

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 6

THURSDAY, 4 DECEMBER 1980

---

---

1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Birney, Mr J. J. Brown and Mr Lusher—from certain citizens praying that the Travelling Post Office service be retained in New South Wales.

Mr J. J. Brown and Mr Ellicott—from certain citizens praying that section 79 (1) of the Family Law Act be amended to allow Family Courts to be made open to the public and to permit publication of the details of their proceedings, provided that the names of parties and other identifying information is prohibited from disclosure.

Mr Ellicott and Mr Hodgman—from certain citizens praying that laws be passed to outlaw discrimination in employment and in the provision of unemployment benefits, based upon race, ethnic origin, marital status and sex.

Mr Ellicott and Mr Hodgman—from certain citizens praying that steps be taken to allow child-care expenses as a deductible item from taxpayers' assessable income.

Mr Hodges and Mrs Kelly—from certain citizens praying that goats milk formulae be restored to the Pharmaceutical Benefits Scheme.

Mr Hodgman and Mr Millar—from certain citizens praying for the prohibition of oil exploration within the Great Barrier Reef region and that the entire region be declared a Marine Park.

Mr Hodgman and Mr Ruddock—from certain citizens praying that funding of the Preston Institute of Technology Chiropractic Program be no longer delayed.

Mr Adermann—from certain citizens praying that the National Women's Advisory Council be abolished.

Dr Blewett—from certain citizens praying that a universal, non-contributory, national health insurance scheme be introduced.

Mr J. J. Brown—from certain citizens praying that taxpayers' money not be used for abortions, subsidies for abortion referral centres be eliminated and Australia's Human Rights Charter include rights for the unborn.

Mr Falconer—from certain residents of Clayton North, Vic., praying for the provision of a new postage box at the corner of Clayton and Stewart Roads or the return of the original box from its new location.

Mr Fisher—from certain electors of the Electoral Division of Mallee praying that there be no Federal involvement in, or support of, In-Vitro Fertilization experiments or procedures.

Mr Hodgman—from certain residents of Hall, A.C.T., and surrounding districts praying that no further development take place in Hall until a plan for its future development has been discussed in detail by its residents.

Mr Humphreys—from certain citizens praying that legislation be introduced to require labelling of perfumes, cosmetics and toilet preparations to indicate any use of animal ingredients during manufacture.

Mr Innes—from certain citizens praying that work be found for the unemployed in Flemington, Vic., especially school leavers, and that social security and welfare payments be adjusted to a guaranteed minimum income above the poverty line.

Mr Kerin—from certain members of the Dystrophic Epidermolysis Bullosa Research Association of Australia and others praying that the provision of funds for research into Epidermolysis Bullosa be restored.

Dr Klugman—from certain citizens praying that all pensions and benefits be adjusted quarterly and items deleted from the pharmaceutical benefits scheme be restored.

Sir William McMahon—from certain electors of the Electoral Division of Lowe praying that there be no more staff reductions in Community Health Centres and a Commonwealth/State community health agreement be introduced.

Mr I. L. Robinson—from certain citizens praying that tax laws be reformed to allow joint incomes to be equally divided, for taxation purposes, between husband and wife.

Petitions received.

### 3 QUESTIONS: Questions without notice were asked.

### 4 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Australian National Gallery—Review and preliminary financial statement, for year 1979–80.

Bureau of Agricultural Economics—Report for year 1979–80.

Commissioner for Superannuation—Interim report for year 1979–80, and an interim report of the Superannuation Fund Investment Trust for year 1979–80.

Department of Business and Consumer Affairs—3rd Annual Report, for year 1979–80.

Department of Productivity—Report for year 1979–80.

Industries Assistance Commission—Report—Passenger motor vehicles—Import restrictions and quota allocation, dated 18 September 1980.

National Energy Advisory Committee—Report for year 1979–80.

Norfolk Island—Report for year 1979–80.

Sea Transport serving the Torres Strait area—Report by the Department of Transport, dated July 1980.

Teacher Education—Report of National Inquiry, dated 20 August 1980.

Pursuant to statute:

Australian War Memorial Act—Board of Trustees of the Australian War Memorial—17th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.

Bankruptcy Act—13th Annual Report, for year 1979–80.

Dairy Produce Act—Australian Dairy Corporation—5th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.

Industries Assistance Commission Act—Industries Assistance Commission—Report for year 1979–80, accompanied by statements by the Minister pursuant to sub-sections 30K (3) and 45 (5).

Prices Justification Act—Prices Justification Tribunal—7th Annual Report, for year 1979–80.

Remuneration Tribunals Act—Remuneration Tribunal—

Determination—1980/13—Ministers of State and others.

Report—1980/3—Ministers of State and Judges.

Statement.

Social Services Act—Department of Social Security—Report of the Director-General for year 1979–80.

## Superannuation Act—

Commissioner for Superannuation—Report for year 1978-79.

Superannuation Fund Investment Trust—Annual Report and financial statements, together with the Auditor-General's Report, for year 1978-79.

## Wheat Industry Stabilization Act—Australian Wheat Board—

Report and financial statements, together with the Auditor-General's Report, for year ended 30 November 1978.

Statement by Mr Nixon (Minister for Primary Industry).

## 5 TUNA LONGLINE FISHING—AUSTRALIAN/JAPAN SUBSIDIARY AGREEMENT—PAPER AND MINISTERIAL STATEMENT: Mr Nixon (Minister for Primary Industry), by command of His Excellency the Governor-General, presented the following paper:

Agreement on Fisheries between Australia and Japan—Subsidiary agreement concerning Japanese tuna longline fishing, dated 30 October 1980—  
and, by leave, made a ministerial statement in connection with the paper.

Mr Kerin, by leave, also made a statement in connection with the paper.

## 6 ROAD SAFETY—STANDING COMMITTEE: Mr Deputy Speaker informed the House of the following nominations of Members to be members of the Standing Committee on Road Safety:

Mr Goodluck, Mr Groom, Mr Katter, Mr Shack and Mr Tuckey had been nominated by the Government Whip and Mrs Darling, Mr C. K. Jones and Mr Morris had been nominated by the Opposition Whip.

## 7 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE: Mr Deputy Speaker informed the House of the following nominations of Members to be members of the Standing Committee on Environment and Conservation:

Mr Burr, Mr E. C. Cameron, Mr Drummond, Mr Hodges and Mr MacKenzie had been nominated by the Government Whip and Mr Howe, Dr Jenkins and Mr West had been nominated by the Opposition Whip.

## 8 EXPENDITURE—STANDING COMMITTEE: Mr Deputy Speaker informed the House of the following nominations of Members to be members of the Standing Committee on Expenditure:

Mr Braithwaite, Dr Edwards, Mr Hyde, Mr Lusher, Mr McLean and Mr Porter had been nominated by the Government Whip and Mr J. J. Brown, Mr R. J. Brown, Mr L. B. McLeay, Mr Morris and Mr Mountford had been nominated by the Opposition Whip.

## 9 ABORIGINAL AFFAIRS—STANDING COMMITTEE: Mr Deputy Speaker informed the House of the following nominations of Members to be members of the Standing Committee on Aboriginal Affairs:

Mr Groom, Mr I. L. Robinson, Mr Ruddock, Mr Tambling and Mr Tuckey had been nominated by the Government Whip and Mr Campbell, Mr Dawkins and Mr Holding had been nominated by the Opposition Whip.

10 PARLIAMENTARY RETIRING ALLOWANCES TRUST: Mr Sinclair (Leader of the House), by leave, moved—That, in accordance with the provisions of the *Parliamentary Retiring Allowances Act* 1948, Mr Keating be appointed a trustee to serve on the Parliamentary Retiring Allowances Trust.

Question—put and passed.

11 AUSTRALIAN INSTITUTE OF ABORIGINAL STUDIES COUNCIL: Mr Sinclair (Leader of the House), by leave, moved—That, in accordance with the provisions of the *Australian Institute of Aboriginal Studies Act* 1964, this House appoints Mr Ruddock to be a member of the Council of the Australian Institute of Aboriginal Studies, and to continue as a member until the commencement of the 33rd Parliament.

Question—put and passed.

**12 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—RESEARCH AND DEVELOPMENT:** Mr Deputy Speaker informed the House that Mr B. O. Jones had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Fraser Government's failure to introduce urgent measures to stimulate Australian research and development, especially appropriate to labour complementing technologies".

The proposed discussion having received the necessary support—  
Mr B. O. Jones addressed the House.

Discussion ensued.  
Discussion concluded.

**13 MESSAGE FROM THE SENATE—CRIMES (TAXATION OFFENCES) BILL 1980:** The following message from the Senate was reported:

Mr Speaker, Message No. 7

The Senate returns to the House of Representatives the Bill for "*An Act relating to certain offences in relation to taxation*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate,  
Canberra, 3 December 1980

C. L. LAUCKE  
President

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

*In the committee*

**SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE**

- (1) Page 2, clause 3, sub-clause (1), after definition of "Second Commissioner", insert the following new definition:  
"secure" includes achieve the result;".
- (2) Page 3, clause 3, sub-clause (2), paragraph (b), sub-paragraph (ii), line 17, after "expected", insert "by that person".
- (3) Pages 4 and 5, clause 5, line 38 (page 4) to line 18 (page 5), leave out the clause, insert the following clause:

**Arrangements to avoid payment of sales tax**

"5. (1) Where a person enters into an arrangement or transaction for the purpose, or for purposes which include the purpose, of securing, either generally or for a limited period, that a company or trustee (whether or not a party to the arrangement or transaction) will be unable, or will be likely to be unable, having regard to other debts of the company or trustee, to pay sales tax payable by the company or trustee, the person is guilty of an offence.

"(2) Where—

- (a) a person enters into an arrangement or transaction for the purpose, or for purposes which include the purpose, of securing, either generally or for a limited period, that a company or trustee (whether or not a party to the arrangement or transaction) will be unable, or will be likely to be unable, having regard to other debts of the company or trustee, to pay future sales tax payable by the company or trustee; and
- (b) sales tax becomes due and payable by the company or trustee, the person is guilty of an offence."

- (4) Page 5, clause 6, sub-clause (1), lines 26 to 35, leave out all words from and including "knowing" to end of sub-clause, insert:  
"knowing or believing that the arrangement or transaction is being entered into by the other person for the purpose, or for purposes which include the

purpose, of securing, either generally or for a limited period, that a company or trustee (whether or not a party to the arrangement or transaction) will be unable, or will be likely to be unable, having regard to other debts of the company or trustee, to pay sales tax payable by the company or trustee, the first-mentioned person is guilty of an offence.”.

(5) Page 6, clause 6, sub-clause (2), paragraph (a), lines 3 to 11, leave out all words from and including “include” to end of paragraph, insert:

“include the purpose of securing, either generally or for a limited period, that a company or trustee (whether or not a party to the arrangement or transaction) will be unable, or will be likely to be unable, having regard to other debts of the company or trustee, to pay future sales tax payable by the company or trustee; and”.

(6) Page 6, clause 6, sub-clause (2), paragraph (b), line 13, before “person”, insert “first-mentioned”.

(7) Page 6, clause 7, sub-clause (1), lines 22 to 31, leave out all words from and including “knowing” to end of sub-clause, insert:

“knowing or believing that the arrangement or transaction will secure, or will be likely to secure, either generally or for a limited period, that a company or trustee (whether or not a party to the arrangement or transaction) will be unable, or will be likely to be unable, having regard to other debts of the company or trustee, to pay sales tax payable by the company or trustee, the first-mentioned person is guilty of an offence.”.

(8) Page 7, clause 7, sub-clause (2), paragraph (a), lines 1 to 10, leave out all words from and including “knowing” to end of paragraph, insert:

“knowing or believing that the arrangement or transaction will secure, or will be likely to secure, either generally or for a limited period, that a company or trustee (whether or not a party to the arrangement or transaction) will be unable, or will be likely to be unable, having regard to other debts of the company or trustee, to pay future sales tax payable by the company or trustee; and”.

(9) Page 7, clause 7, sub-clause (2), line 12, before “person”, insert “first-mentioned”.

(10) Page 8, clause 8, paragraph (b), sub-paragraph (iii), item (c), line 29, after “expected”, insert “by the person first mentioned in this paragraph”.

(11) Page 8, clause 9, at end of clause, add the following new sub-clause:

“(4) Proceedings for the commitment of a person for trial on indictment for an offence against this Act shall not be instituted except with the consent in writing of the Attorney-General or a person authorized by the Attorney-General, by writing under his hand, to give such consents.”.

(12) Page 11, clause 13, sub-clause (2), paragraph (b), line 8, after “expected”, insert “by that person”.

On the motion of Mr Howard (Treasurer) the amendments were agreed to, after debate. Resolution to be reported.

The House resumed; Mr C. K. Jones reported accordingly.  
On the motion of Mr Howard, the House adopted the report.

14 ADVISORY COUNCIL FOR INTER-GOVERNMENT RELATIONS AMENDMENT BILL 1980: Mr Fife (Minister Assisting the Prime Minister in Federal Affairs), pursuant to notice, presented a Bill for an Act to amend the *Advisory Council for Inter-government Relations Act 1976*.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

**15 LONG SERVICE LEAVE (COMMONWEALTH EMPLOYEES) AMENDMENT BILL 1980:** Mr Fife (Minister for Education), pursuant to notice, presented a Bill for an Act to amend the *Long Service Leave (Commonwealth Employees) Act 1976*.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

**16 COMMONWEALTH TEACHING SERVICE AMENDMENT BILL 1980:** Mr Fife (Minister for Education), pursuant to notice, presented a Bill for an Act to amend the *Commonwealth Teaching Service Act 1972*, and for purposes connected therewith.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

**17 PAPER:** The following paper was presented by command of His Excellency the Governor-General:

Crimes (Taxation Offences) Bill 1980—Responses to certain comments on the Bill.

**18 PAPER:** The following paper was presented, pursuant to statute:

Remuneration Tribunals Act—Academic Salaries Tribunal—Interim determination and reports, dated 7 November 1980—Academic staff of institutions of tertiary education.

**19 PRIVILEGES COMMITTEE—SESSIONAL ORDER:** Mr Fife (Minister for Education), for Mr Sinclair (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, for this session, standing order 26 (Committee of Privileges) be amended to read:

“26. A Committee of Privileges, to consist of the Leader of the House or his nominee, the Deputy Leader of the Opposition or his nominee and 9 other Members, shall be appointed at the commencement of each Parliament to inquire into and report upon complaints of breach of privilege which may be referred to it by the House.”.

Debate ensued.

Question—put and passed.

**20 MATTERS OF PUBLIC IMPORTANCE—SESSIONAL ORDER:** Mr Fife (Minister for Education), for Mr Sinclair (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, for this session, standing order 107 be amended by omitting the words “one hour” and substituting “two hours”.

Debate ensued.

Mr Bowen (Deputy Leader of the Opposition), who had already spoken, again addressed the House, by leave.

Debate continued.

Question—put.

## The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

## AYES, 65

Mr Adermann	Mr Dobie	Mr Hyde	Mr Porter
Mr Baume	Mr Drummond	Mr Jarman	Mr I. L. Robinson
Mr Birney	Dr Edwards	Mr Jull	Mr Ruddock
Mr Bourchier	Mr Ellicott	Mr Katter	Mr Sainsbury
Mr Bradfield	Mr Falconer	Mr Killen	Mr Shack
Mr Braithwaite	Mr Fife	Mr Lloyd	Mr Shipton
Mr N. A. Brown	Mr Fisher*	Mr Lusher	Mr Sinclair
Mr Bungey	Mr Garland	Mr MacKellar	Mr Spender
Mr Burr	Mr Giles	Mr MacKenzie	Mr Street
Mr Cadman	Mr Goodluck	Mr McLean	Mr Tambling
Mr D. M. Cameron	Mr Groom	Mr McVeigh	Mr Thomson
Mr E. C. Cameron	Mr Harris	Mr Macphee	Mr Tuckey
Mr I. D. M. Cameron	Mr Hicks	Mr Moore	Mr Viner
Mr Carlton	Mr Hodges*	Mr Newman	Mr Wilson
Mr Chapman	Mr Hodgman	Mr Nixon	
Mr Cowan	Mr Howard	Mr O'Keefe	
Mr Dean	Mr Hunt	Mr Peacock	

## NOES, 46

Mr Armitage	Mr Cunningham	Dr Jenkins	Mr Morris
Mr Beazley	Mrs Darling	Mr Johnson*	Mr Morrison
Dr Blewett	Mr Dawkins	Mr B. O. Jones	Mr Mountford
Mr Bowen	Mr Duffy	Mr C. K. Jones	Mr Scholes
Mr J. J. Brown	Dr Everingham	Mr Keating	Mr Scott
Mr R. J. Brown	Mr Free	Mrs Kelly	Dr Theophanous
Mr Campbell	Mr Hawke	Mr Kent	Mr Uren
Dr Cass	Mr Holding	Mr Kerin	Mr Wallis
Mr Charles	Mr Howe	Mr L. B. McLeay	Mr West
Mrs Child	Mr Humphreys*	Mr J. L. McMahon	Mr Willis
Mr Cohen	Mr Hurford	Mr Mildren	
Mr Cross	Mr Jacobi	Mr Milton	

\*Tellers

And so it was resolved in the affirmative.

21 **EFFICIENCY AUDIT—REPORT OF AUDITOR-GENERAL—AUSTRALIAN PROPERTY FUNCTION—REFERENCE TO EXPENDITURE COMMITTEE:** Mr Sinclair (Leader of the House), pursuant to notice, moved—That the report of the Auditor-General on an efficiency audit of the Department of Administrative Services—Australian Property Function, be referred to the Standing Committee on Expenditure for inquiry and report.  
Question—put and passed.

22 **LIQUEFIED PETROLEUM GAS (GRANTS) AMENDMENT BILL 1980:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
Debate resumed.  
Question—put and passed—Bill read a second time.  
*Message from the Governor-General:* Message No. 8, dated 3 December 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.  
Leave granted for third reading to be moved forthwith.  
On the motion of Mr Moore (Minister for Business and Consumer Affairs), the Bill was read a third time.

23 **ELECTION PETITION:** The Clerk laid upon the Table a copy of an election petition, dated 2 December 1980, which he had received from the Registrar of the High Court, sitting as the Court of Disputed Returns, under section 196 of the *Commonwealth Electoral Act 1918*, viz.: Petition of Ronald Leigh Muscio in the matter of the *Commonwealth Electoral Act 1918* and in the matter of the election of one Member of the House of Representatives for the Electoral Division of Lowe in the State of New South Wales.

24 CUSTOMS AMENDMENT BILL (No. 4) 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.  
 Question—put and passed—Bill read a second time.  
 Leave granted for third reading to be moved forthwith.  
 On the motion of Mr Moore (Minister for Business and Consumer Affairs), the Bill was read a third time.

25 CUSTOMS TARIFF AMENDMENT BILL (No. 2) 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Question—put and passed—Bill read a second time.  
 Leave granted for third reading to be moved forthwith.  
 On the motion of Mr Moore (Minister for Business and Consumer Affairs), the Bill was read a third time.

26 FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE—REPORT ON ZIMBABWE—GOVERNMENT RESPONSE—MINISTERIAL STATEMENT—PAPER NOTED: Mr Street (Minister for Foreign Affairs), by leave, made a ministerial statement informing the House of the Government's response to the report of the Joint Committee on Foreign Affairs and Defence on Zimbabwe, and, by command of His Excellency the Governor-General, presented the following paper:  
 Foreign Affairs and Defence—Joint Committee—Report on Zimbabwe—Government response—Ministerial statement, 4 December 1980.  
 Mr McVeigh (Minister for Housing and Construction) moved—That the House take note of the paper.  
 Debate ensued.  
 Question—put and passed.

27 DEFENCE MATTERS—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Killen (Minister for Defence), by leave, made a ministerial statement relating to the new tactical fighter force, developments in regional defence relations, the age limit for soldiers serving in operational areas and the future of the Williamstown Naval Dockyard, Vic.  
 Mr Scholes, by leave, also made a statement with reference to the matters.  
 Mr Killen, by command of His Excellency the Governor-General, presented the following paper:  
 Defence matters—Ministerial statement, 4 December 1980.  
 Mr Street (Minister for Foreign Affairs) moved—That the House take note of the paper.  
 Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.

28 UNITED NATIONS COMMITTEE ON DISARMAMENT—1980 SESSION—PAPER AND MINISTERIAL STATEMENT: Mr Street (Minister for Foreign Affairs), by command of His Excellency the Governor-General, presented the following paper:  
 United Nations Committee on Disarmament—1980 Session—Geneva, 5 February to 9 August 1980—Report of Australian Delegation—  
 and, by leave, made a ministerial statement in connection with the paper.  
 Mr Bowen (Deputy Leader of the Opposition), by leave, also made a statement with reference to the matter.

29 CHRISTMAS ISLAND AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.  
 Question—put and passed—Bill read a second time.  
 Leave granted for third reading to be moved forthwith.  
 On the motion of Mr Macphee (Minister for Immigration and Ethnic Affairs), the Bill was read a third time.

30 **MIGRATION AMENDMENT BILL (NO. 2) 1980:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time  
Leave granted for third reading to be moved forthwith.  
On the motion of Mr Macphee (Minister for Immigration and Ethnic Affairs), the Bill was read a third time.

31 **IMMIGRATION (UNAUTHORIZED ARRIVALS) AMENDMENT BILL 1980:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.  
Leave granted for third reading to be moved forthwith.  
On the motion of Mr Macphee (Minister for Immigration and Ethnic Affairs), the Bill was read a third time.

32 **FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE:** Mr Deputy Speaker informed the House of the following nominations of Senators and Members to be members of the Joint Committee on Foreign Affairs and Defence:  
Senators Kilgariff, Martin, Sim and Young had been nominated by the Leader of the Government in the Senate and Senators Elstob, McIntosh and Sibraa had been nominated by the Leader of the Opposition in the Senate.  
Mr Carlton, Mr Dobie, Mr Falconer, Mr Jull, Mr Katter, Mr Lusher, Mr McLean and Mr Shipton had been nominated by the Government Whip and Mr Beazley, Mr Fry, Mr Holding, Mr Jacobi, Dr Klugman and Mr Morrison had been nominated by the Opposition Whip.

33 **AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE:** Mr Deputy Speaker informed the House of the following nominations of Senators and Members to be members of the Joint Committee on the Australian Capital Territory:  
Senators Knight and Neal had been nominated by the Leader of the Government in the Senate and Senator Georges had been nominated by the Leader of the Opposition in the Senate.  
Mr Bradfield, Mr Dean, Mr Dobie and Mr Hicks had been nominated by the Government Whip and Mr Fry and Mrs Kelly had been nominated by the Opposition Whip.

34 **NEW PARLIAMENT HOUSE—JOINT STANDING COMMITTEE:** Mr Deputy Speaker informed the House of the following nominations of Senators and Members to be members of the Joint Standing Committee on the New Parliament House:  
Senators Maunsell, Missen and Young had been nominated by the Leader of the Government in the Senate and Senators Evans, Melzer and O'Byrne had been nominated by the Leader of the Opposition in the Senate.  
Mr Chapman, Mr Giles and Mr Lloyd had been nominated by the Government Whip and Mr Keating, Mrs Kelly and Mr Scholes had been nominated by the Opposition Whip.

35 **PAPER:** The following paper was presented, by command of His Excellency the Governor-General:  
Department of Transport—Advisory Committee on Road User Performance and Traffic Codes—Guidelines for driver licensing and driver improvement programs in Australia.

36 **EMPLOYMENT ASPECTS OF MAJOR RESOURCE DEVELOPMENT PROJECTS—MINISTERIAL STATEMENT AND PAPER:** Mr Viner (Minister for Employment and Youth Affairs), by leave, made a ministerial statement relating to employment aspects of major resource development projects, and, by command of His Excellency the Governor-General, presented the following paper:  
Departments of Labour Advisory Committee—Prospective demand for and supply of skilled labour 1980–83, with particular reference to major development projects, dated 4 September 1980.  
Mr Hawke, by leave, also made a statement with reference to the matter.

37 PUBLIC WORKS COMMITTEE—43RD GENERAL REPORT—GOVERNMENT RESPONSE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr McVeigh (Minister for Housing and Construction), by leave, made a ministerial statement informing the House of the Government's response to the 43rd General Report of the Parliamentary Standing Committee on Public Works and, by command of His Excellency the Governor-General, presented the following paper:

Public Works Committee—43rd General Report—Government response—  
Ministerial statement, 4 December 1980.

Mr Viner (Minister for Employment and Youth Affairs) moved—That the House take note of the paper.

Debate adjourned (Mr Uren), and the resumption of the debate made an order of the day for the next sitting.

38 MESSAGE FROM THE SENATE—FEDERAL PROCEEDINGS (COSTS) BILL 1980: Message No. 6, dated 3 December 1980, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act relating to costs in federal courts and courts of certain Territories*”.

Bill read a first time.

Ordered—That the second reading be made an order of the day for the next sitting.

39 MESSAGE FROM THE SENATE—INCOME TAX ASSESSMENT AMENDMENT BILL (No. 6) 1980: The following message from the Senate was reported:

Mr Speaker, Message No. 11.

The Senate returns to the House of Representatives the Bill for “*An Act to amend the law relating to income tax*”, and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate, C. L. LAUCKE  
Canberra, 4 December 1980 President

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

---

*In the committee*

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 6, clause 8, sub-clause (1), paragraph (c), lines 11 to 15, leave out the paragraph, insert the following paragraph:

“(c) by omitting paragraph (g) of sub-section (1) and substituting the following paragraph:

“(g) preventing or combating flooding on the land otherwise than by way of an operation of the kind referred to in paragraph (f) or (g) of sub-section (1) of section 75D.”.

No. 2—Page 6, clause 9, proposed paragraph 75D (1) (c), lines 33 to 35, leave out the proposed paragraph.

No. 3—Page 7, clause 9, proposed paragraph 75D (1) (g), line 3, after “operation” insert “(not being an operation consisting of the draining of swamp or low-lying land)”.

On the motion of Mr Howard (Treasurer) the amendments were agreed to, after debate. Resolution to be reported.

---

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Howard, the House adopted the report.

40 ADDRESS IN REPLY TO THE GOVERNOR-GENERAL'S SPEECH: The order of the day having been read for the resumption of the debate on the question—That the following Address in Reply to the Speech of His Excellency the Governor-General be agreed to:

MAY IT PLEASE YOUR EXCELLENCY:

We, the House of Representatives of the Commonwealth of Australia, in Parliament assembled, desire to express our loyalty to our Most Gracious Sovereign, and to thank Your Excellency for the Speech which you have been pleased to address to Parliament—

Debate resumed by Mr Kent who moved, as an amendment—That the following words be added to the Address: “, but note that the Government:

- (1) has failed to adequately respond to—
  - (a) record unemployment;
  - (b) a high and worsening level of inflation;
  - (c) reduced and falling family living standards, and
  - (d) the highest taxation burden in the nation's history;
- (2) allows unsatisfactory administration of foreign investment guidelines which permit an uncritical and open-door policy to the takeover of Australian industry and resources to continue, and
- (3) makes no long-term provision for assistance to manufacturing industry and farming industries, which are likely to be severely disadvantaged as a result of successive exchange rate revaluations and substantially increased imports in the context of resources development”.

Mr Beazley addressing the House—

*Adjournment negatived:* It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Howard (Treasurer) requiring the question to be put forthwith without debate—Question—put and negatived.

Mr Beazley continued his speech.

Debate adjourned (Mr Sinclair—Leader of the House), and the resumption of the debate made an order of the day for the next sitting.

41 MESSAGES FROM THE SENATE: Messages from the Senate, dated 4 December 1980, were reported concurring in the resolutions of the House relating to the appointment of the following joint committees, and agreeing that the resolutions have effect notwithstanding anything contained in the standing orders:

Message—

- No. 8—Australian Capital Territory.
- No. 9—Foreign Affairs and Defence.
- No. 10—New Parliament House.

42 PUBLICATIONS COMMITTEE—1ST REPORT: Mr Baume (Chairman) presented the 1st Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

#### 1ST REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered Petitions and Papers presented to Parliament, recommends that the following be printed:

Aboriginal Hostels Limited—Annual Report (6th), together with financial statements and the Auditor-General's Report thereon, for period 1 July 1979 to 28 June 1980.

Aboriginal Land Commissioner—

Anmatjirra and Alyawarra Land Claim to Utopia Pastoral Lease—Report by the Aboriginal Land Commissioner to the Minister for Aboriginal Affairs and to the Administrator of the Northern Territory, dated 30 May 1980.

Lander Warlpiri Anmatjirra Land Claim to Willowra Pastoral Lease—Report by the Aboriginal Land Commissioner to the Minister for Aboriginal Affairs and to the Administrator of the Northern Territory, dated 30 June 1980.

Aboriginal Land Fund Act—Aboriginal Land Fund Commission—Annual Report (6th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Applied Ecology Pty Limited—Annual Report (7th), for year 1979–80.

Australia Council Act—Australia Council—Annual Report, together with financial statements and the Auditor-General's Report thereon for year 1979–80.

Australian Capital Territory Agents Board—Annual Report (9th), for year 1979–80.

Australian Capital Territory Architects Board—Annual Report, for year 1979–80.

Australian Capital Territory Building Review Committee—Annual Report (3rd), for year 1979–80.

Australian Capital Territory Building Standards Committee—Annual Report (4th), for year 1979–80.

Australian Capital Territory Bush Fire Council—Annual Report, for year 1979–80.

Australian Capital Territory Electricity Supply Act—Australian Capital Territory Electricity Authority—Annual Report (17th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Australian Capital Territory Fire Brigade—Annual Report (6th), for year 1979–80.

Australian Capital Territory Surveyors Board—Annual Report, for year 1979–80.

Australian Citizenship Act—Return, for year 1979–80.

Australian Dried Fruits Corporation Act—Australian Dried Fruits Corporation—Report, together with financial statements and the Auditor-General's Report thereon, for period 1 January 1979 to 30 June 1980.

Australian Film and Television School Act—Australian Film and Television School—Annual Report (7th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Australian Film Commission Act—Australian Film Commission—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Australian Heritage Commission Act—Australian Heritage Commission—Annual Report (4th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Australian Institute of Aboriginal Studies Act—Australian Institute of Aboriginal Studies—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Australian National University Act—Australian National University—Report of the Council, together with financial statements and the Auditor-General's Report thereon, for 1979.

Australian Overseas Projects Corporation Act—Australian Overseas Projects Corporation—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Australian Safeguards Office—Annual Report, for year 1979–80.

Australian Science and Technology Act—Australian Science and Technology Council—Annual Report, for year 1979–80.

Australian Science and Technology Council—Industrial Research and Development: Proposals for Additional Incentives—Report to the Prime Minister by the Council, dated 27 June 1980.

Australian Science and Technology Council—Interaction between industry, higher education and government laboratories—Report to the Prime Minister by the Council, dated October 1980.

Australian War Memorial Act—Australian War Memorial—Annual Report (17th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Automatic Data Processing Equipment Bounty Act—Return, for the period 29 March 1977 to 28 March 1980.

Bankruptcy Act—Annual Report (13th), on the operation of the Act, for year 1979–80.

Bounty (Agricultural Tractors) Act—Return, for year 1979–80.

Bounty (Books) Act—Return, for year 1979–80.

Bounty (Commercial Motor Vehicles) Act—Return, for year 1979–80.

Bounty (Dental Alloys) Act—Return, for the period 22 December 1978 to 21 March 1980.

Bounty (Injection Moulding Equipment) Act—Return, for the period 23 May 1979 to 22 May 1980.

Bounty (Metal Working Machine Tools) Act—Return, for 1979–80.

Broadcasting and Television Act—Australian Broadcasting Commission—Annual Report (48th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Bureau of Agricultural Economics—Annual Report, for year 1979–80.

Chicken Meat Research Act—Australian Chicken Meat Research Committee—Annual Report (11th), for year 1979–80.

Christmas Island—Annual Report, for year 1979–80.

Coal Industry Act—Joint Coal Board—Annual Report (33rd), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Cocos (Keeling) Islands—Annual Report, for year 1979–80.

Commonwealth Banks Act—Annual Reports and financial statements of the Commonwealth Banking Corporation, the Commonwealth Trading Bank of Australia, the Commonwealth Savings Bank of Australia and the Commonwealth Development Bank of Australia, together with the Auditor-General's Report thereon, for year 1979–80.

Commonwealth Fire Board—Annual Report (21st), for year 1979–80.

Commonwealth Legal Aid Commission Act—Commonwealth Legal Aid Commission—Annual Report (3rd), for year 1979–80.

Commonwealth Serum Laboratories Act—Commonwealth Serum Laboratories Commission—Annual Report (19th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Conciliation and Arbitration Act—Industrial Relations Bureau—Annual Report, for year 1979–80.

Criminology Research Act—Criminology Research Council—Annual Report (8th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Curriculum Development Centre Act—Curriculum Development Centre—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Dairy Produce Act—Australian Dairy Corporation—Annual Report (5th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Dairying Research Act—Dairying Research Committee—Annual Report (8th), for year 1979–80.

Decentralisation Advisory Board—Annual Report, for year 1979–80.

Defence Force Retirement and Death Benefits Act—Defence Force Retirement and Death Benefits Authority—Annual Report (8th), for year 1979–80.

Defence Service Homes Corporation Act—Defence Service Homes Corporation—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Demand for Sea Passenger Transport between Tasmania and the Australian Mainland—Report by the Bureau of Transport Economics, dated August 1980.

Department of Aboriginal Affairs—Annual Report, for year 1979–80.

Department of Business and Consumer Affairs—Annual Report (3rd), for year 1979–80.

Department of Employment and Youth Affairs—Annual Report, for year 1979–80, together with Commonwealth Employment Service Act—Commonwealth Employment Service—Annual Report, for year 1979–80.

Department of Health—Director-General of Health—Annual Report, for year 1979–80.

Department of Home Affairs—Annual Report, for year 1979–80.

Department of Housing and Construction—Annual Report, for year 1979–80.

Department of Immigration and Ethnic Affairs—Annual Report, for year 1979–80.

Department of Industry and Commerce—Annual Report, for year 1979–80.

Department of National Development and Energy—Annual Report (3rd), for year 1979–80.

Department of Productivity—Annual Report, for year 1979–80.

Department of Science and the Environment—Annual Report, for year 1979–80.

Department of the Special Trade Representative—Annual Report, for year 1979–80.

Department of the Capital Territory—Annual Report, for year 1979–80.

Department of the Treasury—Annual Report (2nd), for year 1979–80.

Environment Protection (Alligator Rivers Region) Act—Supervising Scientist—Annual Report (2nd), for year 1979–80.

Export Finance and Insurance Corporation Act—Export Finance and Insurance Corporation—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Family Law Act—Family Law Council—Annual Report (4th), for year 1979–80.

Foreign Investment Review Board—Annual Report, for year 1979–80.

Health Insurance Act—Health Insurance Commission—  
Annual Report (5th), together with financial statements and the Auditor-General's Report thereon, for year 1978–79.

Annual Report (6th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Homes Savings Grant Act (1976)—Annual Report (4th) on the operations of the Act, for year 1979–80.

Housing Loans Insurance Act—Housing Loans Insurance Corporation—Annual Report (16th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Immigration (Education) Act—Child Migrant Education—Annual Report, for year 1979–80.

Industries Assistance Commission—Reports—  
Certain Goods made from Carbon or Graphite, dated 6 June 1980 (No. 244).

Electric Motors, Generators and Rotary Converters, dated 5 March 1980 (No. 236).

Musical Instruments and Parts and Accessories Therefor, dated 22 June 1980 (No. 246).

Passenger Motor Vehicles—Import Restrictions and Quota Allocation, dated 18 September 1980.

Industries Assistance Commission Act—  
Industries Assistance Commission—Annual Report, for year 1979–80.  
Temporary Assistance Authority—Annual Report, for year 1979–80.

International Monetary Agreements Act—Annual Report on the operation of the Act, and, insofar as they relate to Australia, of the International Monetary Fund and the International Bank for Reconstruction and Development, for year 1979–80.

Law of the Sea—Third United Nations Conference—Report of the Australian Delegation—  
Part I—Eighth Session, Geneva, 19 March–27 April 1979.  
Part II—Resumed Eighth Session, New York, 19 July–24 August 1979.

Law Reform Commission Act—Law Reform Commission—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Legislative Drafting Institute Act—Legislative Drafting Institute—Annual Report (6th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Maritime College Act—Australian Maritime College—Annual Report (1st), together with financial statements and the Auditor-General's Report thereon, for period 10 October 1978 to 31 December 1979.

Meat Research Act—Australian Meat Research Committee—Annual Report (14th), for year 1979–80.

Metric Conversion Act—Metric Conversion Board—Annual Report (10th), for year 1979–80.

National Energy Advisory Council—Annual Report, for year 1979–80.

National Energy Research, Development and Demonstration Council—Annual Report (2nd), for year 1979–80.

National Fitness Act—Report of Activities under the Act, for year 1979–80.

National Women's Advisory Council—Annual Report (2nd), for year 1979–80.

Nitrogenous Fertilizers Subsidy Act—Return, for year 1979–80.

Norfolk Island—Annual Report, for year 1979–80.

Oilseeds Levy Collection and Research Act—Oilseeds Research Committee—Annual Report (3rd), for year 1979–80.

Overseas Telecommunications Act—Overseas Telecommunications Commission (Australia)—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year ended 31 March 1980.

Parliament House Construction Authority Act—Parliament House Construction Authority—Annual Report (2nd), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Patent, Trade Marks and Designs Office—Annual Report, for year 1979–80.

Phosphate Fertilizers Bounty Act—Return, for year 1979–80.

Pig Industry Research Act—Australian Pig Industry Research Committee—Annual Report (9th), for year 1979–80.

Pipeline Authority Act—Pipeline Authority—Annual Report (7th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Postal Services Act—Australian Postal Commission—Annual Report (5th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Poultry Industry Assistance Act—Annual Report (15th), on the operation of the Act, for year 1979–80.

Prices Justification Act—Prices Justification Tribunal—Annual Report (7th), for year 1979–80.

Primary Industry Bank Act—Primary Industry Bank of Australia Limited—Annual Report (2nd), for year 1979–80.

Qantas Airways Limited—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year ended 31 March 1980.

River Murray Waters Act—River Murray Commission—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Royal Australian Air Force Veterans' Residences Act—Royal Australian Air Force Veterans' Residences Trust—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Science and Industry Endowment Act—Science and Industry Endowment Fund—Financial Statements, together with the Auditor-General's Report thereon, for year 1979–80.

Seat of Government (Administration) Act—  
Australian Capital Territory—Statement of Receipts and Expenditure, for year 1979–80.

Legal Aid Commission (A.C.T.)—Annual Report (3rd), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Snowy Mountains Council—Annual Report (22nd), for year 1979–80.

Snowy Mountains Engineering Corporation Act—Snowy Mountains Engineering Corporation—Annual Report (10th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Snowy Mountains Hydro-electric Power Act—Snowy Mountains Hydro-electric Authority—Annual Report (31st), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Social Services Act—Department of Social Security—Annual Report of the Director-General, for year 1979–80.

States Grants (Schools Assistance) Act (1978)—Schools Commission—Report on financial assistance granted to each State, dated November 1980.

Stevedoring Industry Finance Committee Act—Stevedoring Industry Finance Committee—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Superannuation Act—  
Commissioner for Superannuation—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1978–79.

Superannuation Fund Investment Trust—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1978–79.

Telecommunications Act—Australian Telecommunications Commission—Annual Report (5th), together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Tobacco Industry Act—Tobacco Industry Trust Account—Annual Report (25th), for year 1979–80.

Weights and Measures (National Standards) Act—National Standards Commission—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

Wheat Industry Stabilization Act—Australian Wheat Board—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year ended 30 November 1978.

Wheat Research Act—Report by the Minister on the operation of the Act, for the period 1 January 1979 to 30 June 1980.

Wool Industry Act—Australian Wool Corporation—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1979–80.

M. E. BAUME

Chairman

4 December 1980

Mr Baume, by leave, moved—That the report be agreed to.  
Question—put and passed.

43 SPECIAL ADJOURNMENT: Mr Sinclair (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 24 February 1981, at 2.15 p.m., unless Mr Speaker shall fix an alternative day or hour of meeting or, in the incapacity or absence from Australia of Mr Speaker, the Chairman of Committees may fix an alternative day or hour, such alternative day or hour of meeting to be notified by telegram or letter addressed to each Member of the House.

Debate ensued.

Question—put and passed.

44 LEAVE OF ABSENCE TO ALL MEMBERS: Mr Sinclair (Leader of the House) moved—That leave of absence be given to every Member of the House of Representatives from the determination of this sitting of the House to the date of its next sitting.

Question—put and passed.

45 ADJOURNMENT: Mr Sinclair (Leader of the House) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 10.55 p.m., adjourned until Tuesday, 24 February 1981, at 2.15 p.m., or such other day or hour as may be fixed in accordance with the Resolution agreed to this day.

---

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Connolly, Mr Fraser, Mr Innes, Mr J. E. McLeay and Mr E. L. Robinson.

---

J. A. PETTIFER,  
Clerk of the House of Representatives