

AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 43

MONDAY, 2 DECEMBER 1974

1 The House met, at fifteen minutes past two o'clock p.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Dawkins, Mr McVeigh and Mr Staley—from certain citizens and foreign students in Australia praying that the House ensure the political and other rights of foreign students who study in Australia.

Dr Gun and Mr Staley—from certain citizens of Australia praying that the House take urgent steps to ensure that further mining and export from Australia of uranium, except for bio-medical purposes, be banned and that the Australian Atomic Energy Commission be transformed into an Australian Energy Commission.

Mr Bennett—from certain members of St Mary's Church of England Girls' School, Karrinyup, Western Australia praying that the House urge the Government to prevent the destruction of the Palace Hotel, St George's Terrace, Perth.

Mr Gorton—from certain citizens of Australia praying that the House take action against the Government's decision to recognise the sovereignty of the Soviet Union over the Baltic States of Estonia, Latvia and Lithuania.

Mr Lusher—from certain citizens of Australia praying that the Government take no measures to interfere with existing television program standards or to permit easier entry into Australia, or production in Australia, of pornographic material.

Mr McLeay—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.

Mr Peacock—from certain citizens of the Commonwealth praying that the Family Law Bill be debated and passed as soon as possible.

Mr Peacock—from certain citizens of Australia praying that the House take immediate steps to restore education benefits to parents, at least to the 1973-74 level, either by increasing taxation deductions or through taxation rebates.

Mr Staley—from certain citizens of Australia praying that (1) the Metric Conversion Act be repealed and (2) the Government take urgent steps to cause the traditional and familiar units to be restored in those areas where the greatest inconveniences and distress are occurring.

Mr Staley—from certain citizens of Australia praying that the House reject the Human Rights Bill.

Mr Street—from certain citizens of Australia praying that the House make provision within the Family Law Bill for marriage guidance, legal assistance and research into marital instability.

Petitions received.

3 MINISTERIAL ARRANGEMENTS: Mr Whitlam (Prime Minister) informed the House that, during the absence abroad of Senator Willesee (Minister for Foreign Affairs), he was acting as Minister for Foreign Affairs.

4 QUESTIONS: Questions without notice being asked—

Member named: Mr Speaker named the honourable Member for New England (Mr Sinclair) for again interjecting after a warning had been given by the Chair.

Mr Daly (Leader of the House) having addressed the Chair, and Mr Sinclair having apologised to the Chair, the matter was not further proceeded with.

Questions without notice continued.

5 PAPERS: The following paper was presented, by command of His Excellency the Governor-General:

Australian Committee on Technical and Further Education—Report on supplementary funds for programs administered by the Committee, dated November 1974.

The following papers were presented, pursuant to statute:

Defence Service Homes Act—Director of Defence Service Homes—Operations in relation to insurance—Report and financial statements, together with the Auditor-General's Report, for year 1973-74.

States Grants (Advanced Education) Act—Statement of approvals given during 1974 in respect of grants for special education courses.

6 TAXATION DEDUCTIONS FOR BUILDING APPEALS—MINISTERIAL STATEMENT: Mr Crean (Treasurer), by leave, made a ministerial statement with reference to taxation deductions for donations to the John Curtin House appeal and John McEwen House. Mr Fraser, by leave, also made a statement with reference to the matter.

7 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

28 November 1974—Message—

No. 106—Air Navigation 1974.

No. 107—Air Navigation (Charges) 1974.

No. 108—Export Finance and Insurance Corporation 1974.

No. 109—Customs Tariff 1974 (*without requests*).

No. 110—Customs Tariff (No. 2) 1974 (*without requests*).

No. 111—Customs Tariff Validation (No. 2) 1974 (*without requests*).

No. 112—Excise Tariff 1974 (*without requests*).

No. 113—Customs (No. 2) 1974.

No. 114—States Grants (Schools) 1974.

8 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

28 November 1974—Message—

No. 89—

Aboriginal Loans Commission 1974.

States Grants (Aboriginal Assistance) 1974.

No. 90—Defence Force Retirement and Death Benefits (Pension Increases) 1974.

29 November 1974—Message No. 91—

States Grants (Capital Assistance) 1974.

States Grants (Special Assistance) 1974.

9 SPECIFIC LEARNING DIFFICULTIES—SELECT COMMITTEE: Mr Speaker informed the House that the Prime Minister had nominated Dr Gun to be the additional member of the Select Committee on Specific Learning Difficulties.

10 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Dr Jenkins (Chairman) brought up the following report from the Standing Committee on Environment and Conservation, together with extracts of minutes of proceedings of the committee:

Environmental Impact of Freeways—Impact of State Highway 23 on Blackbutt Reserve, Newcastle, N.S.W.

Ordered—That the report be printed.

Mr Lamb and Mr Bourchier, by leave, made statements in connection with the report.

- 11 PRICES—JOINT COMMITTEE—INQUIRY—STATEMENT BY MEMBER: Mr Hurford (Chairman), by leave, made a statement relating to an inquiry undertaken by the Joint Committee on Prices into the effects of the abolition of television licence fees in the 1974–75 Budget on hire charges for television sets.
- 12 PAPER: Dr Jenkins, by leave, presented the following paper:
Environment—Third International Parliamentary Conference, Nairobi, 7–11 April 1974—Report of Australian Delegation.
- 13 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—DEFENCE SERVICES RESIGNATIONS: Mr Speaker informed the House that Dr Forbes had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The alarming rate of resignation of officers from the Services and the failure of the Government to implement defence policies which would remove the underlying cause of such resignations”.
- The proposed discussion having received the necessary support—
Dr Forbes addressed the House.
Discussion ensued.
Discussion concluded.
- 14 AGED PERSONS HOSTELS BILL 1974—SENATE’S AMENDMENT: The House, according to order, resolved itself into a committee of the whole to consider the amendment made by the Senate.

In the committee

SCHEDULE OF THE AMENDMENT MADE BY THE SENATE

Page 4, after clause 6, insert the following new clause:

“6A. Section 10 of the Principal Act is amended by omitting ‘3 years’ and substituting ‘5 years’.”

On the motion of Mr Hayden (Minister for Social Security), the amendment was disagreed to, after debate.

Resolution to be reported.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Hayden, the House adopted the report.

Mr Hayden moved—That Mr Daly (Minister for Services and Property), Mr Nicholls, and the mover be appointed a committee to draw up reasons for the House of Representatives disagreeing to the amendment of the Senate.

Question—put and passed.

Mr Hayden, on behalf of the committee, brought up such reasons, which were read, and are as follows:

Reasons of the House of Representatives for disagreeing to the amendment of the Senate

Because the present Act has a further year to run and if it is desirable to consider extending the Act’s period of operation, next year would be a more appropriate time, after the report on the currently conducted inquiry into aged persons accommodation programs has been received and considered by the Government.

Mr Hayden moved—That the committee’s reasons be adopted.

Question—put and passed.

- 15 ABORIGINAL LAND FUND BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Bryant (Minister representing the Minister for Aboriginal Affairs), the Bill was read a third time.

16 STATES GRANTS (TECHNICAL AND FURTHER EDUCATION) BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Killen who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “while not denying this Bill a second reading, this House—

- (a) believes that the system as proposed by the Bill for the development of Technical and Further Education imposes intolerable and unacceptable administrative burdens upon the States and their educational systems;
- (b) deplors the fact that Parliament has had no opportunity to debate the Kangan Committee’s report with regard to Technical and Further Education, and notes with concern the departure by the Government from the recommendations of the Committee;
- (c) asserts that the provisions of the Bill for the extensive use of Ministerial discretion will prove to be vexatious and will limit the States in their own educational programs;
- (d) contends that the grants proposed to be made to the States for the purposes proposed by the Bill should be made without being subject to the conditions as so prescribed, and
- (e) calls upon the Government to implement a scheme of grants to the States for Technical and Further Education that gives to the States control of expenditure of such grants and requires of them to report annually to the Minister as to the manner in which such grants have been expended”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 60

Mr Armitage	Mr Cross	Mr L. K. Johnson	Mr Riordan
Mr Barnard	Mr Daly	Mr L. R. Johnson	Mr Scholes
Mr Beazley	Mr Davies	Mr Jones	Mr Sherry
Mr Bennett	Mr Dawkins	Mr Keating	Mr Stewart
Mr Berinson	Mr Duthie	Mr Keogh	Mr Thorburn
Mr Bowen	Mr Enderby	Mr Kerin	Mr Uren
Mr Bryant	Mr FitzPatrick	Dr Klugman	Mr Wallis
Mr C. R. Cameron	Mr Fry	Mr Lamb	Mr Whan
Dr Cass	Mr Fulton	Mr Luchetti	Mr Willis
Mrs Child	Mr Garrick	Mr Martin	Mr Young
Mr Clayton	Dr Gun	Mr Mathews	
Mr Coates	Mr Hayden	Mr Morris	
Mr Cohen	Mr Hurford	Mr Mulder	
Mr Collard	Mr Innes	Mr Oldmeadow	<i>Tellers:</i>
Mr Connor	Mr Jacobi	Dr Patterson	Mr James
Mr Crean	Dr Jenkins	Mr Reynolds	Mr Nicholls

NOES, 48

Mr Adermann	Mr Fairbairn	Mr Killen	Mr I. L. Robinson
Mr Bouchier	Mr Fisher	Mr King	Mr Ruddock
Mr Bungey	Dr Forbes	Mr Lloyd	Mr Sinclair
Mr Cadman	Mr Fraser	Mr Lucock	Mr Staley
Mr K. M. Cairns	Mr Garland	Mr Lusher	Mr Sullivan
Mr Calder	Mr Gorton	Mr Lynch	Mr Viner
Mr Chipp	Mr Graham	Mr MacKellar	Mr Wilson
Mr Connolly	Mr Hewson	Mr McLeay	
Mr Drummond	Mr Hodges	Mr McMahon	
Mr Drury	Mr Holten	Mr Macphee	
Dr Edwards	Mr Hunt	Mr Nixon	<i>Tellers:</i>
Mr Ellicott	Mr Hyde	Mr O’Keefe	Mr D. M. Cameron
Mr Erwin	Mr Kelly	Mr Peacock	Mr England

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Messages from the Governor-General: The following messages from His Excellency the Governor-General were announced:

No. 92, dated 25 November 1974, recommending an appropriation of revenue for the purposes of the Bill, and

No. 93, dated 28 November 1974, recommending an appropriation of revenue for the purposes of an amendment to be moved to the Bill by a Minister.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 to 13, by leave, taken together, and debated.

Mr Killen moved the following amendment: Clause 13, page 6, omit paragraph (c).

Debate continued.

Question—That the paragraph proposed to be omitted stand part of the clause—put.

The committee divided (the Chairman, Mr Scholes, in the Chair)—

AYES, 60

Mr Armitage	Mr Crean	Dr Jenkins	Mr Reynolds
Mr Barnard	Mr Cross	Mr L. K. Johnson	Mr Riordan
Mr Beazley	Mr Daly	Mr L. R. Johnson	Mr Sherry
Mr Bennett	Mr Davies	Mr Jones	Mr Stewart
Mr Berinson	Mr Dawkins	Mr Keating	Mr Thorburn
Mr Bowen	Mr Duthie	Mr Keogh	Mr Uren
Mr Bryant	Mr Enderby	Mr Kerin	Mr Wallis
Mr C. R. Cameron	Mr FitzPatrick	Dr Klugman	Mr Whan
Dr Cass	Mr Fry	Mr Lamb	Mr Willis
Mrs Child	Mr Fulton	Mr Luchetti	Mr Young
Mr Clayton	Mr Garrick	Mr Martin	
Mr Coates	Dr Gun	Mr Mathews	
Mr Cohen	Mr Hayden	Mr Morris	
Mr Collard	Mr Hurford	Mr Mulder	<i>Tellers:</i>
Mr Connor	Mr Innes	Mr Oldmeadow	Mr James
Mr Cope	Mr Jacobi	Dr Patterson	Mr Nicholls

NOES, 49

Mr Adermann	Mr Fairbairn	Mr Kelly	Mr Peacock
Mr Bouchier	Mr Fisher	Mr Killen	Mr I. L. Robinson
Mr Bungey	Dr Forbes	Mr King	Mr Ruddock
Mr Cadman	Mr Fraser	Mr Lloyd	Mr Sinclair
Mr K. M. Cairns	Mr Garland	Mr Lucock	Mr Staley
Mr Calder	Mr Giles	Mr Lusher	Mr Sullivan
Mr Chipp	Mr Gorton	Mr Lynch	Mr Viner
Mr Connolly	Mr Graham	Mr MacKellar	Mr Wilson
Mr Drummond	Mr Hewson	Mr McLeay	
Mr Drury	Mr Hodges	Mr McMahan	
Dr Edwards	Mr Holten	Mr Macphee	<i>Tellers:</i>
Mr Ellicott	Mr Hunt	Mr Nixon	Mr D. M. Cameron
Mr Erwin	Mr Hyde	Mr O'Keefe	Mr England

And so it was resolved in the affirmative.

Clauses agreed to.

Remainder of Bill, by leave, taken as a whole.

On the motion of Mr Beazley (Minister for Education), the following amendment was made, after debate:

Schedule 3, page 14, omit the table, substitute the following table:

GENERAL PURPOSE RECURRENT GRANTS						
Column 1					Column 2	Column 3
Name of State					Year commencing 1 July 1974 Amount of Grant	Year commencing 1 July 1975 Amount of Grant
					\$	\$
New South Wales	..	..	..	..	9,604,500	12,693,500
Victoria	..	..	..	..	5,311,000	7,026,000
Queensland	..	..	..	..	1,860,500	2,463,500
South Australia	..	..	..	..	2,054,000	2,715,000
Western Australia	..	..	..	..	1,740,000	2,302,000
Tasmania	..	..	..	..	370,000	490,000

Remainder of Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Beazley, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 17 STATES GRANTS (UNIVERSITIES) BILL (NO. 2) 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 94, dated 14 November 1974, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Beazley (Minister for Education), the Bill was read a third time.

- 18 STATES GRANTS (ADVANCED EDUCATION) BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 95, dated 25 November 1974, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Beazley (Minister for Education), the Bill was read a third time.

- 19 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 6 to 11, government business, be postponed until a later hour this day.

- 20 ARBITRATION (FOREIGN AWARDS AND AGREEMENTS) BILL 1974: The order of the day having been read for the second reading—Mr Enderby (Minister representing the Attorney-General) moved—That the Bill be now read a second time.

Mr Killen addressing the House—

Adjournment negatived: It being half-past ten o'clock p.m.—The question was proposed—That the House do now adjourn.

Mr Daly (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negatived.

Mr Killen continued his speech.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Enderby, the Bill was read a third time.

- 21 AUSTRALIAN DEVELOPMENT ASSISTANCE AGENCY BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Lucock rising to address the House—

Closure: Mr Daly (Minister for Services and Property) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Daly, by leave, moved the following amendments together:

Clause 3, page 2, omit the definition of "Director-General", substitute the following definition:

" 'Director' means the Director of the Agency;".

Heading to Part III, page 3, omit "DIRECTOR-GENERAL", substitute "DIRECTOR".

Clause 6—

Page 3, line 3, omit "Director-General", substitute "Director".

Page 3, line 5, omit "Director-General", substitute "Director".

Page 3, line 6, omit "Director-General", substitute "Director".

Clause 7—

Page 3, line 9, omit "Director-General", substitute "Director".

Page 3, line 13, omit "Director-General", substitute "Director".

Page 3, line 14, omit "Director-General", substitute "Director".

Clause 8—

Page 3, line 16, omit "Director-General", substitute "Director".

Page 3, lines 19 and 20, omit "Director-General", substitute "Director".

Clause 9, page 3, line 21, omit "Director-General", substitute "Director".

Clause 10—

Page 3, line 25, omit "Director-General", substitute "Director".

Page 3, line 27, omit "Director-General", substitute "Director".

Page 4, lines 9 and 10, omit "Director-General", substitute "Director".

Clause 11, page 4, line 11, omit "Director-General", substitute "Director".

Clause 12—

Page 4, line 13, omit "Director-General", substitute "Director".

Page 4, line 15, omit "Director-General", substitute "Director".

Page 4, line 17, omit "Director-General", substitute "Director".

Page 4, line 19, omit "Director-General", substitute "Director".

Page 4, line 22, omit "Director-General", substitute "Director".

Page 4, line 23, omit "Director-General", substitute "Director".

Page 4, line 32, omit "Director-General", substitute "Director".

Clause 13, page 4, line 34, omit "Director-General", substitute "Director".

Clause 14—

Page 5, line 1, omit "Director-General", substitute "Director".

Page 5, lines 5 and 6, omit "Director-General", substitute "Director".

Clause 24—

Page 7, line 3, omit "Director-General", substitute "Director".

Page 7, line 9, omit "Director-General", substitute "Director".

Clause 32—

Page 8, line 20, omit "Director-General", substitute "Director".

Mr Lucock rising to address the committee—

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the amendments be agreed to—was put accordingly, and passed.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Daly, by leave, the House adopted the report.

Mr Daly moved, by leave—That the Bill be now read a third time.

Dr Edwards rising to address the House—

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a third time—was put accordingly, and passed—Bill read a third time.

22 ADJOURNMENT: Mr Daly (Leader of the House) moved—That the House do now adjourn. Debate ensued.

Question—put and passed.

And then the House, at eleven o'clock p.m., adjourned until tomorrow at half-past ten o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.

PAPERS: The following papers were deemed to have been presented on 2 December 1974, pursuant to statute:

Lands Acquisition Act—Land, etc., acquired for—

Australian Broadcasting Commission purposes—Burwood East, Victoria.

Department of Science purposes—Parish of Kingborough, Tasmania.

Development of Darwin and its environs—County of Palmerston, Northern Territory.

Pipeline Authority purposes—New South Wales.

Post office purposes—

Chinta, South Australia.

Double Bay, New South Wales.

Nambucca Heads, New South Wales.

Northcote, Victoria.

Peterborough, South Australia.

Remote controlled receiving station purposes—Bruny Island, Tasmania.

Roadway construction and electricity reticulation purposes—Darwin, Northern Territory.

Northern Territory (Administration) Act—Ordinances—1974—

No. 89—Crown Lands (No. 5).

No. 90—Freehold Titles (No. 2).

No. 91—Local Government (No. 2).

Post and Telegraph Act—Regulations—Statutory Rules 1974, No. 217.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Anthony, Mr Bonnett, Mr Corbett, Mr Katter, Mr McVeigh, Mr Millar, Mr Morrison, Mr E. L. Robinson, Mr Street and Mr Wentworth.

N. J. PARKES,
Clerk of the House of Representatives