. The Department of External Affairs	527,810
vi. The Department of Defence	2,512,400
vii. The Department of Trade and Customs	395,445
viii. The Department of Home Affairs	443,669
ix. The Postmaster-General's Department	4,253,410

FURTHER SUPPLEMENTARY ESTIMATES, 1910-11.

Resolved, on the motion of Mr. Fisher—That the following further sums be granted to His Majesty to defray the charges for the year 1910-11, for the several services hereunder specified, viz. :—

	£
i. The Parliament	221
ii. The Department of External Affairs	25,961
iii. The Attorney-General's Department	1,290
iv. The Department of Home Affairs	6,497
v. The Department of the Treasury	5,243
Stamp Printing	69
Refunds of Revenue	3,708
vi. The Department of Trade and Customs	13,075
vii. The Department of Defence	21,956
viii. The Postmaster-General's Department	75,166

FURTHER SUPPLEMENTARY ESTIMATES FOR ADDITIONS, NEW WORKS, BUILDINGS, ETC., 1910-11.

Resolved, on the motion of Mr. Fisher—That there be granted to His Majesty to the service of the year 1910-11, for the purposes of Additions, New Works, Buildings, &c., a further sum not exceeding £58,492.

Resolutions to be reported.

The House resumed ; Mr. Chanter reported accordingly.

16. SUSPENSION OF STANDING ORDERS.—Mr. Fisher moved, pursuant to contingent notice, That the Standing Orders be suspended, to enable the remaining stages to be passed without delay.
Question—put and passed.
17. SUPPLY RESOLUTIONS.—The Resolutions reported from the Committee of Supply were read, and, on the motion of Mr. Fisher, were adopted by the House.
18. WAYS AND MEANS [ESTIMATES 1912-13, FURTHER SUPPLEMENTARY ESTIMATES AND FURTHER SUPPLEMENTARY ESTIMATES FOR WORKS, ETC., 1910-11].—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

ESTIMATES, 1912-13.

Resolved, on the motion of Mr. Fisher—That towards making good the Supply granted to His Majesty for the services of the year 1912-13, a sum not exceeding Four million nine hundred and seventy-seven thousand six hundred and fifty-three pounds be granted out of the Consolidated Revenue Fund.

18th and 19th December, 1912.

FURTHER SUPPLEMENTARY ESTIMATES, 1910-11.

Resolved, on the motion of Mr. Fisher—That towards making good the further Supply granted to His Majesty for the services of the year ended 30th June, 1911, a sum not exceeding One hundred and fifty-three thousand one hundred and eighty-six pounds be granted out of the Consolidated Revenue Fund.

FURTHER SUPPLEMENTARY ESTIMATES FOR ADDITIONS, NEW WORKS, BUILDINGS, ETC., 1910-11.

Resolved, on the motion of Mr. Fisher—That towards making good the further Supply granted to His Majesty for Additions, New Works, Buildings, &c., for the year ended 30th June, 1911, a sum not exceeding Fifty-eight thousand four hundred and ninety-two pounds be granted out of the Consolidated Revenue Fund.

Resolutions to be reported.

The House resumed ; Mr. Chanter reported accordingly.

The Resolutions reported from the Committee were read and, on the motion of Mr. Fisher, were adopted by the House.

Ordered—That Mr. Fisher and Mr. Hughes do prepare and bring in Bills to carry out the foregoing Resolutions.

19. APPROPRIATION BILL 1912-13.—Mr. Fisher then brought up a Bill intituled “ *A Bill for an Act to grant and apply out of the Consolidated Revenue Fund a sum for the service of the year ending the thirtieth day of June One thousand nine hundred and thirteen and to appropriate the Supplies granted for such year in this session of the Parliament,*” and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Fisher moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Deputy-Speaker left the Chair, and the House resolved itself into a Committee of the Whole

(*In the Committee.*)

Clauses 1 to 3 agreed to.

First and Second Schedules agreed to.

Preamble agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Chanter reported accordingly.

On the motion of Mr. Fisher, the House adopted the Report, and the Bill was read a third time.

20. FURTHER SUPPLEMENTARY APPROPRIATION BILL 1910-11.—Mr. Fisher also brought up a Bill intituled “ *A Bill for an Act to appropriate a further sum out of the Consolidated Revenue Fund for the service of the year ended the thirtieth day of June One thousand nine hundred and eleven,*” and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Fisher moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Deputy-Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clauses 1 and 2 agreed to.

Schedule agreed to.

Preamble agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Chanter reported accordingly.

On the motion of Mr. Fisher, the House adopted the Report, and the Bill was read a third time.

18th, 19th, and 20th December, 1912.

21. FURTHER SUPPLEMENTARY APPROPRIATION (WORKS AND BUILDINGS) BILL 1910-11.—Mr. Fisher also brought up a Bill intituled “*A Bill for an Act to appropriate a further sum out of the Consolidated Revenue Fund for the service of the year ended the thirtieth day of June One thousand nine hundred and eleven for the purposes of Additions, New Works, Buildings, &c.,*” and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Fisher moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Deputy-Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clauses 1 and 2 agreed to.

Schedule agreed to.

Preamble agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Chanter reported accordingly.

On the motion of Mr. Fisher, the House adopted the Report, and the Bill was read a third time.

And the House continuing to sit till after midnight—

FRIDAY, 20TH DECEMBER, 1912.

22. MESSAGE FROM THE SENATE.—BOUNTIES BILL (1912).—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 49.

The Senate returns to the House of Representatives the Bill for “*An Act to amend the Bounties Act 1907*”, to which it has agreed with the amendment indicated in the annexed Schedule, in which amendment the Senate requests the concurrence of the House of Representatives.

The Senate,
Melbourne, 19th December, 1912.

H. TURLEY,
President.

Ordered That the consideration of the foregoing Message in Committee of the whole House be made an Order of the Day for to-morrow.

23. MESSAGE FROM THE SENATE.—MANUFACTURES ENCOURAGEMENT BILL (1912).—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 50.

The Senate returns to the House of Representatives the Bill for “*An Act to amend the Manufactures Encouragement Act 1908*”, to which it has agreed without amendment.

The Senate,
Melbourne, 19th December, 1912.

H. TURLEY,
President.

24. MESSAGE FROM THE SENATE.—WOOD PULP AND ROCK PHOSPHATE BOUNTIES BILL.—Mr. Deputy-Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 51.

The Senate returns to the House of Representatives the Bill for “*An Act to provide for Bounties on Wood Pulp and Rock Phosphate and Rewards for the Discovery of Rock Phosphate*”, to which it has agreed without amendment.

The Senate,
Melbourne, 19th December, 1912.

H. TURLEY,
President.

25. ELECTORAL DIVISIONS OF NEW SOUTH WALES—PROPOSED REDISTRIBUTION.—Mr. O'Malley moved, by leave, That the House of Representatives approves of the fresh distribution of the State of New South Wales into Electoral Divisions as proposed by Messrs. F. Poate, H. Langwell, and J. G. McLaren, the Commissioners for the purpose of distributing the said State into Divisions, in their Report laid before Parliament on the 18th day of December, 1912.

Debate ensued.

Question—put and passed.

26. INSCRIBED STOCK BILL (1912).—Mr. Fisher moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Commonwealth Inscribed Stock Act 1911*.

Question—put and passed.

Mr. Fisher then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Fisher moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Deputy-Speaker left the Chair and the House resolved itself into a Committee of the Whole.

18th, 19th, and 20th December, 1912.

(In the Committee.)

Clauses 1 and 2 agreed to.
 Title agreed to.
 Bill to be reported without amendment.

The House resumed ; Mr. Chanter reported accordingly.
 On the motion of Mr. Fisher, the House adopted the Report, and (the Standing Orders having been suspended, p. 289) the Bill was read a third time.

27. LANDS ACQUISITION BILL (1912).—Mr. Fisher moved, by leave, That he have leave to bring in a Bill for an Act to validate certain notifications of the Acquisition of Land by the Commonwealth.
 Question—put and passed.
 Mr. Fisher then brought up the Bill accordingly, and moved, That it be now read a first time.
 Question—put and passed.—Bill read a first time.
 Mr. Fisher moved, by leave, That the Bill be now read a second time.
 Question—put and passed.—Bill read a second time.
 Mr. Deputy-Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 and 2 agreed to.
 Title agreed to.
 Bill to be reported without amendment.

The House resumed ; Mr. Chanter reported accordingly.
 On the motion of Mr. Fisher, the House adopted the Report, and (the Standing Orders having been suspended, p. 289) the Bill was read a third time.

28. ADJOURNMENT.—Mr. Fisher moved, That the House do now adjourn.
 Question—put and passed.

And then the House, at sixteen minutes past one o'clock in the morning, adjourned until this day at half-past ten o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Atkinson, Mr. Brennan, Mr. R. Edwards*, Sir John Forrest, Mr. R. W. Foster, Mr. Groom, Mr. Hedges, Mr. Hans Irvine*, Mr. Jensen, Sir William Lyne, Mr. Page, and Mr. Sinclair.

* On leave.

C. GAVAN DUFFY,
 Clerk of the House of Representatives.