

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 143

TUESDAY, 24 OCTOBER 1989

1 The House met, at 2 p.m., pursuant to adjournment. Mr Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.

2 **DEATH OF FORMER MEMBER (THE HONOURABLE SIR ALAN HULME):** Mr Bowen (Acting Prime Minister) referred to the death of the Honourable Sir Alan Hulme, KBE, and moved—That the House of Representatives expresses its deep regret at the death on Monday, 9 October 1989, of Sir Alan Shallcross Hulme, KBE, Member of the House of Representatives for the Division of Petrie from 1949 to 1961, and from 1963 to 1972, places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his family in their bereavement.

And Mr Peacock (Leader of the Opposition) having seconded the motion, and Mr Blunt (Leader of the National Party of Australia) and other Members having addressed the House in support thereof, and all Members present having risen, in silence—

Question—passed.

3 **MINISTERIAL ARRANGEMENTS:** Mr Bowen (Acting Prime Minister) informed the House that, during the absence abroad of Mr Hawke (Prime Minister), he was acting as Prime Minister.

4 **PRIVILEGE—COMPLAINT OF BREACH:** Dr Wooldridge raised, as a matter of privilege, the fact that the questionnaire issued to persons involved in the Australian Bureau of Statistics 1989-90 National Health Survey required answers to be provided to certain questions on women's health matters, which was contrary to advice presented to the House.

Mr Speaker stated that he would consider the matter and advise the House as soon as practicable.

5 **QUESTIONS:** Questions without notice having been called on—

Suspension of standing and sessional orders moved: Dr Hewson moved—That so much of the standing and sessional orders be suspended as would prevent the Treasurer, following the widespread acceptance of the coalition's detailed Economic Action Plan, forthwith making a statement giving a detailed account of:

- (1) the Government's policy to provide tax relief for families;
- (2) the Government's policy to reform the tax system to restore incentive and to encourage investment;
- (3) the Government's policy to fund tax cuts by expenditure restraint;
- (4) the Government's policy on which areas of expenditure will be cut;
- (5) the Government's policy to hand back the proceeds of "bracket creep" to average Australian taxpayers;
- (6) the Government's policy in respect of the size of future Budget surpluses;
- (7) the Government's policy to privatise a wide range of Government business enterprises;

- (8) the Government's policy to eliminate the cost disadvantages that stem from the abysmal productivity performance and inefficient work and management practices on our waterfront;
- (9) the Government's policy to inject foreign competition into coastal shipping;
- (10) the Government's policy to deregulate, and increase the competitiveness of, our domestic transportation and communications industries;
- (11) the Government's policy to move wages growth more in line with productivity so as to eliminate our significant labour cost disadvantage when compared to our trading partners;
- (12) the Government's policy in respect of the independence of the Reserve Bank to ensure that the Bank actually meets its charter of controlling inflation;
- (13) the Government's policy to lower the rate of inflation to at least that of our trading partners by the end of the next parliamentary term;
- (14) the Government's policy to achieve a significant, and sustainable, reduction in interest rates by the end of the next parliamentary term; and
- (15) the Government's policy to reduce our current account deficit and bring the growth in our foreign debt under control by the end of the next parliamentary term.

Debate ensued.

The time allowed by standing order 91 for debate on the motion having expired—
Question—put.

The House divided (the Speaker, Mr McLeay, in the Chair)—

AYES, 55

Mr Aldred	Mr Connolly	Mr McArthur	Mr Shack
Mr Anderson	Mr Cowan	Mr McGauran	Mr Sharp
Mr Andrew	Mr Dobie	Mr MacKellar	Mr Shipton
Mr Beale	Mr Downer	Mr Macphee	Mr Sinclair
Mr Blunt	Dr H. R. Edwards	Mr Miles	Mr Smith
Mr Braithwaite	Mr Fife	Mr Millar	Mr Spender
Mr N. A. Brown	Mr T. A. Fischer	Mr Moore	Mrs Sullivan
Mr Burr	Mr Hall	Mr Nehl	Mr Taylor
Mr Cadman	Mr Halverson	Mr Peacock	Mr Tuckey
Mr D. M. Cameron	Mr Hawker*	Mr Prosser	Mr Webster
Mr E. C. Cameron	Dr Hewson	Mr Reith	Mr Wilson
Mr I. M. D. Cameron	Mr Hicks*	Mr Robinson	Dr Woods
Mr Carlton	Mr Jull	Mr Rocher	Dr Wooldridge
Mr Cobb	Mr Lloyd	Mr Ruddock	

NOES, 76

Mr Baldwin	Mr Cross	Mrs Jakobsen	Mr O'Keefe
Mr Beazley	Mr Cunningham*	Mr Jenkins	Mr O'Neil
Mr Beddall	Mr Dawkins	Mr Jones	Mr Price
Mr Bilney	Mr Dubois	Mr Keating	Mr Punch
Mr Blanchard	Mr Duncan	Mrs Kelly	Mr Saunderson
Dr Blewett	Mr R. F. Edwards	Mr Kent	Mr Sawford
Mr Bowen	Ms Fatin	Mr Kerin	Mr Scholes
Mr J. J. Brown	Mr Fitzgibbon	Mr Kerr	Mr J. L. Scott
Mr R. J. Brown	Mr Free	Mr Lamb*	Mr L. J. Scott
Mr Brumby	Mr Gayler	Mr Langmore	Mr Simmons
Mr Campbell	Mr Gear	Mr Lavarch	Mr Snow
Mr Charles	Mr Gorman	Mr Lee	Mr Snowdon
Dr Charlesworth	Mr Grace	Mr Lindsay	Mr Staples
Mrs Child	Mr Hand	Ms McHugh	Dr Theophanous
Mr Chynoweth	Mrs Harvey	Mr Martin	Mr Tickner
Mr Cleeland	Mr Holding	Mr Milton	Mr Uren
Mr Cohen	Mr Hollis	Mr A. A. Morris	Mr West
Mr Courtice	Mr Howe	Mr P. F. Morris	Mr Willis
Ms Crawford	Mr Humphreys	Mr Mountford	Mr Wright

* Tellers

And so it was negatived.

Questions without notice were asked.

6 PAPER: Mr Speaker presented the following paper:

Public Service Act—Department of the Parliamentary Library—Report and financial statements, including the Auditor-General's Report, for 1988-89.

7 PAPERS: The following papers were presented:

Aboriginal deaths in custody—Royal Commission—Report of inquiry into death of John Raymond Pilot.

Advance to the Minister for Finance—
Statement for September 1989.

Supporting applications of issues from the Advance during September 1989.

Audit Act—Australian Capital Territory Institute of Technical and Further Education—Report and financial statements, including the Auditor-General's Report, for period 4 January to 31 December 1988.

Australian Biological Resources Study Advisory Committee—Report for 1988-89.

Australian Wine and Brandy Corporation Act—Australian Wine and Brandy Corporation—8th Report and financial statements, including the Auditor-General's Report, for 1988-89.

Economic Planning Advisory Council Act—Economic Planning Advisory Council—
Report for 1988-89.

Employment, Education and Training Act—National Board of Employment, Education and Training—Report by Higher Education Council, including the Board's comments—Operation of section 14 of the *Higher Education Funding Act 1988* and the Higher Education Contribution Scheme.

Equal Employment Opportunity (Commonwealth Authorities) Act—Equal employment opportunity program—Parliament House Construction Authority—
Report for 1988-89.

Family Law Council—Report—Representation of children in family law proceedings, dated June 1989.

Government responses to parliamentary committee reports—Response to the list tabled in the House of Representatives on 9 May 1989.

Medical Research Endowment Act—National Health and Medical Research Council—Report for 1988.

Murray-Darling Basin Act—Murray-Darling Basin Commission—1st Report and financial statements, including the Auditor-General's Report, for 1987-88.

Reform of Commonwealth Superannuation—Policy statement by Senator Walsh, Minister for Finance, dated 15 October 1989.

Seat of Government (Administration) Act—Criminal Injuries Compensation Ordinance—Report for 1988-89.

Snowy Mountains Engineering Corporation Act—Snowy Mountains Engineering Corporation—19th Report and financial statements, including the Auditor-General's Report, for 1988-89.

States Grants (Tertiary Education Assistance) Act 1987—Report detailing determinations made under the Act in respect of 1988.

Trade Practices Act—Trade Practices Commission—Report and financial statements, including the Auditor-General's Report and freedom of information statement, for 1988-89.

United Nations General Assembly—43rd session, 1988—Report of the Australian Delegation.

8 REFORM OF COMMONWEALTH SUPERANNUATION—PAPER—MOTION TO TAKE NOTE OF PAPER: Mr Beazley (Leader of the House) moved—That the House take note of the following paper:

Reform of Commonwealth superannuation—Policy statement by Senator Walsh, Minister for Finance, dated 15 October 1989.

Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

- 9 **ADVANCE TO THE MINISTER FOR FINANCE—PAPERS—MOTION TO TAKE NOTE OF PAPERS:** Mr Beazley (Leader of the House) moved—That the House take note of the following papers:
 Advance to the Minister for Finance—
 Statement for September 1989.
 Supporting applications of issues from the Advance during September 1989.
 Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.
- 10 **FAMILY LAW COUNCIL—REPORT ON REPRESENTATION OF CHILDREN IN FAMILY LAW PROCEEDINGS—MOTION TO TAKE NOTE OF PAPER:** Mr Beazley (Leader of the House) moved—That the House take note of the following paper:
 Family Law Council—Report—Representation of children in family law proceedings, dated June 1989.
 Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.
- 11 **ABORIGINAL DEATHS IN CUSTODY—ROYAL COMMISSION—REPORT—PUBLICATION OF PAPER:** Mr Beazley (Leader of the House), by leave, moved—That this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of the report of the Royal Commission into Aboriginal deaths in custody of the inquiry into the death of John Raymond Pilot.
 Question—put and passed.
- 12 **PROPOSED DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—INFLATION RATE AND CURRENT ACCOUNT DEFICIT:** The House was informed that both Dr Hewson and Mr Langmore had proposed that definite matters of public importance be submitted to the House for discussion today. In accordance with the provisions of standing order 107, Mr Speaker had given priority to the matter proposed by Dr Hewson, namely, “The Government’s failure to reduce our inflation rate and to arrest the blow-out in our current account deficit”.
 The proposed discussion having received the necessary support—
 Dr Hewson rising to address the House—
 Mr Beazley (Leader of the House) moved—That the business of the day be called on.
 Question—put.
 The House divided (the Speaker, Mr McLeay, in the Chair)—

AYES, 75

Mr Baldwin	Mr Cross	Mrs Jakobsen	Mr O’Neil
Mr Beazley	Mr Cunningham*	Mr Jenkins	Mr Price
Mr Beddall	Mr Dawkins	Mr Jones	Mr Punch
Mr Bilney	Mr Dubois	Mrs Kelly	Mr Saunderson
Mr Blanchard	Mr Duncan	Mr Kent	Mr Sawford
Dr Blewett	Mr R. F. Edwards	Mr Kerin	Mr Scholes
Mr Bowen	Ms Fatin	Mr Kerr	Mr J. L. Scott
Mr J. J. Brown	Mr Fitzgibbon	Mr Lamb*	Mr L. J. Scott
Mr R. J. Brown	Mr Free	Mr Langmore	Mr Simmons
Mr Brumby	Mr Gayler	Mr Lavarch	Mr Snow
Mr Campbell	Mr Gear	Mr Lee	Mr Snowdon
Mr Charles	Mr Gorman	Mr Lindsay	Mr Staples
Dr Charlesworth	Mr Grace	Ms McHugh	Dr Theophanous
Mrs Child	Mr Hand	Mr Martin	Mr Tickner
Mr Chynoweth	Mrs Harvey	Mr Milton	Mr Uren
Mr Cleeland	Mr Holding	Mr A. A. Morris	Mr West
Mr Cohen	Mr Hollis	Mr P. F. Morris	Mr Willis
Mr Courtice	Mr Howe	Mr Mountford	Mr Wright
Ms Crawford	Mr Humphreys	Mr O’Keefe	

NOES, 55

Mr Aldred	Mr Cowan	Mr McArthur	Mr Sharp
Mr Andrew	Mr Dobie	Mr McGauran	Mr Shipton
Mr Beale	Mr Downer	Mr MacKellar	Mr Sinclair
Mr Blunt	Dr H. R. Edwards	Mr Macphee	Mr Smith
Mr Braithwaite	Mr Fife	Mr Miles	Mr Spender
Mr N. A. Brown	Mr T. A. Fischer	Mr Millar	Mrs Sullivan
Mr Burr	Mr Goodluck	Mr Moore	Mr Taylor
Mr Calman	Mr Hall	Mr Nehl	Mr Tuckey
Mr D. M. Cameron	Mr Halverson	Mr Prosser	Mr Webster
Mr E. C. Cameron	Mr Hawker*	Mr Reith	Mr White
Mr I. M. D. Cameron	Dr Hewson	Mr Robinson	Mr Wilson
Mr Carleton	Mr Hicks*	Mr Rocher	Dr Woods
Mr Cobb	Mr Jull	Mr Ruddock	Dr Wooldridge
Mr Connolly	Mr Lloyd	Mr Shack	

* Tellers

And so it was resolved in the affirmative.

13 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT: Mr Langmore (Chairman) presented the following report:

Australian Capital Territory—Joint Committee—Report on proposals for variations of the plan of layout of the City of Canberra and its environs—Variations 1989/4 and 1989/5, dated October 1989.

Ordered to be printed.

14 EMPLOYMENT, EDUCATION AND TRAINING—STANDING COMMITTEE—MEMBERSHIP: The House was informed that the Opposition Whip had nominated Mr Miles to be a member of the Standing Committee on Employment, Education and Training in place of Mrs Sullivan.

15 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:

6 October 1989—Message No. 449—Superannuation and Other Benefits Legislation Amendment 1989.

16 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILL: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bill:

17 October 1989—Message No. 250—Superannuation and Other Benefits Legislation Amendment 1989.

17 MESSAGE FROM THE SENATE—ABORIGINAL DEVELOPMENT COMMISSION AMENDMENT BILL 1989: The following message from the Senate was reported:

Message No. 450

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Aboriginal Development Commission Act 1980' and for related purposes*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

DAVID HAMER
Deputy-President

The Senate,
Canberra, 17 October 1989

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

18 MESSAGE FROM THE SENATE—AUSTRALIAN INSTITUTE OF ABORIGINAL AND TORRES STRAIT ISLANDER STUDIES BILL 1989: The following message from the Senate was reported:

Message No. 451

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act to establish an Australian Institute of Aboriginal and Torres Strait Islander Studies, and for related purposes*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

DAVID HAMER
Deputy-President

The Senate,
Canberra, 17 October 1989

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

19 MESSAGE FROM THE SENATE—ABORIGINAL AND TORRES STRAIT ISLANDER COMMISSION BILL 1989: The following message from the Senate was reported:

Message No. 452

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act to establish an Aboriginal and Torres Strait Islander Commission and an Aboriginal and Torres Strait Islander Commercial Development Corporation, and for related purposes*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

In the course of its consideration of the Bill the Senate agreed to the following resolution: That the Senate—

(a) notes that:

- (i) the Australian people voted overwhelmingly to amend the Australian Constitution to provide the Parliament of the Commonwealth with power to make laws for the Aboriginal and Torres Strait Islander peoples,
- (ii) the people whose descendants are now known as the Aboriginal and Torres Strait Islander peoples of Australia were the prior occupiers and original owners of this land,
- (iii) they were dispossessed by subsequent European occupation and have no recognised rights over land yet recognised by the Courts, other than those granted or recognised by the Crown,
- (iv) dispossession occurred without compensation and no serious attempt was made to reach a lasting and equitable agreement with them on the use of their land,
- (v) as a consequence of these and subsequent deprivations, the Aboriginal and Torres Strait Islander peoples have become, as a group, the most disadvantaged in Australian society,
- (vi) it is the intention of the people of Australia to make provision for rectification, by measures referred to in legislation and such measures as are agreed by Parliament from time to time, of the consequences of past injustices and to ensure for all time that the Aboriginal and Torres Strait Islander peoples receive that full recognition and status within the Australian nation to which history, their prior ownership and occupation of the land, and their rich and diverse culture, fully entitle them to aspire,

- (vii) it is also the wish of the people of Australia that there be reached with the Aboriginal and Torres Strait Islander peoples a real and lasting reconciliation of these matters,
 - (viii) it is the firm objective of the people of Australia that policies and programs be maintained and developed by the Governments of the Commonwealth, the States and Territories, that will overcome the economic and social disadvantages of the Aboriginal and Torres Strait Islander peoples, entitle them to the enjoyment of their culture and recognition of their traditional laws wherever practicable, and enable them, with pride and dignity, to achieve full recognition and status within the Australian nation,
 - (ix) it is appropriate to establish measures for the furtherance of the aforementioned objective that are consistent with the aims of self-determination and self-management for the Aboriginal and Torres Strait Islander peoples within the Australian nation, and
 - (x) the Australian Government has given effect to its long-standing commitment to protect the rights of all of its citizens, and in particular its indigenous peoples, by recognising international standards for the protection of universal human rights and fundamental freedoms through the ratification of the International Convention on the Elimination of All Forms of Racial Discrimination and other standard-setting instruments such as the Universal Declaration of Human Rights and the International Covenants on Economic, Social and Cultural Rights and on Civil and Political Rights; and
- (b) declares that an instrument of understanding and reconciliation with the Aboriginal and Torres Strait Islander peoples should be negotiated by the Australian Government.

DAVID HAMER
Deputy-President

The Senate,
Canberra, 17 October 1989

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

20 **INDUSTRIAL CHEMICALS (NOTIFICATION AND ASSESSMENT) BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr P. F. Morris (Minister for Industrial Relations), the Bill was read a third time.

21 **HAZARDOUS WASTE (REGULATION OF EXPORTS AND IMPORTS) BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 to 9, by leave, taken together, and agreed to.

Clause 10—

On motion of Mr Smith, the following amendment was made: Page 6, omit subclause (2).

Clause, as amended, agreed to.

Clauses 11 to 16, by leave, taken together, and agreed to.

Clause 17—

On the motion of Mr P. F. Morris (Minister for Industrial Relations), by leave, the following amendments were made together, after debate:

Page 8, lines 32 and 33, omit paragraph (c), substitute the following paragraph:

“(c) that, having regard to:

(i) the applicant’s financial viability; and

(ii) the applicant’s previous record in relation to environmental matters; and

(iii) any other relevant matters;

the applicant is a suitable person to be granted a statutory permit; and”.

Page 9, line 12, after “disposed of” insert “safely”.

Clause, as amended, agreed to.

Clause 18 negatived.

Remainder of Bill, by leave, taken as a whole.

On the motion of Mr P. F. Morris, by leave, the following amendments were made together:

Clause 51, page 26, line 23, omit “one month”, substitute “7 days”.

Schedule, pages 33 and 34, omit the Schedule, substitute the following Schedule:

“SCHEDULE

Section 4

ANNEXES I TO IV TO THE BASEL CONVENTION

Annex I

CATEGORIES OF WASTES TO BE CONTROLLED

Waste Streams

- | | |
|-----|--|
| Y1 | Clinical wastes from medical care in hospitals, medical centres and clinics |
| Y2 | Wastes from the production and preparation of pharmaceutical products |
| Y3 | Waste pharmaceuticals, drugs and medicines |
| Y4 | Wastes from the production, formulation and use of biocides and phytopharmaceuticals |
| Y5 | Wastes from the manufacture, formulation and use of wood preserving chemicals |
| Y6 | Wastes from the production, formulation and use of organic solvents |
| Y7 | Wastes from heat treatment and tempering operations containing cyanides |
| Y8 | Waste mineral oils unfit for their originally intended use |
| Y9 | Waste oils/water, hydrocarbons/water mixtures, emulsions |
| Y10 | Waste substances and articles containing or contaminated with polychlorinated biphenyls (PCBs) and/or polychlorinated terphenyls (PCTs) and/or polybrominated biphenyls (PBBs) |
| Y11 | Waste tarry residues arising from refining, distillation and any pyrolytic treatment |
| Y12 | Wastes from production, formulation and use of inks, dyes, pigments, paints, lacquers, varnish |
| Y13 | Wastes from production, formulation and use of resins, latex, plasticizers, glues/adhesives |
| Y14 | Waste chemical substances arising from research and development or teaching activities which are not identified and/or are new and whose effects on man and/or the environment are not known |
| Y15 | Wastes of an explosive nature not subject to other legislation |
| Y16 | Wastes from production, formulation and use of photographic chemicals and processing materials |
| Y17 | Wastes resulting from surface treatment of metals and plastics |

- Y18 Residues arising from industrial waste disposal operations
 Wastes having as constituents:
- Y19 Metal carbonyls
 Y20 Beryllium; beryllium compounds
 Y21 Hexavalent chromium compounds
 Y22 Copper compounds
 Y23 Zinc compounds
 Y24 Arsenic; arsenic compounds
 Y25 Selenium; selenium compounds
 Y26 Cadmium; cadmium compounds
 Y27 Antimony; antimony compounds
 Y28 Tellurium; tellurium compounds
 Y29 Mercury; mercury compounds
 Y30 Thallium; thallium compounds
 Y31 Lead; lead compounds
 Y32 Inorganic fluorine compounds excluding calcium fluoride
 Y33 Inorganic cyanides
 Y34 Acidic solutions or acids in solid form
 Y35 Basic solutions or bases in solid form
 Y36 Asbestos (dust and fibres)
 Y37 Organic phosphorus compounds
 Y38 Organic cyanides
 Y39 Phenols; phenol compounds including chlorophenols
 Y40 Ethers
 Y41 Halogenated organic solvents
 Y42 Organic solvents excluding halogenated solvents
 Y43 Any congener of polychlorinated dibenzo-furan
 Y44 Any congener of polychlorinated dibenzo-p-dioxin
 Y45 Organohalogen compounds other than substances referred to in this Annex (e.g., Y39, Y41, Y42, Y43, Y44).

Annex II

CATEGORIES OF WASTES REQUIRING SPECIAL
CONSIDERATION

- Y46 Wastes collected from households
 Y47 Residues arising from the incineration of household wastes

Annex III

LIST OF HAZARDOUS CHARACTERISTICS

UN Class*	Code	Characteristics
1	H1	Explosive An explosive substance or waste is a solid or liquid substance or waste (or mixture of substances or wastes) which is in itself capable by chemical reaction of producing gas at such a temperature and pressure and at such a speed as to cause damage to the surroundings.

- 3 H3 Flammable liquids
The word "flammable" has the same meaning as "inflammable". Flammable liquids are liquids, or mixtures of liquids, or liquids containing solids in solution or suspension (for example, paints, varnishes, lacquers, etc., but not including substances or wastes otherwise classified on account of their dangerous characteristics) which give off a flammable vapour at temperatures of not more than 60.5°C, closed-cup test, or not more than 65.6°C, open-cup test. (Since the results of open-cup tests and of closed-cup tests are not strictly comparable and even individual results by the same test are often variable, regulations varying from the above figures to make allowance for such differences would be within the spirit of this definition.)
- 4.1 H4.1 Flammable solids
Solids, or waste solids, other than those classed as explosives, which under conditions encountered in transport are readily combustible, or may cause or contribute to fire through friction.
- 4.2 H4.2 Substances or wastes liable to spontaneous combustion
Substances or wastes which are liable to spontaneous heating under normal conditions encountered in transport, or to heating up on contact with air, and being then liable to catch fire.
- 4.3 H4.3 Substances or wastes which, in contact with water emit flammable gases
Substances or wastes which, by interaction with water, are liable to become spontaneously flammable or to give off flammable gases in dangerous quantities.
- 5.1 H5.1 Oxidizing
Substances or wastes which, while in themselves not necessarily combustible, may, generally by yielding oxygen cause, or contribute to, the combustion of other materials.
- 5.2 H5.2 Organic peroxides
Organic substances or wastes which contain the bivalent-O-O-structure are thermally unstable substances which may undergo exothermic self-accelerating decomposition.
- 6.1 H6.1 Poisonous (Acute)
Substances or wastes liable either to cause death or serious injury or to harm human health if swallowed or inhaled or by skin contact.
- 6.2 H6.2 Infectious substances
Substances or wastes containing viable micro organisms or their toxins which are known or suspected to cause disease in animals or humans.
- 8 H8 Corrosives
Substances or wastes which, by chemical action, will cause severe damage when in contact with living tissue, or, in the case of leakage, will materially damage, or even destroy, other goods or the means of transport; they may also cause other hazards.
- 9 H10 Liberation of toxic gases in contact with air or water
Substances or wastes which, by interaction with air or water, are liable to give off toxic gases in dangerous quantities.

- 9 H11 Toxic (Delayed or chronic)
Substances or wastes which, if they are inhaled or ingested or if they penetrate the skin, may involve delayed or chronic effects, including carcinogenicity.
- 9 H12 Ecotoxic
Substances or wastes which if released present or may present immediate or delayed adverse impacts to the environment by means of bioaccumulation and/or toxic effects upon biotic systems.
- 9 H13 Capable, by any means, after disposal, of yielding another material, e.g., leachate, which possesses any of the characteristics listed above.

Tests

The potential hazards posed by certain types of wastes are not yet fully documented; tests to define quantitatively these hazards do not exist. Further research is necessary in order to develop means to characterise potential hazards posed to man and/or the environment by these wastes. Standardized tests have been derived with respect to pure substances and materials. Many countries have developed national tests which can be applied to materials listed in Annex I, in order to decide if these materials exhibit any of the characteristics listed in this Annex.

* Corresponds to the hazard classification system included in the United Nations Recommendations on the Transport of Dangerous Goods (ST/SG/AC.10/1/Rev.5, United Nations, New York, 1988).

Annex IV

DISPOSAL OPERATIONS

A. OPERATIONS WHICH DO NOT LEAD TO THE POSSIBILITY OF RESOURCE RECOVERY, RECYCLING, RECLAMATION, DIRECT RE-USE OR ALTERNATIVE USES

- Section A encompasses all such disposal operations which occur in practice.
- D1 Deposit into or onto land, (e.g., landfill, etc.)
- D2 Land treatment, (e.g., biodegradation of liquid or sludgy discards in soils, etc.)
- D3 Deep injection, (e.g., injection of pumpable discards into wells, salt domes or naturally occurring repositories, etc.)
- D4 Surface impoundment, (e.g., placement of liquid or sludge discards into pits, ponds or lagoons, etc.)
- D5 Specially engineered landfill, (e.g., placement into lined discrete cells which are capped and isolated from one another and the environment, etc.)
- D6 Release into a water body except seas/oceans
- D7 Release into seas/oceans including sea-bed insertion
- D8 Biological treatment not specified elsewhere in this Annex which results in final compounds or mixtures which are discarded by means of any of the operations in Section A
- D9 Physico chemical treatment not specified elsewhere in this Annex which results in final compounds or mixtures which are discarded by means of any of the operations in Section A (e.g., evaporation, drying, calcination, neutralisation, precipitation, etc.)
- D10 Incineration on land
- D11 Incineration at sea
- D12 Permanent storage (e.g., emplacement of containers in a mine, etc.)
- D13 Blending of mixing prior to submission to any of the operations in Section A

- D14 Repackaging prior to submission to any of the operations in Section A
- D15 Storage pending any of the operations in Section A

B. OPERATIONS WHICH MAY LEAD TO RESOURCE RECOVERY, RECYCLING, RECLAMATION, DIRECT RE-USE OR ALTERNATIVE USES

Section B encompasses all such operations with respect to materials legally defined as or considered to be hazardous wastes and which otherwise would have been destined for operations included in Section A

- R1 Use as a fuel (other than in direct incineration) or other means to generate energy
- R2 Solvent reclamation/regeneration
- R3 Recycling/reclamation of organic substances which are not used as solvents
- R4 Recycling/reclamation of metals and metal compounds
- R5 Recycling/reclamation of other inorganic materials
- R6 Regeneration of acids or bases
- R7 Recovery of components used for pollution abatement
- R8 Recovery of components from catalysts
- R9 Used oil re-refining or other reuses of previously used oil
- R10 Land treatment resulting in benefit to agriculture or ecological improvement
- R11 Uses of residual materials obtained from any of the operations numbered R1-R10
- R12 Exchange of wastes for submission to any of the operations numbered R1-R11
- R13 Accumulation of material intended for any operation in Section B".

Remainder of Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr P. F. Morris, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

22 SOCIAL SECURITY AND VETERANS' AFFAIRS LEGISLATION AMENDMENT BILL (NO. 3) 1989: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Robinson addressing the House—

Adjournment negatived: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Howe (Minister for Social Security) requiring the question to be put forthwith without debate—

Question—put and negatived.

Debate continued.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Howe, by leave, the following amendments were made together:

*Amendments—**Clause 28—*

Page 12, lines 23 and 24, omit proposed subparagraph 43A (3) (a) (i), substitute the following subparagraph:

“(i) such information about the pensioner’s relationship with the other person as is specified in the notice, being information:

(A) that is within the pensioner’s own knowledge; or

(B) that the pensioner can reasonably be expected to obtain; and”.

Page 12, lines 36 and 37, omit proposed subparagraph 43A (4) (a) (i), substitute the following subparagraph:

“(i) such information about the claimant’s relationship with the other person as is specified in the notice, being information:

(A) that is within the claimant’s own knowledge; or

(B) that the claimant can reasonably be expected to obtain; and”.

Page 13, line 12, omit “The Secretary”, substitute “Where this section applies, the Secretary”.

Page 13, line 26, omit “The Secretary”, substitute “Where this section applies, the Secretary”.

New clause—

Page 28, after clause 45 insert the following new clause:

The Secretary may continue payment pending the determination of an application to the Secretary or the Social Security Appeals Tribunal for review of an adverse decision

“45A. Section 168A of the Principal Act is amended:

(a) by inserting after subsection (6) the following subsections:

‘(6A) Where, within 14 days after being notified of a section 43A decision, a person applies to the Secretary under subsection 173 (1), or to the Social Security Appeals Tribunal, for review of the section 43A decision:

(a) payment of the sole parent’s pension is to continue, pending determination of the review, as if the section 43A decision had not been made; and

(b) if payment of the pension had ceased for a period before the person applied for review—in spite of section 168, arrears of pension are payable to the person in respect of that period; and

(c) this Act (other than Part XIX and this section) applies as if the section 43A decision had not been made.

‘(6B) Subsection (6A) ceases to have effect if:

(a) the application for review is withdrawn; or

(b) the review of the section 43A decision is determined.’;

(b) by omitting subsection (8) and substituting the following subsection:

‘(8) In this section:

“adverse decision” means:

(a) a determination under subsection 168 (1); or

(b) a decision under subsection 174 (1) the effect of which is that a person’s pension, benefit or allowance is cancelled or suspended or that the rate of a person’s pension, benefit, or allowance is decreased;

but does not include a section 43A decision;

“section 43A decision” means a decision the effect of which is that a sole parent’s pension is cancelled, being a decision resulting from the formation of an opinion under subsection 43A (5) or (7) that the sole parent pensioner is living with another person in a marriage-like relationship, or is not separated from another person.’

Commencement: 1 January 1990”.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Hollis reported accordingly.

On the motion of Mr Howe, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

23 **ADJOURNMENT:** Mr Howe (Minister for Social Security) moved—That the House do now adjourn.

Debate ensued.

Mr T. A. Fischer rising to address the House—

Closure: Mr P. F. Morris (Minister for Industrial Relations) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the House do now adjourn—was put accordingly, and passed.

And then the House, at 11.14 p.m., adjourned until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 24 October 1989:

Aged or Disabled Persons Homes Act—Determination pursuant to paragraphs 10D (1) (a), (b), (c) and (d), dated 12 October 1989.

Ashmore and Cartier Islands Acceptance Act—Ordinance—1989—No. 3—Interpretation.

Barley Research Levy Act—Regulations—Statutory Rules 1989, No. 246.

Child Support Act—Regulations—Statutory Rules 1989, No. 258.

Child Support (Assessment) Act—Regulations—Statutory Rules 1989, No. 259.

Civil Aviation Act—Civil Aviation Regulations—Civil Aviation Orders—Parts—105—Amendments, dated 26 and 29 September, 3, 4 (2), 6 and 10 October 1989.

106—Amendments, dated 26 September 1989.

Currency Act—Regulation—Statutory Rules 1989, No. 252.

Customs Act—Regulations—Statutory Rules 1989, Nos. 260, 264.

Defence Act—Determinations under section 58B—1989—

No. 151—Dwelling Purchase or Sale Expenses Allowance.

No. 152—Revised Rates of Allowance and other allowances.

No. 154—Rates of Travelling Allowance—Switzerland and other allowances.

No. 155—Rates of Travelling Allowance—Denmark and other allowances.

No. 156—Change of Name from Burma to Myanmar.

No. 159—Isolated Establishment Allowance.

No. 160—Rates of Travelling Allowance—Belgium and other allowances.

No. 161—Rates of Travelling Allowance—Ethiopia and other allowances.

No. 163—Rates of Travelling Allowance—Myanmar and other allowances.

No. 164—Rates of Travelling Allowance—France and other allowances.

No. 165—Rates of Travelling Allowance—Nepal and other allowances.

No. 166—Rates of Travelling Allowance—India—New Delhi and other allowances.

No. 167—Revised Rates of Allowance and other allowances.

No. 168—Assistance with Education Expenses.

- No. 169—Education Allowance.
 No. 170—Rates of Travelling Allowance—Philippines and other allowances.
 No. 171—Recreation Leave.
- Export Control Act—Export Control (Orders) Regulations—Orders—1989—
 No. 5—Game, Poultry and Rabbit Meat as amended (Amendment).
 No. 6—Export Control (Fees) as amended (Amendment).
- Export Inspection (Establishment Registration Charge) Act—Regulations—
 Statutory Rules 1989, No. 257.
- Export Inspection (Quantity Charge) Act—Regulations—Statutory Rules 1989,
 No. 255.
- Export Inspection (Service Charge) Act—Regulations—Statutory Rules 1989,
 No. 256.
- Extradition Act—Regulations—Statutory Rules 1989, No. 265.
- Family Law Act—Rules of Court—Statutory Rules 1989, No. 266.
- Federal Court of Australia Act—Rules of Court—Statutory Rules 1989, No. 253.
- Fisheries Act—
 Notice—No. ORF4.
 Plan of Management—No. 26—Management Plans Omnibus Amendment.
- Grain Legumes Levy Act—Regulations—Statutory Rules 1989, No. 247.
- Great Barrier Reef Marine Park Act—Regulations—Statutory Rules 1989,
 No. 269.
- Health Insurance Act—Regulations—Statutory Rules 1989, No. 270.
- Horticultural Export Charge Act and Horticultural Export Charge Collection
 Act—Regulations—Statutory Rules 1989, Nos. 251, 261.
- Horticultural Levy Act and Horticultural Levy Collection Act—Regulations—
 Statutory Rules 1989, Nos. 249, 263.
- Income Tax Assessment Act—Regulation—Statutory Rules 1989, No. 250.
- Long Service Leave (Commonwealth Employees) Act—Regulation—Statutory
 Rules 1989, No. 271.
- Meat Chicken Levy Act—Regulations—Statutory Rules 1989, No. 262.
- Meat Export Charge Act—Regulation—Statutory Rules 1989, No. 254.
- Meat Inspection Act—Meat Inspection (Orders) Regulations—Orders—1989—
 No. 2—Meat Inspection (Fees) as amended (Amendment).
 No. 3—Meat Inspection (General) as amended (Amendment).
- Migration Act—Regulations—Statutory Rules 1989, No. 267.
- Norfolk Island Act—Regulations—Statutory Rules 1989, No. 268.
- Oilseeds Levy Act—Regulations—Statutory Rules 1989, No. 248.
- Public Service Act—Determinations—Nos. 88, 132, 134, 136, 138, 139, 140, 141,
 142.
- Quarantine Act—Regulations—Statutory Rules 1989, No. 272.
- Remuneration Tribunal Act—Determinations—
 1988/23—Members of Parliament.
 1989/3—Chairperson, Australian Telecommunications Authority and holders of
 public offices on other bodies.
 1989/6—Principal Member, Immigration Review Tribunal and holders of public
 offices on other bodies.
 1989/7—Senior Censor, Film Censorship Board and holders of public offices
 on other bodies.
 1989/8—Chairman, Australian Securities Commission.
- Seat of Government (Administration) Act—
 Ordinance—1989—No. 58—Magistrates Court (Civil Jurisdiction) (Amendment)
 (No. 2).
 Variation of plan of layout of City of Canberra and its environs, dated
 10 October 1989.
- Telecommunications Act 1989*—Determination of price control arrangements and
 price-cap arrangements, dated 23 October 1989.

Wildlife Protection (Regulation of Exports and Imports) Act—Declaration under subsection 9 (1) deeming to amend—

Schedule 4, dated 21 September 1989.

Schedule 6, dated 29 September 1989.

World Heritage Properties Conservation Act—

Notice of consent pursuant to section 9, dated 23 October 1989.

Notice of withdrawal of consent pursuant to section 9, dated 10 October 1989.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Adermann, Mrs Darling, Mr Duffy, Mr P. S. Fisher, Mr Griffiths, Mr Hawke, Mr Howard, Mr Johns, Mr Katter, Dr Klugman*, Mr Mildren, Mr Porter, Mr Pratt and Mr Sciacca.

* On leave

A. R. BROWNING
Clerk of the House of Representatives