

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 55

THURSDAY, 28 SEPTEMBER 1978

- 1 The House met, at 10.30 a.m., pursuant to adjournment. The Acting Speaker (Mr Millar) took the Chair, and read Prayers.
- 2 RETURN TO WRIT—WERRIWA DIVISION: Mr Acting Speaker announced that he had received a return to the writ which Mr Speaker had issued on 15 August for the election of a Member to serve for the Electoral Division of Werriwa, in the State of New South Wales, to fill the vacancy caused by the resignation of the Honourable Edward Gough Whitlam, A.C., Q.C., and that, by the endorsement on the writ, it was certified that John Charles Kerin had been elected.
- 3 OATH OF ALLEGIANCE BY MEMBER: John Charles Kerin was introduced, and made and subscribed the oath of allegiance required by law.
- 4 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
 - Mr Ruddock and Mr Stewart—from certain citizens praying for the prohibition of pornographic material involving children.
 - Mr Fry—from certain citizens praying that government benefits under schedule 6469 not be withdrawn for first trimester abortions.
 - Mr Jarman—from certain citizens praying that the imperial system of weights and measures be restored.
 - Mr Jarman—from certain citizens praying that item 6469 be removed from the standard medical benefits table.Petitions received.
- 5 ADMINISTRATIVE ARRANGEMENTS: Mr Fraser (Prime Minister) informed the House that His Excellency the Governor-General in Council had today approved the abolition of the Department of the Northern Territory and the transfer of the bulk of that Department's functions to the Department of Home Affairs.
- 6 QUESTIONS: Questions without notice were asked.
- 7 PAPER: The following paper was presented, pursuant to statute:
 - Australian Industry Development Corporation Act—Australian Industry Development Corporation—8th Annual Report and financial statements, together with the auditor's report, for year 1977–78.
- 8 SPECIAL ADJOURNMENT: Mr Sinclair (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 10 October next, at 2.15 p.m., unless Mr Acting Speaker shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting.
Question—put and passed.

9 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

Mr Bouchier moved—That Mr Baume be granted an extension of time.

Question—put.

The House divided (the Deputy Speaker, Mr Martin, in the Chair)—

AYES, 65

Mr Adermann	Mr Chapman	Mr Jarman	Mr O'Keefe
Mr Aldred	Mr Connolly	Mr P. F. Johnson	Mr Porter
Mr Anthony	Mr Cotter	Mr Johnston	Mr I. L. Robinson
Mr Baillieu	Mr Dean	Mr Jull	Mr Ruddock
Mr Baume	Mr Dobie	Mr Katter	Mr Shack
Mr Bradfield	Mr Drummond	Mr Killen	Mr Short
Mr Braithwaite	Mr Falconer	Mr Lloyd	Mr Simon
Mr N. A. Brown	Mr Fisher	Mr Lusher	Mr Staley
Mr Bungey	Mr Giles	Mr MacKellar	Mr Street
Mr Burns	Mr Gillard	Mr MacKenzie	Mr Thomson
Mr Burr	Mr Goodluck	Mr McLeay	Mr Viner
Mr Cadman	Mr Groom	Sir William McMahon	Mr Wilson
Mr Cairns	Mr Haslem	Mr McVeigh	
Mr Calder	Mr Hodges	Mr Macphee	<i>Tellers:</i>
Mr D. M. Cameron	Mr Hodgman	Mr Martyr	Mr Bouchier
Mr E. C. Cameron	Mr Hunt	Mr Neil	Mr Corbett
Mr Carlton	Mr Hyde	Mr Newman	

NOES, 27

Mr Armitage	Mr FitzPatrick	Mr Keating	Mr Wallis
Dr Blewett	Mr Fry	Mr Kerin	Mr West
Mr Bowen	Mr Howe	Dr Klugman	Mr Willis
Mr J. J. Brown	Mr Humphreys	Mr J. L. McMahon	Mr Young
Dr Cass	Mr Hurford	Mr Morris	<i>Tellers:</i>
Mr Cohen	Dr Jenkins	Mr Scholes	Mr L. K. Johnson
Mr Dawkins	Mr B. O. Jones	Mr Uren	Mr L. R. Johnson

And so it was resolved in the affirmative.

It being past 12.45 p.m., the debate was interrupted in accordance with standing order 106.

Question—That grievances be noted—put and passed.

10 PARLIAMENTARY COMMITTEES—PROPOSED GUIDELINES FOR OFFICIAL WITNESSES—PAPER AND MINISTERIAL STATEMENT: Mr Viner (Minister Assisting the Prime Minister), by command of His Excellency the Governor-General, presented the following paper:

Parliamentary Committees—Proposed guidelines for official witnesses—
and, by leave, made a ministerial statement in connection with the paper.

Mr Bowen (Deputy Leader of the Opposition), by leave, also made a statement in connection with the paper.

11 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—HOUSING—GOVERNMENT FUNDING: Mr Deputy Speaker informed that House that Mr Uren had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The Government’s failure to make adequate funds available for public housing at a time of pressing social needs and recession in the home building industry”.

The proposed discussion having received the necessary support—

Mr Uren addressed the House.

Discussion ensued.

Discussion concluded.

12 INCOME TAX ASSESSMENT AMENDMENT BILL (No. 2) 1978 [No. 2]: Mr Howard (Treasurer) presented a Bill for an Act to amend the *Income Tax Assessment Act 1936* and for related purposes.

Bill read a first time.

- Mr Howard moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 13 INCOME TAX (RATES) AMENDMENT BILL 1978 [No. 2]: Mr Howard (Treasurer) presented a Bill for an Act to amend the law declaring certain rates of income tax.
Bill read a first time.
Mr Howard moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 14 INCOME TAX (INDIVIDUALS) BILL 1978: Mr Howard (Treasurer) presented a Bill for an Act to impose a tax upon incomes, other than incomes of companies and of superannuation funds.
Bill read a first time.
Mr Howard moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 15 INCOME TAX (COMPANIES AND SUPERANNUATION FUNDS) BILL 1978: Mr Howard (Treasurer) presented a Bill for an Act to impose a tax upon incomes of companies and superannuation funds.
Bill read a first time.
Mr Howard moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 16 HEALTH INSURANCE LEVY BILL 1978: Mr Howard (Treasurer) presented a Bill for an Act to impose a health insurance levy upon certain incomes.
Bill read a first time.
Mr Howard moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 17 SOCIAL SERVICES AMENDMENT BILL 1978: Mr Hunt (Minister representing the Minister for Social Security), pursuant to notice, presented a Bill for an Act to amend the *Social Services Act 1947*.
Bill read a first time.
Mr Hunt moved—That the Bill be now read a second time.
Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.
- 18 REPATRIATION ACTS AMENDMENT BILL 1978: Mr Adermann (Minister for Veterans' Affairs), pursuant to notice, presented a Bill for an Act relating to Repatriation and related matters.
Bill read a first time.
Mr Adermann moved—That the Bill be now read a second time.
Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.
- 19 PAPER: The following paper was presented, by command of His Excellency the Governor-General:
Industries Assistance Commission—Report—Hosiery, undergarments and knitted sleepwear: Short term additional assistance, dated 11 August 1978.
- 20 CUSTOMS TARIFF PROPOSALS NOS. 24 TO 26 (1978): Mr Fife (Minister for Business and Consumer Affairs) moved Customs Tariff Proposals Nos. 24, 25 and 26 (1978).
Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.

- 21 NATIONAL HEALTH AMENDMENT BILL (NO. 2) 1978: Mr Hunt (Minister for Health), pursuant to notice, presented a Bill for an Act to amend the *National Health Act 1953*, and for other purposes.
 Bill read a first time.
 Mr Hunt moved—That the Bill be now read a second time.
 Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.
- 22 HEALTH INSURANCE AMENDMENT BILL (NO. 2) 1978: Mr Hunt (Minister for Health), pursuant to notice, presented a Bill for an Act to amend the *Health Insurance Act 1973*, and for other purposes.
 Bill read a first time.
 Mr Hunt moved—That the Bill be now read a second time.
 Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.
- 23 GREAT BARRIER REEF MARINE PARK AMENDMENT BILL 1978: The order of the day having been read for the consideration of the report of the legislation committee—
 On the motion of Mr Groom (Minister for Environment, Housing and Community Development), the House adopted the report, and, by leave, the Bill was read a third time.
- 24 TRADE MARKS AMENDMENT BILL 1978: The order of the day having been read for the consideration of the report of the legislation committee—
 On the motion of Mr Macphee (Minister for Productivity), the House adopted the report, and, by leave, the Bill was read a third time.
- 25 PATENTS AMENDMENT BILL 1978: The order of the day having been read for the consideration of the report of the legislation committee—
 On the motion of Mr Macphee (Minister for Productivity), the House adopted the report, and, by leave, the Bill was read a third time.
- 26 APPROPRIATION BILL (NO. 1) 1978-79: The order of the day having been read for the further consideration of the Bill in committee, the House resolved itself into a committee of the whole.

In the committee

Schedule 2—

Proposed expenditure—Department of Foreign Affairs, \$525,985,000—agreed to.

Proposed expenditures—

Department of Health, \$1,915,791,000—

Department of Social Security, \$304,604,000—

Department of Veterans' Affairs, \$352,337,000—

together debated and agreed to.

Proposed expenditure—Department of Aboriginal Affairs, \$95,907,000—debated.

Progress to be reported, and leave asked to sit again.

The House resumed; Dr Jenkins reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 27 MESSAGE FROM THE SENATE—DEPARTURE TAX COLLECTION BILL 1978: The following message from the Senate was reported:

Message No. 130

Mr Acting Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act relating to taxation imposed in respect of the departure of persons from Australia*",

and acquaints the House that the Senate has agreed to the Bill with the Amendment indicated by the annexed Schedule, in which Amendment the Senate requests the concurrence of the House of Representatives.

C. L. LAUCKE
President

The Senate,
Canberra, 28 September 1978

Ordered—That the amendment be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENT MADE BY THE SENATE

Page 3, clause 7, sub-clause (1), lines 5 to 11, leave out

“7. (1) Where an authorized officer—

- (a) has reasonable grounds for believing that a person is about to depart from Australia for another country or for an external Territory; and
- (b) is not satisfied that any tax payable in respect of the departure of the person has been paid or will be paid before the departure,

the authorized officer may take such steps as he considers necessary to”,
insert

“7. (1) Where an authorized officer has reasonable grounds for believing—

- (a) that a person is about to depart from Australia for another country or for an external Territory; and
- (b) that any tax payable in respect of the departure of the person has not been paid, and will not be paid, before the departure,

the authorized officer may take such steps as are reasonably necessary to”.

On the motion of Mr MacKellar (Minister for Immigration and Ethnic Affairs) the amendment was agreed to, after debate.

Resolution to be reported.

The House resumed; Dr Jenkins reported accordingly.

On the motion of Mr MacKellar, the House adopted the report.

28 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

28 September 1978—Message—

No. 126—Apple and Pear Stabilization Amendment 1978.

No. 127—Apple and Pear Stabilization Export Duty Amendment 1978 (*without requests*).

No. 128—Apple and Pear Stabilization Export Duty Collection Amendment 1978.

29 PUBLIC ACCOUNTS COMMITTEE: Mr Viner (Minister for Aboriginal Affairs), by leave, moved—That Mr Lusher be discharged from attendance on the Joint Committee of Public Accounts, and that, in his place, Mr O’Keefe be appointed a member of the Committee.

Question—put and passed.

30 APPROPRIATION BILL (NO. 1) 1978–79: The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Schedule 2—

Proposed expenditure—Department of Aboriginal Affairs, \$95,907,000—further debated.

Progress to be reported, and leave asked to sit again.

The House resumed; Dr Jenkins reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

31 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without requests:

28 September 1978—Message No. 129—Departure Tax 1978.

32 ADJOURNMENT: Mr Viner (Minister for Aboriginal Affairs) moved—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until Tuesday, 10 October next, at 2.15 p.m., unless Mr Acting Speaker shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting.

PAPERS: The following papers were deemed to have been presented on 28 September 1978, pursuant to statute:

Agricultural Tractors Bounty Act—Return for year 1977–78.

Book Bounty Act—Return for year 1977–78.

Bounty (Drilling Machines) Act—Return for year 1977–78.

Metal Working Machine Tools Bounty Act—Return for year 1977–78.

Nitrogenous Fertilizers Subsidy Act—Return for year 1977–78.

Phosphate Fertilizers Bounty Act—Return for year 1977–78.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Birney, Mr Bryant*, Dr Edwards, Mr Garland, Mr Graham, Mr Innes, Mr Jacobi*, Mr James, Mr C. K. Jones, Mr Lucock*, Mr McLean, Mr Moore, Mr Nixon, Mr Peacock, Mr E. L. Robinson, Mr Sainsbury, Mr Shipton* and Sir Billy Snedden.

*On leave

J. A. PETTIFER,
Clerk of the House of Representatives