

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 9

FRIDAY, 1 JUNE 1990

- 1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.
- 2 **AUDITOR-GENERAL'S REPORT—PUBLICATION OF PAPER:** Mr Speaker presented the following paper:
Audit Act—Auditor-General—Audit report No. 34 of 1989-90—Royal Australian Mint—Coin production.
Mr Beazley (Leader of the House), by leave, moved—That:
 - (1) this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of the Auditor-General's audit report No. 34 of 1989-90; and
 - (2) the report be printed.Question—put and passed.
- 3 **SUSPENSION OF STANDING AND SESSIONAL ORDERS—PRECEDENCE TO GOVERNMENT BUSINESS:** Mr Beazley (Leader of the House), pursuant to notice, moved—That so much of the standing and sessional orders be suspended as would prevent government business taking precedence of all other business for this sitting.
Debate ensued.
Question—put and passed.
- 4 **WOOL MARKETING AMENDMENT BILL 1990:** Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice, presented a Bill for an Act to amend the *Wool Marketing Act 1987*.
Bill read a first time.
Mr Kerin moved—That the Bill be now read a second time.
Paper: Mr Kerin, by leave, presented the following paper:
Trade clearances of shorn wool, 1946-47 to 1994-95 (actual and AWC projections)—Graph.
Paper: Mr Kerin presented an explanatory memorandum to the Bill.
Debate, by leave, ensued.
Mr Lloyd (Deputy Leader of the National Party of Australia) moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House condemns the Government for its:
 - (1) high interest rate and high inflation policies which have appreciated our exchange rates and reduced our competitiveness against the textile fibre industries in other countries where rates are less; and
 - (2) lack of progress in reform of the labour market, the waterfront and coastal shipping which has resulted in wool growers being squeezed between crippling costs and falling returns”.

Papers: Mr Lloyd, by leave, presented the following papers:

Australian Wool Corporation news service 32/90, dated 31 May 1990.

Wool Council of Australia news release 19/90, dated 31 May 1990.

NSW Farmers' Association—Questions that need to be answered for the benefit of the Australian wool industry by the Minister for Primary Industries and Energy, dated 31 May 1990.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Dobie, in the Chair)—

AYES, 67

Mr Baldwin	Mr R. F. Edwards	Mr Johns	Mr Punch
Mr Beazley	Mr Elliott	Mr Jones	Mr Sawford
Mr Beddall	Ms Fatin	Mrs Kelly	Mr Scholes
Mr Bevis	Mr Fitzgibbon	Mr Kerin	Mr Sciacca
Mr Bilney	Mr Free	Mr Langmore	Mr J. L. Scott
Dr Blewett	Mr Gayler	Mr Lavarch	Mr L. J. Scott
Mr Brereton	Mr Gear*	Mr Lee	Mr Simmons
Mr R. J. Brown	Mr Gibson	Mr Lindsay	Mr Snow
Mr Campbell	Mr Grace*	Mr Mack	Mr Snowdon
Dr Catley	Mr Griffiths	Mr Martin	Mr Staples
Dr Charlesworth	Mr Hand	Mr Melham	Dr Theophanous
Mr Courtice	Mr Holding	Mr A. A. Morris	Mr Walker
Ms Crawford	Mr Hollis	Mr P. F. Morris	Mr West
Mr Crean	Mr Hulls	Mr Newell	Mr Willis
Mrs Crosio	Mr Humphreys	Mr O'Keefe	Mr H. F. Woods
Mr Dubois	Mrs Jakobsen	Mr O'Neil	Mr Wright
Mr Duffy	Mr Jenkins	Mr Price	

NOES, 63

Mr Anderson	Mr Connolly	Mr Jull	Mr Ronaldson
Mr Andrew*	Mr Cowan	Dr Kemp	Mr Ruddock
Mr Atkinson	Mr Downer	Mr Lloyd	Mr B. C. Scott
Mrs Bailey	Dr H. R. Edwards	Mr McArthur	Mr Shack
Mr Beale	Mr Fife	Mr McGauran	Mr Sharp
Mr Bradford	Mr Filing	Mr MacKellar	Mr Sinclair
Mr Braithwaite	Mr T. A. Fischer	Mr McLachlan	Mr Smith
Mr Broadbent	Mr P. S. Fisher	Mr Miles	Mr Somlyay
Mr N. A. Brown	Mr Ford	Mr Moore	Mrs Sullivan
Mr Burr	Mrs Gallus	Mr Nehl	Mr Taylor
Mr Cadman	Mr Goodluck	Mr Nugent	Mr Truss
Mr Cameron	Mr Hall	Mr Peacock	Mr Tuckey
Mr Carlton	Mr Halverson	Mr Reid	Mr Webster
Mr Chaney	Mr Hawker	Mr Reith	Dr R. L. Woods
Mr Charles	Mr Hicks*	Mr Riggall	Dr Wooldridge
Mr Cobb	Mr Howard	Mr Rocher	

* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Kerin, the Bill was read a third time.

5 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—AERONAUTICAL RESEARCH LABORATORY SITE, FISHERMENS BEND, VIC.—REDEVELOPMENT: Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Redevelopment of Aeronautical Research Laboratory site, Fishermens Bend, Vic.

Mr Beddall presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 6 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—OFFICE AND WAREHOUSE COMPLEX FOR CIVIL AVIATION AUTHORITY, PERTH—CONSTRUCTION:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of Perth office and warehouse complex for the Civil Aviation Authority.

Mr Beddall presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 7 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—DEDICATED COMPUTER CENTRE FOR AUSTRALIAN TAXATION OFFICE, BRUCE, ACT:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Dedicated computer centre for the Australian Taxation Office, Bruce, ACT.

Mr Beddall presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 8 **MESSAGES FROM THE SENATE:** Messages from the Senate, dated 31 May 1990, were reported:

- (a) returning the following Bill without amendment: Message No. 37—Australian Securities Commission Amendment 1990.
- (b) returning the following Bill and acquainting the House that the Senate does not insist upon its amendment disagreed to by the House, and has agreed to the amendment made by the House in place thereof: Message No. 38—Sales Tax Laws Amendment 1990.
- (c) returning the following Bills and acquainting the House that the Senate does not press its requests for amendments, which the House has not made, and has agreed to the amendments made by the House in place thereof, and has agreed to the Bills: Message No. 39—Sales Tax (Nos. 1 to 9) Amendment 1990.

- 9 **COMMONWEALTH EMPLOYEES' REHABILITATION AND COMPENSATION AMENDMENT BILL 1990:** The order of the day having been read for the second reading—Mr Willis (Minister for Finance) moved—That the Bill be now read a second time.

Paper: Mr Willis presented an explanatory memorandum to the Bill.

Debate ensued.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Willis, the Bill was read a third time.

- 10 **MESSAGE FROM THE SENATE—REMUNERATION AND ALLOWANCES BILL 1990:** The following message from the Senate was reported:

Message No. 40

Mr Speaker,

The Senate returns to the House of Representatives the bill for "*An Act relating to certain remuneration and allowances*", and acquaints the House that the Senate has agreed to the bill with the amendment

indicated by the annexed schedule, in which amendment the Senate requests the concurrence of the House of Representatives.

KERRY SIBRAA
President

The Senate,
Canberra, 1 June 1990

Mr Beazley (Leader of the House) moved—That the amendment be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENT MADE BY THE SENATE

Page 17, Schedule 4, item 3, leave out the rates per annum of additional salary in respect of the offices specified hereunder, insert the following rates per annum of additional salary:

Government Whip in the Senate	\$10,305
Opposition Whip in the Senate	\$10,305
Whip in the Senate of a recognised non-Government party of at least 5 members not otherwise specified herein	\$1,279
Deputy Government Whip in the Senate	\$1,279

On the motion of Mr Beazley, the amendment was agreed to, after debate. Resolution to be reported.

The House resumed; Mr L. J. Scott reported accordingly.
On the motion of Mr Beazley, the House adopted the report.

- 11 **MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS:** A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:
- 1 June 1990—Message No. 21—
 - Supply (No. 1) 1990-91.
 - Supply (No. 2) 1990-91.
 - Supply (Parliamentary Departments) 1990-91.
- 12 **LONG TERM STRATEGIES—STANDING COMMITTEE—MEMBERSHIP:** The House was informed of the nominations of Members to be members of the Standing Committee for Long Term Strategies:
- Mr Bevis, Dr Catley, Mr Ferguson, Mr Johns, Mr Jones, Mr O'Neil and Mr Snow had been nominated by the Government Whip; Mr Atkinson, Mr Bradford, Mr Broadbent and Mr Dobie had been nominated by the Opposition Whip and Mr Nehl had been nominated by the National Party Whip.
- 13 **REMUNERATION AND ALLOWANCES AMENDMENT BILL 1990:** Mr Willis (Minister for Finance), by leave, presented a Bill for an Act to amend the *Remuneration and Allowances Act 1990*.
Bill read a first time.
Mr Willis moved—That the Bill be now read a second time.
Debate, by leave, ensued.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Willis, the Bill was read a third time.
- 14 **SUSPENSION OF STANDING AND SESSIONAL ORDERS MOVED:** Dr Hewson (Leader of the Opposition) moved—That so much of the standing and sessional orders be suspended as would prevent the Leader of the Opposition moving forthwith—That:
- (1) this House authorises the broadcasting by ABC TV of Question Time for a trial period from 21 August to 18 October 1990;

- (2) the distribution of the broadcast between the two Houses be in accordance with the distribution of the radio broadcast, provided the Senate is broadcast on no less than three days in any two week sitting period; and
- (3) this House authorises the broadcasting by television stations of excerpts of proceedings in accordance with the following conditions:
- (a) access to the proceedings of the House of Representatives for the recording and broadcasting of excerpts of proceedings is subject to an undertaking to observe, and to comply with, these conditions;
 - (b) recordings and broadcasts may be made only from Channel 1 on the House monitoring system;
 - (c) broadcasts of excerpts shall be used only for the purposes of fair and accurate reports of proceedings, and shall not be used for:
 - (i) political party advertising or election campaigns;
 - (ii) satire and ridicule; or
 - (iii) commercial sponsorship or commercial advertising;
 - (d) reports of proceedings shall be such as to provide a balanced presentation of differing views;
 - (e) excerpts of proceedings which are subsequently withdrawn may be broadcast only if the withdrawal is also reported;
 - (f) debate on a motion for the adjournment of the House of Representatives shall not be broadcast; and
 - (g) the instructions of the Speaker of the House of Representatives or his delegates in respect of the broadcasting of excerpts, which are not inconsistent with these conditions, shall be observed; and
- (4) the conditions contained in subparagraph 3(c) be referred to the Procedure Committee for inquiry and report by 21 August 1990, and that these orders have effect until altered by a further order of the House of Representatives in relation to a report of the Procedure Committee.

Debate ensued.

The time allowed by standing order 91 for debate on the motion having expired—

Question—put.

The House divided (the Deputy Speaker, Mr Nehl, in the Chair)—

AYES, 59

Mr Aldred	Mr Cowan	Mr Howard	Mr Ruddock
Mr Anderson	Mr Dobie	Mr Jull	Mr B. C. Scott
Mr Andrew*	Mr Downer	Dr Kemp	Mr Shack
Mr Atkinson	Dr H. R. Edwards	Mr Lloyd	Mr Sharp
Mrs Bailey	Mr Fife	Mr McArthur	Mr Sinclair
Mr Beale	Mr Filing	Mr Mack	Mr Smith
Mr Broadbent	Mr T. A. Fischer	Mr MacKellar	Mr Somlyay
Mr N. A. Brown	Mr Ford	Mr McLachlan	Mrs Sullivan
Mr Cadman	Mrs Gallus	Mr Miles	Mr Taylor
Mr Cameron	Mr Goodluck	Mr Nugent	Mr Truss
Mr Carlton	Mr Hall	Mr Reid	Mr Tuckey
Mr Chaney	Mr Halverson	Mr Reith	Mr Webster
Mr Charles	Mr Hawker	Mr Riggall	Dr R. L. Woods
Mr Cobb	Dr Hewson	Mr Rocher	Dr Wooldridge
Mr Costello	Mr Hicks*	Mr Ronaldson	

NOES, 65

Mr Baldwin	Mr Elliott	Mrs Kelly	Mr Scholes
Mr Beazley	Ms Fatin	Mr Kerin	Mr Sciacca
Mr Beddall	Mr Fitzgibbon	Mr Kerr	Mr J. L. Scott
Mr Bevis	Mr Free	Mr Langmore	Mr L. J. Scott
Mr Bilney	Mr Gayler	Mr Lavarch	Mr Simmons
Dr Blewett	Mr Gear*	Mr Lee	Mr Snow
Mr Brereton	Mr Gibson	Mr Lindsay	Mr Snowdon
Mr R. J. Brown	Mr Grace*	Mr Martin	Mr Staples
Mr Campbell	Mr Hand	Mr Melham	Dr Theophanous
Dr Catley	Mr Holding	Mr A. A. Morris	Mr Walker
Dr Charlesworth	Mr Hollis	Mr P. F. Morris	Mr West
Mr Courtice	Mr Hulls	Mr Newell	Mr Willis
Ms Crawford	Mr Humphreys	Mr O'Keefe	Mr H. F. Woods
Mr Crean	Mrs Jakobsen	Mr O'Neil	Mr Wright
Mrs Crosio	Mr Jenkins	Mr Price	
Mr Dubois	Mr Johns	Mr Punch	
Mr Duffy	Mr Jones	Mr Sawford	

* Tellers

And so it was negatived.

- 15 **BROADCASTING AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr N. A. Brown, viz.*—That all words after “That” be omitted with a view to substituting the following words: “the House declines to give the Bill a second reading and deplores the Government’s hasty and ill-conceived attempt to bestow a vast new range of unpredictable and unnecessary powers on the Australian Broadcasting Tribunal in a desperate attempt to divert attention from its total failure to introduce any meaningful reforms of broadcasting regulation despite the Prime Minister’s unequivocal 1987 election promise to ‘urgently reform this nightmarish legislation’”—

Debate resumed.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Snowdon (Parliamentary Secretary to the Minister for Transport and Communications), the Bill was read a third time.

- 16 **BROADCASTING AMENDMENT BILL (NO. 2) 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

—

In the committee

Clauses 1 to 3, by leave, taken together, and agreed to, after debate.

Clause 4 debated and agreed to.

Clause 5 agreed to.

Clause 6—

Mr N. A. Brown moved the following amendment: Pages 3 and 4, omit proposed subsections 89A (14) and (15).

Debate continued.

Amendment negatived.

Clause agreed to.

Clause 7 debated and agreed to.

Clause 8 agreed to.

Clause 9 debated and agreed to.

Clauses 10 and 11, by leave, taken together, and agreed to.

Clause 12 debated and agreed to.

Clause 13—

Mr N. A. Brown moved the following amendment: Page 7, lines 3 and 4, omit paragraph (a).

Debate continued.

Amendment negatived.

Clause agreed to.

Remainder of Bill, by leave, taken as whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr L. J. Scott reported accordingly.

On the motion of Mr Beazley (Minister for Transport and Communications), the House adopted the report, and, by leave, the Bill was read a third time.

17 REMUNERATION AND ALLOWANCES (AMENDMENT) BILL 1990: Mr Beazley (Leader of the House), by leave, presented a Bill for an Act to amend the *Remuneration and Allowances Act 1990*.

Bill read a first time.

Mr Beazley moved—That the Bill be now read a second time.

Debate, by leave, ensued.

Mr Howard moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not denying this Bill a second reading, this House is of the opinion that the Government’s handling of this and related legislation displays extraordinary administrative and ministerial incompetence”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Dubois, in the Chair)—

AYES, 62

Mr Baldwin	Ms Fatin	Mrs Kelly	Mr Scholes
Mr Beazley	Mr Fitzgibbon	Mr Kerin	Mr Sciacca
Mr Beddall	Mr Free	Mr Kerr	Mr J. L. Scott
Mr Bevis	Mr Gear*	Mr Langmore	Mr L. J. Scott
Mr Bilney	Mr Gibson	Mr Lavarch	Mr Simmons
Dr Blewett	Mr Grace*	Mr Lee	Mr Snow
Mr Brereton	Mr Griffiths	Mr Lindsay	Mr Snowdon
Mr R. J. Brown	Mr Hand	Mr Martin	Mr Staples
Mr Campbell	Mr Holding	Mr Melham	Dr Theophanous
Dr Charlesworth	Mr Hollis	Mr A. A. Morris	Mr Walker
Mr Courtice	Mr Hulls	Mr P. F. Morris	Mr West
Ms Crawford	Mr Humphreys	Mr Newell	Mr Willis
Mr Crean	Mrs Jakobsen	Mr O’Keefe	Mr H. F. Woods
Mrs Crosio	Mr Jenkins	Mr Price	Mr Wright
Mr Duffy	Mr Johns	Mr Punch	
Mr Elliott	Mr Jones	Mr Sawford	

NOES, 49

Mr Aldred	Mr Cowan	Mr McArthur	Mr B. C. Scott
Mr Andrew*	Mr Dobie	Mr Mack	Mr Sharp
Mr Atkinson	Dr H. R. Edwards	Mr MacKellar	Mr Smith
Mrs Bailey	Mr Fife	Mr McLachlan	Mr Somlyay
Mr Beale	Mr Filing	Mr Miles	Mrs Sullivan
Mr Broadbent	Mr Ford	Mr Nehl	Mr Taylor
Mr N. A. Brown	Mrs Gallus	Mr Nugent	Mr Truss
Mr Cadman	Mr Halverson	Mr Peacock	Mr Webster
Mr Cameron	Mr Hawker	Mr Reid	Dr R. L. Woods
Mr Carlton	Mr Hicks*	Mr Reith	Dr Wooldrige
Mr Chaney	Mr Howard	Mr Riggall	
Mr Charles	Mr Jull	Mr Ronaldson	
Mr Cobb	Dr Kemp	Mr Ruddock	

* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 22, dated 1 June 1990, from His Excellency the Governor-General was announced recommending an appropriation of revenue be made for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Beazley, the Bill was read a third time.

18 **MESSAGES FROM THE SENATE:** Messages from the Senate were reported returning the following Bills without amendment:

1 June 1990—Message—

No. 41—Wool Tax (Nos. 1 to 5) Amendment 1990 (*without requests*).

No. 42—Wool Marketing Amendment 1990.

Suspension of sitting: At 5.26 p.m., the Deputy Speaker left the Chair.

Resumption of sitting: At 6.15 p.m., the Deputy Speaker resumed the Chair.

19 **MESSAGE FROM THE SENATE:** A message from the Senate was reported returning the following Bill without amendment:

1 June 1990—Message No. 43—Remuneration and Allowances (Amendment) 1990.

20 **SPECIAL ADJOURNMENT:** Mr Beazley (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 21 August 1990, at 2 p.m., unless otherwise called together by Mr Speaker or, in the event of Mr Speaker being unavailable, by the Chairman of Committees.

Debate ensued.

Question—put and passed.

21 **LEAVE OF ABSENCE TO ALL MEMBERS:** Mr Beazley (Leader of the House) moved—That leave of absence be given to every Member of the House of Representatives from the determination of this sitting of the House to the date of its next sitting.

Question—put and passed.

22 **ADJOURNMENT:** Mr Beazley (Leader of the House) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 6.19 p.m., adjourned until Tuesday, 21 August 1990, at 2 p.m., in accordance with the resolution agreed to this day.

PAPERS: The following papers were deemed to have been presented on 1 June 1990:

Air Force Act—Regulations—Statutory Rules 1990, Nos. 95, 101.

Civil Aviation Act—Regulation—Statutory Rules 1990, No. 100.

Dairy Produce Levy (No. 1) Act—Regulations—Statutory Rules 1990, No. 111.

Defence Act—Regulations—Statutory Rules 1990, Nos. 92, 93.

Federal Court of Australia Act—Rules of Court—Statutory Rules 1990, No. 102.

Great Barrier Reef Marine Park Act—Regulation—Statutory Rules 1990, No. 35 (*in substitution for paper presented on 8 May 1990*).

Laying Chicken Levy Act—Regulations—Statutory Rules 1990, No. 112.

Meat Chicken Levy Act—Regulations—Statutory Rules 1990, No. 113.

Meat Export Charge Act—Regulations—Statutory Rules 1990, No. 99.

Migration Act—Regulations—Statutory Rules 1990, Nos. 109, 110.

Naval Defence Act—Regulations—Statutory Rules 1990, No. 94.

Navigation Act—Regulations—Statutory Rules 1990, Nos. 104, 105, 106, 107, 108.

Petroleum Retail Marketing Sites Act—Regulations—Statutory Rules 1990, No. 98.

Superannuation Act—Regulations—Statutory Rules 1990, Nos. 96, 97.

Wheat Industry Fund Levy Act—Regulations—Statutory Rules 1990, No. 103.

ATTENDANCE: All Members attended (at some time during the sitting) except Mr Costello, Mrs Darling, Mr Dawkins, Mr Duncan, Mr Ferguson, Mr Hawke, Mr Howe, Mr Keating, Ms McHugh, Mr Prosser, Mr Tickner and Mr Wilson.

A. R. BROWNING
Clerk of the House of Representatives