

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 156

THURSDAY, 5 NOVEMBER 1992

1 The House met, at 9.30 a.m., pursuant to adjournment. The Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.

2 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Charles, Mr Filing, Mr T. A. Fischer, Mr P. S. Fisher, Mr Hicks, Mr Langmore, Mr McArthur, Mr Sharp and Mr Willis, from 8, 251, 2632, 45, 55, 2, 22, 309 and 88 petitioners, respectively, praying that no change be made to the design or colour of the Australian national flag and that it continue to represent a true manifestation of the nation's history.

Mr J. N. Andrew, Mr Beale, Mr Charles, Mr Connolly, Mr Jull, Mr McArthur and Mr Reid, from 21, 22, 113, 217, 57, 452 and 240 petitioners, respectively, praying that no action be taken to change the national flag unless approved by the people of Australia in a national poll.

Mr Hollis, Ms McHugh and Mr Walker, from 209, 282 and 429 petitioners, respectively, praying that woodchipping be phased out and certain other action be taken in relation to the forests of south eastern Australia.

Mr McGauran, Mr Reith and Mr Ronaldson, from 20, 77 and 15 residents of Victoria, respectively, praying that Medicare funding of abortion be terminated by support for the Abortion Funding Abolition Bill 1990.

Mr Cowan and Mr Nehl, from 20 and 169 petitioners, respectively, praying for a referendum before any change is made to the design of the existing Australian flag.

Mr Hicks and Mr Nehl, from 10 and 93 petitioners, respectively, praying that the current national flag be preserved and no change be made to its design unless supported by referendum by the majority of Australians in the majority of States.

Mr Beale, from 11 petitioners, praying that no change be made to the national flag without a full referendum.

Mr Connolly, from 83 petitioners, praying that the national flag not be changed or replaced without approval by referendum and that a heritage order be placed on the flag.

Mr T. A. Fischer, from 45 petitioners, praying that the Family Law Act be amended to re-introduce adultery as a ground for divorce and to uphold the honour and sanctity of marriage.

Mr Sinclair, from 109 petitioners, in similar terms.

Mr T. A. Fischer, from 24 petitioners, praying that the new five dollar note be reviewed.

- Mr Gibson, from 65 petitioners, praying that funding of abortion through Medicare be discontinued.
- Mr Hicks, from 50 residents of New South Wales, praying that an inquiry be conducted into injustices towards non-custodial parents.
- Mr Hulls, from 20 residents of north Queensland, praying for legislation to ensure that genetically engineered or chemically treated plant and animal produce is adequately labelled.
- Mr Lindsay, from 47 petitioners, praying that the *Human Rights and Equal Opportunity Commission Act 1986* be amended to exempt the Australian Defence Force from its provisions.
- Mr Mack, from 2444 petitioners, praying that the proposed ABC television service to Asia be wholly funded by the Government or that the service not commence until Government funds are available.
- Mr Mack, from 121 petitioners, praying that the use of genetic engineering and cloning of human beings, animals, plant life, microbes and foods be prohibited.
- Mr Martin, from 131 petitioners, praying that legislation be amended so that adultery is recognised on a Biblical basis as a ground for divorce and that the dignity, honour and sanctity of marriage is upheld.
- Mr Ronaldson, from 254 petitioners, praying that, as a matter of urgency, an amendment be made to the Family Law Act to re-introduce adultery as a ground for divorce.
- Mr Nugent, from 242 petitioners, in similar terms.
- Mr Sciacca, from 910 residents of Queensland, praying that importation of goods supported by subsidies and other non-tariff or dumping measures be stopped and that tariffs remain in place while other nations use such measures.
- Mr Sharp, from 54 petitioners, praying that the existing Australian flag be retained and Australians be given the opportunity to express that wish through a referendum.
- Mr Snow, from 14 petitioners, praying that the UN Convention on the Rights of the Child be amended to recognise the importance of the family unit and the rights and responsibilities of parents and that certain international treaties be debated in Parliament.
- Mr Webster, from 187 petitioners, praying that the Family Law Act be amended to allow adultery to be a basis for divorce and de facto relationships be no longer recognised.

Petitions received.

**3 LEGAL AND CONSTITUTIONAL AFFAIRS—STANDING COMMITTEE—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Kerr presented the following report and related papers:

Legal and Constitutional Affairs—Standing Committee—Australian law in Antarctica—

Report, incorporating 2 dissenting reports, 14 October 1992.

Evidence received by the committee.

Minutes of proceedings.

Ordered—That the report be printed.

Mr Kerr moved—That the House take note of the report.

Debate adjourned, the resumption of the debate made an order of the day for a later hour this day, and Mr Kerr was granted leave to continue his speech when the debate is resumed.

**4 BANKING, FINANCE AND PUBLIC ADMINISTRATION—STANDING COMMITTEE—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Elliott (Chairman) presented the following report and related papers:

Banking, Finance and Public Administration—Standing Committee—  
Checking the changes: Review of certain recommendations of the  
banking inquiry report—

Report, October 1992.

Evidence received by the committee.

Minutes of proceedings.

Ordered—That the report be printed.

Mr Elliott moved—That the House take note of the report.

Debate adjourned, the resumption of the debate made an order of the day for a later hour this day, and Mr Elliott was granted leave to continue his speech when the debate is resumed.

**5 NATIONAL CAPITAL—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS—MOTION TO TAKE NOTE OF PAPER:** Mr Langmore (Chairman) presented the following report and related papers:

National Capital—Joint Committee—Our bush capital: Protecting and  
managing the National Capital's open spaces—

Report, 16 October 1992.

Evidence received by the committee.

Minutes of proceedings.

Ordered—That the report be printed.

Mr Langmore and Mr Halverson made statements in connection with the report.

The time allotted for making statements on the report having expired—

Mr Langmore moved—That the House take note of the report.

In accordance with standing order 102B, the debate was adjourned, and the resumption of the debate made an order of the day for the next sitting Thursday.

**6 LEGAL AND CONSTITUTIONAL AFFAIRS—STANDING COMMITTEE—REPORT—MOTION TO TAKE NOTE OF PAPER:** The order of the day having been read for the resumption of the debate on the motion of Mr Kerr—That the House take note of the report (*see entry No. 3*), viz.:

Legal and Constitutional Affairs—Standing Committee—Australian law in  
Antarctica—Report, incorporating 2 dissenting reports, 14 October  
1992—

Debate resumed.

The time allotted for the debate having expired, the debate was interrupted and the resumption of the debate made an order of the day for the next sitting Thursday.

**7 BANKING, FINANCE AND PUBLIC ADMINISTRATION—STANDING COMMITTEE—REPORT—MOTION TO TAKE NOTE OF PAPER:** The order of the day having been read for the resumption of the debate on the motion of Mr Elliott—That the House take note of the report (*see entry No. 4*), viz.:

Banking, Finance and Public Administration—Standing Committee—  
Checking the changes: Review of certain recommendations of the  
banking inquiry—Report, October 1992—

Debate resumed.

The time allotted for the debate having expired, the debate was interrupted and the resumption of the debate made an order of the day for the next sitting Thursday.

8 **MACEDONIA:** Mr R. F. Edwards, pursuant to notice, moved—That this House:

- (1) notes that the Republic of Macedonia:
  - (a) has a continued commitment to international arms control agreements;
  - (b) observes existing internal and external frontiers;
  - (c) guarantees to protect the rights of ethnic minorities;
  - (d) adheres to international conventions on human rights;
  - (e) makes no territorial claims on any neighbouring countries; and
  - (f) is entitled to call itself Macedonia; and
- (2) calls upon the Australian Government to recognise the Republic of Macedonia as a matter of urgency.

Debate ensued.

Debate adjourned, and the resumption of the debate made an order of the day for the next sitting Thursday.

9 **FAMILY LAW ACT REFORM:** Mr Burr, pursuant to notice, moved—That this House urges the Government to introduce proposals to reform the Family Law Act as a matter of urgency.

Debate ensued.

Debate adjourned, and the resumption of the debate made an order of the day for the next sitting Thursday.

10 **NATIONAL ELECTRICITY GRID:** Mrs Jakobsen, pursuant to notice, moved—That this House welcomes the Commonwealth/State agreement on the establishment of a national electricity grid in Australia and, in the context of this important development:

- (1) rejects nuclear power as a suitable and safe method of electricity generation;
- (2) supports other major means of power generation which are capable of contributing to our nation's energy store, including hydro, gas and coal, where the requisite environmental safeguards are observed; and
- (3) recognises the importance of continuing to develop solar, wind, tide and waste recycling technologies which will improve our country's capacity to sustain itself ecologically.

Debate ensued.

It being 12.30 p.m., the debate was interrupted in accordance with standing order 104A and the resumption of the debate made an order of the day for the next sitting Thursday.

11 **GRIEVANCE DEBATE:** Pursuant to the provisions of standing order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 1.45 p.m., the debate was interrupted in accordance with standing order 106.

Question—That grievances be noted—put and passed.

12 **MEMBERS' STATEMENTS:** Members' statements were made.

13 **QUESTIONS:** Questions without notice were asked.

14 **PAPER:** The Speaker presented the following paper:

Committee reports—Schedule of Government responses to the reports of House of Representatives and joint committees, for period 5 June 1992 to 15 October 1992, and reports presented to which responses are outstanding, 5 November 1992.

15 **PAPERS:** The following papers were presented:

Dairy Produce Act—Australian Dairy Corporation—Report for 1991-92.

Employment, Education and Training Act—National Board of Employment, Education and Training—Report of the Schools Council, including the Board's comments—Response to the report of the Taskforce on a Broadbanded Equity Program.

Primary Industries and Energy Research and Development Act—Dairy Research and Development Corporation—Report for 1991-92.

- 16 **AUSTRALIAN DAIRY CORPORATION—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Beazley (Leader of the House) moved—That the House take note of the following paper:

Dairy Produce Act—Australian Dairy Corporation—Report for 1991-92.  
Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

- 17 **DAIRY RESEARCH AND DEVELOPMENT CORPORATION—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Beazley (Leader of the House) moved—That the House take note of the following paper:

Primary Industries and Energy Research and Development Act—Dairy Research and Development Corporation—Report for 1991-92.  
Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

- 18 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—MINISTERIAL INTEGRITY:** The House was informed that both Mr Reith (Deputy Leader of the Opposition) and Mr P. F. Morris had proposed that definite matters of public importance be submitted to the House for discussion today. In accordance with the provisions of standing order 107, the Speaker had given priority to the matter proposed by Mr Reith, namely, "The need to maintain ministerial integrity in dealings with the States on financial issues".

The proposed discussion having received the necessary support—Mr Reith addressed the House.  
Discussion ensued.  
Discussion concluded.

- 19 **MESSAGES FROM THE SENATE:** Messages from the Senate were reported:

- (a) returning the following Bill without amendment:  
Health and Community Services Legislation Amendment 1992—  
Message No. 542, dated 4 November 1992.
- (b) acquainting the House of the following resolution agreed to by the Senate this day:

That the Senate censures the Prime Minister for degrading the office of Prime Minister and the institution of Parliament in his contemptuous abuse of the Senate—Message No. 543, dated 5 November 1992.

- 20 **SELECTION COMMITTEE—REPORT:** Mr R. F. Edwards (Chairman) presented the following report:

Selection Committee—Report relating to the program of business prior to 12.30 p.m. on Thursday, 12 November 1992.

- 21 **AUSTRALIAN PARLIAMENTARY DELEGATION—PAPERS—STATEMENT BY MEMBER:** Mr Filing, by leave, presented the following papers:

Australian Parliamentary Delegation to Argentina and Brazil, June-July 1992—

Report of the Australian Delegation.

Brazil—Abortion statistics—Copies of—

Letter from Dr A. D. Lopez, Statistician, World Health Organisation, to Ms T. Croshaw, England, 18 April 1988.

Population Research Institute review—Extracts (3).

Mr Filing, by leave, made a statement in connection with the report.

**22 PUBLIC ACCOUNTS—JOINT COMMITTEE—FINANCE MINUTE AND REPORT:**  
Mr Shack, by leave, presented the following papers:

Public Accounts—Joint Committee—

Finance minute on Report 315—Social responsibilities of Commonwealth statutory authorities and Government business enterprises.

Report 319—Review of the Independent Auditor: Watching the watchdog, 4 November 1992.

Ordered—That the report be printed.

**23 MESSAGE FROM THE SENATE—AUSTRALIAN CENTRE FOR INTERNATIONAL AGRICULTURAL RESEARCH AMENDMENT BILL 1992:** Message No. 541, dated 3 November 1992, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend the 'Australian Centre for International Agricultural Research Act 1982'*".

Bill read a first time.

Mr Martin (Parliamentary Secretary to the Minister for Foreign Affairs and Trade) moved—That the Bill be now read a second time.

*Paper:* Mr Martin presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

**24 SUSPENSION OF STANDING ORDERS—NATIONAL RESIDUE SURVEY LEVY BILLS:** Mr Beazley (Leader of the House), by leave, moved—That, in relation to the proceedings on the 17 National Residue Survey Levy Bills, so much of the standing orders be suspended as would prevent:

- (1) the resumption of debate on the second readings of the Bills being called on together;
- (2) one question being put in regard to, respectively, the second readings, the committee's report stage, and the third readings, of all the Bills together; and
- (3) the consideration of all the Bills in one committee of the whole.

Question—put and passed.

**25 SUSPENSION OF STANDING ORDERS—BILLS—LIMITATION OF DEBATE:** Mr Beazley (Leader of the House), pursuant to notice, moved—That, in relation to the proceedings on the following Bills, so much of the standing orders be suspended as would prevent the Leader of the House making one declaration of urgency and moving one motion for the allotment of time in respect of all the Bills:

Aboriginal Councils and Associations Amendment Bill 1992;  
Housing Assistance Amendment Bill 1992;  
Agricultural and Veterinary Chemicals (Administration) Bill 1992;  
Agricultural and Veterinary Chemicals Amendment Bill 1992;  
Mutual Recognition Bill 1992;  
Superannuation Legislation Amendment Bill 1992;  
National Residue Survey Administration Bill 1992;  
National Residue Survey (Consequential Provisions) Bill 1992;  
National Residue Survey (Coarse Grains) Levy Bill 1992;  
National Residue Survey (Cattle Transactions) Levy Bill 1992;  
National Residue Survey (Livestock Slaughter) Levy Bill 1992;  
National Residue Survey (Meat Chicken) Levy Bill 1992;  
National Residue Survey (Laying Chicken) Levy Bill 1992;  
National Residue Survey (Dairy Produce) Levy Bill 1992;  
National Residue Survey (Honey) Levy Bill 1992;  
National Residue Survey (Honey Export) Levy Bill 1992;  
National Residue Survey (Horticultural Products) Levy Bill 1992;  
National Residue Survey (Horticultural Products Export) Levy Bill 1992;

National Residue Survey (Oilseeds) Levy Bill 1992;  
 National Residue Survey (Dried Fruits) Levy Bill 1992;  
 National Residue Survey (Wheat) Levy Bill 1992;  
 National Residue Survey (Grain Legumes) Levy Bill 1992;  
 National Residue Survey (Game Animals) Levy Bill 1992;  
 National Residue Survey (Aquatic Animal Export) Levy Bill 1992;  
 National Residue Survey (Horse Slaughter) Levy Bill 1992;  
 Commonwealth Employees' Rehabilitation and Compensation Amendment Bill 1992;  
 Health Insurance (Quality Assurance Confidentiality) Amendment Bill 1992;  
 Medicare Agreements Bill 1992;  
 Taxation Laws Amendment Bill (No. 6) 1992;  
 Medicare Levy Amendment Bill (No. 2) 1992;  
 Taxation Laws Amendment (Superannuation) Bill 1992;  
 Higher Education Funding Amendment Bill (No. 2) 1992;  
 Natural Resources Management (Financial Assistance) Bill 1992;  
 Data-matching Program (Assistance and Tax) Amendment Bill 1992;  
 Veterans' Affairs Legislation Amendment Bill (No. 2) 1992;  
 Veterans' Entitlements Amendment Bill 1992;  
 Rural Adjustment Bill 1992;  
 States Grants (Rural Adjustment) Amendment Bill 1992;  
 Farm Household Support Bill 1992;  
 Income Equalisation Deposits Laws Amendment Bill 1992;  
 States Grants (Schools Assistance) Amendment Bill (No. 2) 1992;  
 States Grants (Primary and Secondary Education Assistance) Bill 1992;  
 Qantas Sale Bill 1992;  
 Sales Tax Laws Amendment Bill (No. 2) 1992;  
 Sales Tax Imposition (In Situ Pools) Bill 1992;  
 Child Support Legislation Amendment Bill (No. 2) 1992;  
 Taxation Laws Amendment (Car Parking) Bill 1992;  
 Customs Legislation Amendment Bill 1992;  
 Customs Legislation (Anti-Dumping Amendments) Bill 1992;  
 Customs Tariff (Anti-Dumping) Amendment Bill (No. 2) 1992;  
 Endangered Species Protection Bill 1992;  
 Endangered Species Protection (Consequential Amendments) Bill 1992;  
 National Health Amendment Bill 1992;  
 Australian National Training Authority Bill 1992;  
 Vocational Education and Training Funding Bill 1992;  
 Trade Practices Legislation Amendment Bill 1992;  
 Health and Community Services Legislation Amendment Bill (No. 3) 1992;  
 Migration Reform Bill 1992;  
 Migration (Delayed Visa Applications) Tax Bill 1992;  
 Export Market Development Grants Amendment Bill 1992;  
 Corporate Law Reform Bill 1992;  
 Immigration (Education) Charge Bill 1992;  
 Migration Laws Amendment Bill (No. 2) 1992;  
 Sex Discrimination and other Legislation Amendment Bill 1992;  
 Human Rights and Equal Opportunity Legislation Amendment Bill (No. 2) 1992;  
 Affirmative Action (Equal Employment Opportunity for Women) Amendment Bill 1992, and  
 Income Tax Assessment Amendment (Foreign Investment) Bill 1992.

Debate ensued.

Question—put.

The House divided (the Deputy Speaker, Mr Jenkins, in the Chair)—

## AYES, 66

Mr Baldwin	Mr Dubois	Mr Hulls	Mr Punch
Mr Beazley	Mr Duffy	Mr Humphreys	Mr Sawford
Mr Beddall	Mr Duncan	Mrs Jakobsen	Mr Scholes
Mr Bevis	Mr R. F. Edwards	Mr Johns	Mr Sciacca
Mr Bilney	Mr Elliott	Mrs Kelly	Mr J. L. Scott
Dr Blewett	Ms Fatin	Mr Kerr	Mr L. J. Scott
Mr Brereton	Mr Free	Mr Langmore	Mr Simmons
Mr R. J. Brown	Mr Gayler	Mr Lavarch	Mr Snow
Mr Campbell	Mr Gear*	Mr Lee	Mr Staples
Dr Catley	Mr Gibson	Mr Lindsay	Mr Tickner
Dr Charlesworth	Mr Gorman	Ms McHugh	Mr Walker
Mr Courtice	Mr Grace*	Mr Martin	Mr West
Ms Crawford	Mr Griffiths	Mr Melham	Mr Willis
Mr Crean	Mr Hand	Mr P. F. Morris	Mr H. F. Woods
Mrs Crosio	Mr Holding	Mr Newell	Mr Wright
Mrs Darling	Mr Hollis	Mr O'Keefe	
Mr Dawkins	Mr Howe	Mr O'Neil	

## NOES, 58

Mr Aldred	Mr Costello	Mr McArthur	Mr B. C. Scott
Mr Anderson	Mr Downer	Mr McGauran	Mr Shack
Mr K. J. Andrews	Dr H. R. Edwards	Mr Mack	Mr Sharp
Mr Atkinson*	Mr Fife	Mr McLachlan	Mr Smith
Mrs Bailey	Mr Filing	Mr Miles	Mr Somlyay
Mr Beale	Mr T. A. Fischer	Mr Moore	Mrs Sullivan
Mr Bradford	Mr P. S. Fisher	Mr Nehl	Mr Taylor
Mr Braithwaite	Mr Ford	Mr Peacock	Mr Truss
Mr Burr	Mr Goodluck	Mr Prosser	Mr Tuckey
Mr Cadman	Mr Halverson	Mr Reid	Mr Webster
Mr Chaney	Mr Hicks*	Mr Reith	Mr Wilson
Mr Charles	Mr Howard	Mr Riggall	Dr R. L. Woods
Mr Cleary	Mr Jull	Mr Rocher	Dr Wooldridge
Mr Cobb	Dr Kemp	Mr Ronaldson	
Mr Connolly	Mr Lloyd	Mr Ruddock	

\* Tellers

And so it was resolved in the affirmative.

- 26 **DECLARATION OF BILLS AS URGENT BILLS—LIMITATION OF DEBATE:** Mr Beazley (Leader of the House) declared that the Aboriginal Councils and Associations Amendment Bill 1992, Housing Assistance Amendment Bill 1992, Agricultural and Veterinary Chemicals (Administration) Bill 1992, Agricultural and Veterinary Chemicals Amendment Bill 1992, Mutual Recognition Bill 1992, Superannuation Legislation Amendment Bill 1992, National Residue Survey Administration Bill 1992, National Residue Survey (Consequential Provisions) Bill 1992, National Residue Survey (Coarse Grains) Levy Bill 1992, National Residue Survey (Cattle Transactions) Levy Bill 1992, National Residue Survey (Livestock Slaughter) Levy Bill 1992, National Residue Survey (Meat Chicken) Levy Bill 1992, National Residue Survey (Laying Chicken) Levy Bill 1992, National Residue Survey (Dairy Produce) Levy Bill 1992, National Residue Survey (Honey) Levy Bill 1992, National Residue Survey (Honey Export) Levy Bill 1992, National Residue Survey (Horticultural Products) Levy Bill 1992, National Residue Survey (Horticultural Products Export) Levy Bill 1992, National Residue Survey (Oilseeds) Levy Bill 1992, National Residue Survey (Dried Fruits) Levy Bill 1992, National Residue Survey (Wheat) Levy Bill 1992, National Residue Survey (Grain Legumes) Levy Bill 1992, National Residue Survey (Game Animals) Levy Bill 1992, National Residue Survey (Aquatic Animal Export) Levy Bill 1992, National Residue Survey (Horse Slaughter) Levy Bill 1992, Commonwealth Employees' Rehabilitation and Compensation Amendment Bill 1992, Health Insurance (Quality Assurance Confidentiality) Amendment Bill 1992, Medicare Agreements Bill 1992, Taxation Laws Amendment Bill (No. 6) 1992, Medicare Levy Amendment Bill (No. 2) 1992, Taxation Laws Amendment (Superannuation) Bill 1992, Higher Education Funding



Amendment Bill (No. 2) 1992, Natural Resources Management (Financial Assistance) Bill 1992, Data-matching Program (Assistance and Tax) Amendment Bill 1992, Veterans' Affairs Legislation Amendment Bill (No. 2) 1992, Veterans' Entitlements Amendment Bill 1992, Rural Adjustment Bill 1992, States Grants (Rural Adjustment) Amendment Bill 1992, Farm Household Support Bill 1992, Income Equalisation Deposits Laws Amendment Bill 1992, States Grants (Schools Assistance) Amendment Bill (No. 2) 1992, States Grants (Primary and Secondary Education Assistance) Bill 1992, Qantas Sale Bill 1992, Sales Tax Laws Amendment Bill (No. 2) 1992, Sales Tax Imposition (In Situ Pools) Bill 1992, Child Support Legislation Amendment Bill (No. 2) 1992, Taxation Laws Amendment (Car Parking) Bill 1992, Customs Legislation Amendment Bill 1992, Customs Legislation (Anti-Dumping Amendments) Bill 1992, Customs Tariff (Anti-Dumping) Amendment Bill (No. 2) 1992, Endangered Species Protection Bill 1992, Endangered Species Protection (Consequential Amendments) Bill 1992, National Health Amendment Bill 1992, Australian National Training Authority Bill 1992, Vocational Education and Training Funding Bill 1992, Trade Practices Legislation Amendment Bill 1992, Health and Community Services Legislation Amendment Bill (No. 3) 1992, Migration Reform Bill 1992, Migration (Delayed Visa Applications) Tax Bill 1992, Export Market Development Grants Amendment Bill 1992, Corporate Law Reform Bill 1992, Immigration (Education) Charge Bill 1992, Migration Laws Amendment Bill (No. 2) 1992, Sex Discrimination and other Legislation Amendment Bill 1992, Human Rights and Equal Opportunity Legislation Amendment Bill (No. 2) 1992, Affirmative Action (Equal Employment Opportunity for Women) Amendment Bill 1992 and Income Tax Assessment Amendment (Foreign Investment) Bill 1992 were urgent Bills.

Question—That the Bills be considered urgent Bills—put and passed.

*Allotment of time:* Mr Beazley then moved—That the time allotted in connection with the Bills be as follows:

- (1) Aboriginal Councils and Associations Amendment Bill 1992—For the remaining stages, until 5 p.m. on Monday, 9 November.
- (2) Housing Assistance Amendment Bill 1992—For the remaining stages, until 5.40 p.m. on Monday, 9 November.
- (3) Agricultural and Veterinary Chemicals (Administration) Bill 1992—For the remaining stages, until 6.25 p.m. on Monday, 9 November.
- (4) Agricultural and Veterinary Chemicals Amendment Bill 1992—For the remaining stages, until 6.30 p.m. on Monday, 9 November.
- (5) Child Support Legislation Amendment Bill (No. 2) 1992—For the remaining stages, until 8.40 p.m. on Monday, 9 November.
- (6) Superannuation Legislation Amendment Bill 1992—For the remaining stages, until 9.20 p.m. on Monday, 9 November.
- (7) National Residue Survey Administration Bill 1992—For the remaining stages, until 10 p.m. on Monday, 9 November.
- (8) National Residue Survey (Consequential Provisions) Bill 1992—For the remaining stages, until 10.05 p.m. on Monday, 9 November.
- (9) National Residue Survey Levy Bills 1992—For the remaining stages, until 10.10 p.m. on Monday, 9 November.
- (10) Commonwealth Employees' Rehabilitation and Compensation Bill 1992—For the remaining stages, until 10.50 p.m. on Monday, 9 November.
- (11) Health Insurance (Quality Assurance Confidentiality) Amendment Bill 1992—For the remaining stages, until 5 p.m. on Tuesday, 10 November.
- (12) Medicare Agreements Bill 1992—For the remaining stages, until 5.40 p.m. on Tuesday, 10 November.

- (13) Taxation Laws Amendment Bill (No. 6) 1992—
  - (a) For the second reading, until 6.15 p.m. on Tuesday, 10 November;
  - (b) For the committee stage, until 6.20 p.m. on Tuesday, 10 November;  
and
  - (c) For the remaining stages, until 6.25 p.m. on Tuesday, 10 November.
- (14) Medicare Levy Amendment Bill (No. 2) 1992—For the remaining stages, until 6.30 p.m. on Tuesday, 10 November.
- (15) Taxation Laws Amendment (Superannuation) Bill 1992—
  - (a) For the second reading, until 8.35 p.m. on Tuesday, 10 November;
  - (b) For the committee stage, until 8.40 p.m. on Tuesday, 10 November;  
and
  - (c) For the remaining stages, until 8.45 p.m. on Tuesday, 10 November.
- (16) Higher Education Funding Amendment Bill (No. 2) 1992—For the remaining stages, until 9.25 p.m. on Tuesday, 10 November.
- (17) Corporate Law Reform Bill 1992—For the remaining stages, until 10.05 p.m. on Tuesday, 10 November.
- (18) Natural Resources Management (Financial Assistance) Bill 1992—For the remaining stages, until 10.45 p.m. on Tuesday, 10 November.
- (19) Data-matching Program (Assistance and Tax) Amendment Bill 1992—For the remaining stages, until 11.25 p.m. on Tuesday, 10 November.
- (20) Veterans' Affairs Legislation Amendment Bill (No. 2) 1992—For the remaining stages, until 12.05 a.m. on Wednesday, 11 November.
- (21) Veterans' Entitlements Amendment Bill 1992—For the remaining stages, until 12.10 a.m. on Wednesday, 11 November.
- (22) Rural Adjustment Bill 1992—For the remaining stages, until 12.50 a.m. on Wednesday, 11 November.
- (23) States Grants (Rural Adjustment) Amendment Bill 1992—For the remaining stages, until 12.55 a.m. on Wednesday, 11 November.
- (24) Farm Household Support Bill 1992—For the remaining stages, until 1 a.m. on Wednesday, 11 November.
- (25) Income Equalisation Deposits Laws Amendment Bill 1992—For the remaining stages, until 1.05 a.m. on Wednesday, 11 November.
- (26) States Grants (Schools Assistance) Amendment Bill (No. 2) 1992—For the remaining stages, until 10.40 a.m. on Wednesday, 11 November.
- (27) States Grants (Primary and Secondary Education Assistance) Bill 1992—For the remaining stages, until 10.45 a.m. on Wednesday, 11 November.
- (28) Migration Reform Bill 1992—For the remaining stages, until 11.55 a.m. on Wednesday, 11 November.
- (29) Migration (Delayed Visa Applications) Tax Bill 1992—For the remaining stages, until midday on Wednesday, 11 November.
- (30) Sales Tax Laws Amendment Bill (No. 2) 1992—For the remaining stages, until 12.40 p.m. on Wednesday, 11 November.
- (31) Sales Tax Imposition (In Situ Pools) Bill 1992—For the remaining stages, until 12.45 p.m. on Wednesday, 11 November.
- (32) Taxation Laws Amendment (Car Parking) Bill 1992—For the remaining stages, until 4.50 p.m. on Wednesday, 11 November.
- (33) Customs Legislation Amendment Bill 1992—For the remaining stages, until 5.30 p.m. on Wednesday, 11 November.
- (34) Customs Legislation (Anti-Dumping Amendments) Bill 1992—For the remaining stages, until 5.35 p.m. on Wednesday, 11 November.
- (35) Customs Tariff (Anti-Dumping) Amendment Bill (No. 2) 1992—For the remaining stages, until 5.40 p.m. on Wednesday, 11 November.
- (36) Qantas Sale Bill 1992—For the remaining stages, until 6.25 p.m. on Wednesday, 11 November.
- (37) National Health Amendment Bill 1992—For the remaining stages, until 7.05 p.m. on Wednesday, 11 November.

- (38) Australian National Training Authority Bill 1992—For the remaining stages, until 7.55 p.m. on Wednesday, 11 November.
  - (39) Vocational Education and Training Funding Bill 1992—For the remaining stages, until 8 p.m. on Wednesday, 11 November.
  - (40) Trade Practices Legislation Amendment Bill 1992—For the remaining stages, until 4.50 p.m. on Thursday, 12 November.
  - (41) Health and Community Services Legislation Amendment Bill (No. 3) 1992—For the remaining stages, until 5.30 p.m. on Thursday, 12 November.
  - (42) Endangered Species Protection Bill 1992—For the remaining stages, until 6.25 p.m. on Thursday, 12 November.
  - (43) Endangered Species Protection (Consequential Amendments) Bill 1992—For the remaining stages, until 6.30 p.m. on Thursday, 12 November.
  - (44) Export Market Development Grants Amendment Bill 1992—For the remaining stages, until 8.40 p.m. on Thursday, 12 November.
  - (45) Immigration (Education) Charge Bill 1992—For the remaining stages, until 9.20 p.m. on Thursday, 12 November.
  - (46) Migration Laws Amendment Bill (No. 2) 1992—For the remaining stages, until 9.25 p.m. on Thursday, 12 November.
  - (47) Sex Discrimination and other Legislation Amendment Bill 1992—For the remaining stages, until 10.05 p.m. on Thursday, 12 November.
  - (48) Human Rights and Equal Opportunity Legislation Amendment Bill (No. 2) 1992—For the remaining stages, until 10.10 p.m. on Thursday, 12 November.
  - (49) Affirmative Action (Equal Employment Opportunity for Women) Amendment Bill 1992—For the remaining stages, until 10.15 p.m. on Thursday, 12 November.
  - (50) Mutual Recognition Bill 1992—For the remaining stages, until 10.55 p.m. on Thursday, 12 November.
  - (51) Income Tax Assessment Amendment (Foreign Investment) Bill 1992—For the remaining stages, until 11.35 p.m. on Thursday, 12 November.
- Question—put and passed.

27 **WHEAT MARKETING AMENDMENT BILL 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

*Limitation of debate:* At 6.30 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 327, dated 14 October 1992, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

28 **SOCIAL SECURITY LEGISLATION AMENDMENT BILL (NO. 2) 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

*Limitation of debate:* At 8.55 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 328, dated 14 October 1992, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

- 29 **SOCIAL SECURITY LEGISLATION AMENDMENT BILL (NO. 3) 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 329, dated 4 November 1992, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

Dr Blewett (Minister for Social Security) moved—That the Bill be now read a third time.

*Limitation of debate:* At 9 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a third time—put and passed—Bill read a third time.

- 30 **MEDICARE LEVY AMENDMENT BILL 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

*Limitation of debate:* At 9.50 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

- 31 **TAXATION LAWS AMENDMENT BILL (NO. 5) 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

*Limitation of debate:* At 9.55 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

- 32 **INCOME TAX (DIVIDENDS AND INTEREST WITHHOLDING TAX) AMENDMENT BILL 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

*Limitation of debate:* At 10 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

- 33 **TAX LEGISLATION AMENDMENT BILL 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

*Limitation of debate:* At 11.55 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

- 34 **TAXATION LAWS AMENDMENT (FRINGE BENEFITS TAX MEASURES) BILL 1992:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

The House continuing to sit until after midnight—

#### FRIDAY, 6 NOVEMBER 1992

*Limitation of debate:* At midnight the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put and passed—Bill read a third time.

- 35 **ADJOURNMENT:** Mr Baldwin (Minister for Higher Education and Employment Services) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 12.01 a.m., adjourned until Monday next at 2 p.m.

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**PAPERS:** The following papers were deemed to have been presented on 5 November 1992:

Air Navigation Act—Regulations—Statutory Rules 1992 No. 341.

Australian Bureau of Statistics Act—Australian Bureau of Statistics—Proposals for the collection of information—1992 Nos. 23, 24, 25, 26.

Broadcasting Services Act—

Determinations (2) under section 30, 1 October 1992.

Determination under section 117, 1 October 1992.

Notices of reservation (3), 1 October 1992.

Broadcasting Services (Transitional Provisions and Consequential Amendments) Act—Determination under subsection 21(4), 1 October 1992.

Census and Statistics Act—Australian Bureau of Statistics—Statements—1992 Nos. 1, 2.

Civil Aviation Act—

Civil Aviation Regulations—Civil Aviation Orders—Parts—

105—Amendments 22(2), 26(2), 27, 29(3) October 1992.

106—Amendments 22, 23(9), 28, 29(2), 30 October and 2, 3, 4 November 1992.

107—Amendment 29 October 1992.

Regulations—Statutory Rules 1992 No. 342.

Customs Act—Regulations—Statutory Rules 1992 No. 343.

Defence Act—Defence Force Remuneration Tribunal—Determinations—1992 Nos. 11, 12.

Extradition Act—Regulations—Statutory Rules 1992 No. 333.

Federal Court of Australia Act—Rules of Court—Statutory Rules 1992 No. 330.

Fisheries Levy Act—Regulations—Statutory Rules 1992 No. 340.

Health Insurance Act—Regulations—Statutory Rules 1992 Nos. 335, 336, 337, 338.

Industrial Relations Act—Regulations—Statutory Rules 1992 No. 339.

Military Superannuation and Benefits Act—Regulations—Statutory Rules 1992 No. 334.

Mutual Assistance in Business Regulation Act—Regulations—Statutory Rules 1992 No. 331.

Public Service Act—

Determinations—1992 Nos. 179, LES 31.

Parliamentary Presiding Officers' Determination—1992 No. 7.

Remuneration Tribunal Act—Determination—1992 No. 17.

*Superannuation Act 1976*—Declaration—Statutory Rules 1992 No. 329.

Therapeutic Goods Act—Regulations—Statutory Rules 1992 No. 332.

Treaties—Text of—

*Which have been signed for Australia but requiring further action before entering into force for Australia—*

- (1) Convention on Laundering, Search, Seizure and Confiscation of the Proceeds from Crime, done at Strasbourg on 8 November 1990. Signed for Australia, subject to ratification, on 28 September 1992.
- (2) Treaty with the Republic of Korea on Mutual Assistance in Criminal Matters, done at Canberra on 25 August 1992.
- (3) Agreement with Finland on Medical Treatment for Temporary Visitors, done at Canberra on 6 August 1992.
- (4) Niue Treaty on Cooperation in Fisheries Surveillance and Law Enforcement in the South Pacific Region, done at Honiara on 9 July 1992. Signed for Australia, subject to ratification, 9 July 1992.
- (5) Agreement with Finland on Mutual Assistance in Criminal Matters, done at Canberra on 22 June 1992.
- (6) United Nations Framework Convention on Climate Change, done at New York on 9 May 1992. Signed for Australia, subject to ratification, 4 June 1992.
- (7) Convention on Biological Diversity, done at Rio de Janeiro on 5 June 1992. Signed for Australia, subject to ratification, 5 June 1992.
- (8) Social Security Agreement with Cyprus, done at Nicosia on 12 May 1992.
- (9) Exchange of letters constituting an Agreement to amend Article 3.1 of the Australia New Zealand Closer Economic Relations-Trade Agreement of 28 March 1983. Done at Wellington on 6 October 1992.

*Which have been signed for Australia and which have entered into force—*

- (10) Agreement with the United States of America concerning Meat Exports by Australia to the United States of America during 1992, done at Washington on 20 July-19 August 1992. Entry into force 19 August 1992.
- (11) Agreement to delete Article 20.3 and Annex F from the Australia New Zealand Closer Economic Relations-Trade Agreement of 28 March 1983, done at Wellington on 19 June 1992. Entry into force 19 June 1992.
- (12) Agreement to amend the Development Co-operation Treaty with Papua New Guinea, and exchange of letters, of 24 May 1989,

done at Waigani-Canberra on 18 March-29 May 1992. Entry into force 29 May 1992.

- (13) Agreement with the United States of America concerning the Conduct of Scientific Balloon Flights, done at Canberra on 15-19 June 1992. Entry into force 19 June 1992.
- (14) Agreement with the United States of America to bring International Obligation Exchanges under the Coverage of the Agreement concerning Peaceful Uses of Nuclear Energy, and Agreed Minute, of 5 July 1979, done at Washington on 16 December 1991. Entry into force 16 December 1991.

*Which have been ratified by Australia—*

- (15) ILO Convention (No. 58) fixing the Minimum Age for the Admission of Children to Employment at Sea, done at Geneva on 24 October 1936. Instrument of ratification registered and deposited for Australia on 11 June 1992 with effect from 11 June 1993.
- (16) ILO Convention (No. 92) concerning Crew Accommodation on Board Ship, done at Geneva on 18 June 1949. Instrument of ratification registered and deposited for Australia on 11 June 1992 with effect from 11 December 1992.
- (17) ILO Convention (No. 133) concerning Crew Accommodation on Board Ship (supplementary provisions), done at Geneva on 30 October 1970. Instrument of ratification registered and deposited for Australia on 11 June 1992 with effect from 11 December 1992.
- (18) International Telecommunication Regulations of the ITU, done at Melbourne on 9 December 1988. Instrument of ratification deposited for Australia 14 May 1992, with effect from that date.

*Which have been acceded to, or accepted by, Australia—*

- (19) Convention on Oil Pollution Preparedness, Response and Co-operation, done at London on 30 November 1990. Instrument of accession deposited for Australia 6 July 1992. The Convention is not yet in force.
- (20) Amendment to the Montreal Protocol on Substances that Deplete the Ozone Layer of 16 September 1987, done at London on 29 June 1990. Instrument of acceptance deposited for Australia 11 August 1992 with effect from 9 November 1992.
- (21) Agreement to extend the Regional Co-operative Agreement for Research, Development and Training related to Nuclear Science and Technology of 2 February 1987, done at Vienna on 10 June 1992. Instrument of acceptance deposited for Australia 10 June 1992 with effect from 11 June 1992.
- (22) International Convention for the Protection of Performers, Producers of Phonograms and Broadcasting Organisations, done at Rome on 26 October 1961. Instrument of accession deposited for Australia 30 June 1992 with effect from 30 September 1992.
- (23) Convention on the Taking of Evidence Abroad in Civil and Commercial Matters, done at The Hague on 18 March 1970. Instrument of accession deposited for Australia 23 October 1992 with effect from 22 December 1992.



**ATTENDANCE:** All Members attended (at some time during the sitting) except Mr J. N. Andrew, Mr Broadbent, Mr Cameron\*, Mr Carlton, Mr Dobie, Mr Fitzgibbon, Mrs Gallus, Mr Jones, Mr Kerin, Mr Price, Mr Snowdon and Dr Theophanous.

\*On leave

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**L. M. BARLIN**  
Clerk of the House of Representatives