

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 155

WEDNESDAY, 29 NOVEMBER 1989

- 
- 1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.
  - 2 **NATIONAL HEALTH AMENDMENT BILL (NO. 2) 1989:** Mr Staples (Minister for Housing and Aged Care), pursuant to notice, presented a Bill for an Act to amend the *National Health Act 1953*, and for related purposes.  
 Bill read a first time.  
 Mr Staples moved—That the Bill be now read a second time.  
*Paper:* Mr Staples presented an explanatory memorandum to the Bill.  
 Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.
  - 3 **INDUSTRY, SCIENCE AND TECHNOLOGY—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS:** Mr Beddall (Chairman) presented the following report and related papers:  
 Industry, Science and Technology—Standing Committee—The North West Shelf—A sea of lost opportunities?: First report on Australian industry participation in the second stage of the North West Shelf Project—  
 Report, dated November 1989.  
 Evidence received by the committee.  
 Minutes of proceedings.  
 Ordered—That the report be printed.  
 Mr Beddall, Mr McArthur, Mr A. A. Morris, Mr Hawker and Mr Mildren, by leave, made statements in connection with the report.  
 Mr Beddall, by leave, made a further statement in connection with the report.
  - 4 **PUBLIC WORKS COMMITTEE—REPORT—STATEMENTS BY MEMBERS:** Mr Hollis (Chairman) presented the following report from the Parliamentary Standing Committee on Public Works:  
 Report, including a dissenting report, relating to the sandfilling of international terminal, operational and commercial sites, Brisbane Airport (25th report of 1989).  
 Ordered to be printed.  
 Mr Hollis and Mr Beale, by leave, made statements in connection with the report.  
 Mr Hollis, by leave, made a further statement in connection with the report.  
 Mr Jull, by leave, made a statement in connection with the report.
  - 5 **HIGHER EDUCATION FUNDING AMENDMENT BILL (NO. 3) 1989:** The order of the day having been read for the resumption of the debate on the question—  
 That the Bill be now read a second time—  
 Debate resumed.

Dr Charlesworth addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 101A, and the resumption of the debate made an order of the day for a later hour this day.

6 **QUESTIONS:** Questions without notice were asked.

7 **AUDITOR-GENERAL'S REPORTS—PUBLICATION OF PAPERS:** Mr Speaker presented the following papers:

Audit Act—Auditor-General—Audit reports—1989-90—

No. 22—National broadcasting transmitting facilities—  
Report.

Supplementary volume.

No. 25—Investigation of an unofficial account operated by Parliamentary Information Systems Office.

Mr Beazley (Leader of the House), by leave, moved—That:

(1) this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of audit reports Nos. 22 and 25 of the Auditor-General for 1989-90; and

(2) the reports be printed.

Question—put and passed.

8 **PAPERS:** The following papers were presented:

Australian Capital Territory (Planning and Land Management) Act—National Capital Planning Authority—1st Report and financial statements, including the Auditor-General's Report and freedom of information statement, for period 31 January to 30 June 1989.

Australian Children's Television Foundation, incorporating ACTF Productions Ltd—Report for 1988-89.

Australian Film Commission Act—

Australian Film Commission—Report and financial statements, including the Auditor-General's Report, for 1988-89.

Film Australia Pty Limited—Report and financial statements, including the Auditor-General's Report, for 1988-89.

Australian National Commission for UNESCO—Report for the program period 1984-87.

Australian Soil Conservation Council—Resolutions—4th meeting, Darwin, 29 July 1989.

Employment, Education and Training Act—National Board of Employment, Education and Training—Reports by the—

Australian Research Council, including the Board's comments—Public funding of research.

Employment and Skills Formation Council, including the Board's comments—Industry training in Australia: The need for change—Interim report—

Interim report, dated 5 May 1989.

Attachments D and F (revised), dated November 1989.

Higher Education Council, including the Board's comments—Higher education planning for 1992.

Foreign Affairs, Defence and Trade—Joint Committee—Report—The priorities for Australia's mine countermeasure needs, dated May 1989—Government response.

Industries Assistance Commission—Reports—

Government (Non-tax) charges, dated 29 September 1989 (No. 422)—

Volume 1—Report.

Volume 2—The importance of Government (Non-tax) charges: Appendixes C to F.

Volume 3—Efficiency issues and public enterprises: Appendixes G to N.

Volume 4—Studies—Public rail freight, electricity and workers' compensation arrangements.

International trade in services, dated 30 June 1989 (No. 418).

Travel and tourism, dated 29 September 1989 (No. 423).

Local Government (Financial Assistance) Act—Recommendations by State and Northern Territory Local Government Grants Commissions for 1988-89—Corrigendum.

Pig Industry Act—Australian Pork Corporation—Report and financial statements, including the Auditor-General's Report, for 1988-89.

Public Service Act—

Department of Industrial Relations—Report and financial statements, including freedom of information statement, a report pursuant to the Tradesmen's Rights Regulation Act and a report on the operation of Part V of the Industrial Relations Act, for 1988-89.

Department of Industry, Technology and Commerce—Report and financial statements, including the Auditor-General's Report and freedom of information statement, for 1988-89.

Department of Primary Industries and Energy—Report and financial statements, including freedom of information statement, for 1988-89.

Rural Industries Research Act—Tobacco Research Council—Report for 1988-89.

Veterans' Entitlements Act and Public Service Act—Reports of the Repatriation Commission and the Department of Veterans' Affairs, including financial statements, the Auditor-General's Reports and freedom of information statements, for 1988-89.

**9 FOREIGN AFFAIRS, DEFENCE AND TRADE—JOINT COMMITTEE—REPORT—THE PRIORITIES FOR AUSTRALIA'S MINE COUNTERMEASURE NEEDS—GOVERNMENT RESPONSE—MOTION TO TAKE NOTE OF PAPER:** Mr Beazley (Leader of the House) moved—That the House take note of the following paper:

Foreign Affairs, Defence and Trade—Joint Committee—Report—The priorities for Australia's mine countermeasure needs—Government response.

Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

**10 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—INTEREST RATES:** The House was informed that Dr Hewson had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The failure of the Hawke-Keating Government to bring about a sustainable reduction in interest rates".

The proposed discussion having received the necessary support—

Dr Hewson addressed the House.

Discussion ensued.

Discussion concluded.

**11 SUSPENSION OF STANDING AND SESSIONAL ORDERS MOVED:** Mr Lloyd (Deputy Leader of the National Party of Australia) moved—That so much of the standing and sessional orders be suspended as would prevent the Treasurer responding forthwith to the concern at the failure of the Hawke-Keating Government to bring about a sustainable reduction in interest rates.

*Closure of Member:* Mr Beazley (Leader of the House) moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

AYES, 74

Mr Baldwin	Mr Cross	Mr Humphreys	Mr O'Neil
Mr Beazley	Mr Cunningham*	Mrs Jakobsen	Mr Price
Mr Beddall	Mrs Darling	Mr Jenkins	Mr Punch
Mr Bilney	Mr Dawkins	Mr Johns	Mr Sanderson
Mr Blanchard	Mr Dubois	Mrs Kelly	Mr Sawford
Dr Blewett	Mr Duffy	Mr Kent	Mr Scholes
Mr Bowen	Ms Fatin	Mr Kerin	Mr Sciacca
Mr J. J. Brown	Mr Fitzgibbon	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Free	Mr Lavarch	Mr L. J. Scott
Mr Brumby	Mr Gayler	Mr Lee	Mr Simmons
Mr Campbell	Mr Gear	Mr Lindsay	Mr Snow
Mr Charles	Mr Gorman	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Grace	Mr Martin	Dr Theophanous
Mrs Child	Mr Griffiths	Mr Mildren	Mr Tickner
Mr Chynoweth	Mr Hand	Mr Milton	Mr Uren
Mr Cleeland	Mrs Harvey	Mr A. A. Morris	Mr West
Mr Cohen	Mr Holding	Mr P. F. Morris	Mr Wright
Mr Courtice	Mr Hollis	Mr Mountford	
Ms Crawford	Mr Howe	Mr O'Keefe	

NOES, 54

Mr Adermann	Mr Cobb	Mr Lloyd	Mr Ruddock
Mr Aldred	Mr Connolly	Mr McArthur	Mr Shack
Mr Anderson	Mr Cowan	Mr McGauran	Mr Sharp
Mr Andrew	Mr Downer	Mr MacKellar	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Sinclair
Mr Blunt	Mr Fife	Mr Miles	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mr Spender
Mr N. A. Brown	Mr Hall	Mr Nehl	Mrs Sullivan
Mr Burr	Mr Halverson	Mr Porter	Mr Webster
Mr Cadman	Mr Hawker*	Mr Pratt	Mr Wilson
Mr D. M. Cameron	Dr Hewson	Mr Prosser	Dr Woods
Mr E. C. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr I. M. D. Cameron	Mr Howard	Mr Robinson	
Mr Carlton	Mr Jull	Mr Rocher	

\* Tellers

And so it was resolved in the affirmative.

Mr Fife (seconder) addressing the House—

*Closure of Member:* Mr Beazley moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

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Mr Baldwin	Mr Cross	Mr Humphreys	Mr O'Neil
Mr Beazley	Mr Cunningham*	Mrs Jakobsen	Mr Price
Mr Beddall	Mrs Darling	Mr Jenkins	Mr Punch
Mr Bilney	Mr Dawkins	Mr Johns	Mr Sanderson
Mr Blanchard	Mr Dubois	Mrs Kelly	Mr Sawford
Dr Blewett	Mr Duffy	Mr Kent	Mr Scholes
Mr Bowen	Ms Fatin	Mr Kerin	Mr Sciacca
Mr J. J. Brown	Mr Fitzgibbon	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Free	Mr Lavarch	Mr L. J. Scott
Mr Brumby	Mr Gayler	Mr Lee	Mr Simmons
Mr Campbell	Mr Gear	Mr Lindsay	Mr Snow
Mr Charles	Mr Gorman	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Grace	Mr Martin	Dr Theophanous
Mrs Child	Mr Griffiths	Mr Mildren	Mr Tickner
Mr Chynoweth	Mr Hand	Mr Milton	Mr Uren
Mr Cleeland	Mrs Harvey	Mr A. A. Morris	Mr West
Mr Cohen	Mr Holding	Mr P. F. Morris	Mr Wright
Mr Courtice	Mr Hollis	Mr Mountford	
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Mr Andrew	Mr Downer	Mr MacKellar	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Sinclair
Mr Blunt	Mr Fife	Mr Miles	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mr Spender
Mr N. A. Brown	Mr Hall	Mr Nehl	Mrs Sullivan
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Mr E. C. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr I. M. D. Cameron	Mr Howard	Mr Robinson	
Mr Carlton	Mr Jull	Mr Rocher	

\* Tellers

And so it was resolved in the affirmative.

*Closure:* Mr Beazley moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

## AYES, 74

Mr Baldwin	Mr Cross	Mr Humphreys	Mr O'Neil
Mr Beazley	Mr Cunningham*	Mrs Jakobsen	Mr Price
Mr Beedall	Mrs Darling	Mr Jenkins	Mr Punch
Mr Bilney	Mr Dawkins	Mr Johns	Mr Saunderson
Mr Blanchard	Mr Dubois	Mrs Kelly	Mr Sawford
Dr Blewett	Mr Duffy	Mr Kent	Mr Scholes
Mr Bowen	Ms Fatin	Mr Kerin	Mr Sciacca
Mr J. I. Brown	Mr Fitzgibbon	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Free	Mr Lavarch	Mr L. J. Scott
Mr Brumby	Mr Gayler	Mr Lee	Mr Simmons
Mr Campbell	Mr Gear	Mr Lindsay	Mr Snow
Mr Charles	Mr Gorman	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Grace	Mr Martin	Dr Theophanous
Mrs Child	Mr Griffiths	Mr Mildren	Mr Tickner
Mr Clynoweth	Mr Hand	Mr Milton	Mr Uren
Mr Clæland	Mrs Harvey	Mr A. A. Morris	Mr West
Mr Cohen	Mr Holding	Mr P. F. Morris	Mr Wright
Mr Courtice	Mr Hollis	Mr Mountford	
Ms Crawford	Mr Howe	Mr O'Keefe	

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Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Sinclair
Mr Blunt	Mr Fife	Mr Miles	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mr Spender
Mr N. A. Brown	Mr Hall	Mr Nehl	Mrs Sullivan
Mr Burr	Mr Halverson	Mr Porter	Mr Webster
Mr Cadman	Mr Hawker*	Mr Pratt	Mr Wilson
Mr D. M. Cameron	Dr Hewson	Mr Prosser	Dr Woods
Mr E. C. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr I. M. D. Cameron	Mr Howard	Mr Robinson	
Mr Carlton	Mr Jull	Mr Rocher	

\* Tellers

And so it was resolved in the affirmative.

And the question—That the motion be agreed to—being accordingly put—

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

AYES, 54

Mr Adermann	Mr Cobb	Mr Lloyd	Mr Ruddock
Mr Aldred	Mr Connolly	Mr McArthur	Mr Shack
Mr Anderson	Mr Cowan	Mr McGauran	Mr Sharp
Mr Andrew	Mr Downer	Mr MacKellar	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Sinclair
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Mr Cadman	Mr Hawker*	Mr Pratt	Mr Wilson
Mr D. M. Cameron	Dr Hewson	Mr Prosser	Dr Woods
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Mr Blanchard	Mr Dubois	Mrs Kelly	Mr Sawford
Dr Blewett	Mr Duffy	Mr Kent	Mr Scholes
Mr Bowen	Ms Fatin	Mr Kerin	Mr Sciacca
Mr J. J. Brown	Mr Fitzgibbon	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Free	Mr Lavarch	Mr L. J. Scott
Mr Brumby	Mr Gayler	Mr Lee	Mr Simmons
Mr Campbell	Mr Gear	Mr Lindsay	Mr Snow
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Dr Charlesworth	Mr Grace	Mr Martin	Dr Theophanous
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Mr Cleeland	Mrs Harvey	Mr A. A. Morris	Mr West
Mr Cohen	Mr Holding	Mr P. F. Morris	Mr Wright
Mr Courtice	Mr Hollis	Mr Mountford	
Ms Crawford	Mr Howe	Mr O'Keefe	

\* Tellers

And so it was negated.

- 12 **POSTPONEMENT OF ORDER OF THE DAY:** Ordered—That order of the day No. 2, government business, be postponed until a later hour this day.
- 13 **EXTRADITION AMENDMENT BILL 1989:** Mr Bowen (Attorney-General), pursuant to notice, presented a Bill for an Act to amend the *Extradition Act 1988*.  
Bill read a first time.  
Mr Bowen moved—That the Bill be now read a second time.  
*Paper:* Mr Bowen presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr N. A. Brown), and the resumption of the debate made an order of the day for the next sitting.
- 14 **CIVIL AVIATION AMENDMENT BILL 1989:** Mrs Kelly (Minister for Telecommunications and Aviation Support), for Mr Willis (Minister for Transport and Communications), pursuant to notice, presented a Bill for an Act to amend the *Civil Aviation Act 1988*, and for related purposes.  
Bill read a first time.  
Mrs Kelly moved—That the Bill be now read a second time.  
*Paper:* Mrs Kelly presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Jull), and the resumption of the debate made an order of the day for the next sitting.
- 15 **FEDERAL AIRPORTS CORPORATION AMENDMENT BILL 1989:** Mrs Kelly (Minister for Telecommunications and Aviation Support), for Mr Willis (Minister for

Transport and Communications), pursuant to notice, presented a Bill for an Act to amend the *Federal Airports Corporation Act 1986*, and for related purposes. Bill read a first time.

Mrs Kelly moved—That the Bill be now read a second time.

*Paper:* Mrs Kelly presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Jull), and the resumption of the debate made an order of the day for the next sitting.

- 16 **OCCUPATIONAL SUPERANNUATION (REASONABLE BENEFIT LIMITS) AMENDMENT BILL 1989:** Mr P. F. Morris (Minister Assisting the Treasurer), pursuant to notice, presented a Bill for an Act to establish arrangements for reasonable benefit limits under the *Occupational Superannuation Standards Act 1987*, and for related purposes.

Bill read a first time.

Mr P. F. Morris moved—That the Bill be now read a second time.

*Paper:* Mr P. F. Morris presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

- 17 **DEFENCE LEGISLATION AMENDMENT BILL (NO. 2) 1989:** Mr Simmons (Minister for Defence Science and Personnel), pursuant to notice, presented a Bill for an Act to amend the law relating to defence, and for related purposes.

Bill read a first time.

Mr Simmons moved—That the Bill be now read a second time.

*Paper:* Mr Simmons presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

- 18 **SUPERANNUATION BILL 1989:** Mr Staples (Minister for Housing and Aged Care), for Mr Dawkins (Minister representing the Minister for Finance), pursuant to notice, presented a Bill for an Act to make provision for and in relation to an occupational superannuation scheme for persons employed by the Commonwealth, and for certain other persons.

Bill read a first time.

Mr Staples moved—That the Bill be now read a second time.

*Paper:* Mr Staples presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.

- 19 **POSTPONEMENT OF NOTICE:** Ordered—That notice No. 8, government business, be postponed until a later hour this day.

- 20 **AUSTRALIAN TAXATION OFFICES—FITOUT WORKS AT BOX HILL AND MOONEE PONDS, VIC., ADELAIDE AND PERTH—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Fitout works at Box Hill and Moonee Ponds, Vic., Adelaide and Perth for Australian Taxation Offices.

Debate ensued.

Question—put and passed.

- 21 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—HOUSING DEVELOPMENTS BY THE DEFENCE HOUSING AUTHORITY AT LAVERTON AND MACLEOD, VIC., AND BULLSBROOK, WA:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and

report: Housing developments by the Defence Housing Authority at Laverton and Macleod, Vic., and Bullsbrook, WA.

Mr West presented plans in connection with the proposed works at Laverton and Macleod, Vic.

Debate ensued.

Question—put and passed.

- 22 **HIGHER EDUCATION FUNDING AMENDMENT BILL (NO. 3) 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Debate adjourned (Mr Price), and the resumption of the debate made an order of the day for the next sitting.

- 23 **COMMONWEALTH PARLIAMENTARY ASSOCIATION—34TH COMMONWEALTH PARLIAMENTARY CONFERENCE—REPORT OF DELEGATION FROM COMMONWEALTH OF AUSTRALIA BRANCH—STATEMENTS BY MEMBERS:**

Mr Humphreys (Minister for Veterans' Affairs) presented the following paper:

Commonwealth Parliamentary Association—34th Commonwealth Parliamentary Conference, Canberra, September 1988—Report of delegation from Commonwealth of Australia Branch.

Mr Humphreys, Mr Tickner and Mr Lindsay, by leave, made statements in connection with the report.

- 24 **ADJOURNMENT:** Mr Beazley (Leader of the House) moved—That the House do now adjourn.

Debate ensued.

*Closure:* Mr Beazley moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the House do now adjourn—was put accordingly and passed.

And then the House, at 6.50 p.m., adjourned until tomorrow at 10 a.m.

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**PAPER:** The following paper was deemed to have been presented on 29 November 1989:

Census and Statistics Act—Australian Bureau of Statistics—Statement of disclosure of information—1989—No. 7—List of names and addresses of agricultural establishments for Australian Bureau of Agricultural and Resource Economics.

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**MEMBERS PRESENT:** All Members were present (at some time during the sitting) except Mr Duncan, Mr P. S. Fisher\*, Mr Jones, Mr Katter\*, Mr Kerr, Dr Klugman\*, Mr Moore, Mr Taylor, Mr Tuckey and Mr White.

\* On leave

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**A. R. BROWNING**  
Clerk of the House of Representatives