# THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

# HOUSE OF REPRESENTATIVES

# **VOTES AND PROCEEDINGS**

# No. 171

# **TUESDAY, 13 MAY 1980**

- 1 The House met, at 2.15 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.
- 2 DEATH OF PRESIDENT TITO OF YUGOSLAVIA: Mr Fraser (Prime Minister) referred to the death, on 5 May 1980, of Marshal Josip Broz Tito, President of the Socialist Federal Republic of Yugoslavia, and paid tribute to the memory of the late President.
  - Mr Hayden (Leader of the Opposition), Mr Nixon (Minister for Primary Industry) and other honourable Members supported the remarks of the Prime Minister.
  - As a mark of respect to the memory of the deceased all Members present stood, in silence.
- 3 Peritions: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
  - Mr Anthony, Mr Baillieu, Mr N. A. Brown, Mr Burns, Mr E. C. Cameron, Mr Cohen, Mr Dobie, Mr Fife, Mr Hodges, Mr Holding, Mr C. K. Jones, Mr Lucock, Mr Macphee, Mr Morris, Mr I. L. Robinson, Mr Scholes, Mr Simon, Mr Street, Mr Thomson and Mr West—from certain citizens praying that pensions and benefits be increased and adjusted quarterly and that greater taxation relief be given to pensioners and others on low incomes.
  - Mr Holding, Mr James, Mr L. R. Johnson, Mr Kerin, Mr J. L. McMahon and Mr Willis—from certain sports men and women and others praying that the participation of a full Australian contingent at the Moscow Olympic Games be ensured.
  - Mr E. C. Cameron, Mr Nixon, Mr Simon, Mr Staley and Mr Yates—from certain citizens praying that the National Women's Advisory Council be abolished.
  - Mr N. A. Brown, Mr Chapman, Mr Dobie and Mr Scholes—from certain citizens praying that taxation laws be amended to increase incentives to persons providing for their own retirement benefits.
  - Mr Haslem, Mr Hyde, Mr Sainsbury and Mr Shack—from certain citizens praying that contributions to superannuation funds be removed from the rebate system and made a separate deduction from assessable income.
  - Mr Dobie, Mr Groom and Mr Porter—from certain citizens praying that the Metric Conversion Act be repealed and the traditional and familiar weights and measures be restored.
  - Mr Birney and Dr Edwards—from certain citizens praying that the National Women's Advisory Council be maintained and Federal Government support for its activities be increased.
  - Mr Holding and Mr Ruddock—from certain citizens praying that laws be passed to outlaw discrimination in employment and in the provision of unemployment benefits, based upon race, ethnic origin, marital status and sex.
  - Mr Birney—from certain citizens praying that positive policies be adopted to reduce unemployment and that certain social security benefits be granted.
  - Mr D. M. Cameron—from certain citizens praying that steps be taken to reduce the excise duty on Australian rum.

Mr Cotter—from certain residents of Western Australia praying that action be taken to change the policy regarding air services to Bali, Indonesia, and other parts of South East Asia from the north of Western Australia.

Mr Giles—from certain citizens praying that a humane policy be adopted to assist refugees to enter Australia.

Mr Haslem—from certain citizens praying that the use of private day care centres be encouraged by subsidising parents in need.

Dr Klugman—from certain citizens praying that provision be made in the forth-coming Budget for full age pensions to be paid to all citizens over 65 years, the restoration of indexation to all pensions paid to citizens 70 years and over, for the quarterly indexation of all age pensions and for the granting of fringe benefits to all pensioners.

Mr Lucock—from certain citizens praying that tax laws be reformed to allow joint incomes to be equally divided, for taxation purposes, between husband and wife.

Mr Lusher—from certain citizens praying that Australia be not involved in the 1980 Olympic Games in Moscow and that all exports from Australia to the U.S.S.R. be stopped.

Mr J. L. McMahon—from certain citizens praying that the land currently used by the Australian National Line at Morts Dock, Balmain, N.S.W., be made available immediately for combination development of open space for public use and low cost housing.

Mr Macphee—from certain citizens praying that the National Women's Advisory Council and its recommendations be supported.

Mr Millar—from certain citizens praying that the imperial system of weights and measures be restored.

Mr Morris—from certain residents of New South Wales praying that the 1980 level of education expenditure to Government schools be restored and increased in real terms.

Mr Wilson—from certain citizens praying that an amendment to the Human Rights Commission Bill 1979 to secure human rights before and after birth be upheld.

Petitions received.

- 4 MINISTERIAL ARRANGEMENTS: Mr Fraser (Prime Minister) informed the House that, during the respective absences abroad of Senator Scott (Minister for Special Trade Representations) and Mr Peacock (Minister for Foreign Affairs), Mr Anthony (Minister for Trade and Resources) was acting as Minister for Special Trade Representations and Mr MacKellar (Minister for Health) was acting as Minister for Foreign Affairs.
- 5 QUESTIONS: Questions without notice were asked.
- 6 STATEMENT BY MR SPEAKER: Mr Speaker informed the House of arrangements made to enable Members to vote on a proposal that an all party Committee of the House be established to report on the question of the adoption of the Westminster Convention concerning the Speaker.
- 7 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Australian Agricultural Council—Resolutions—108th meeting, Melbourne, 4 February 1980.

Industries Assistance Commission—Report—Cast alloy steel parts for crushing or grinding machines—Short term assistance, dated 21 March 1980.

Uluru (Ayers Rock) National Park and Lake Amadeus/Luritja land claim—Report to the Minister for Aboriginal Affairs and the Minister for Home Affairs by the Aboriginal Land Commissioner, dated 31 August 1979.

Pursuant to statute:

Australian Science and Technology Council Act—Australian Science and Technology Council—Report—Marine sciences and technologies in Australia: Priorities for additional research and development 1980-81.

Homes Savings Grant Act—Secretary, Department of Housing and Construction—3rd Annual Report, for year 1978-79.

Housing Assistance Act—1st Annual Report on the operation of the Act, for year 1978-79.

International Monetary Agreements Act—Report on operations of the Act and, in so far as they relate to Australia, of the International Monetary Fund and the International Bank for Reconstruction and Development, for year 1978–79.

Trade Union Training Authority Act—Australian Trade Union Training Authority—Report and financial statements, together with the Auditor-General's report, for period 1 August 1978 to 30 June 1979.

8 Messages from the Governor-General—Assent to Bills: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

30 April 1980-Message-

No. 260—

Income Tax Laws Amendment 1980.

Pig Meat Promotion Amendment 1980.

1 May 1980-Message-

No. 261—Pipeline Construction (Dalton to Canberra) 1980.

No. 262-

Income Tax (Rates) Amendment 1980.

Income Tax (International Agreements) Amendment 1980.

Income Tax Assessment Amendment 1980.

8 May 1980-Message-

No. 263-

Local Government (Personal Income Tax Sharing) Amendment 1980.

States (Personal Income Tax Sharing) Amendment 1980.

Air Navigation Amendment 1980.

Australian National Airlines Amendment 1980.

No. 264-

Qantas Airways Limited (Loan Guarantee) 1980.

Airline Equipment (Loan Guarantee) 1980.

Bounty (Polyester-Cotton Yarn) Amendment 1980.

Bounty (Rotary Cultivators) Amendment 1980.

Bounty (Drilling Bits) 1980.

9 Environment and Conservation—Standing Committee—Report—Statements by Members: Mr Hodges (Chairman) presented the following report from the Standing Committee on Environment and Conservation:

Management of the Australian coastal zone—Report, dated March 1980, together with copies of extracts from the minutes of proceedings and transcript of evidence.

Ordered—That the report be printed.

Mr Hodges and Mr Cohen, by leave, made statements in connection with the report.

- 10 Postponement of notice: Ordered—That notice No. 1, government business, be postponed until a later hour this day.
- 11 Trade Practices (Boycotts) Amendment Bill 1980: Mr Garland (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Trade Practices Act* 1974.

Bill read a first time.

Mr Garland moved-That the Bill be now read a second time.

Debate adjourned (Mr Young).

Question proposed—That the resumption of the debate be made an order of the day for the next sitting.

Mr Young moved, as an amendment—That the words "the next sitting" be omitted with a view to substituting "11 December 1980".

Question—That the words proposed to be omitted stand part of the question—put. The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

#### Ayes, 70

Mr Adermann	Mr Drummond	Mr P. F. Johnson	Mr Porter
Mr Aldred	Dr Edwards	Mr Johnston	Mr E. L. Robinson
Mr Baume	Mr Ellicott	Mr Juli	Mr I. L. Robinson
Mr Birney	Mr Falconer	Mr Lloyd	Mr Ruddock
Mr Bradfield	Mr Fife	Mr Lusher	Mr Sainsbury
Mr Braithwaite	Mr Garland	Mr Lynch	Mr Shack
Mr N. A. Brown	Mr Giles	Mr MacKellar	Mr Shipton
Mr Bungey	Mr Gillard	Mr McLean	Mr Short
Mr Burns	Mr Goodluck	Mr J. E. McLeay	Mr Simon
Mr Burr	Mr Graham	Sir William McMahon	Mr Sinclair
Mr Cadman	Mr Groom	Mr McVeigh	Mr Staley
Mr Cairns	Mr Haslem	Mr Macphee	Mr Street
Mr E. C. Cameron	Mr Hodges*	Mr Martyr	Mr Thomson
Mr Carlton	Mr Hodgman	Mr Moore	Mr Viner
Mr Connolly	Mr Howard	Mr Neil	Mr Wilson
Mr Corbett*	Mr Hunt	Mr Newman	Mr Yates
Mr Cotter	Mr Hyde	Mr Nixon	
Mr Dean	Mr Jarman	Mr O'Keefe	

## Noes, 33

Mr Armitage	Mr FitzPatrick	Mr L. R. Johnson*	Mr Scholes
Dr Blewett	Mr Fry	Mr B. O. Jones	Mr Uren
Mr Bowen	Mr Holding	Mr C. K. Jones	Mr Wallis
Mr J. J. Brown	Mr Howe	Mr Keating	Mr West
Mr Bryant	Mr Humphreys	Mr Kerin	Mr Willis
Dr Cass	Mr Hurford	Dr Klugman	Mr Young
Mr Cohen	Mr James	Mr J. L. McMahon*	
Mr Dawkins	Dr Jenkins	Mr Martin	
Dr Everingham	Mr L. K. Johnson	Mr Morris	

<sup>\*</sup> Tellers

And so it was resolved in the affirmative.

Question—That the resumption of the debate be made an order of the day for the next sitting—put and passed.

12 CONCILIATION AND ARBITRATION (BOYCOTTS) AMENDMENT BILL 1980: Mr Street (Minister for Industrial Relations), pursuant to notice, presented a Bill for an Act to amend the Conciliation and Arbitration Act 1904.

Bill read a first time.

Mr Street moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

13 SUPPLY BILL (No. 1) 1980-81: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Willis who moved, as an amendment—That all words after "That" be omitted with a view to substituting the following words: "whilst not opposing the Bill, the House notes that the Government's economic strategy has (a) failed to provide the promised economic recovery, (b) reduced the living standards of the majority of the Australian people and (c) failed to prevent a further resurgence of inflation, interest rate increases and unemployment, and accordingly calls for the adoption of an alternative policy of responsible stimulation to the economy as advocated by the Opposition".

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

Mr Thomson (Minister for Science and the Environment) moved—That the Bill be now read a third time.

Mr Bryant rising to address the House-

Closure: Mr Graham moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)-

### Ayes, 66

Mr Adermann	Mr Connolly	Mr Hodgman	Mr Neil
*		- C	
Mr Aldred	Mr Corbett*	Mr Howard	Mr O'Keefe
Mr Baillieu	Mr Cotter	Mr Hunt	Mr Porter
Mr Baume	Mr Dobie	Mr Hyde	Mr I. L. Robinson
Mr Birney	Mr Drummond	Mr Jarman	Mr Ruddock
Mr Bourchier	Dr Edwards	Mr P. F. Johnson	Mr Sainsbury
Mr Bradfield	Mr Ellicott	Mr Johnston	Mr Shack
Mr Braithwaite	Mr Falconer	Mr Jull	Mr Shipton
Mr N. A. Brown	Mr Fife	Mr Lloyd	Mr Short
Mr Bungey	Mr Garland	Mr Lusher	Mr Simon
Mr Burns	Mr Giles	Mr MacKellar	Mr Staley
Mr Burr	Mr Gillard	Mr McLean	Mr Street
Mr Cadman	Mr Goodluck	Mr J. E. McLeay	Mr Thomson
Mr Cairns	Mr Graham	Mr McVeigh	Mr Wilson
Mr E. C. Cameron	Mr Groom	Mr Macphee	Mr Yates
Mr Carlton	Mr Haslem	Mr Martyr	
Mr Chapman	Mr Hodges*	Mr Moore	

#### Noes, 32

Mr Armitage	Mr FitzPatrick	Dr Jenkins	Mr Martin
Dr Blewett	Mr Fry	Mr L. K. Johnson*	Mr Morris
Mr Bowen	Mr Holding	Mr L. R. Johnson*	Mr Scholes
Mr J. J. Brown	Mr Humphreys	Mr B. O. Jones	Mr Uren
Mr Bryant	Mr Hurford	Mr C. K. Jones	Mr Wallis
Dr Cass	Mr Innes	Dr Klugman	Mr West
Mr Cohen	Mr Jacobi	Mr L. B. McLeay	Mr Willis
Mr Dawkins	Mr James	Mr J. L. McMahon	Mr Young

<sup>\*</sup> Tellers

And so it was resolved in the affirmative.

And the question—That the Bill be now read a third time—was put accordingly, and passed—Bill read a third time.

14 SUPPLY BILL (No. 2) 1980-81: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question-put and passed-Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Thomson (Minister for Science and the Environment), the Bill was read a third time.

15 POSTPONEMENT OF ORDERS OF THE DAY: Mr Thomson (Minister for Science and the Environment) moved—That orders of the day Nos. 3 and 4, government business, be postponed until a later hour this day.

Debate ensued.

Question—put and passed.

16 Whale Protection Bill 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Jacobi addressing the House-

Closure moved: Mr Burns moved—That the question be now put.

Question—That the question be now put—put and negatived.

Mr Jacobi continued his speech.

Mr Dawkins rising to address the House-

Closure: Mr Bourchier moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Martin, in the Chair)—

Ayes, 69			
Mr Adermann	Mr Corbett*	Mr Hunt	Mr Newman
Mr Aldred	Mr Cotter	Mr Hyde	Mr O'Keefe
Mr Baillieu	Mr Dean	Mr Jarman	Mr Porter
Mr Baume	Mr Dobie	Mr P. F. Johnson	Mr I. L. Robinson
Mr Birney	Mr Drummond	Mr Johnston	Mr Ruddock
Mr Bourchier*	Dr Edwards	Mr Jull	Mr Sainsbury
Mr Bradfield	Mr Ellicott	Mr Katter	Mr Shack
Mr Braithwaite	Mr Falconer	Mr Lloyd	Mr Shipton
Mr N. A. Brown	Mr Fife	Mr Lusher	Mr Short
Mr Bungey	Mr Garland	Mr MacKellar	Mr Simon
Mr Burns	Mr Giles	Mr McLean	Mr Staley
Mr Burr	Mr Gillard	Mr J. E. McLeay	Mr Street
Mr Cadman	Mr Goodluck	Mr McVeigh	Mr Thomson
Mr Cairns	Mr Graham	Mr Macphee	Mr Wilson
Mr E. C. Cameron	Mr Groom	Mr Martyr	Mr Yates
Mr Carlton	Mr Haslem	Mr Millar	
Mr Chapman	Mr Hodges	Mr Moore	
Mr Connolly	Mr Hodgman	Mr Neil	
Noes, 35			
Mr Armitage	Mr FitzPatrick	Dr Jenkins	Mr J. L. McMahon
Dr Blewett	Mr Fry	Mr L. K. Johnson*	Mr Morris
Mr Bowen	Mr Holding	Mr L. R. Johnson*	Mr Scholes
Mr J. J. Brown	Mr Howe	Mr B. O. Jones	Mr Uren
Mr Bryant	Mr Humphreys	Mr C. K. Jones	Mr Wallis
Dr Cass	Mr Hurford	Mr Keating	Mr West
Mr Cohen	Mr Innes	Mr Kerin	Mr Willis
Mr Dawkins	Mr Jacobi	Dr Klugman	Mr Young
Dr Everingham	Mr James	Mr L. B. McLeay	
* Tellers			

And so it was resolved in the affirmative.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

Mr Thomson (Minister for Science and the Environment), pursuant to notice, moved— That this Bill be referred to a legislation committee for report by 20 May 1980. Question—put and passed.

17 FISHERIES AMENDMENT (WHALE PROTECTION) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Mr Thomson (Minister for Science and the Environment), pursuant to notice, moved— That this Bill be referred to a legislation committee for report by 20 May 1980. Question—put and passed.

18 CONTINENTAL SHELF (LIVING NATURAL RESOURCES) AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Mr Thomson (Minister for Science and the Environment), pursuant to notice, moved— That this Bill be referred to a legislation committee for report by 20 May 1980. Question—put and passed.

19 WHALE PROTECTION BILL 1980, FISHERIES AMENDMENT (WHALE PROTECTION) BILL 1980—AND CONTINENTAL SHELF (LIVING NATURAL RESOURCES) AMENDMENT BILL 1980—LEGISLATION COMMITTEES: Mr Deputy Speaker informed the House of the following nominations of Members to be members of the legislation committees to consider the Whale Protection Bill 1980, the Fisheries Amendment (Whale Protection) Bill 1980 and the Continental Shelf (Living Natural Resources) Amendment Bill 1980:

Government Members:

Mr Thomson (Minister for Science and the Environment) (Member in charge of the Bills), Mr Braithwaite, Mr Carlton, Mr Chapman, Mr Cotter, Mr

Drummond, Mr Hyde, Mr Lusher, Mr McLean, Sir William McMahon and Mr Short.

Opposition Members:

Mr J. J. Brown, Mr Cohen, Mr Dawkins, Mr Humphreys and Mr J. L. McMahon.

20 Australian Film Commission Amendment Bill 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Mr B. O. Jones addressing the House-

Adjournment negatived: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Ellicott (Minister for Home Affairs) requiring the question to be put forthwith without debate—

Question—put and negatived.

Mr B. O. Jones continued his speech.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

#### In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Ellicott, the following amendment was made, after debate:

Clause 2, page 1, omit the clause, substitute the following clause:

#### Commencement

"2. The provisions of this Act shall come into operation on such date as is, or such respective dates as are, fixed by Proclamation.".

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Ellicott, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

21 ADJOURNMENT: Mr Ellicott (Minister for Home Affairs) moved—That the House do now adjourn.

Debate ensued.

Question-put and passed.

And then the House, at 10.59 p.m., adjourned until tomorrow at 2.15 p.m.

Papers: The following papers were deemed to have been presented on 13 May 1980, pursuant to statute:

Audit Act—Regulations—Statutory Rules 1980, Nos. 91, 92.

Defence Act—Regulation—Statutory Rules 1980, No. 95.

Defence Act, Naval Defence Act and Air Force Act—Regulation—Statutory Rules 1980, No. 94.

Defence Amendment Act—Interim Determination—Statutory Rules 1980, No. 93. Lands Acquisition Act—

Land acquired for pipeline purposes—Young to Wagga Wagga and Cootamundra, N.S.W.

Statement of lands acquired by agreement authorised under sub-section 7 (1).

Naval Defence Act—Regulation—Statutory Rules 1980, No. 96.

Public Service Act—Regulations—Statutory Rules 1980, Nos. 89, 90, 97.

Public Service Arbitration Act—Public Service Arbitrator—Determinations accompanied by statements regarding possible inconsistency with the law—1979—No. 453—Transport Workers' Union of Australia†.

1980—

No. 88—Australian Broadcasting Commission Staff Association.

Nos. 89 and 90—Administrative and Clerical Officers' Association, Commonwealth Public Service.

No. 91—Federated Miscellaneous Workers Union of Australia.

No. 92—Amalgamated Metal Workers' and Shipwrights Union and others.

No. 93—Australian Broadcasting Commission Staff Association.

No. 94—Amalgamated Metal Workers' and Shipwrights Union and others.

No. 95—Australian Journalists Association.†

No. 97—Federated Miscellaneous Workers Union of Australia.

No. 98—Australian Public Service Association (Fourth Division Officers) and others.

No. 99—Australian Public Service Association (Fourth Division Officers).†

No. 100—Australian Public Service Association (Fourth Division Officers).

No. 101—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.†

No. 102-Federated Clerks Union of Australia.

No. 103-Amalgamated Metal Workers' and Shipwrights Union and others.†

No. 104—Amalgamated Society of Carpenters and Joiners of Australia and others.

No. 105—Civil Air Operation Officers' Association of Australia.†

No. 106—Commonwealth Foremen's Association of Australia (Australian Public Service).†

No. 107-Transport Workers' Union of Australia.

No. 108-Australian Workers' Union.†

No. 109-Federated Miscellaneous Workers Union of Australia.†

No. 110—Amalgamated Metal Workers' and Shipwrights Union and others.†

No. 111-Federated Ironworkers' Association of Australia.

No. 112—Federated Liquor and Allied Industries Employees Union of Australia.

No. 113—Federated Ship Painters and Dockers Union of Australia.

No. 114—Federated Furnishing Trade Society of Australasia.†

No. 115—Amalgamated Society of Carpenters and Joiners of Australia and others.†

No. 116—Federated Engine Drivers' and Firemen's Association of Australasia.†

No. 117-Transport Workers' Union of Australia.†

No. 118-Australian Workers' Union.†

No. 119-Electrical Trades Union of Australia.†

No. 120-Electrical Trades Union of Australia.

Nos. 121 and 122—Amalgamated Metal Worker' and Shipwrights Union and others.†

No. 123—Australian Public Service Artisans' Association.

No. 124—Australian Public Service Association (Fourth Division Officers).

No. 125-Electrical Trades Union of Australia.†

No. 126—Amalgamated Metal Workers' and Shipwrights Union and others.†

(† Not accompanied by statement)

Seat of Government (Administration) Act—Ordinances—1980—

No. 11—Protection of Lands (Amendment).

No. 12—Remuneration (Amendment).

Members present: All Members were present (at some time during the sitting) except Mr Anthony, Mr Calder, Mr C. R. Cameron, Mr Fisher, Mr Lucock, Mr MacKenzie and Mr Peacock.

J. A. Pettifer, Clerk of the House of Representatives