

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 4

MONDAY, 14 MAY 1990

- 1 The House met, at 2 p.m., pursuant to adjournment. Mr Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.
- 2 **QUESTIONS:** Questions without notice being asked—

Prime Minister—Motion of censure: Dr Hewson (Leader of the Opposition), by leave, moved—That this House censures the Prime Minister for his repeated failure to uphold established principles of ministerial government as shown by:

- (a) his failure to dismiss the Treasurer for his flagrant, premeditated and unprecedented breach of Cabinet solidarity;
- (b) his failure to dismiss the Minister for Justice and Consumer Affairs for failing to meet the required standards in the conduct of his office as a senior law officer of the Crown;
- (c) his persistent weakness in failing to exercise proper control over statements made by his Ministers which have led to a lack of public confidence in his Government;
- (d) the inability of his Government to declare and promote a coherent and consistent economic policy; and
- (e) his failure to demonstrate the quality of leadership required for the effective government of the nation in difficult economic times.

Debate ensued.

Closure: Mr Beazley (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the motion be agreed to—being accordingly put—The House divided (the Speaker, Mr McLeay, in the Chair)—

AYES, 67

Mr Aldred	Mr Connolly	Mr Hicks*	Mr Rocher
Mr Anderson	Mr Costello	Mr Howard	Mr Ronaldson
Mr Andrew*	Mr Cowan	Mr Jull	Mr Ruddock
Mr Atkinson	Mr Dobie	Dr Kemp	Mr B. C. Scott
Mrs Bailey	Mr Downer	Mr Lloyd	Mr Shack
Mr Beale	Dr H. R. Edwards	Mr McArthur	Mr Sharp
Mr Bradford	Mr Fife	Mr McGauran	Mr Sinclair
Mr Braithwaite	Mr Filing	Mr MacKellar	Mr Smith
Mr Broadbent	Mr T. A. Fischer	Mr McLachlan	Mr Somlyay
Mr N. A. Brown	Mr P. S. Fisher	Mr Miles	Mrs Sullivan
Mr Burr	Mr Ford	Mr Moore	Mr Taylor
Mr Cadman	Mrs Gallus	Mr Nehl	Mr Truss
Mr Cameron	Mr Goodluck	Mr Nugent	Mr Tuckey
Mr Carlton	Mr Hall	Mr Prosser	Mr Webster
Mr Chaney	Mr Halverson	Mr Reid	Dr R. L. Woods
Mr Charles	Mr Hawker	Mr Reith	Dr Wooldridge
Mr Cobb	Dr Hewson	Mr Riggall	

NOES, 76

Mr Baldwin	Mr R. F. Edwards	Mrs Jakobsen	Mr O'Neil
Mr Beazley	Mr Elliott	Mr Jenkins	Mr Price
Mr Beddall	Ms Fatin	Mr Johns	Mr Punch
Mr Bevis	Mr Ferguson	Mr Jones	Mr Sawford
Mr Bilney	Mr Fitzgibbon	Mr Keating	Mr Scholes
Dr Blewett	Mr Free	Mrs Kelly	Mr Sciacca
Mr Brereton	Mr Gayler	Mr Kerin	Mr J. L. Scott
Mr R. J. Brown	Mr Gear*	Mr Kerr	Mr L. J. Scott
Mr Campbell	Mr Gibson	Mr Langmore	Mr Simmons
Dr Catley	Mr Gorman	Mr Lavarch	Mr Snow
Mr Courtice	Mr Grace*	Mr Lee	Mr Snowdon
Ms Crawford	Mr Griffiths	Mr Lindsay	Mr Staples
Mr Crean	Mr Hand	Ms McHugh	Dr Theophanous
Mrs Crosio	Mr Hawke	Mr Mack	Mr Tickner
Mrs Darling	Mr Holding	Mr Martin	Mr Walker
Mr Dawkins	Mr Hollis	Mr Melham	Mr West
Mr Dubois	Mr Howe	Mr A. A. Morris	Mr Willis
Mr Duffy	Mr Hulls	Mr Newell	Mr H. F. Woods
Mr Duncan	Mr Humphreys	Mr O'Keefe	Mr Wright

* Tellers

And so it was negatived.

Questions without notice concluded.

3 AUDITOR-GENERAL'S REPORT—PUBLICATION OF PAPER AND REFERENCE TO COMMITTEE: Mr Speaker presented the following paper:

Audit Act—Auditor-General—Audit report No. 29 of 1989-90—Aboriginal Affairs Portfolio.

Mr Beazley (Leader of the House), by leave, moved—That:

- (1) this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of audit report No. 29 of the Auditor-General for 1989-90;
- (2) the report be printed; and
- (3) the report be referred to the Standing Committee on Aboriginal Affairs.

Question—put and passed.

4 PAPERS: The following papers were presented:

Aboriginal Development Commission Act—Aboriginal Development Commission—Report and financial statements, including the Auditor-General's Report and freedom of information statement, for 1988-89.

Aboriginal Land Rights (Northern Territory) Act—Report and financial statements, including auditor's reports for 1989-90, by—

Central Land Council.

Northern Land Council.

Tiwi Land Council.

Airlines Agreement Act—

Ansett Transport Industries Limited—Financial statements, including the auditor's report, for 1988-89.

Australian Airlines Limited and subsidiaries—Financial statements, including the Auditor-General's Report, for 1988-89.

Joint report by Ansett Transport Industries Limited and Australian Airlines Limited on consultations held during 1989 on airfares, passenger revenue load factors and aircraft utilisation.

Anti-Dumping Authority Act—Anti-Dumping Authority—Report for the period 1 September 1988 to 30 June 1989.

Audit Act—

Aboriginals Benefit Trust Account—Report and financial statements, including the Auditor-General's Report, for 1988-89.

Auditor-General—Audit Report No. 28 of 1989-90—Audit of the Australian Wheat Board, 1988-89.

- Australian Capital Territory (Planning and Land Management) Act—Draft National Capital Plan—March 1990—
 Draft plan, certified by the Minister pursuant to subsection 16 (2) on 9 March 1990.
 Appendices.
- Australian Fisheries Council—Resolutions—19th meeting, Perth, 21 July 1989.
- Australian Institute of Aboriginal Studies Act—Council of the Australian Institute of Aboriginal Studies—Report and financial statements, including the Auditor-General's Report, for 1988-89.
- Commonwealth Grants Commission Act—Commonwealth Grants Commission—Report on general revenue grant relativities—1990 update.
- Commonwealth Superannuation Scheme—Long-term costs—Report by Australian Government Actuary using data to 30 June 1988, dated April 1990.
- Conciliation and Arbitration Act—President of the Australian Conciliation and Arbitration Commission—33rd Report, for the period 14 August 1988 to 28 February 1989.
- Fisheries Act—Copy of variation agreement between the Commonwealth of Australia and—
 Darabick Pty Ltd, dated 18 December 1989.
 KKFC Pty Ltd, dated—
 12 December 1989.
 10 March 1990.
- Fishing Industry Research and Development Act—Fishing Industry Research and Development Council—Report for 1988-89.
- Industrial Relations Act—
 Australian Industrial Registry—Report, including freedom of information statement, for the period 1 March to 30 June 1989.
 Australian Industrial Relations Commission—1st Report by the President, for the period 1 March to 30 June 1989.
- Industries Assistance Commission—Report—Apples and pears (Export underwriting), dated 19 January 1990 (No. 425).
- International Labour Organisation—International Labour Conference—76th session, 1989—Australian delegation report.
- Public Service Act—Department of Industrial Relations—Report and financial statements, including freedom of information statement, a report pursuant to the Tradesmen's Rights Regulation Act and a report on the operation of Part V of the Industrial Relations Act, for 1988-89—Corrigendum (including the Auditor-General's Report).
- Remuneration Tribunal Act—Remuneration Tribunal—Report, including freedom of information statement, for 1988-89.
- Rural Industries Research Act—Report for 1988-89 by the—
 Australian Special Rural Research Council.
 Cotton Research Council.
 Research Councils' Selection Committee.
- Stevedoring Industry Finance Committee Act—Stevedoring Industry Finance Committee—Report and financial statements, including the Auditor-General's Report, for 1988-89.
- Torres Strait Fisheries Act—Protected Zone Joint Authority—Report for 1988-89.
- 5 LAND TRANSPORT REFORM—MINISTERIAL STATEMENT AND PAPER—Mr R. J. Brown (Minister for Land Transport), by leave, made a ministerial statement outlining the Government's approach to land transport reform, and presented the following paper:**
 Inter-State Commission Act—Inter-State Commission—Road use charges and vehicle registration: a national scheme, dated March 1990—
 Volume 1—Report.
 Volume 2—Appendices.

Mr Hawker and Mr Cowan, by leave, also made statements in connection with the matter.

- 6 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—FLOOD VICTIMS IN EASTERN AUSTRALIA:** The House was informed that Mr Lloyd (Deputy Leader of the National Party of Australia) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The need for the Government to utilise all the resources at its disposal to assist the recent victims of floods in eastern Australia”.

The proposed discussion having received the necessary support—

Mr Lloyd addressed the House.

Discussion ensued.

Discussion concluded.

- 7 ALTERATION OF HOUR OF MEETING AND ROUTINE OF BUSINESS FOR 15 MAY 1990:** Mr Beddall (Minister for Small Business and Customs), by leave, moved—That:

- (1) the House, at its rising, adjourn until 12 noon tomorrow; and
- (2) so much of the standing and sessional orders be suspended as would prevent the routine of business tomorrow being as follows, unless otherwise ordered:
 1. Notices and orders of the day (from 12 noon until 2 p.m.).
 2. Questions without notice (at 2 p.m.).
 3. Presentation of papers.
 4. Ministerial statements, by leave.
 5. Matter of public importance.
 6. Notices and orders of the day.

Debate ensued.

Question—put and passed.

- 8 MESSAGE FROM THE SENATE—FEDERAL AIRPORTS CORPORATION AMENDMENT BILL 1990:** Message No. 1, dated 10 May 1990, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Federal Airports Corporation Act 1986’, and for related purposes*”.

Bill read a first time.

Mr Beddall (Minister for Small Business and Customs) moved—That the second reading be made an order of the day for the next sitting.

Question—put and passed.

- 9 MESSAGE FROM THE SENATE—CIVIL AVIATION AMENDMENT BILL 1990:** Message No. 2, dated 10 May 1990, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Civil Aviation Act 1988’, and for related purposes*”.

Bill read a first time.

Mr Beddall (Minister for Small Business and Customs) moved—That the second reading be made an order of the day for the next sitting.

Question—put and passed.

- 10 MESSAGE FROM THE SENATE—EXPORT MARKET DEVELOPMENT GRANTS AMENDMENT BILL 1990:** Message No. 3, dated 11 May 1990, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Export Market Development Grants Act 1974’*”.

Bill read a first time.

Mr Beddall (Minister for Small Business and Customs) moved—That the second reading be made an order of the day for the next sitting.

Question—put and passed.

- 11 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—MULTI-USER ARMY RESERVE DEPOT, OAKLEIGH, VIC.:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Oakleigh multi-user Army Reserve Depot, Vic.
Mr Beddall presented plans in connection with the proposed work.
Debate ensued.
Question—put and passed.
- 12 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—COMMONWEALTH LAW COURTS, BRISBANE—CONSTRUCTION:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of Commonwealth Law Courts, Brisbane.
Mr Beddall presented plans in connection with the proposed work.
Debate ensued.
Question—put and passed.
- 13 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—STAGE 1 REDEVELOPMENT, PUCKAPUNYAL, VIC.:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Puckapunyal redevelopment, Stage 1, Vic.
Mr Beddall presented plans in connection with the proposed work.
Debate ensued.
Question—put and passed.
- 14 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—HOUSING DEVELOPMENTS BY THE DEFENCE HOUSING AUTHORITY AT LAVERTON AND MACLEOD, VIC., AND BULLSBROOK, WA:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Housing developments by the Defence Housing Authority at Laverton and MacLeod, Vic., and Bullsbrook, WA.
Mr Beddall presented plans in connection with the proposed work.
Debate ensued.
Question—put and passed.
- 15 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—ARMY AVIATION CENTRE, OAKEY, QLD—REDEVELOPMENT:** Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Redevelopment of the Army Aviation Centre at Oakey, Qld.
Mr Beddall presented plans in connection with the proposed work.
Debate ensued.
Question—put and passed.
- 16 **CUSTOMS TARIFF PROPOSALS:** Mr Beddall (Minister for Small Business and Customs) moved Customs Tariff Proposals Nos. 1 to 3 (1990).
Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

17 **BOUNTY (TEXTILE YARNS) AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr McLachlan who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House is of the opinion that the Bill should contain provision to ensure that:

- (1) the making of a capitalisation grant to a textile yarn producer is limited to expected bounty receipts in respect of existing capacity; and
- (2) where, in any case of Commonwealth funding being made and lost (for example, in the case of a textile yarn producer being declared bankrupt), any subsequent owner of the productive capacity is not eligible for payment of bounty—that is to prevent ‘double dipping’”.

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 8, dated 9 May 1990, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Beddall (Minister for Small Business and Customs), by leave, the following amendments were made together, after debate:

New clause—

Page 2, after clause 8 insert the following new clause:

Specification of bounty

“8A. Section 5 of the Principal Act is amended:

- (a) by inserting in subsection (5) at the end of paragraph (a) ‘and’;
- (b) by inserting after paragraph (b) of that subsection the following new paragraph:

‘(ba) the production was carried out, in its entirety, using assets that are not included in the identified assets register referred to in section 21FA; and’.”.

Amendments—

Clause 9, page 6, after proposed section 21F insert the following new section:

Identified assets register

“21FA. (1) The Authority must establish and maintain a register to be known as the identified assets register.

(2) Brief particulars of each asset that, in a capitalisation agreement entered into under section 21F, has been identified in accordance with subsection (2) of that section, must be included by the Authority in the register forthwith after that agreement is entered into.

(3) The Authority must make the register available for inspection by members of the public during normal business hours.”.

Clause 11, page 9, omit the clause, substitute the following clause:

Consequential amendment

“11. Section 7 of the *Textiles, Clothing and Footwear Development Authority Act 1988* is amended by inserting after paragraph (d) the following paragraphs:

‘(da) to consider applications for capitalisation grants under Part 3 of the *Bounty (Textile Yarns) Act 1981*, to report to the

Minister in relation to such applications and, where the Minister decides to make such a grant, to enter into an agreement for and on behalf of the Commonwealth with the applicant for the grant;

- (db) to establish and maintain an identified assets register in accordance with section 21FA of the *Bounty (Textile Yarns) Act 1981*;.”.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Beddall, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 18 **MESSAGE FROM THE SENATE:** A message from the Senate was reported acquainting the House of the appointment of Senators to the following committees:

14 May 1990—Message No. 4—

Joint Committee on the Broadcasting of Parliamentary Proceedings—
Senators Coates and Vanstone.

Joint Committee of Public Accounts—Senators Bishop, Giles, Reynolds,
Schacht and Watson.

Parliamentary Standing Committee on Public Works—Senators Burns,
Devereux and Sheil.

Joint Committee on the Australian Security Intelligence Organization—
Senators MacGibbon, Macklin and Zakharov.

- 19 **APPROPRIATION BILL (NO. 3) 1989-90:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Reith (Deputy Leader of the Opposition), viz.—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House notes:*

- (1) the worrying relaxation of fiscal policy, as signalled by additional gross expenditure since the 1989 Budget of over \$1 billion;
- (2) that the Hawke/Keating Government should immediately formulate a tighter fiscal strategy involving budget cutbacks;
- (3) that this strategy should be accompanied by the announcement of a comprehensive anti-inflation strategy that must include extensive labour market and microeconomic reform; and
- (4) that the Australian economy cannot hope to deal with its stagflationary problems and enormous growth in foreign debt unless the Government adopts a tighter fiscal strategy and a comprehensive anti-inflation strategy as matters of urgency”—

Debate resumed.

Papers: Mr Aldred, by leave, presented the following papers:

Mr N. Balagiannis—Copies of extracts from the Register of the Magistrates' Court, Victoria—Certificate of summary conviction or order—

Dandenong, 1 September 1982.

Melbourne, 26 June 1986.

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the Bill was read a third time.

- 20 **APPROPRIATION BILL (NO. 4) 1989-90:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the Bill was read a third time.
- 21 **APPROPRIATION (PARLIAMENTARY DEPARTMENTS) BILL (NO. 2) 1989-90:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the Bill was read a third time.
- 22 **SUPPLY BILL (NO. 1) 1990-91:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the Bill was read a third time.
- 23 **SUPPLY BILL (NO. 2) 1990-91:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the Bill was read a third time.
- 24 **SUPPLY (PARLIAMENTARY DEPARTMENTS) BILL 1990-91:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the Bill was read a third time.
- 25 **ADJOURNMENT:** Mr Baldwin (Minister for Higher Education and Employment Services) moved—That the House do now adjourn.
 Question—put and passed.
 And then the House, at 11.12 p.m., adjourned until 12 noon tomorrow in accordance with the resolution agreed to this day.

PAPERS: The following papers were deemed to have been presented on 14 May 1990:
 Copyright Act—Declarations (4) pursuant to paragraph 10A (1) (b), dated 6 November 1989.

ATTENDANCE: All Members attended (at some time during the sitting) except Dr Charlesworth, Mr P. F. Morris, Mr Peacock and Mr Wilson.

A. R. BROWNING
Clerk of the House of Representatives