

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 85

TUESDAY, 1 NOVEMBER 1988

- 1 The House met, at 3 p.m., pursuant to adjournment. The Acting Speaker (Mr McLeay) took the Chair, and read Prayers.
- 2 **DEATHS OF FORMER SENATORS (THE HONOURABLE M. G. EVERETT AND MR J. T. KANE):** The Acting Speaker informed the House of the deaths, on 27 October 1988, of:
 The Honourable Mervyn George Everett, a Senator for the State of Tasmania from 1974 to 1975; and
 Mr John Thomas Kane, a Senator for the State of New South Wales from 1970 to 1974.
 As a mark of respect to the memory of the deceased all Members present stood, in silence.
- 3 **QUESTIONS:** Questions without notice were asked.
- 4 **PAPER:** The Acting Speaker presented the following paper:
 Australian Conciliation and Arbitration Commission—Letter from Mr Justice Staples, Deputy President, Australian Conciliation and Arbitration Commission, to Madam Speaker and Mr President, dated 27 October 1988.
- 5 **EFFICIENCY AUDIT—REPORT OF AUDITOR-GENERAL—PUBLICATION OF PAPER AND REFERENCE TO COMMITTEE:** The Acting Speaker presented the following paper:
 Efficiency audit—Department of Social Security: review of continuing entitlement: to unemployment benefit—Report of the Auditor-General, dated 1 November 1988.
 Mr Bowen (Attorney-General), by leave, moved—
 (1) That this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of the report of the Auditor-General, dated 1 November 1988, upon an efficiency audit of the Department of Social Security: review of continuing entitlement to unemployment benefit;
 (2) That the report be printed; and
 (3) That the report be referred to the Standing Committee on Community Affairs.
 Question—put and passed.
- 6 **PAPERS:** The following papers were presented:
 Commonwealth Electoral Act—Australian Electoral Commission—Election 1987—Election funding and financial disclosure—Report, dated 30 June 1988.
 National Measurement Act—National Standards Commission—Report and financial statements, including the Auditor-General's Report, for 1987-88.
 Prices Surveillance Act—Prices Surveillance Authority—Report, including freedom of information statement, for 1987-88.

Seat of Government (Administration) Act—

Children's Services Ordinance—Children's Services Council—Report for 1987-88.

Criminal Injuries Compensation Ordinance—Report for 1987-88.

- 7 **AUSTRALIAN ELECTORAL COMMISSION—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Bowen (Attorney-General) moved—That the House take note of the following paper:

Commonwealth Electoral Act—Australian Electoral Commission—Election 1987—Election funding and financial disclosure—Report, dated 30 June 1988.

Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

- 8 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—ADMINISTRATION OF ABORIGINAL AFFAIRS:** The House was informed that Mr Ruddock had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The public concern over the administration of the Aboriginal Affairs portfolio to the detriment of Aboriginal people".

The proposed discussion having received the necessary support—

Mr Ruddock addressed the House.

Discussion ensued.

Discussion concluded.

- 9 **MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS:** A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:
31 October 1988—Message No. 128—

Qantas Airways Limited (Loan Guarantee) 1988.

Social Security (Review of Decisions) 1988.

- 10 **PRIVACY BILL 1988:** Mr Bowen (Attorney-General), by leave, presented a Bill for an Act to make provision to protect the privacy of individuals, and for related purposes.

Bill read a first time.

Mr Bowen moved—That the Bill be now read a second time.

Paper: Mr Bowen presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

- 11 **A.C.T. SELF-GOVERNMENT (CONSEQUENTIAL PROVISIONS) BILL 1988:** Mr Holding (Minister for the Arts and Territories), by leave, presented a Bill for an Act to make certain transitional provisions, and to amend certain Acts, in consequence of the enactment of the *Australian Capital Territory (Self-Government) Act 1988*.

Bill read a first time.

Mr Holding moved—That the Bill be now read a second time.

Paper: Mr Holding presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

- 12 **POSTPONEMENT OF ORDERS OF THE DAY:** Ordered—That orders of the day Nos. 1 to 12, government business, be postponed until a later hour this day.

- 13 **PETROLEUM EXCISE (PRICES) AMENDMENT BILL 1988:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Staples (Minister for Housing and Aged Care), the Bill was read a third time.

- 14 **EXCISE TARIFF AMENDMENT BILL (NO. 2) 1988:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Jones (Minister for Science, Customs and Small Business), the Bill was read a third time.

- 15 **ANL (CONVERSION INTO PUBLIC COMPANY) BILL 1988:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Blunt who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House:

- (1) notes the failure of the Government to achieve micro-economic reform in coastal shipping and the Australian waterfront; and
- (2) calls on the Government to introduce a program immediately to increase the efficiency of coastal shipping, including the introduction of ships from OECD countries and other measures to overcome the problems identified by the IAC in its report and the Business Council of Australia, in its action plan”.

Debate continued.

Mr Price addressing the House—

- 16 **ADJOURNMENT:** It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at 10.54 p.m., adjourned until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 1 November 1988:

Australian Meat and Live-stock Corporation Act—Orders—1988—

MQ24/88—USA—1988 Quota Administration Scheme.

MQ28/88—USA—1988 Quota Administration Scheme Amendment.

Civil Aviation Act—Civil Aviation Regulations—Civil Aviation Order Part 105—Amendment, dated 27 October 1988.

Defence Act—Determinations under section 58B—1988—

No. 55—Travelling Allowance and other allowances.

No. 56—Overseas Living Allowance and other allowances.

No. 58—Transport Allowance (Revocation).

Fishing Industry Research and Development Act—Determination of approved research funds and approved moneys, dated 11 October 1988.

Health Insurance Act—

Determination pursuant to subsection 3C (1), dated 26 September 1988.

Statement of particulars of ministerial determination made pursuant to section 106AA relating to Dr G. N. Ostroumov, dated 24 October 1988.

Honey Export Charge Act—Regulations—Statutory Rules 1988, No. 253.

Honey Levy Act (No. 1)—Regulations—Statutory Rules 1988, No. 251.

Honey Levy Act (No. 2)—Regulations—Statutory Rules 1988, No. 252.

Land Acquisition Act—

Lands acquired for telecommunications services purposes—NSW.

Statement of lands acquired by agreement authorised under subsection 7 (1).

National Health Act—Determination under subsection 4(1) for purposes of paragraph (dd) of the definition of “basic private table”, dated 30 September 1988.

Occupational Superannuation Standards Act—Regulation—Statutory Rules 1988, No. 255.

Public Service Act—Determinations—1988—Nos. 221, 223, 224.

Quarantine Act—Determination—1988—No. 3.

Remuneration Tribunals Act—Remuneration Tribunal—Determination—1988/10—Chairperson, National Board of Employment, Education and Training and holders of public offices on other bodies.

States Grants (Petroleum Products) Act—Amendments of the schedules to the subsidy schemes in relation to the States, dated 20 October 1988.

States Grants (Tertiary Education Assistance) Act 1987—Direction—1988—No. 11.

Superannuation Act—Regulation—Statutory Rules 1988, No. 250.

Telecommunications Act—Australian Telecommunications Commission—By-laws—Telecommunications (Charging Zones and Charging Districts)—Amendment No. 83.

Treaties—Text of—

Which have been signed by Australia which require further action by Australia before the treaty can enter into force—

- (1) Treaty between Australia and the Republic of the Philippines on Mutual Assistance in Criminal Matters. Signed at Canberra on 28 April 1988.
- (2) Montreal Protocol on Substances that Deplete the Ozone Layer done at Montreal on 16 September 1987. Protocol signed for Australia, subject to ratification, on 8 June 1988. Protocol is not yet in force.
- (3) Reciprocal Agreement on Social Security between the Government of Australia and the Government of Canada. Signed at Canberra on 4 July 1988.
- (4) Treaty between the Government of Australia and the Government of the United Kingdom of Great Britain and Northern Ireland concerning the Investigation of Drug Trafficking and Confiscation of the proceeds of Drug Trafficking. Signed at Canberra on 3 August 1988.
- (5) Treaty between Australia and Switzerland on Extradition. Signed at Sydney on 29 July 1988.
- (6) Treaty on Extradition between the Government of Australia and the Government of the Republic of France. Signed at Canberra on 31 August 1988.
- (7) Agreement between the Government of Australia and the Government of Solomon Islands Establishing Certain Sea and Seabed Boundaries. Signed at Honiara on 13 September 1988.

To which Australia has become a party by signature—

- (8) Agreement on Health Services between the Government of Australia and the Government of the Republic of Malta. Signed at Melbourne on 6 July 1988. Entry into force 6 July 1988.
- (9) Agreement between the Government of Australia and the Government of the People's Republic of China on the Reciprocal Encouragement and Protection of Investments. Signed at Beijing on 11 July 1988. Entry into force 11 July 1988.
- (10) Agreement between the Government of Australia and the Government of Canada Relating to Air Services. Signed at Canberra on 5 July 1988. Entry into force 5 July 1988.
- (11) Protocol on Harmonisation of Quarantine Administrative Procedures to the Australia New Zealand Closer Economic Relations—Trade Agreement. Signed at Canberra on 18 August 1988. Entry into force 18 August 1988.

- (12) Protocol on Trade in Services to the Australia New Zealand Closer Economic Relations—Trade Agreement. Signed at Canberra on 18 August 1988. Entry into force 1 January 1989.
- (13) Protocol to the Australia New Zealand Closer Economic Relations—Trade Agreement on Acceleration of Free Trade in Goods. Signed at Canberra on 18 August 1988. Entry into force 18 August 1988.
- (14) Exchange of Notes signed at Canberra on 4 August 1988 and 23 August 1988 constituting an Agreement to Amend the Agreement between the Government of Australia and the Government of the United Kingdom of Great Britain and Northern Ireland on Air Services Between and Through their Respective Territories signed at London on 7 February 1958. Entry into force 23 August 1988.

Which Australia has accepted or to which Australia has acceded—

- (15) International Sugar Agreement done at London on 11 September 1987. Instrument of accession deposited by Australia on 24 March 1988. Agreement entered into force provisionally on 24 March 1988.
- (16) United Nations Convention on Contracts for the International Sale of Goods done at Vienna on 11 April 1980. Convention entered into force on 1 January 1988. Instrument of accession deposited by Australia on 17 March 1988. Entry into force for Australia 1 April 1989.
- (17) Amendment to Article 37 of the Statutes of the World Tourism Organisation adopted at Rome on 25 September 1981. Instrument of approval deposited by Australia on 12 August 1988. Amendment is not yet in force.
- (18) Amendments to the Constitution of the Intergovernmental Committee on Migration adopted at Geneva on 20 May 1987. Instrument of acceptance deposited by Australia on 24 May 1988. Amendments are not yet in force.
- (19) Protocol of Amendment to the International Convention on Mutual Administrative Assistance for the Prevention, Investigation and Repression of Customs Offences (Nairobi Convention) done at Brussels on 13 June 1985. Instrument of acceptance deposited by Australia on 30 May 1988. Protocol is not yet in force.
- (20) Protocol of 1984 to Amend the International Convention on Civil Liability for Oil Pollution Damage, 1969. Protocol was done at London on 25 May 1984. Instrument of accession deposited by Australia on 22 June 1988. Protocol is not yet in force.
- (21) Food Aid Convention done at London on 13 March 1986. Convention entered into force on 1 July 1986. Instrument of accession deposited by Australia on 29 June 1988. Entry into force for Australia 29 June 1988.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beazley, Mr J. J. Brown, Mr Brumby, Mr D. M. Cameron, Mrs Child, Mrs Darling, Mr Kutter, Mr Miles and Mr Willis.

A. R. BROWNING
Clerk of the House of Representatives