

AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 41

TUESDAY, 11 SEPTEMBER 1973

- 1 The House met, at eleven o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

- 2 PETITIONS: The Acting Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
 - Dr Everingham (Minister for Health), Dr Cass (Minister for the Environment and Conservation), Mr Lynch (Deputy Leader of the Opposition), Mr Bouchier, Mr Coates and Mr Morris—from certain citizens of Australia praying that the House move to make available to the Tasmanian Government a special grant for the purpose of securing Lake Pedder in its natural state.
 - Mr McLeay—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.Petitions received.

- 3 MINISTERIAL ARRANGEMENTS: Mr Whitlam (Prime Minister) informed the House of the following ministerial arrangements during the respective absences abroad of Dr Cairns (Minister for Overseas Trade and Minister for Secondary Industry), Senator Willesee (Special Minister of State), Dr Patterson (Minister for Northern Development) and Mr Daly (Minister for Services and Property and Leader of the House):
 - Mr L. F. Bowen (Postmaster-General) was acting as Minister for Overseas Trade and Minister for Secondary Industry, was representing the Minister for Customs and Excise in this House and was acting as Leader of the House;
 - Mr Stewart (Minister for Tourism and Recreation) was acting as Special Minister of State;
 - Mr Enderby (Minister for the Capital Territory) was acting as Minister for Northern Development;
 - Mr Uren (Minister for Urban and Regional Development) was acting as Minister for Services and Property; and
 - Mr Grassby (Minister for Immigration) was representing the Minister for Primary Industry in this House.

- 4 QUESTIONS: Questions without notice were asked.

- 5 PUBLIC SERVICE BOARD—REPORT AND MINISTERIAL STATEMENT—PAPER NOTED: Mr Whitlam (Prime Minister) presented, pursuant to statute, the following paper:
 - Public Service Act—Public Service Board—Annual Report for year 1972-73—
 - and, by leave, made a ministerial statement in connection with the report.Mr L. F. Bowen (Acting Leader of the House) moved—That the House take note of the paper.
Debate ensued.
Question—put and passed.

6 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:

Department of Civil Aviation—Costs and Revenues—Second report by Working Group to the Minister for Civil Aviation, dated May 1971.

Papua New Guinea—Report to the General Assembly of the United Nations on administration of Papua New Guinea for year 1971–72.

Tariff Board—Report—Nitrocellulose (Dumping and Subsidies Act).

The following papers were presented, pursuant to statute:

Taxation Statistics, 1971–72 (Supplement to the Fifty-first Report of the Commissioner of Taxation).

Ordered to be printed.

Canberra College of Advanced Education Act—Council of the Canberra College of Advanced Education—Report and financial statements, together with the Auditor-General's Report, for 1972.

7 TARIFF BOARD REPORT—MOTION PICTURE FILMS AND TELEVISION PROGRAMS—MINISTERIAL STATEMENT—PAPER NOTED: Mr Whitlam (Prime Minister), by command of His Excellency the Governor-General, presented the following paper:

Tariff Board—Report—Motion picture films and television programs—

and, by leave, made a ministerial statement in connection with the report.

Mr L. F. Bowen (Acting Leader of the House) moved—That the House take note of the paper.

Debate ensued.

Question—put and passed.

8 SUSPENSION OF STANDING ORDERS MOVED: Mr Edwards moved—That so much of the standing orders be suspended as would prevent the Minister for Transport making a statement on the proposed airport site at Galston and a debate proceeding on the subject forthwith.

Debate ensued.

The time allowed by standing order 91 for debate on the motion having expired—

Question—put and negatived.

9 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:

30 August 1973—Message No. 101—Australian National University 1973.

10 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

30 August 1973—Message No. 65—Parliamentary Proceedings Broadcasting 1973.

31 August 1973—Message No. 66—Film and Television School 1973.

6 September 1973—Message No. 67—Australian National University 1973.

11 PUBLICATIONS COMMITTEE—FIFTH REPORT: Mr McKenzie (Chairman) brought up the Fifth Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

FIFTH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered Petitions and Papers presented to Parliament since the last meeting of the Committee, and other Papers previously presented, recommends that the following be printed:

Aboriginal Land Rights Commission—First Report of the Aboriginal Land Rights Commission, dated 19 July 1973.

Aboriginal Studies Act—Ninth Annual Report of the Australian Institute of Aboriginal Studies, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.

- Advance to the Treasurer for year 1972-73—Statement of heads of expenditure and the amounts charged thereto pursuant to section 36A of the *Audit Act* 1901-1969.
- Agricultural Tractors Bounty Act—Return for year 1972-73.
- Australian National University Act—Council of the Australian National University—Report for 1972.
- Banking in Papua New Guinea—Report of Committee, dated November 1972.
- Book Bounty Act—Return for year 1972-73.
- Broadcasting and Television Act—Twenty-fifth Annual Report of the Australian Broadcasting Control Board, together with financial statements and the Auditor-General's Report thereon, for year 1972-73.
- Commonwealth Bureau of Roads—Report by the Commonwealth Bureau of Roads on the Effects of Stopping Freeway Construction in State Capital Cities, dated 8 June 1973.
- Designs Law Review Committee—Report of the Designs Law Review Committee relating to utility models, dated June 1973.
- Elections 1972—Statistical Returns showing the voting within each subdivision in relation to the Senate election in Queensland; and in relation to General Elections for the House of Representatives, in each of the six States.
- Expansion of Medical Education—Report of the Committee on Medical Schools to the Australian Universities Commission, dated 31 July 1973.
- Frequency Modulation Broadcasting—Report of the Australian Broadcasting Control Board on the Current Status of Frequency Modulation Broadcasting Plans, dated May 1973.
- Metal Working Machine Tools Bounty Act—Return for year 1972-73.
- National Debt Sinking Fund Act—National Debt Commission—Fiftieth Annual Report, for year 1972-73.
- Nitrogenous Fertilizers Subsidy Act—Return for year 1972-73.
- Norfolk Island Act—Report for 1971-72.
- Phosphate Fertilizers Bounty Act—Return for year 1972-73.
- Post and Telegraph Act—Statement of Post Office Prospects and Capital Programme, for year 1973-74.
- Post Office Services and Charges—Adjustments of Charges for Postal and Telephone Services and Facilities (as from 1 October 1973).
- Post Office Services and Charges—Statement by the Postmaster-General relating to Proposed Postal and Telecommunications Charges, dated August 1973.
- Reserve Bank Act—Fourteenth Annual Report of the Board of the Reserve Bank of Australia, together with financial statements and the Auditor-General's Report thereon, for year 1972-73.
- Restrictive Trade Practices Act—Sixth Annual Report of the Commissioner of Trade Practices, for year 1972-73.
- Scientific and Technological Information Services Enquiry Committee—Report of the National Library of Australia, dated May 1973.
- Social Services Act—Department of Social Security—First Annual Report of Director-General, for year 1972-73.
- Tobacco Marketing Act—Seventh Annual Report by the Australian Tobacco Board, together with financial statements and the Auditor-General's Report thereon, for 1972.
- Tourism Development—Report by the Department of Tourism and Recreation on the Development of Tourism in Australia, dated July 1973.

DAVID MCKENZIE,
Chairman

30 August 1973

Mr McKenzie moved, by leave—That the report be agreed to.
Question—put and passed.

- 12 MESSAGE FROM THE SENATE—PUBLIC WORKS COMMITTEE BILL 1973: Message No. 102, dated 30 August 1973, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Public Works Committee Act 1969–1972’*”.

Bill read a first time.

Ordered—That the second reading be made an order of the day for the next sitting.

- 13 MESSAGE FROM THE SENATE—NORTHERN TERRITORY—JOINT COMMITTEE: The following message from the Senate was reported:

MR SPEAKER,

Message No. 103

The Senate, having considered Message No. 30 of the House of Representatives, has agreed to the following Resolutions in connection therewith, viz.:

- (1) That the Senate concurs in the Resolution transmitted to the Senate by Message No. 30 of the House of Representatives relating to the appointment of a Joint Committee to examine and report on certain matters relating to the Northern Territory, subject to the following modifications—

(a) paragraph (1), after the words “be appointed”, insert “to examine and report on measures that might be taken in the long and short term to provide the Northern Territory with responsible self-government in relation to local affairs—including appropriate divisions of legislative and executive responsibility at the National and Territorial or other level—having regard to:

- (i) the Government’s wish to establish a fully elected Legislative Assembly for the Northern Territory by 31 December 1974;
- (ii) the relationship that will need to exist between a local executive and the National Government;
- (iii) the size, composition and diversity of interest of the population of the Territory including the special difficulty of providing for effective participation by the Aboriginal people in a political system which is alien to their traditional culture;
- (iv) the extent to which the people of the Northern Territory wish to accept greater responsibility for its government;
- (v) any other special considerations which the committee considers relevant to its conclusions;
- (vi) financial arrangements; and”;

(b) paragraph (2), leave out the words “two Senators nominated by the Leader of the Opposition in the Senate”, insert “one Senator nominated by the Leader of the Opposition in the Senate and one Senator nominated by the Leader of the Australian Country Party in the Senate”; and

(c) paragraph (5), leave out the paragraph, insert the following paragraph: “(5) That the committee elect as Chairman one of the members nominated by the Prime Minister.”.

- (2) That the provisions of the Resolution, so far as they are inconsistent with the Standing Orders, have effect notwithstanding anything contained in the Standing Orders.

The Senate requests the concurrence of the House of Representatives in the Senate’s modifications of the Resolution transmitted to the Senate by that House.

MAGNUS CORMACK,

President

The Senate,
Canberra, 30 August 1973

Mr Stewart (Minister for Tourism and Recreation) moved—That the message be taken into consideration forthwith.

Debate ensued.

Question—put and passed.

On the motion of Mr Enderby (Minister for the Northern Territory), the modifications were agreed to.

- 14 SOCIAL SERVICES BILL (No. 4) 1973: Mr Hayden (Minister for Social Security), pursuant to notice, presented a Bill for an Act relating to Social Services.
Bill read a first time.
Mr Hayden moved—That the Bill be now read a second time.
Debate adjourned (Mr Chipp), and the resumption of the debate made an order of the day for the next sitting.
- 15 REPATRIATION BILL (No. 3) 1973: Mr Barnard (Minister representing the Minister for Repatriation), pursuant to notice, presented a Bill for an Act to amend the Law relating to Repatriation.
Bill read a first time.
Mr Barnard moved—That the Bill be now read a second time.
Ordered—That Mr Barnard be granted an extension of time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 16 COMPENSATION (AUSTRALIAN GOVERNMENT EMPLOYEES) BILL 1973: Mr Hayden (Minister for Social Security), by leave, presented a Bill for an Act to amend the *Compensation (Commonwealth Employees) Act 1971–1972* in its application in relation to Members of the Forces within the meaning of Division 10 of Part III of the *Repatriation Act 1920–1973* and their Dependants.
Bill read a first time.
Mr Hayden moved—That the Bill be now read a second time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 17 SEAMEN'S WAR PENSIONS AND ALLOWANCES BILL (No. 2) 1973: Mr L. F. Bowen (Postmaster-General), for Mr Jones (Minister for Transport), pursuant to notice, presented a Bill for an Act to amend the Law relating to Seamen's War Pensions and Allowances.
Bill read a first time.
Mr Bowen moved—That the Bill be now read a second time.
Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 18 PAY-ROLL TAX (TERRITORIES) BILL 1973: Mr Crean (Treasurer) presented a Bill for an Act to amend the *Pay-roll Tax (Territories) Act 1971*.
Bill read a first time.
Mr Crean moved—That the Bill be now read a second time.
Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 19 SEAS AND SUBMERGED LANDS BILL 1973 [No. 2]: Mr Connor (Minister for Minerals and Energy), pursuant to notice, presented a Bill for an Act relating to Sovereignty in respect of certain Waters of the Sea and in respect of the Airspace over, and the Sea-bed and Subsoil beneath, those Waters and to Sovereign Rights in respect of the Continental Shelf and relating also to the Recovery of Minerals, other than Petroleum, from the Sea-bed and Subsoil beneath those Waters and from the Continental Shelf.
Bill read a first time.
Mr Connor moved—That the Bill be now read a second time.
Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 20 SEAS AND SUBMERGED LANDS (ROYALTY ON MINERALS) BILL 1973 [No. 2]: Mr Connor (Minister for Minerals and Energy) presented a Bill for an Act to impose a Royalty upon Minerals other than Petroleum recovered from Submerged Lands adjacent to the Australian Coast or to the Coasts of certain Territories of the Commonwealth.
Bill read a first time.
Mr Connor moved—That the Bill be now read a second time.
Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.

- 21 **EXCISE TARIFF BILL (No. 3) 1973:** Mr L. F. Bowen (Minister representing the Minister for Customs and Excise) presented a Bill for an Act relating to duties of Excise.
 Bill read a first time.
 Mr Bowen moved—That the Bill be now read a second time.
 Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 22 **CUSTOMS TARIFF BILL 1973:** Mr L. F. Bowen (Minister representing the Minister for Customs and Excise) presented a Bill for an Act relating to Duties of Customs.
 Bill read a first time.
 Mr Bowen moved—That the Bill be now read a second time.
 Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 23 **MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILL:** A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bill:
 10 September 1973—Message No. 68—States Grants (Universities) 1973.
- 24 **APPROPRIATION BILL (No. 1) 1973–74—BUDGET DEBATE:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Snedden (Leader of the Opposition), viz.—*That all words after “That” be omitted with a view to inserting the following words in place thereof: “this House expresses disapproval of the Budget because it is economically irresponsible in that:
 (1) with inflationary pressures intense it fails to adopt any policy to bring inflation under control;
 (2) with resources already under strain it applies wrong economic principles by overloading resources further by expansionary public sector spending;
 (3) it permits the tax burden to accelerate to an unprecedented level;
 (4) it is a further step in the attack on the Federal system of government by Labor which aims to centralise all decisions in Canberra;
 (5) it jeopardises the future growth of living standards and economic development of the nation;
 (6) it unfairly discriminates against the rural community and discourages decentralisation;
 (7) it does not provide a framework of social equity, and
 (8) it fails to honour election promises”—
 Debate resumed.
 Debate adjourned (Dr Jenkins), and the resumption of the debate made an order of the day for a later hour this day.
- 25 **MEAT EXPORT CHARGE BILL 1973:** Mr Grassby (Minister representing the Minister for Primary Industry) presented a Bill for an Act to impose a Charge upon the Export of Meat.
 Bill read a first time.
 Mr Grassby moved—That the Bill be now read a second time.
 Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.
- 26 **MEAT EXPORT CHARGE COLLECTION BILL 1973:** Mr Grassby (Minister representing the Minister for Primary Industry) presented a Bill for an Act to make provision for the Collection of the Charges imposed by the *Meat Export Charge Act 1973*, and for other purposes.
 Bill read a first time.
 Mr Grassby moved—That the Bill be now read a second time.
 Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

27 APPROPRIATION BILL (NO. 1) 1973-74—BUDGET DEBATE: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Snedden (Leader of the Opposition), viz.*—That all words after “That” be omitted with a view to inserting the following words in place thereof: “this House expresses disapproval of the Budget because it is economically irresponsible in that:

- (1) with inflationary pressures intense it fails to adopt any policy to bring inflation under control;
- (2) with resources already under strain it applies wrong economic principles by overloading resources further by expansionary public sector spending;
- (3) it permits the tax burden to accelerate to an unprecedented level;
- (4) it is a further step in the attack on the Federal system of government by Labor which aims to centralise all decisions in Canberra;
- (5) it jeopardises the future growth of living standards and economic development of the nation;
- (6) it unfairly discriminates against the rural community and discourages decentralisation;
- (7) it does not provide a framework of social equity, and
- (8) it fails to honour election promises”—

Debate resumed.

Mr Coates addressing the House—

28 ADJOURNMENT: It being fifteen minutes to eleven o'clock p.m.—The question was proposed—That the House do now adjourn.
Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until tomorrow at half-past eleven o'clock a.m.

PAPERS: The following papers were deemed to have been presented on 11 September 1973:

By command of His Excellency the Governor-General:

International Coffee Agreement 1968 as extended.

Pursuant to statute:

Air Force Act—Regulations—Statutory Rules 1973, No. 172.

Apple and Pear Stabilization Act—Regulation—Statutory Rules 1973, No. 159.

Child Care Act—Regulations—Statutory Rules 1973, No. 168.

Commonwealth Banks Act—Appointment certificate—D. A. McKenzie.

Customs Act—Regulations—Statutory Rules 1973, Nos. 162, 163, 164, 175.

Defence Act—Regulations—Statutory Rules 1973, Nos. 160, 161, 171.

Defence Act, Naval Defence Act and Air Force Act—Regulations—Statutory Rules 1973, No. 169.

Defence Service Homes Act—Regulations—Statutory Rules 1973, No. 173.

International Organizations (Privileges and Immunities) Act—Regulations—Statutory Rules 1973, No. 174.

Lands Acquisition Act—Land acquired for Department of Supply purposes—Glenorchy, Tasmania.

National Health Act—Regulations—Statutory Rules 1973, No. 158.

Naval Defence Act—Regulation—Statutory Rules 1973, No. 170.

Norfolk Island Act—Regulations—1973—

No. 1 (Pounds Ordinance).

No. 2 (Pasturage and Enclosure Ordinance).

Post and Telegraph Act—Regulations—Statutory Rules 1973, No. 156.

Public Service Act—Regulations—Statutory Rules 1973, Nos. 165, 166, 167, 176.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1973—

No. 422—Amalgamated Engineering Union and others.†

No. 448—Federated Engine Drivers' and Firemen's Association of Australasia.

- No. 449—Transport Workers' Union of Australia.
 No. 450—Australian Workers' Union.
 No. 451—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.†
 No. 452—Amalgamated Engineering Union and others.
 No. 453—Commonwealth Public Service Artisans' Association.†
 No. 454—Federated Storemen and Packers Union of Australia.†
 No. 455—Professional Officers' Association, Commonwealth Public Service.†
 Nos. 456 to 459—Non-Official Postmasters Association of Australia.
 No. 460—Professional Radio Employees' Institute of Australasia.†
 No. 461—Electrical Trades Union of Australia.†
 No. 462—Customs Officers' Association of Australia, Fourth Division.†
 No. 463—Amalgamated Postal Workers Union of Australia; and Postal Overseers Union.†
 No. 464—Federated Miscellaneous Workers Union of Australia.†
 No. 465—Transport Workers' Union of Australia.†
 No. 466—Telecommunication Technical Officer's Association, Postmaster-General's Department.†
 No. 467—Professional Radio Employees' Institute of Australasia.†
 No. 468—Repatriation Department Medical Officers Association.†
 No. 469—Professional Para-Medical Officers Association (Commonwealth Public Service).†
 No. 470—Amalgamated Engineering Union and others.†
 No. 471—Commonwealth Public Service Association (Fourth Division Officers).†
 No. 472—Professional Para-Medical Officers Association (Commonwealth Public Service).†
 No. 473—Amalgamated Engineering Union and others.
 No. 474—Electrical Trades Union of Australia.
 No. 475—Hospital Employees Federation of Australia.
 No. 476—Professional Officers' Association, Commonwealth Public Service.†
 No. 477—Postal Telecommunication Technicians Association (Australia).†
 No. 478—Professional Radio Employees' Institute of Australasia.†
 No. 479—Australian Broadcasting Commission Staff Association.†
 No. 480—Electrical Trades Union of Australia.
 No. 481—Commonwealth Public Service Association (Fourth Division Officers).†
 No. 482—Australian Building Construction Employees and Builders' Labourers' Federation.
 No. 483—Australian Workers' Union.
 No. 484—Commonwealth Public Service Association (Fourth Division Officers).†
 No. 485—Federated Furnishing Trade Society of Australasia.
 No. 486—Federated Engine Drivers' and Firemen's Association of Australasia.
 No. 487—Amalgamated Society of Carpenters and Joiners of Australia and others.
 No. 488—Amalgamated Engineering Union and another.
 No. 489—Transport Workers' Union of Australia.
 No. 490—Australian Workers' Union.
 No. 491—Postmaster-General's Department Heads of Divisions and Branches Association.†
 No. 492—Hospital Employees Federation of Australia.†
 No. 494—Customs Officers' Association of Australia, Fourth Division.
 No. 495—Meat Inspectors Association, Commonwealth Public Service.†
 Nos. 496 to 499—Royal Australian Nursing Federation.†
 Nos. 500 and 501—Hospital Employees Federation of Australia.†
 No. 502—Repatriation Department Medical Officers Association.†

No. 503—Professional Officers' Association, Commonwealth Public Service.†

No. 504—Commonwealth Medical Officers Association.†

No. 505—Commonwealth Telephone and Phonogram Officers Association.†

No. 507—Commonwealth Public Service Artisans' Association.†

(†Determinations are accompanied by statement of the Arbitrator regarding inconsistency with the law.)

Quarantine Act—Regulations—Statutory Rules 1973, No. 157.

Seat of Government (Administration) Act—Ordinances—1973—

No. 34—Companies (Uranium Mining Companies).

No. 35—Betting (Totalizator Agency).

No. 36—Child Welfare.

No. 37—Lake Ginninderra (Temporary Control).

No. 38—Motor Traffic (No. 3).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Dr Cairns, Mr Daly, Dr Forbes, Mr Fox, Mr Garland, Dr Klugman, Mr Luchetti, Mr Lucock, Dr Patterson, Mr Sherry and Mr Staley.

J. A. PETTIFER,
Acting Clerk of the House of Representatives