

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 13

TUESDAY, 20 OCTOBER 1987

- 1 The House met, at 2 p.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.
- 2 **OATH OR AFFIRMATION OF ALLEGIANCE BY MEMBERS:** Evan Adermann made and subscribed the oath of allegiance, and Robert James Brown, Ian Malcolm Macphee and Allan Morris made and subscribed the affirmation of allegiance, required by law.
- 3 **MINISTERIAL ARRANGEMENTS:** Mr Bowen (Acting Prime Minister) informed the House of the following ministerial arrangements during the respective absences abroad of Mr Hawke (Prime Minister), Senator Button (Minister for Industry, Technology and Commerce) and Mr Beazley (Minister for Defence):
 He was acting as Prime Minister;
 Senator Walsh (Minister for Finance) was acting as Minister for Industry, Technology and Commerce and would be represented in this House by Mr Willis (Minister for Industrial Relations); and
 Mrs Kelly (Minister for Defence Science and Personnel) was acting as Minister for Defence.
- 4 **QUESTIONS:** Questions without notice were asked.
- 5 **PAPERS:** The following papers were presented:
 Administrative Appeals Tribunal Act—Administrative Review Council—11th Report, including freedom of information statement, for 1986-87.
 Advance Australia Logo Protection Act—Advance Australia Foundation—Report for 1985-86.
 Advance to the Minister for Finance—Statements for May, June, July and August 1987.
 Australian industry—Report of the Committee of Review of standards, accreditation and quality control and assurance, dated June 1987.
 Australian National University Act—Council of the Australian National University—Report for 1986—Part 2—Financial statements, including the Auditor-General's Report.
 Australian Science and Technology Council Act—Australian Science and Technology Council—Report on improving Australia's competitiveness through industrial research and development, dated September 1987.
 Commonwealth Schools Commission Act—Curriculum Development Council—Report for 1986, including recommendations for 1987-88.
 Defence Force Discipline Act—Judge Advocate General—Report for 1986.
 Fisheries Act—Copy of agreement between the Commonwealth of Australia and KKFC Proprietary Limited, dated 10 August 1987.
 Governor-General Act—Office of the Official Secretary to the Governor-General—Report for 1986-87.

- Insurance Act—Insurance Commissioner—Report, including freedom of information statement and report on the Insurance (Agents and Brokers) Act as it concerns the Commissioner, for 1986-87.
- Insurance Commissioner—Selected statistics on the general insurance industry for 1986.
- Inter-State Commission Act—Inter-State Commission—Waterfront strategy: Initial report, dated September 1987.
- Maritime College Act—Council of the Australian Maritime College—Report and financial statements, including the Auditor-General's Report, for 1986.
- Services Trust Funds Act—
- Australian Military Forces Relief Trust Fund—Report by the Trustees, including the Auditor-General's Report, for 1986.
 - Royal Australian Air Force Welfare Trust Fund—Report by the Trustees, including the Auditor-General's Report, for 1986.
 - Royal Australian Navy Relief Trust Fund—Report by the Trustees, including the Auditor-General's Report and freedom of information statement, for 1986.
- States Grants (Tertiary Education Assistance) Act 1984*—Report detailing determinations made by the Minister for Education and the Commonwealth Tertiary Education Commission in 1986 in respect of the 1985-87 triennium.
- United Nations—Reports of Australian delegations to—
- Commission on Human Rights—42nd session, Geneva, 3 February to 14 March 1986.
 - General Assembly—41st session, 1986.
- Windows onto worlds—Studying Australia at tertiary level—Report of the Committee to review Australian studies in tertiary education, dated June 1987.

6 COMMONWEALTH SCHOOLS COMMISSION—REPORT—MOTION TO TAKE NOTE OF PAPER: Mr Dawkins (Minister for Employment, Education and Training) presented the following paper:

Commonwealth Schools Commission Act—Commonwealth Schools Commission—Report, including freedom of information statement, for 1986.

Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

7 COMMONWEALTH TERTIARY EDUCATION COMMISSION—REPORT—MOTION TO TAKE NOTE OF PAPER: Mr Dawkins (Minister for Employment, Education and Training) presented the following paper:

Commonwealth Tertiary Education Commission Act—Commonwealth Tertiary Education Commission—Report, including freedom of information statement, for 1986.

Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

8 INTER-STATE COMMISSION—REPORT—MOTION TO TAKE NOTE OF PAPER: Mr Duncan (Minister for Land Transport and Infrastructure Support) presented the following paper:

Inter-State Commission Act—Inter-State Commission—Report for 1986-87.

Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

9 MESSAGE FROM THE SENATE—ELECTORAL MATTERS—JOINT STANDING COMMITTEE: The following message from the Senate was reported:

Message No. 10

Madam Speaker,

The Senate, having considered Message No. 7 of the House of Representatives, has agreed to the following Resolution in connection therewith:

- (1) That the Senate concurs in the Resolution transmitted to the Senate by Message No. 7 of the House of Representatives relating to the appointment of a Joint Committee on Electoral Matters, subject to the following modifications:
- (a) paragraph (2), leave out the paragraph, insert the following paragraph:
“(2) That the committee consist of 10 members, 3 Members of the House of Representatives to be nominated by the Government Whip or Whips, 2 Members of the House of Representatives to be nominated by the Opposition Whip or Whips, 2 Senators to be nominated by the Leader of the Government in the Senate, 1 Senator to be nominated by the Leader of the Opposition in the Senate and 2 Senators to be nominated by any minority group or groups or independent Senator or independent Senators.”;
 - (b) paragraph (5), leave out “who shall have a deliberative vote and, in the event of an equality of voting, the chairman have a casting vote”;
 - (c) after paragraph (6), insert the following new paragraph:
“(6A) In the event of an equality of voting, the chairman, or the deputy chairman when acting as chairman, shall have a casting vote.”; and
 - (d) paragraph (7), leave out “3”, insert “4”.
- (2) That the provisions of the Resolution, so far as they are inconsistent with the Standing Orders, have effect notwithstanding anything contained in the Standing Orders.

The Senate requests the concurrence of the House of Representatives in the Senate's modifications of the Resolution transmitted to the Senate by the House.

KERRY SIBRAA
President

The Senate,
Canberra, 9 October 1987

Ordered—That the message be taken into consideration forthwith.

On the motion of Mr Young (Leader of the House), the modifications were agreed to.

10 MESSAGES FROM THE SENATE: Messages from the Senate, dated 9 October 1987, were reported—

- (a) concurring in the resolution of the House relating to the appointment of the Joint Committee on Foreign Affairs, Defence and Trade, and agreeing that the provisions of the resolution have effect notwithstanding anything contained in the standing orders—Message No. 9.
- (b) concurring in the resolution of the House relating to the powers and proceedings of the Parliamentary Joint Committee on the National Crime Authority, and agreeing that the provisions of the resolution have effect notwithstanding anything contained in the standing orders—Message No. 11.
- (c) acquainting the House of the appointment of Senators to the following committees:

Joint Committee on the National Crime Authority—

Senators Alston, Bolkus, Hill, Jones and Macklin.

Joint Committee on Foreign Affairs, Defence and Trade—

Senators Bolkus, Crichton-Browne, Hill, Jones, MacGibbon, Macklin, Maguire, Morris, Schact, Tambling and Vallentine—Message No. 12.

11 FOREIGN AFFAIRS, DEFENCE AND TRADE—JOINT COMMITTEE: The House was informed of the following nominations of Members to be members of the Joint Committee on Foreign Affairs, Defence and Trade:

Mr Baldwin, Mr Bilney, Mr Campbell, Mr Charles, Mr Cross, Mr Kent, Dr Klugman, Mr Langmore, Mr Lindsay, Mr Scott and Dr Theophanous had

been nominated by the Government Whip; Mr Halverson, Mr Jull, Mr MacKellar, Mr Ruddock and Mr Shipton had been nominated by the Opposition Whip and Mr Hicks, Mr Katter and Mr Nehl had been nominated by the National Party Whip.

12 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Beale, Mr D. M. Cameron, Mr Dobie, Mr Hunt, Mr Ruddock, Mr Shipton and Mr Tuckey—from certain citizens praying that a referendum on the Australia Card Bill be held before the proposal is resubmitted to Parliament.

Mr Reith and Mr Tuckey—from certain citizens in similar terms.

Mr Cobb, Dr H. R. Edwards, Mr Hunt, Mr Shack and Mr Tuckey—from certain citizens; Mr I. M. D. Cameron—from certain residents of Queensland and the Division of Maranoa; and Mr Cowan—from certain residents of the Division of Lyne praying that the proposal for an identification card be rejected.

Mrs Kelly and Mr Millar—from certain citizens; and Mr Blunt and Mr Braithwaite—from certain residents of the Divisions of Richmond and Dawson, respectively, in similar terms to the last preceding petition.

Mr Dobie, Mr T. A. Fischer, Mr P. S. Fisher, Mr McArthur, Mr MacKellar, Mr Tuckey and Mr White—from certain citizens praying that certain action be taken within the Australian Taxation Office and other departments to counter tax evasion and fraudulent practices.

Mr Beale, Mr Braithwaite, Mr J. J. Brown, Mr Cohen and Mr Ruddock—from certain citizens praying that the circulation of X-rated videos be prevented and laws regarding obscenity in the media be revived and enforced.

Mr Beazley, Mr Campbell, Dr Charlesworth, Mr Rocher and Mr Tuckey—from certain citizens praying that the importation and possession of child pornography be made a criminal offence and certain other action be taken in relation to pornography in the ACT.

Mr Blunt, Mr Cohen, Mr Gorman, Mr Hunt and Mr West—from certain citizens praying that the major recommendations of the Senate Select Committee on the Human Embryo Experimentation Bill 1985 be implemented without delay.

Mr Beale, Mr O'Keefe, Mr Peacock and Mr Scott—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr Prosser, Mr Rocher and Mr Tuckey—from certain citizens praying that the Australia Card Bill be withdrawn and, if reintroduced, be rejected.

Mr Cobb and Mr Hunt—from certain citizens praying that the problems which identification cards are intended to reduce be attacked by other methods.

Mr Rocher and Mr Shack—from certain citizens praying that the fringe benefits tax legislation be repealed.

Mr Andrew—from certain citizens praying that any proposal for a national identification numbering system be rejected.

Mr Bilney—from the Northern Region Careproviders Association praying that the age limit of children covered by section 33 of the Childrens' Services Act be lowered from 6 years to 5 years.

Mr Blunt—from certain residents of the Division of Richmond praying that prescription drugs continue to be provided to pensioners without fee.

Mr D. M. Cameron—from certain citizens praying that all action to close Telecom business offices cease immediately.

Mr I. M. D. Cameron—from certain residents of the Division of Maranoa praying that Telecom not proceed with timing local telephone calls.

Mr Cobb—from certain citizens praying that all efforts to enforce the Australia Card cease immediately.

Mr Cobb—from certain citizens praying that any endeavour to introduce compulsory identification cards cease.

Mr Dobie—from certain citizens praying that the Kurnell peninsula, NSW, be rezoned.

Mr Duncan—from certain citizens praying that certain action be taken in relation to South Africa and Namibia, and support be given to the South West Africa People's Organisation.

Mr P. S. Fisher—from certain residents of Victoria praying that the Australia Card be opposed.

Mr Hollis—from certain citizens praying that continued efforts be made towards more fairness and equity in the taxation and welfare systems by the introduction of the Australia Card.

Mr Kerr—from certain citizens praying that effective action be taken against the promotion of tobacco.

Mr Langmore—from certain citizens praying that the pension base of the Commonwealth occupational superannuation scheme be restored in the 1987 Budget.

Mr McVeigh—from certain citizens praying that certain action be taken to prevent the implementation of the Australia Card legislation.

Mr Prosser—from certain citizens praying that certain action be taken to prevent France from testing nuclear devices in the Kerguelen Islands.

Mr Rocher—from certain citizens praying that the closure of post office agencies be prevented and their services be extended.

Mr Ruddock—from certain citizens praying that the Department of Veterans' Affairs remain a separate department.

Mr Smith—from certain citizens praying that the level of foreign aid be restored to an equivalent of 0.46% of GNP in the 1987 Budget as a first step towards achieving the United Nations target of 0.7%.

Mr Sullivan—from certain citizens praying that the Australia Card legislation be withdrawn.

Mr Tickner—from certain citizens praying that an additional nuclear reactor not be constructed at Lucas Heights, NSW, or elsewhere in Australia.

Petitions received.

13 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—ECONOMIC STRATEGY:

The House was informed that Mr Peacock (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The irresponsibility of the Hawke/Keating Government in adopting a high risk economic strategy".

The proposed discussion having received the necessary support—

Mr Peacock addressed the House.

Discussion ensued.

Discussion concluded.

14 APPROPRIATION BILL (NO. 2) 1987-88: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Holding (Minister Assisting the Treasurer), the Bill was read a third time.

- 15 **APPROPRIATION (PARLIAMENTARY DEPARTMENTS) BILL 1987-88:** The order of the day having been read for the resumption of the debate on the question—
That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Holding (Minister Assisting the Treasurer), the Bill was read a third time.
- 16 **LOANS BILL 1987—SENATE'S AMENDMENTS:** The House, according to order, resolved itself into a committee of the whole to consider the amendments made by the Senate.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

- No. 1—Page 1, clause 1, line 5, leave out “Loans”, insert “Loan”.
- No. 2—Page 2, clause 3, definitions of “next financial year”, “relevant appropriation Act” and “supply period”, lines 1 to 19, leave out the definitions, insert the following definition:
“‘relevant appropriation Act’, in relation to the current financial year, means:
(a) the *Supply Act (No. 1) 1987-88*; or
(b) an Act, whether passed before or after the commencement of this Act, appropriating the Consolidated Revenue Fund for the service of that financial year, being an Act that is expressed to have effect subject to this Act.”.
- No. 3—Page 2, subclause 4(2), lines 31 to 38, leave out the subclause.
- No. 4—Page 2, subclause 4(3), line 39, leave out “or (2)”.
- No. 5—Page 3, subclause 5(2), lines 7 to 11, leave out the subclause.
- No. 6—Page 4, subclauses 9(2) and (3), lines 9 to 21, leave out the subclauses, insert the following subclauses:
“(2) Subsection (1) does not affect the expenditure of money appropriated under the heading ‘ADVANCE TO THE MINISTER FOR FINANCE’ in a relevant appropriation Act for the current financial year.
“(3) Nothing in this Act shall be taken to authorise expenditure (otherwise than for the expenses of borrowing) after 30 June 1988.”.
- On the motion of Mr Holding (Minister for Employment Services and Youth Affairs), the amendments were agreed to, after debate.
Resolution to be reported.

The House resumed; Mr Mountford reported accordingly.
On the motion of Mr Holding, the House adopted the report.

- 17 **AUSTRALIAN LAND TRANSPORT (FINANCIAL ASSISTANCE) AMENDMENT BILL 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Duncan (Minister for Land Transport and Infrastructure Support), the Bill was read a third time.
- 18 **STATES GRANTS (GENERAL REVENUE) AMENDMENT BILL 1987:** The order of the day having been read for the resumption of the debate on the question—
That the Bill be now read a second time—
Debate resumed.
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19 **ADJOURNMENT:** It being 10.15 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Madam Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 20 October 1987:

Acts Interpretation Act—Statements relating to extension of specified period for presentation of Australian National University—Report for 1986 (Part 2).

Archives Act—Regulations—Statutory Rules 1987, No. 235.

Audit Act—Regulations—Statutory Rules 1987, Nos. 227, 228.

Australian Bureau of Statistics Act—Australian Bureau of Statistics—Proposal for collection of information—1987—No. 6—Survey of textiles, clothing and footwear (TCF) manufacturers.

Australian Meat and Live-stock Corporation Act—Orders—1987—
M36/87—1988 Performance.

M37/87—Cessation of 1987 Quota Meat Shipments to the USA.

MQ21/87—Buffalo Meat to EEC—1988 Quota Administration Scheme.

Bankruptcy Act—Rules—Statutory Rules 1987, No. 223.

Copyright Act—Declaration pursuant to paragraph 10A (1) (b), dated 6 August 1987.

Defence Act—

Defence Force Remuneration Tribunal—Determination—1987—No. 6.

Determinations—1987—

No. 64—Overseas Living Allowance and other allowances.

No. 65—Pay of Reserve Force Members, Temporary Accommodation Allowance and Recreation Leave.

No. 66—Overseas Living Allowance.

No. 67—Temporary Accommodation Allowance.

No. 68—Field Allowance.

No. 69—Rental and Utilities Contribution.

No. 70—Complementary Allowances Payable to Member Serving on Duty Overseas.

Excise Act—Declaration pursuant to section 78B, dated 12 October 1987.

Family Law Act—Rules of Court—Statutory Rules 1987, No. 222.

Fisheries Act—Notices—Nos. 192, 193, 194, 195.

Health Insurance Act—Statements of particulars of ministerial determinations made pursuant to section 106AA, relating to—

Dr C. L. Dart, dated 26 August 1987.

Dr G. Seymour-Murray, dated 7 September 1987.

Liquefied Petroleum Gas (Grants) Act—Determination pursuant to subsection 6A (3) fixing wholesale price of liquefied petroleum gas, dated 28 September 1987.

National Health Act—

Declaration pursuant to subsection 85 (2), dated 11 September 1987.

Determinations under subsection 4 (1) for purposes of the following paragraphs of the definition of “basic private table”—

(db), dated 25 September 1987.

(dc), dated 25 September 1987.

(dd), dated 23 September 1987.

Navigation Act—

Navigation (Orders) Regulations—Order—1987—No. 7—Marine, Part 10.
Regulations—Statutory Rules 1987, Nos. 229, 230, 231, 232, 233.

Postal Services Act—Australian Postal Commission—By-laws—1987—Postal—
Amendment No. 6.

Proceeds of Crime Act—Regulations—Statutory Rules 1987, No. 224.

Public Service Act—Determination—1987—No. 78.

Radiocommunications Act—Standards—Statutory Rules 1987, Nos. 236, 237.

Remuneration Tribunals Act—Remuneration Tribunal—Determination—1987/9—
Chairperson, Australian Wool Corporation and holders of public offices on
other bodies.

Seat of Government (Administration) Act—

Ordinances—1987—

No. 54—Air Pollution (Amendment).

No. 55—Coroners (Amendment).

No. 56—Magistrates Court (Amendment).

Regulations—1987—

No. 12 (Co-operative Societies Ordinance).

No. 13 (Gaming Machine Ordinance).

Taxation (Administration) Ordinance—Determinations—1987—

Financial Institutions Duty, dated 28 August 1987.

Interest on Overpaid Amounts, dated 24 August 1987.

Interest on Underpaid Amounts, dated 24 August 1987.

Payroll Tax (Determination of Rate), dated 29 July 1987.

Payroll Tax (Valuation and Deductions), dated 29 July 1987.

Stamp Duties (Insurance and Vehicle Registration), dated 29 July 1987.

Stamp Duties (Marketable Securities) dated 29 July 1987.

Shipping Registration Act—Regulations—Statutory Rules 1987, No. 234.

States Grants (Tertiary Education Assistance) Act 1984—Directions—1987—
Nos. 27, 28.

Superannuation Act—Regulations—Statutory Rules 1987, Nos. 225, 226.

MEMBERS PRESENT: All Members were present (at some time during the sitting)
except Mr Beazley, Mr Blanchard, Dr Charlesworth, Mr Cohen, Mr Duffy, Mr
R. F. Edwards, Mr T. A. Fischer, Mr Hawke, Mr Hunt, Mr Jones and Mr Shipton.

A. R. BROWNING

Clerk of the House of Representatives