

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 163

WEDNESDAY, 16 APRIL 1980

1 The House met, at 2.15 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Burns, Mr E. C. Cameron, Mr Kerin, Mr MacKenzie and Mr Morris—from certain citizens praying that pensions and benefits be increased and adjusted quarterly and that greater taxation relief be given to pensioners and others on low incomes.

Mr Burns, Mr P. F. Johnson and Mr Porter—from certain citizens praying that the National Women's Advisory Council be abolished.

Mr Burr and Mr Carlton—from certain citizens praying that taxation laws be amended to increase incentives to persons providing for their own retirement benefits.

Mr D. M. Cameron—from certain citizens praying that steps be taken to reduce the excise duty on Australian rum.

Mr Fry—from certain citizens praying that all laws of the Australian Capital Territory which relate to cannabis be repealed and replaced by policies based on guideline options set out by the South Australian Royal Commission into the Non-medical Use of Drugs.

Mr Holding—from certain citizens praying that the National Women's Advisory Council and its recommendations be supported.

Mr Jarman—from certain citizens praying that action be taken to prohibit the use of public moneys for the killing of the unborn.

Mr MacKenzie—from certain citizens praying that the imperial system of weights and measures be restored.

Mr Morris—from certain residents of New South Wales praying that the 1980 level of education expenditure to Government schools be restored and increased in real terms.

Mr O'Keefe—from certain residents of Greta, N.S.W., praying that steps be taken to persuade the Australian Telecommunications Commission not to move the External Plant School from its present site.

Mr Porter—from certain electors praying that the Citizen's Band Radio Service known as the High Frequency Band be allowed to continue after 1 July 1982.

Mr West—from certain sports men and women and others praying that the participation of a full Australian contingent at the Moscow Olympic Games be ensured.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPER: The following paper was presented, by command of His Excellency the Governor-General:

Educating for leisure—Report by the Office of Youth Affairs, Department of Employment and Youth Affairs.

- 5 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:
 16 April 1980—Message No. 252—
 Customs Amendment 1980.
 Customs Tariff (Uranium Concentrate Export Duty) 1980.
- 6 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—OLYMPIC GAMES BOYCOTT: Mr Speaker informed the House that both Mr Neil and Mr B. O. Jones had proposed that definite matters of public importance be submitted to the House for discussion today. In accordance with the provisions of standing order 107, he had given priority to the matter proposed by Mr Neil, namely, "The continuing horror and slaughter in Afghanistan and the need for the Australian Olympic Federation to do its duty to humanity by agreeing to boycott the Olympic Games".
 The proposed discussion having received the necessary support—
 Mr Neil addressed the House.
 Discussion ensued.
 Discussion concluded.
- 7 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Fry (Deputy Chairman) presented the following report from the Joint Committee on the Australian Capital Territory:
 Tourism in the A.C.T., dated March 1980, together with the transcript of evidence and copies of extracts from the minutes of proceedings of the committee.
 Ordered—That the report be printed.
 Mr Fry, Mr Dean, Mr Haslem, Mr Cohen and Mr Jull, by leave, made statements in connection with the report.
- 8 DISCHARGE OF ORDERS OF THE DAY: Mr Viner (Leader of the House), by leave, moved—
 That the following orders of the day, government business, be discharged:
- 22 NATIONAL CONSULTATIVE COUNCIL ON SOCIAL WELFARE—REPORT AND STATEMENT—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Viner—That the House take note of the papers.
- 24 RHODESIAN ELECTIONS 1980—REPORT OF AUSTRALIAN NATIONAL OBSERVER GROUP AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Viner—That the House take note of the papers.
- 29 HOUSING COSTS—REPORT OF COMMITTEE OF INQUIRY—COMMONWEALTH ACTION—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Killen—That the House take note of the paper.
- 30 MURRAY VALLEY SALINITY AND DRAINAGE—REPORT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.
- 31 CHRISTMAS ISLAND PHOSPHATE INDUSTRY VIABILITY—COMMISSION OF INQUIRY—REPORT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.
- 33 FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE—REPORT ON AUSTRALIAN DEFENCE PROCUREMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.
- 34 FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE—REPORT ON HUMAN RIGHTS IN THE SOVIET UNION—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Staley—That the House take note of the paper.
- 35 FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE—REPORT ON TORRES STRAIT TREATY—GOVERNMENT RESPONSE—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.

- 36 FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE—REPORT ON THE MIDDLE EAST—GOVERNMENT RESPONSE—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.
- 38 RHODESIA—ANTICIPATED SETTLEMENT—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Ellicott—That the House take note of the paper.
- 40 NATIONAL COMMUNICATIONS SATELLITE SYSTEM—PAPER AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Groom—That the House take note of the papers.
- 41 PARLIAMENT HOUSE—DESIGN COMPETITION—STAGE 1 WINNERS—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Street—That the House take note of the paper.
- 42 GREAT BARRIER REEF MINISTERIAL COUNCIL—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Street—That the House take note of the paper.
- 43 TRADE WITH DEVELOPING COUNTRIES—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Fife—That the House take note of the paper.
- 44 AUSTRALIAN FISHING ZONE—MINISTERIAL STATEMENT AND PAPER—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Fife—That the House take note of the papers.
- 45 AUSTRALIAN FISHING ZONE—TAIWANESE ACCESS—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.
- 46 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—REPORT ON OFF-ROAD VEHICLES—GOVERNMENT RESPONSE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.
- 47 INDUSTRIAL RELATIONS AND WAGES POLICIES—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.
- 48 URANIUM ADVISORY COUNCIL—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Fife—That the House take note of the paper.
- 49 LUSAKA—COMMONWEALTH HEADS OF GOVERNMENT MEETING—MINISTERIAL STATEMENT AND PAPER—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Sinclair—That the House take note of the papers.
- 50 STRUCTURAL ADJUSTMENT—REPORT OF STUDY GROUP—PAPER AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Sinclair—That the House take note of the papers.
- 51 STRUCTURAL ADJUSTMENT—REPORT OF STUDY GROUP—GOVERNMENT RESPONSE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Staley—That the House take note of the paper.
- 52 TOURISM—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr MacKellar—That the House take note of the paper.
- 53 EDUCATION, TRAINING AND EMPLOYMENT—REPORT OF COMMITTEE OF INQUIRY—PAPERS—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Fife—That the House take note of the papers.
- 55 EDUCATION COMMISSIONS—GUIDELINES FOR 1980-82—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.
- 56 HOUSING INDUSTRY—INDICATIVE PLANNING COUNCIL—REPORT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.

- 57 TELEPHONE CALL CHARGES—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Fife—That the House take note of the paper.
- 58 AUSTRALIAN NATIONAL RAILWAYS COMMISSION—REPORTS—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Sinclair—That the House take note of the papers.
- 59 NATIONAL DISASTER INSURANCE—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.
- 60 MARALINGA ATOMIC WEAPONS TEST RANGE—RADIOLOGICAL SAFETY AND FUTURE LAND USE—REPORT—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.
- 61 EMPLOYEE PARTICIPATION—A BROAD VIEW—PAPER AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Street—That the House take note of the papers.
- 62 NATIONAL ENERGY POLICY—DEVELOPMENT AND IMPLEMENTATION—MINISTERIAL STATEMENT AND PAPER—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Staley—That the House take note of the papers.
- 63 MEDICAL MANPOWER SUPPLY—REPORT OF COMMITTEE OF OFFICIALS—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Fife—That the House take note of the paper.
- 64 HOMES SAVINGS GRANTS ACTS—REPORTS—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Fife—That the House take note of the papers.
- 65 DISSOLUTION OF THE HOUSE OF REPRESENTATIVES ON 10 NOVEMBER 1977 AND THE SIMULTANEOUS DISSOLUTION OF THE SENATE AND THE HOUSE OF REPRESENTATIVES ON 11 NOVEMBER 1975—PAPERS—MOTION TO TAKE NOTE OF PAPERS: Resumption of debate on the motion of Mr Sinclair—That the House take note of the papers.
- 66 NUCLEAR SAFEGUARDS—MODEL AGREEMENT—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Viner—That the House take note of the paper.
- 67 NATIONAL COMMUNICATIONS SATELLITE SYSTEM—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.
- 68 ROYAL AUSTRALIAN AIR FORCE—No. 34 SQUADRON SPECIAL FLIGHTS—PAPER—MOTION TO TAKE NOTE OF PAPER: Resumption of debate on the motion of Mr Sinclair—That the House take note of the paper.

Debate ensued.

Question—put and passed.

- 9 DIPLOMATIC PRIVILEGES AND IMMUNITIES AMENDMENT BILL 1980: Mr Peacock (Minister for Foreign Affairs), for Mr MacKellar (Minister for Health), pursuant to notice, presented a Bill for an Act to amend the *Diplomatic Privileges and Immunities Act 1967*. Bill read a first time.
Mr Peacock moved—That the Bill be now read a second time.
Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.
- 10 AUSTRALIAN FEDERAL POLICE AMENDMENT BILL 1980: Mr J. E. McLeay (Minister for Administrative Services), pursuant to notice, presented a Bill for an Act to amend the *Australian Federal Police Act 1979*.
Bill read a first time.
Mr J. E. McLeay moved—That the Bill be now read a second time.
Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.

- 11 AUSTRALIAN FEDERAL POLICE (CONSEQUENTIAL AMENDMENTS) BILL 1980: Mr J. E. McLeay (Minister for Administrative Services), pursuant to notice, presented a Bill for an Act to amend certain Acts in connection with the enactment of the *Australian Federal Police Act 1979*.

Bill read a first time.

Mr J. E. McLeay moved—That the Bill be now read a second time.

Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.

- 12 COMPANIES (ACQUISITION OF SHARES) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Hurford who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not opposing the Bill, the House—

- (1) expresses its concern at the Government’s abdication of its responsibility to make national laws for corporations and the securities industry pursuant to the Commonwealth’s own constitutional powers, and in accordance with the recommendations of the Senate Select Committee on Securities and Exchange in 1974 (the Rae Report);
- (2) notes that the legislative scheme of which this Bill is a part, places uniformity before reform, and creates both the danger and the likelihood that lowest common denominator standards will prevail;
- (3) expresses its concern at the lack of effective accountability of the National Companies and Securities Commission, to either the Government or the Parliament of the Commonwealth, or to any other single elected government or parliament;
- (4) notes that amendments to close loopholes in company law are continually necessary, but while acknowledging that pursuant to the Formal Agreement, any proposed amendment may need to be the subject of consultation with the Ministerial Council for Companies and Securities before final acceptance by the Government, nonetheless insists upon this Parliament’s right to properly scrutinise and amend all legislation put before it by the Executive, and
- (5) calls upon the Government in the event of the breakdown for any reason of the scheme embodied in the Bill, to proceed immediately to the introduction of Commonwealth legislation for the national regulation of the acquisition of shares”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

AYES, 59

Mr Adermann	Mr Corbett*	Mr Hyde	Mr O’Keefe
Mr Aldred	Mr Cotter	Mr Jarman	Mr Porter
Mr Baume	Mr Dean	Mr Johnston	Mr I. L. Robinson
Mr Birney	Mr Drummond	Mr Jull	Mr Ruddock
Mr Bradfield	Mr Ellicott	Mr Lloyd	Mr Sainsbury
Mr Braithwaite	Mr Falconer	Mr Lusher	Mr Shack
Mr Bungey	Mr Fife	Mr MacKellar	Mr Short
Mr Burns	Mr Fisher	Mr MacKenzie	Mr Simon
Mr Burr	Mr Garland	Mr McLean	Mr Sinclair
Mr Cadman	Mr Gillard	Mr J. E. McLeay	Mr Staley
Mr Calder	Mr Groom	Mr McVeigh	Mr Street
Mr E. C. Cameron	Mr Haslem	Mr Martyr	Mr Thomson
Mr Carlton	Mr Hodges*	Mr Moore	Mr Wilson
Mr Chapman	Mr Hodgman	Mr Neil	Mr Yates
Mr Connolly	Mr Hunt	Mr Newman	

NOES, 32

Mr Armitage	Dr Everingham	Mr James	Mr Martin
Dr Blewett	Mr FitzPatrick	Dr Jenkins	Mr Morris
Mr Bowen	Mr Fry	Mr L. R. Johnson*	Mr Scholes
Mr J. J. Brown	Mr Howe	Mr B. O. Jones	Mr Uren
Mr Bryant	Mr Humphreys	Mr Keating	Mr Wallis
Mr C. R. Cameron	Mr Hurford	Dr Klugman	Mr West
Dr Cass	Mr Innes	Mr L. B. McLeay	Mr Willis
Mr Dawkins	Mr Jacobi	Mr J. L. McMahon*	Mr Young

*Tellers

And so it was resolved in the affirmative.

Adjournment negated: It being past 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Garland (Minister for Business and Consumer Affairs) requiring the question to be put forthwith without debate—

Question—put and negated.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland, the Bill was read a third time.

- 13 COMPANIES (ACQUISITION OF SHARES—FEES) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland (Minister for Business and Consumer Affairs), the Bill was read a third time.

- 14 SECURITIES INDUSTRY BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland (Minister for Business and Consumer Affairs), the Bill was read a third time.

- 15 SECURITIES INDUSTRY (FEES) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland (Minister for Business and Consumer Affairs), the Bill was read a third time.

- 16 COMPANIES AND SECURITIES (INTERPRETATION AND MISCELLANEOUS PROVISIONS) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland (Minister for Business and Consumer Affairs), the Bill was read a third time.

- 17 ADJOURNMENT: Mr Garland (Minister for Business and Consumer Affairs) moved—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until tomorrow at 10.30 a.m.

PAPER: The following paper was deemed to have been presented on 16 April 1980, pursuant to statute:

Telecommunications Act—Australian Telecommunications Commission—By-laws—Telecommunications (Charging Zones and Charging Districts).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Baillieu, Mr N. A. Brown, Mr Cairns, Dr Edwards, Mr Fraser, Mr Giles, Mr Graham, Mr L. K. Johnson, Mr C. K. Jones, Mr Katter, Mr Lucock, Mr Macphee and Mr Shipton.

J. A. PETTIFER,
Clerk of the House of Representatives