

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 19

THURSDAY, 29 OCTOBER 1987

1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.

2 **DAYS AND HOURS OF MEETING:** Mr Young (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, the House shall meet for the despatch of business on the following days and at the times specified:

Monday, 2 November, at 2 p.m.

Tuesday, 3 November, at 3 p.m.

Wednesday, 4 November, at 10 a.m.

Thursday, 5 November, at 10 a.m.

Question—put and passed.

3 **NATIONAL HEALTH AMENDMENT BILL (NO. 2) 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read for a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 10, dated 7 October 1987, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Tuckey, by leave, moved the following amendments together:

Clause 6—

Page 5, line 21, omit “An”, substitute “Subject to subsection (6), an”.

Page 5, at the end of the clause add the following subsection:

“(6) No alternative payment election has effect on or after 30 June 1989.”.

Debate continued.

Question—That the amendments be agreed to—put.

The committee divided (the Deputy Chairman, Mr Ruddock, in the Chair)—

AYES, 57

| | | | |
|------------------|------------------|--------------|---------------|
| Mr Adermann | Mr Dobie | Mr Katter | Mr Robinson |
| Mr Aldred | Mr Downer | Mr Lloyd | Mr Rocher |
| Mr Andrew* | Dr H. R. Edwards | Mr McArthur | Mr Shack |
| Mr Beale | Mr Fife | Mr McGauran | Mr Sharp |
| Mr Blunt | Mr T. A. Fischer | Mr MacKellar | Mr Shipton |
| Mr Braithwaite | Mr P. S. Fisher | Mr McVeigh | Mr Sinclair |
| Mr N. A. Brown | Mr Goodluck | Mr Macphee | Mr Smith |
| Mr Burr | Mr Hall | Mr Miles | Mr Spender |
| Mr Cadman | Mr Halverson | Mr Millar | Mrs Sullivan |
| Mr D. M. Cameron | Mr Hawker | Mr Moore | Mr Tuckey |
| Mr E. C. Cameron | Dr Hewson | Mr Nehl | Mr Webster |
| Mr Carlton | Mr Hicks* | Mr Peacock | Mr Wilson |
| Mr Cobb | Mr Hunt | Mr Porter | Dr Woods |
| Mr Connolly | Mr Jull | Mr Reith | Dr Wooldridge |
| Mr Cowan | | | |

NOES, 69

| | | | |
|------------------|---------------|-----------------|----------------|
| Mr Baldwin | Mr Fitzgibbon | Mrs Kelly | Mr O'Keefe |
| Mr Beddall | Mr Free | Mr Kent | Mr O'Neil |
| Mr Bilney | Mr Gayler | Mr Kerin | Mr Price |
| Mr Blanchard | Mr Gear | Mr Kerr | Mr Punch |
| Mr R. J. Brown | Mr Gorman | Dr Klugman | Mr Saunderson |
| Mr Brumby | Mr Grace | Mr Lamb* | Mr Scholes |
| Mr Campbell | Mr Griffiths | Mr Lavarch | Mr Sciacca |
| Mr Charles | Mr Hand | Mr Lee | Mr Scott |
| Dr Charlesworth | Mrs Harvey | Mr Lindsay | Mr Simmons |
| Mr Chynoweth | Mr Holding | Ms McHugh | Mr Snow |
| Mr Cleeland | Mr Hollis | Mr McLeay | Mr Staples |
| Ms Crawford | Mr Howe | Mr Martin | Dr Theophanous |
| Mr Cross | Mr Humphreys | Mr Mildren | Mr Tickner |
| Mr Cunningham* | Mr Hurford | Mr Milton | Mr Uren |
| Mr Dubois | Mrs Jakobsen | Mr A. A. Morris | Mr West |
| Mr Duffy | Mr Jenkins | Mr P. F. Morris | Mr Wright |
| Mr R. F. Edwards | Mr Johns | Mr Mountford | Mr Young |
| Ms Fatin | | | |

* Tellers

And so it was negative.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Ruddock reported accordingly.

On the motion of Mr Humphreys (Minister for Veterans' Affairs), the House adopted the report, and, by leave, the Bill was read a third time.

4 AIRLINES AGREEMENT TERMINATION: The order of the day having been read for the resumption of the debate on the motion of Mr Duncan (Minister representing the Minister for Transport and Communications), viz.—That this House consents to termination by the Commonwealth of the Airlines Agreement 1981—

Debate resumed by Mr Beale who moved, as an amendment—That the following words be added to the motion:

- “, and (1) notes the long overdue adoption by the Government of a substantial part of the Coalition's aviation policy;
- (2) further notes the Government's de facto decision to privatisate Australian Airlines, which is the inevitable and proper consequence of the deregulation of the airline industry; and
- (3) condemns the Government for:
 - (a) the time lost since the first day that notice of termination of the Two Airlines Agreement could have been given (January 1987) and the effect this has had on the postponement of the

commencement of deregulation of the Australian airline industry;

- (b) its inaction during this period in not preventing the removal of competitors in the airline industry, which will substantially reduce competition;
- (c) the repeal of legislation which the previous Coalition Government had in place to convert the then Trans Australia Airlines (TAA) into a company, thereby reducing the ability of TAA to readily adjust to the new deregulated environment;
- (d) the absence of pre-1990 informal measures to facilitate deregulation;
- (e) its failure to provide the necessary infrastructure at Australia's airports, especially Kingsford-Smith Airport in Sydney, so as to cope with present and, more importantly, future congestion;
- (f) not completely deregulating domestic and international airfreight carried by Australian Airlines; and
- (g) creating unnecessary uncertainty amongst Australian Airline employees as to their future.”

Mr Milton addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 106A, and the resumption of the debate made an order of the day for a later hour this day.

5 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, as amended by sessional order, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

Declaration of interest: Mr Ruddock, during his speech, declared an interest relevant to the subject of his speech.

Debate continued.

It being 2 p.m., the debate was interrupted in accordance with standing order 106, as amended by sessional order.

Question—That grievances be noted—put and passed.

6 QUESTIONS: Questions without notice were asked.

7 PAPERS: The following papers were presented:

Companies Act—Accounting Standards Review Board—Report for 1986-87.

Medical Research Endowment Act—National Health and Medical Research Council—Reports for—

1985.

1986.

Public Service Act—Defence Report, including freedom of information statement, for 1986-87.

8 COMMONWEALTH FINANCIAL RELATIONS WITH OTHER LEVELS OF GOVERNMENT 1987-88 (BUDGET PAPER NO. 4)—CORRIGENDUM—MOTION TO TAKE NOTE OF PAPER: Mr Holding (Minister Assisting the Treasurer) presented the following paper:

Commonwealth financial relations with other levels of Government 1987-88 (Budget paper No. 4)—Corrigendum.

Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Peacock—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

9 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Beale, Mr Chynoweth, Mr Kent, Mr Milton, Mr Saunderson, Mr Scott and Dr Wooldridge—from certain citizens praying that importation of cobalt

60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr Scott—from certain citizens in similar terms.

Mr Blanchard, Dr Charlesworth, Mr Hollis, Mr Kent, Mr Milton, Mr Scott and Mr Snowdon—from certain citizens praying that notice be given to terminate the lease of the US base at Pine Gap before October 1986.

Mr D. M. Cameron, Mr Rocher, Mr Ruddock and Mr Shipton—from certain citizens praying that a referendum on the Australia Card Bill be held before the proposal is resubmitted to Parliament.

Mr I. M. D. Cameron, Ms Crawford, Mr Lindsay and Mr Ruddock—from certain citizens praying that the major recommendations of the Senate Select Committee on the Human Embryo Experimentation Bill 1985 be implemented without delay.

Mr Cobb and Dr H. R. Edwards—from certain citizens; and Mr I. M. D. Cameron—from certain residents of the Division of Maranoa praying that the proposal for an identification card be rejected.

Mr Braithwaite—from certain residents of the Division of Dawson in similar terms to the last preceding petition.

Mr Dobie, Mr McVeigh and Mr White—from certain citizens praying that certain action be taken within the Australian Taxation Office and other departments to counter tax evasion and fraudulent practices.

Mr I. M. D. Cameron and Mr Lloyd—from certain citizens praying that the circulation of X-rated videos be prevented and laws regarding obscenity in the media be revived and enforced.

Mr D. M. Cameron—from certain citizens praying that plans to introduce time charges for local telephone calls not be implemented.

Mr I. M. D. Cameron—from certain citizens praying that Telecom not proceed with timing local telephone calls.

Mr Charles—from certain citizens praying that certain action be taken to protect Queensland wet tropical rainforests.

Mr Cobb—from certain citizens praying that any endeavour to introduce compulsory identification cards cease.

Mr Cobb—from certain citizens praying that the problems which identification cards are intended to reduce be attacked by other methods.

Mr Cross—from certain citizens praying that the findings of the joint staffing review of the Department of Social Security be accepted and staffing levels of the Department be increased.

Mr Dobie—from certain citizens praying that the Kurnell peninsula, NSW, be rezoned.

Mr Griffiths—from certain citizens praying that the Flags Amendment Bill receive a speedy passage.

Mr Katter—from certain citizens praying that any moves to list the wet tropical rainforests of north Queensland on the World Heritage List be rejected.

Mr Katter—from certain citizens praying that the listing of wet tropical rainforests of north Queensland on the World Heritage List be prevented.

Mr Kent—from certain citizens praying that the Government support the stand taken by the New Zealand Government on nuclear vessels and that the policy of developing zones of peace and nuclear free zones in the Indian and Pacific Oceans be implemented.

Mr Langmore—from certain residents of the Australian Capital Territory praying that the proposed high rise development between the Boulevard and the CAGA Centre, Canberra, ACT, not proceed.

Mr Langmore—from certain residents of the Australian Capital Territory praying that further destruction of parkland and recreational areas within the city of Canberra cease.

Mr Porter—from certain citizens praying that any proposal for a national identification numbering system be rejected.

Mr Rocher—from certain citizens praying that the fringe benefits tax legislation be repealed.

Mr Rocher—from certain citizens praying that the Australia Card Bill be withdrawn and, if reintroduced, be rejected.

Mr Rocher—from certain citizens praying that all child pornography entering or being produced in Australia be banned.

Mr Ruddock—from certain citizens praying that the Department of Veterans' Affairs remain a separate department.

Mr White—from certain citizens praying that the pension base of the Commonwealth occupational superannuation scheme be restored in conjunction with the Social Security adjustments to pensions in November 1987.

Petitions received.

10 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—AYERS ROCK MONORAIL

PROPOSAL: The House was informed that Mr Sharp had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Government's support of the vandalising Ayers Rock monorail proposal which would destroy the primitive and sensitive environment of Uluru National Park".

The proposed discussion having received the necessary support—

Mr Sharp addressed the House.

Discussion ensued.

Discussion concluded.

11 FAMILY LAW AMENDMENT BILL 1987: Mr Bowen (Attorney-General), pursuant to notice, presented a Bill for an Act to amend the *Family Law Act 1975*, and for related purposes.

Bill read a first time.

Mr Bowen moved—That the Bill be now read a second time.

Paper: Mr Bowen presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Reith), and the resumption of the debate made an order of the day for the next sitting.

12 BASS STRAIT FREIGHT ADJUSTMENT LEVY AMENDMENT BILL 1987: Mr Kerin (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Bass Strait Freight Adjustment Levy Act 1984*.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Paper: Mr Kerin presented an explanatory memorandum to the following Bills:

Bass Strait Freight Adjustment Levy Amendment 1987.

Bass Strait Freight Adjustment Trust Fund Amendment 1987.

Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.

13 BASS STRAIT FREIGHT ADJUSTMENT LEVY COLLECTION AMENDMENT BILL 1987: Mr Kerin (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Bass Strait Freight Adjustment Levy Collection Act 1984*.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Paper: Mr Kerin presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.

14 BASS STRAIT FREIGHT ADJUSTMENT TRUST FUND AMENDMENT BILL 1987: Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice,

presented a Bill for an Act to amend the *Bass Strait Freight Adjustment Trust Fund Act 1984*.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.

15 TAXATION LAWS AMENDMENT BILL (NO. 4) 1987: Mr Duffy (Minister for Trade Negotiations) presented a Bill for an Act to amend the law relating to taxation. Bill read a first time.

Mr Duffy moved—That the Bill be now read a second time.

Paper: Mr Duffy presented an explanatory memorandum to the Bill.

Debate adjourned (Mr T. A. Fischer), and the resumption of the debate made an order of the day for the next sitting.

16 TAXATION LAWS AMENDMENT (FRINGE BENEFITS AND SUBSTANTIATION) BILL 1987: Mr Duffy (Minister for Trade Negotiations) presented a Bill for an Act to amend the law relating to taxation.

Bill read a first time.

Mr Duffy moved—That the Bill be now read a second time.

Paper: Mr Duffy presented Part A of an explanatory memorandum to the Bill.

Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.

17 SALES TAX (OFF-SHORE INSTALLATIONS) AMENDMENT BILL 1987: Mr Duffy (Minister for Trade Negotiations) presented a Bill for an Act to amend the sales tax laws in relation to off-shore installations, and for related purposes.

Bill read a first time.

Mr Duffy moved—That the Bill be now read a second time.

Paper: Mr Duffy presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

18 OVERSEAS STUDENTS CHARGE AMENDMENT BILL 1987: Mr Holding (Minister for Employment Services and Youth Affairs) presented a Bill for an Act to amend the *Overseas Students Charge Act 1979*.

Bill read a first time.

Mr Holding moved—That the Bill be now read a second time.

Paper: Mr Holding presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Smith), and the resumption of the debate made an order of the day for the next sitting.

19 AIRLINES AGREEMENT TERMINATION: The order of the day having been read for the resumption of the debate on the motion of Mr Duncan (Minister representing the Minister for Transport and Communications), viz.—That this House consents to termination by the Commonwealth of the Airlines Agreement 1981—*And on the amendment moved thereto by Mr Beale (see entry No. 4)*—Debate resumed.

Question—That the words proposed to be added be so added—put.

The House divided (the Deputy Speaker, Mr Rocher, in the Chair)—

AYES, 45

| | | | |
|------------------|------------------|--------------|---------------|
| Mr Adermann | Mr Cowan | Mr McArthur | Mr Sharp |
| Mr Andrew* | Dr H. R. Edwards | Mr MacKellar | Mr Smith |
| Mr Beale | Mr Fife | Mr McVeigh | Mr Spender |
| Mr Blunt | Mr T. A. Fischer | Mr Macphee | Mrs Sullivan |
| Mr Braithwaite | Mr P. S. Fisher | Mr Miles | Mr Tuckey |
| Mr N. A. Brown | Mr Hall | Mr Millar | Mr Webster |
| Mr Cadman | Dr Hewson | Mr Moore | Mr Wilson |
| Mr D. M. Cameron | Mr Hicks* | Mr Nehl | Dr Woods |
| Mr E. C. Cameron | Mr Hunt | Mr Peacock | Dr Wooldridge |
| Mr Carlton | Mr Jull | Mr Reith | |
| Mr Cobb | Mr Katter | Mr Ruddock | |
| Mr Connolly | Mr Lloyd | Mr Shack | |

NOES, 64

| | | | |
|------------------|---------------|-----------------|----------------|
| Mr Baldwin | Ms Fatin | Mrs Kelly | Mr O'Neil |
| Mr Beddall | Mr Fitzgibbon | Mr Kent | Mr Price |
| Mr Bilney | Mr Free | Mr Kerin | Mr Punch |
| Mr Blanchard | Mr Gayler | Mr Kerr | Mr Saunderson |
| Mr Bowen | Mr Gear | Mr Lamb* | Mr Scholes |
| Mr R. J. Brown | Mr Gorman | Mr Lee | Mr Sciacca |
| Mr Brumby | Mr Grace | Mr Lindsay | Mr Scott |
| Mr Campbell | Mr Griffiths | Ms McHugh | Mr Simmons |
| Mr Charles | Mrs Harvey | Mr McLeay | Mr Snow |
| Mr Cleeland | Mr Hayden | Mr Martin | Dr Theophanous |
| Ms Crawford | Mr Holding | Mr Mildren | Mr Tickner |
| Mr Cross | Mr Hollis | Mr Milton | Mr Uren |
| Mr Cunningham* | Mr Humphreys | Mr A. A. Morris | Mr West |
| Mr Dubois | Mrs Jakobsen | Mr P. F. Morris | Mr Willis |
| Mr Duffy | Mr Jenkins | Mr Mountford | Mr Wright |
| Mr R. F. Edwards | Mr Johns | Mr O'Keefe | Mr Young |

* Tellers

And so it was negatived.

Question—That the motion be agreed to—put and passed.

20 AUSTRALIAN MEAT AND LIVE-STOCK INDUSTRY LEGISLATION AMENDMENT BILL 1987: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Lloyd (Deputy Leader of the National Party of Australia) who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not opposing the Bill, the House is of the opinion that recommendations for levy changes in future should be made direct to the Minister by the Australian Meat and Live-stock Corporation only after it has consulted with appropriate industry organisations”.

Debate continued.

Mr Kerin (Minister for Primary Industries and Energy) addressing the House—

Adjournment negatived: It being 10.15 p.m.—The question was proposed—That the House do now adjourn.

Mr Kerin requiring the question to be put forthwith without debate—

Question—put and negatived.

Mr Kerin continued his speech.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Rocher, in the Chair)—

AYES, 62

| | | | |
|------------------|---------------|-----------------|----------------|
| Mr Baldwin | Ms Fatin | Mr Kent | Mr Price |
| Mr Beddall | Mr Fitzgibbon | Mr Kerin | Mr Punch |
| Mr Bilney | Mr Free | Mr Kerr | Mr Saunderson |
| Mr Blanchard | Mr Gayler | Mr Lamb* | Mr Scholes |
| Mr Bowen | Mr Gear | Mr Lee | Mr Sciacca |
| Mr R. J. Brown | Mr Gorman | Mr Lindsay | Mr Scott |
| Mr Brumby | Mr Griffiths | Ms McHugh | Mr Simmons |
| Mr Campbell | Mrs Harvey | Mr McLeay | Mr Snow |
| Mr Charles | Mr Hayden | Mr Martin | Dr Theophanous |
| Mr Cleeland | Mr Holding | Mr Mildren | Mr Tickner |
| Ms Crawford | Mr Hollis | Mr Milton | Mr West |
| Mr Cross | Mr Humphreys | Mr A. A. Morris | Mr Willis |
| Mr Cunningham* | Mrs Jakobsen | Mr P. F. Morris | Mr Wright |
| Mr Dubois | Mr Jenkins | Mr Mountford | Mr Young |
| Mr Duffy | Mr Johns | Mr O'Keefe | |
| Mr R. F. Edwards | Mrs Kelly | Mr O'Neil | |

NOES, 47

| | | | |
|------------------|------------------|--------------|---------------|
| Mr Adermann | Mr Cobb | Mr Hicks* | Mr Nehl |
| Mr Aldred | Mr Connolly | Mr Hunt | Mr Ruddock |
| Mr Andrew* | Mr Cowan | Mr Jull | Mr Shack |
| Mr Beale | Mr Dobie | Mr Katter | Mr Sharp |
| Mr Blunt | Dr H. R. Edwards | Mr Lloyd | Mr Smith |
| Mr Braithwaite | Mr Fife | Mr McArthur | Mrs Sullivan |
| Mr N. A. Brown | Mr T. A. Fischer | Mr MacKellar | Mr Tuckey |
| Mr Burr | Mr P. S. Fisher | Mr McVeigh | Mr Webster |
| Mr Cadman | Mr Hall | Mr Macphee | Mr Wilson |
| Mr D. M. Cameron | Mr Halverson | Mr Miles | Dr Woods |
| Mr E. C. Cameron | Mr Hawker | Mr Millar | Dr Wooldridge |
| Mr Carlton | Dr Hewson | Mr Moore | |

* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Clause 1—

Progress to be reported, and leave asked to sit again.

The House resumed; Mr McLeay reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

21 ADJOURNMENT: Mr Kerin (Minister for Primary Industries and Energy) moved—
That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Madam Speaker adjourned the House until Monday next at 2 p.m., in accordance with the resolution agreed to this day.

PAPERS: The following papers were deemed to have been presented on 29 October 1987:

Christmas Island Act—Ordinances—1987—

No. 3—Juries.

No. 4—Criminal Procedure Code (Amendment).

No. 5—Supreme Court (Amendment).

Customs Act—Regulation—Statutory Rules 1987, No. 244.

Dairy Produce Levy (No. 1) Act—Regulations—Statutory Rules 1987, No. 243.

Defence Act—Determination—1987—No. 72—Settling In and Settling Out Allowance and other allowances.

First Home Owners Act—Regulation—Statutory Rules 1987, No. 240.

Great Barrier Reef Marine Park Act—Regulations—Statutory Rules 1987, No. 247.

International Organizations (Privileges and Immunities) Act—Regulations—Statutory Rules 1987, No. 241.

Meat Chicken Levy Act—Regulations—Statutory Rules 1987, No. 242.

Patents Act—Regulation—Statutory Rules 1987, No. 248.

Trade Practices Act—Regulations—Statutory Rules 1987, Nos. 245, 246.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beazley, Mr J. J. Brown, Mr I. M. D. Cameron, Mr Cohen, Mr

Courtice, Mr Dawkins, Mr Hawke, Mr Jones, Mr Langmore, Mr Prosser, Mr Snowdon and Mr White.

A. R. BROWNING
Clerk of the House of Representatives