

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 79

WEDNESDAY, 12 OCTOBER 1988

1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.

2 **SUSPENSION OF STANDING AND SESSIONAL ORDERS MOVED:** Mr Peacock (Deputy Leader of the Opposition) moved—That so much of the standing and sessional orders be suspended as would prevent the Acting Treasurer forthwith advising the House of his reasons for demanding the Prime Minister's immediate resignation as detailed on page 15 of today's *Australian* newspaper.

Debate ensued.

Closure: Mr Kerin (Minister for Primary Industries and Energy) moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Speaker, Mrs Child, in the Chair)—

AYES, 66

Mr Baldwin	Mr Fitzgibbon	Mr Kent	Mr Saunderson
Mr Beddall	Mr Free	Mr Kerin	Mr Sawford
Mr Bilney	Mr Gayler	Mr Kerr	Mr Scholes
Mr Blanchard	Mr Gear	Mr Lamb*	Mr Sciacca
Mr R. J. Brown	Mr Gorman	Mr Langmore	Mr Scott
Mr Campbell	Mr Grace	Mr Lavarch	Mr Simmons
Mr Charles	Mr Griffiths	Mr Lee	Mr Snow
Dr Charlesworth	Mr Hand	Mr Lindsay	Mr Snowdon
Mr Cleeland	Mrs Harvey	Ms McHugh	Mr Staples
Mr Cohen	Mr Hawke	Mr McLeay	Dr Theophanous
Ms Crawford	Mr Hollis	Mr Martin	Mr Tickner
Mr Cunningham*	Mr Howe	Mr Mildren	Mr Uren
Mr Dawkins	Mrs Jakobsen	Mr Milton	Mr West
Mr Dubois	Mr Jenkins	Mr A. A. Morris	Mr Willis
Mr Duncan	Mr Johns	Mr P. F. Morris	Mr Wright
Mr R. F. Eilwards	Mr Jones	Mr Price	
Ms Fatin	Mrs Kelly	Mr Punch	

NOES, 48

Mr Adermann	Mr Dobie	Mr Lloyd	Mr Rocher
Mr Aldred	Mr Downer	Mr McGauran	Mr Ruddock
Mr Andrew*	Dr H. R. Edwards	Mr Macphee	Mr Shack
Mr Braithwaite	Mr Fife	Mr Miles	Mr Sharp
Mr N. A. Brown	Mr P. S. Fisher	Mr Moore	Mr Sinclair
Mr Cadman	Mr Goodluck	Mr Nehl	Mr Smith
Mr E. C. Cameron	Mr Hawker	Mr Peacock	Mr Spender
Mr I. M. D. Cameron	Dr Hewson	Mr Porter	Mrs Sullivan
Mr Carlton	Mr Hicks*	Mr Pratt	Mr Taylor
Mr Cobb	Mr Howard	Mr Prosser	Mr Tuckey
Mr Connolly	Mr Hunt	Mr Reith	Mr Webster
Mr Cowan	Mr Jull	Mr Robinson	Mr Wilson

* Tellers

And so it was resolved in the affirmative.

And the question—That the motion be agreed to—being accordingly put—
The House divided (the Speaker, Mrs Child, in the Chair)—

AYES, 48

Mr Adermann	Mr Dobie	Mr Lloyd	Mr Rocher
Mr Aldred	Mr Downer	Mr McGauran	Mr Ruddock
Mr Andrew*	Dr H. R. Edwards	Mr Macphee	Mr Shack
Mr Braithwaite	Mr Fife	Mr Miles	Mr Sharp
Mr N. A. Brown	Mr P. S. Fisher	Mr Moore	Mr Sinclair
Mr Cadman	Mr Goodluck	Mr Nehl	Mr Smith
Mr E. C. Cameron	Mr Hawker	Mr Peacock	Mr Spender
Mr I. M. D. Cameron	Dr Hewson	Mr Porter	Mrs Sullivan
Mr Carlton	Mr Hicks*	Mr Pratt	Mr Taylor
Mr Cobb	Mr Howard	Mr Prosser	Mr Tuckey
Mr Connolly	Mr Hunt	Mr Reith	Mr Webster
Mr Cowan	Mr Jull	Mr Robinson	Mr Wilson

NOES, 65

Mr Beddall	Mr Free	Mr Kerin	Mr Sawford
Mr Bilney	Mr Gayler	Mr Kerr	Mr Scholes
Mr Blanchard	Mr Gear	Mr Lamb*	Mr Sciacca
Mr R. J. Brown	Mr Gorman	Mr Langmore	Mr Scott
Mr Campbell	Mr Grace	Mr Lavarch	Mr Simmons
Mr Charles	Mr Griffiths	Mr Lee	Mr Snow
Dr Charlesworth	Mr Hand	Mr Lindsay	Mr Snowden
Mr Cleeland	Mrs Harvey	Ms McHugh	Mr Staples
Mr Cohen	Mr Hawke	Mr McLeay	Dr Theophanous
Ms Crawford	Mr Hollis	Mr Martin	Mr Tickner
Mr Cunningham*	Mr Howe	Mr Mildren	Mr Uren
Mr Dawkins	Mrs Jakobsen	Mr Milton	Mr West
Mr Dubois	Mr Jenkins	Mr A. A. Morris	Mr Willis
Mr Duncan	Mr Johns	Mr P. F. Morris	Mr Wright
Mr R. F. Edwards	Mr Jones	Mr Price	
Ms Fatin	Mrs Kelly	Mr Punch	
Mr Fitzgibbon	Mr Kent	Mr Saunderson	

* Tellers

And so it was negatived.

- 3 **APPROPRIATION BILL (NO. 1) 1988-89:** The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Schedule 3—

Proposed expenditure—Department of Primary Industries and Energy, \$352 533 000—further debated and agreed to.

Proposed expenditure—Department of Social Security, \$653 430 000—debated and agreed to.

Proposed expenditure—Department of Administrative Services, \$1 362 935 000—debated.

It being 12.45 p.m., in accordance with sessional order 101A—Progress to be reported.

The House resumed; Mr Dobie reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 4 **QUESTIONS:** Questions without notice being asked—

Suspension of standing and sessional orders—Motion of censure of Acting Treasurer: Mr Howard (Leader of the Opposition) moved—That so much of the standing and sessional orders be suspended as would prevent the Leader of the Opposition moving forthwith a motion of censure of the Acting Treasurer. Debate ensued.

Question—put and passed, with the concurrence of an absolute majority.

Acting Treasurer—Motion of censure: Mr Howard moved—That this House censures the Acting Treasurer for his failure to explain to the House the reasons for his calling on the Prime Minister to consider resigning.

Debate ensued.

Closure: Mr Kerin (Minister for Primary Industries and Energy) moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Speaker, Mrs Child, in the Chair)—

AYES, 67

Mr Baldwin	Mr Fitzgibbon	Mrs Kelly	Mr Punch
Mr Beddall	Mr Free	Mr Kent	Mr Saunderson
Mr Bilney	Mr Gayler	Mr Kerin	Mr Sawford
Mr Blanchard	Mr Gear	Mr Kerr	Mr Scholes
Mr R. J. Brown	Mr Gorman	Mr Lamb*	Mr Sciacca
Mr Campbe'l	Mr Grace	Mr Langmore	Mr Scott
Mr Charles	Mr Griffiths	Mr Lavarch	Mr Simmons
Dr Charlesworth	Mr Hand	Mr Lee	Mr Snow
Mr Cleelan.	Mrs Harvey	Mr Lindsay	Mr Snowdon
Mr Cohen	Mr Hawke	Ms McHugh	Mr Staples
Ms Crawford	Mr Holding	Mr McLeay	Dr Theophanous
Mr Cunningham*	Mr Hollis	Mr Martin	Mr Tickner
Mr Dawkins	Mr Howe	Mr Mildren	Mr Uren
Mr Dubois	Mrs Jakobsen	Mr Milton	Mr West
Mr Duncan	Mr Jenkins	Mr A. A. Morris	Mr Willis
Mr R. F. Edwards	Mr Johns	Mr P. F. Morris	Mr Wright
Ms Fatin	Mr Jones	Mr Price	

NOES, 51

Mr Adermann	Mr Dobie	Mr Lloyd	Mr Ruddock
Mr Aldred	Mr Downer	Mr McGauran	Mr Shack
Mr Andrew*	Dr H. R. Edwards	Mr Macphee	Mr Sharp
Mr Beale	Mr Fife	Mr Miles	Mr Sinclair
Mr Braithwaite	Mr T. A. Fischer	Mr Moore	Mr Smith
Mr N. A. Brown	Mr P. S. Fisher	Mr Nehl	Mr Spender
Mr Cadman	Mr Goodluck	Mr Peacock	Mrs Sullivan
Mr E. C. Cameron	Mr Hawker	Mr Porter	Mr Taylor
Mr I. M. D. Cameron	Dr Hewson	Mr Pratt	Mr Tuckey
Mr Carlton	Mr Hicks*	Mr Prosser	Mr Webster
Mr Cobb	Mr Howard	Mr Reith	Mr Wilson
Mr Connolly	Mr Hunt	Mr Robinson	Dr Woods
Mr Cowan	Mr Jull	Mr Rocher	

* Tellers

And so it was resolved in the affirmative.

And the question—That the motion be agreed to—being accordingly put—

The House divided (the Speaker, Mrs Child, in the Chair)—

AYES, 51

Mr Adermann	Mr Dobie	Mr Lloyd	Mr Ruddock
Mr Aldred	Mr Downer	Mr McGauran	Mr Shack
Mr Andrew*	Dr H. R. Edwards	Mr Macphee	Mr Sharp
Mr Beale	Mr Fife	Mr Miles	Mr Sinclair
Mr Braithwaite	Mr T. A. Fischer	Mr Moore	Mr Smith
Mr N. A. Brown	Mr P. S. Fisher	Mr Nehl	Mr Spender
Mr Cadman	Mr Goodluck	Mr Peacock	Mrs Sullivan
Mr E. C. Cameron	Mr Hawker	Mr Porter	Mr Taylor
Mr I. M. D. Cameron	Dr Hewson	Mr Pratt	Mr Tuckey
Mr Carlton	Mr Hicks*	Mr Prosser	Mr Webster
Mr Cobb	Mr Howard	Mr Reith	Mr Wilson
Mr Connolly	Mr Hunt	Mr Robinson	Dr Woods
Mr Cowan	Mr Jull	Mr Rocher	

NOES, 67

Mr Baldwin	Mr Fitzgibbon	Mrs Kelly	Mr Punch
Mr Beddall	Mr Free	Mr Kent	Mr Saunderson
Mr Bilney	Mr Gayler	Mr Kerin	Mr Sawford
Mr Blanchard	Mr Gear	Mr Kerr	Mr Scholes
Mr R. J. Brown	Mr Gorman	Mr Lamb*	Mr Sciacca
Mr Campbell	Mr Grace	Mr Langmore	Mr Scott
Mr Charles	Mr Griffiths	Mr Lavarch	Mr Simmons
Dr Charlesworth	Mr Hand	Mr Lee	Mr Snow
Mr Cleeland	Mrs Harvey	Mr Lindsay	Mr Snowdon
Mr Cohen	Mr Hawke	Ms McHugh	Mr Staples
Ms Crawford	Mr Holding	Mr McLeay	Dr Theophanous
Mr Cunningham*	Mr Hollis	Mr Martin	Mr Tickner
Mr Dawkins	Mr Howe	Mr Mildren	Mr Uren
Mr Dubois	Mrs Jakobsen	Mr Milton	Mr West
Mr Duncan	Mr Jenkins	Mr A. A. Morris	Mr Willis
Mr R. F. Edwards	Mr Johns	Mr P. F. Morris	Mr Wright
Ms Fatin	Mr Jones	Mr Price	

* Tellers

And so it was negated.

Questions without notice concluded.

5 **PAPER:** Madam Speaker presented the following paper:

Commonwealth Banks Act—Commonwealth Banking Corporation—Commonwealth Bank of Australia, Commonwealth Savings Bank of Australia and Commonwealth Development Bank of Australia—Reports and financial statements, including the Auditor-General's Report, for 1987-88.

6 **PAPERS:** The following papers were presented:

Archives Act—

Advisory Council on Australian Archives—Report, including freedom of information statement, for 1987-88.

Australian Archives—Report, including freedom of information statement, for 1987-88.

Australian Agricultural Council—Resolutions—130th meeting, Cairns, 14 July 1988.

Australian Meat and Live-stock Corporation Act—Australian Meat and Live-stock Corporation—Report and financial statements, including the Auditor-General's Report, for 1987-88.

Australian Soil Conservation Council—Resolutions—3rd meeting, Cairns, 15 July 1988.

Central and Local Trades Committees—Report for 1986-87.

Defence Act—Army and Air Force Canteen Service Regulations—Army and Air Force Canteen Service Board of Management—Report and financial statements, including the auditor's report, for period 27 January 1987 to 1 February 1988.

Telecommunications Act—Australian Telecommunications Commission—13th Report and financial statements, including the Auditor-General's Report and freedom of information statement, for 1987-88.

Wool Marketing Act—Australian Wool Corporation—Report and financial statements, including the Auditor-General's Report, for 1987-88.

7 **PROPOSED DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—HOME OWNERSHIP:**

The House was informed that Mr Downer had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The crippling effect of the Government's economic policies on Australians trying to buy their own homes".

The proposed discussion having received the necessary support—

Mr Downer rising to address the House—

Mr Kerin (Minister for Primary Industries and Energy) moved—That the business of the day be called on.

Question—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

AYES, 64

Mr Baldwin	Mr Fitzgibbon	Mrs Kelly	Mr Punch
Mr Beddall	Mr Free	Mr Kent	Mr Saunderson
Mr Bilney	Mr Gayler	Mr Kerin	Mr Sawford
Mr Blanchard	Mr Gear	Mr Kerr	Mr Scholes
Mr R. J. Brown	Mr Gorman	Mr Lamb*	Mr Sciacca
Mr Campbell	Mr Grace	Mr Langmore	Mr Scott
Mr Charles	Mr Griffiths	Mr Lavarch	Mr Simmons
Dr Charlesworth	Mr Hand	Mr Lee	Mr Snow
Mr Cleeland	Mrs Harvey	Mr Lindsay	Mr Snowdon
Ms Crawford	Mr Holding	Ms McHugh	Mr Staples
Mr Cunningham*	Mr Hollis	Mr Martin	Dr Theophanous
Mr Dawkins	Mr Howe	Mr Mildren	Mr Tickner
Mr Dubois	Mrs Jakobsen	Mr Milton	Mr Uren
Mr Duncan	Mr Jenkins	Mr A. A. Morris	Mr West
Mr R. F. Edwards	Mr Johns	Mr P. F. Morris	Mr Willis
Ms Fatin	Mr Jones	Mr Price	Mr Wright

NOES, 49

Mr Adermann	Mr Dobie	Mr McGauran	Mr Sharp
Mr Aldred	Mr Downer	Mr Macphee	Mr Sinclair
Mr Andrew*	Dr H. R. Edwards	Mr Miles	Mr Smith
Mr Beale	Mr Fife	Mr Moore	Mr Spender
Mr Braithwaite	Mr T. A. Fischer	Mr Nehl	Mrs Sullivan
Mr N. A. Brown	Mr P. S. Fisher	Mr Porter	Mr Taylor
Mr Cadman	Mr Goodluck	Mr Pratt	Mr Tuckey
Mr E. C. Cameron	Mr Hawker	Mr Prosser	Mr Webster
Mr I. M. D. Cameron	Dr Hewson	Mr Reith	Mr Wilson
Mr Carlton	Mr Hicks*	Mr Robinson	Dr Woods
Mr Cobb	Mr Hunt	Mr Roher	
Mr Connolly	Mr Jull	Mr Ruddock	
Mr Cowan	Mr Lloyd	Mr Shack	

* Tellers

And so it was resolved in the affirmative.

- 8 **OTC (CONVERSION INTO PUBLIC COMPANY) BILL 1988:** Mr Willis (Minister for Transport and Communications), pursuant to notice, presented a Bill for an Act to amend the *Overseas Telecommunications Act 1946* to convert OTC into a public company, and for other purposes.

Bill read a first time.

Mr Willis moved—That the Bill be now read a second time.

Paper: Mr Willis presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.

- 9 **PETROLEUM EXCISE (PRICES) AMENDMENT BILL 1988:** Mr Kerin (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Petroleum Excise (Prices) Act 1987*.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Paper: Mr Kerin presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.

- 10 **PRIMARY INDUSTRIES AND ENERGY LEGISLATION AMENDMENT BILL (NO. 2) 1988:** Mr Kerin (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Australian Meat and Live-stock Corporation Act 1977* and the *Wool Marketing Act 1987* and to repeal the *Sugar Agreement Act 1985* and certain Acts about charges on the slaughter of live-stock at certain premises.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Paper: Mr Kerin presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.

- 11 **STATES AND NORTHERN TERRITORY GRANTS (RURAL ADJUSTMENT) BILL 1988:** Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice, presented a Bill for an Act relating to an agreement between the Commonwealth and one or more of the States and the Northern Territory in respect of a scheme to provide assistance to persons engaged in rural industries. Bill read a first time.
Mr Kerin moved—That the Bill be now read a second time.
Paper: Mr Kerin presented an explanatory memorandum to the Bill.
Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.
- 12 **ADMINISTRATIVE SERVICES LEGISLATION AMENDMENT BILL 1988:** Mr West (Minister for Administrative Services), pursuant to notice, presented a Bill for an Act to amend various Acts relating to matters dealt with by the Department of Administrative Services. Bill read a first time.
Mr West moved—That the Bill be now read a second time.
Paper: Mr West presented an explanatory memorandum to the Bill.
Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.
- 13 **AUSTRALIAN SECURITY INTELLIGENCE ORGANIZATION AMENDMENT BILL 1988:** Mr Holding (Minister representing the Acting Attorney-General), pursuant to notice, presented a Bill for an Act to amend sections 85 and 86 of the *Australian Security Intelligence Organization Act 1979*, and for related purposes. Bill read a first time.
Mr Holding moved—That the Bill be now read a second time.
Paper: Mr Holding presented an explanatory memorandum to the Bill.
Debate adjourned (Mr T. A. Fischer), and the resumption of the debate made an order of the day for the next sitting.
- 14 **APPROPRIATION BILL (NO. 1) 1988-89:** The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Schedule 3—

Proposed expenditure—Department of Administrative Services, \$1 362 935 000—further debated and agreed to.

Proposed expenditures—

Department of Community Services and Health, \$1 294 590 000—

Department of Veterans' Affairs, \$1 201 004 000—together debated and agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Ruddock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 15 **SOCIAL SECURITY (REVIEW OF DECISIONS) BILL 1988:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed by Mr Connolly who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House is concerned that

while there is a need for an effective system of administrative review, this should not be at the expense of ministerial responsibility for the quality of departmental decisions and the policies upon which they must be based".

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 124, dated 28 September 1988, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Howe (Minister for Social Security), the Bill was read a third time.

16 **QANTAS AIRWAYS LIMITED (LOAN GUARANTEE) BILL 1988:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Blunt who moved, as an amendment—That all words after "That" be omitted with a view to substituting the following words: "whilst not declining to give the Bill a second reading, the House:

- (1) regrets that Qantas has been prevented from selling shares to Qantas employees and the Australian people to provide a capital increase to facilitate expansion of the airline to cope with increasing passengers and freight; and
- (2) notes that the Australian Taxation Office has issued a statement on debt defeasance, a procedure adopted by Qantas to finance the acquisition of new aircraft".

Debate continued.

Dr Charlesworth addressing the House—

17 **ADJOURNMENT:** It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Madam Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 12 October 1988:

Civil Aviation Act—Civil Aviation Regulations—Civil Aviation Orders—Parts—105—Amendments, dated 27 September 1988.

106—Amendments, dated 27 September 1988.

Health Insurance Act—Determination pursuant to section 4A, dated 8 September 1988.

National Health Act—Determinations under subsection 4 (1) for purposes of the following paragraphs of the definition of "basic private table"—

(dc), dated 29 July 1988.

(dd), dated 1 September 1988.

Seat of Government (Administration) Act—Variations of plan of lay-out of City of Canberra and its environs, dated 5 October 1988 (3).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beazley, Dr Blewett, Mr Bowen, Mr J. J. Brown, Mr Brumby, Mr Burr, Mr D. M. Cameron, Mr Courtice, Mrs Darling, Mr Duffy, Mr Hall, Mr

Halverson, Mr Humphreys, Mr Katter, Mr Keating, Dr Klugman, Mr McArthur,
Mr Millar, Mr Mountford, Mr O'Keefe, Mr O'Neil, Mr White and Dr Wooldridge.

A. R. BROWNING

Clerk of the House of Representatives