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## **AUSTRALIA**

# HOUSE OF REPRESENTATIVES

# **VOTES AND PROCEEDINGS**

No. 31

# FRIDAY, 25 MAY 1973

- 1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.
- 2 Petitions: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
  - Mr Bryant (Minister for Aboriginal Affairs), Mr Anthony (Leader of the Australian Country Party), Mr Coates, Mr Kerin, Mr Lamb, Mr Mathews and Mr Oldmeadow—from certain citizens of Australia praying that the House move to make available to the Tasmanian Government a special grant for the purpose of securing Lake Pedder in its natural state.
  - Mr Enderby (Minister for the Capital Territory)—from certain citizens of the Commonwealth praying that the Federal Government take immediate steps to act on behalf of all Australian people to preserve Lake Pedder in its natural state.
  - Mr Enderby—from certain aviators of Australia praying that the House take action to expedite financial assistance to allow preservation of Lake Pedder as a heritage for present and future Australians.
  - Mr Collard, Mr Hunt and Mr Jacobi—from certain citizens of Australia praying that the House should not admit into the law of this land a principle which violates the fundamental right to life.

Petitions received.

- 3 QUESTIONS: Questions without notice were asked.
- 4 Paper: The following paper was presented, pursuant to statute:
  Superannuation Act—Superannuation Board—Fiftieth Annual Report, for year
  1971-72.
- 5 ALTERATION OF HOUR OF NEXT MEETING: Mr Daly (Leader of the House) moved—That the House, at its rising, adjourn until eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair, on Tuesday next.

Debate ensued.

Question—put and passed.

6 Public Works Committee—Report—Statement by Member: Mr Fulton (Chairman) brought up the following report from the Parliamentary Standing Committee on Public Works:

Report relating to the proposed modernisation of H.M.A. Naval Dockyard (stage 1), Williamstown, Vic. (Third report of 1973).

Ordered to be printed.

Mr Fulton, by leave, made a statement in connection with the report.

7 Grants Commission Bill 1973: The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

#### In the committee

Clauses 1 to 3, by leave, taken together, and agreed to.

Clause 4 postponed.

Clauses 5 to 16, by leave, taken together, and agreed to.

Clause 17—

Mr Whitlam (Prime Minister) moved—That the clause be omitted, and the following clause be substituted:

"17. The Minister for Urban and Regional Development may, Approved after consultation with the appropriate Minister of the State concerned, regional organization, approve an organization or body that represents, or acts on behalf of, the local governing bodies established in a region as an approved regional organization for the purposes of this Act or revoke or alter such an approval.".

Debate continued.

Several Members rising to address the committee—

Closure: Mr Nicholls moved—That the question be now put.

Question—That the question be now put—put.

The committee divided (the Chairman, Mr Scholes, in the Chair)—

Ayes.	56

Mr Armitage	Mr Davies	Mr L. R. Johnson	Mr Olley
Mr Ashley-Brown	Mr Doyle	Mr Jones	Mr Riordan
Mr Barnard	Mr Duthie	Mr Keating	Mr Sherry
Mr Beazley	Mr Enderby	Mr Keogh	Mr Stewart
Mr Bennett	Dr Everingham	Mr Kerin	Mr Thorburn
Mr Birrell	Mr FitzPatrick	Dr Klugman	Mr Uren
Mr L. F. Bowen	Mr Garrick	Mr Lamb	Mr Wallis
Mr Bryant	Mr Grassby	Mr Luchetti	Mr Whan
Mr C. R. Cameron	Mr Hayden	Mr McKenzie	Mr Willis
Dr Cass	Mr Hurford	Mr Martin	
Mr Coates	Mr Innes	Mr Mathews	
Mr Collard	Mr Jacobi	Mr Morris	
Mr Connor	Mr James	Mr Morrison	Tellers:
Mr Cross	Dr Jenkins	Mr Mulder	Mr Hansen
Mr Daly	Mr L. K. Johnson	Mr Oldmeadow	Mr Nicholls
	Noes,	43	
Mr Adermann	Mr Erwin	Mr Kelly	Mr E. L. Robinson
M1 Bonnett	Mr Fisher	Mr Killen	Mr I. L. Robinson
Mr Bourchier	Dr Forbes	Mr King	Mr Sinclair
Mr N. H. Bowen	Mr Garland	Mr Lloyd	Mr Staley
Mr Bury	Mr Giles	Mr Lucock	Mr Street
Mr Calder	Mr Gorton	Mr MacKellar	Mr Turner
Mr D. M. Cameron	Mr Graham	Mr McMahon	Mr Viner
Sir J. Cramer	Mr Hallett	Mr McVeigh	Mr Wentworth
Mr Drummond	Mr Hewson	Mr Maisey	Tellers:
Mr Drury	Mr Holten	Mr Nixon	Mr England
Mr Edwards	Mr Jarman	Mr O'Keefe	Mr Fox

And so it was resolved in the affirmative.

And the question—That the clause proposed to be omitted stand part of the Bill—was put accordingly, and negatived.

Question—That the clause proposed to be inserted be so inserted—put.

The committee divided (the Chairman, Mr Scholes, in the Chair)—

	Ayes	s <b>,</b> 57	
Mr Armitage	Mr Davies	Mr L. K. Johnson	Mr Oldmeadow
Mr Ashley-Brown	Mr Doyle	Mr L. R. Johnson	Mr Olley
Mr Barnard	Mr Duthie	Mr Jones	Mr Riordan
Mr Beazley	Mr Enderby	Mr Keating	Mr Sherry
Mr Bennett	Dr Everingham	Mr Keogh	Mr Stewart
Mr Birrell	Mr FitzPatrick	Mr Kerin	Mr Thorburn
Mr L. F. Bowen	Mr Fulton	Dr Klugman	Mr Uren
Mr Bryant	Mr Garrick	Mr Lamb	Mr Wallis
Mr C. R. Cameron	Mr Grassby	Mr Luchetti	Mr Whan
Dr Cass	Mr Hayden	Mr McKenzie	Mr Willis
Mr Coates	Mr Hurford	Mr Martin	
Mr Cellard	Mr Innes	Mr Mathews	
Mr Connor	Mr Jacobi	Mr Morris	Tellers:
Mr Cross	Mr James	Mr Morrison	Mr Hansen
Mr Daly	Dr Jenkins	Mr Mulder	Mr Nicholls
	Noes	s <b>,</b> 43	
Mr Adermann	Mr Erwin	Mr Kelly	Mr E. L. Robinson
Mr Bonnett	Mr Fisher	Mr Killen	Mr I. L. Robinson
Mr Bourchier	Dr Forbes	Mr King	Mr Sinclair
Mr N. H. Bowen	Mr Garland	Mr Lloyd	Mr Staley
Mr Bury	Mr Giles	Mr Lucock	Mr Street
Mr Calder	Mr Gorton	Mr MacKellar	Mr Turner
Mr D. M. Cameron	Mr Graham	Mr McMahon	Mr Viner
Sir J. Cramer	Mr Hallett	Mr McVeigh	Mr Wentworth

And so it was resolved in the affirmative.

# Clause 18—

Mr Drummond

Mr Drury

Mr Edwards

On the motion of Mr N. H. Bowen, the following amendment was made: Page 6, line 40, after the word "discretion," insert the words "after consultation with the appropriate Minister of the State concerned,".

Mr Maisey

Mr Nixon

Mr O'Keefe

Tellers:

Mr England

Mr Fox

Mr Bowen moved the following further amendment: Page 7, line 10, after the word "Minister" insert the words "and to the appropriate Minister of the State concerned".

## Debate continued.

Several Members rising to address the committee-

Closure: Mr Nicholls moved—That the question be now put.

Question—That the question be now put—put and passed.

Mr Hewson

Mr Holten

Mr Jarman

And the question—That the amendment be agreed to—was put accordingly, and negatived.

Mr Wentworth rising to address the committee-

Closure: Mr Nicholls moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the clause, as amended, be agreed to—was put accordingly, and passed.

Clauses 19 to 26, by leave, taken together, and agreed to.

Clause 27—

Mr Whitlam moved—That the clause be omitted, and the following clause be substituted:

- "27. (1) The Governor-General may make regulations, not in-Regulations, consistent with this Act, prescribing all matters which by this Act are required or permitted to be prescribed or which are necessary or convenient to be prescribed for carrying out or giving effect to this Act and, in particular, for—
  - (a) prescribing—
    - (i) a local governing body that is the only local governing body established in a region; or
    - (ii) if he is satisfied that there are special reasons for doing so—any other local governing body,

as an approved regional organization for the purpose of this Act;

- (b) regulating the practice and procedure of the Commission; and
- (c) prescribing the form in which applications for financial assistance shall be
- "(2) Before making regulations under this section prescribing an organization or body as an approved regional organization for the purpose of this Act, the Governor-General shall take into consideration any recommendations with respect to the organizations or bodies to be so prescribed made to the Minister by the Minister for Urban and Regional Development after consultation with the appropriate Minister of the State concerned, and regulations shall not be made prescribing an organization or body other than an organization or body so recommended.".

Debate continued.

Several Members rising to address the committee—

Closure: Mr Hansen moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the clause proposed to be omitted stand part of the Bill—was put accordingly, and negatived.

Question—That the clause proposed to be inserted be so inserted—put.

The committee divided (the Chairman, Mr Scholes, in the Chair)—

Ayes, 55						
Mr Armitage	Mr Daly	Dr Jenkins	Mr Mulder			
Mr Ashley-Brown	Mr Davies	Mr L. K. Johnson	Mr Oldmeadow			
Mr Barnard	Mr Doyle	Mr L. R. Johnson	Mr Olley			
Mr Beazley	Mr Duthie	Mr Jones	Mr Riordan			
Mr Bennett	Mr Enderby	Mr Keating	Mr Sherry			
Mr Birrell	Dr Everingham	Mr Keogh	Mr Stewart			
Mr L. F. Bowen	Mr FitzPatrick	Mr Kerin	Mr Thorburn			
Mr Bryant	Mr Garrick	Dr Klugman	Mr Uren			
Mr C. R. Cameron	Mr Grassby	Mr Lamb	Mr Wallis			
Dr Cass	Mr Hayden	Mr McKenzie	Mr Whan			
Mr Coates	Mr Hurford	Mr Martin	Mr Willis			
Mr Collard	Mr Innes	Mr Mathews	Tellers:			
Mr Connor	Mr Jacobi	Mr Morris	Mr Hansen			
Mr Cross	Mr James	Mr Morrison	Mr Nicholls			
Noes, 39						
Mr Adermann	Mr Erwin	Mr Jarman	Mr I. L. Robinson			
Mr Bonnett	Mr Fisher	Mr Kelly	Mr Sinclair			
Mr Bourchier	Dr Forbes	Mr King	Mr Staley			
Mr N. H. Bowen	Mr Garland	Mr Lloyd	Mr Street			
Mr Bury	Mr Giles	Mr Lucock	Mr Turner			
Mr Calder	Mr Gorton	Mr MacKellar	Mr Viner			
Mr D. M. Cameron	Mr Graham	Mr McMahon	Mr Wentworth			
Sir J. Cramer	Mr Hallett	Mr Maisey	Tellers:			
Mr Drummond	Mr Hewson	Mr Nixon	Mr England			
Mr Edwards	Mr Holten	Mr O'Keefe	Mr Fox			

And so it was resolved in the affirmative.

Postponed clause 4—

On the motion of Mr Bowen, the following amendment was made, after debate: Page 1, line 12, omit from the definition of "appropriate Minister" the words "as is prescribed", substitute the words "as is determined by the Premier of that State by instrument in writing".

On the motion of Mr Whitlam, the following further amendment was made, after debate: Page 2, line 2, omit "approved under section 17 as", substitute ", under the regulations or an approval under section 17 that is in force,".

Clause, as amended, agreed to.

Title agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Whitlam, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

8 HOUSING AGREEMENT BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Mr Scholes was granted leave to continue his speech when the debate is resumed.

Debate adjourned, and the resumption of the debate made an order of the day for a later hour this day.

- 9 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 3 and 4, government business, be postponed until a later hour this day.
- 10 Suspension of standing orders—Defence Force Retirement and Death Benefits Bill and associated Bills: Mr Daly (Leader of the House) moved, pursuant to notice—That so much of the standing orders be suspended as would prevent (a) a Defence Force Retirement and Death Benefits Bill, a Defence Forces Retirement Benefits Bill, a Superannuation Bill (No. 2) and a Defence (Parliamentary Candidates) Bill being presented forthwith and read a first time together and one motion being moved without delay and one question being put in regard to, respectively, the second readings, the committee's report stage, and the third readings, of the four Bills together, (b) the consideration of the Bills in one committee of the whole, and (c) messages from the Governor-General recommending appropriations for the Defence Force Retirement and Death Benefits Bill, the Defence Forces Retirement Benefits Bill and the Superannuation Bill (No. 2) being announced together.

  Question—put and passed.
- 11 DEFENCE FORCE RETIREMENT AND DEATH BENEFITS, DEFENCE FORCES RETIREMENT BENEFITS, SUPERANNUATION (No. 2), AND DEFENCE (PARLIAMENTARY CANDIDATES) BILLS 1973: Mr Barnard (Minister for Defence) presented the following Bills—
  - A Bill for an Act to make provision for and in relation to a Scheme for Retirement and Death Benefits for Members of the Defence Force;
  - A Bill for an Act to amend the Defence Forces Retirement Benefits Act 1948-1971, and for purposes related thereto;
  - A Bill for an Act to amend the Superannuation Act 1922-1971, as amended by the Superannuation Act 1973; and
  - A Bill for an Act to amend the *Defence (Parliamentary Candidates) Act* 1969 for purposes related to the Retirement and Death Benefits Scheme for Members of the Defence Force.

Bills together read a first time.

Mr Barnard moved—That the Bills be now read a second time.

Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting. 12 DEFENCE FORCES RETIREMENT BENEFITS (PENSION INCREASES) BILL 1973: Mr Barnard (Minister for Defence), for Mr Daly (Leader of the House), pursuant to notice, presented a Bill for an Act to provide for Increases in certain Defence Force Retirement Pensions.

Bill read a first time.

Mr Barnard moved—That the Bill be now read a second time.

Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.

13 DEFENCE FORCE (PAPUA NEW GUINEA) RETIREMENT BENEFITS BILL 1973: Mr Barnard (Minister for Defence), for Mr Daly (Leader of the House), pursuant to notice, presented a Bill for an Act to provide for Retirement and Death Benefits for certain Members of the Defence Force who are Indigenous Inhabitants of Papua New Guinea. Bill read a first time.

Mr Barnard moved-That the Bill be now read a second time.

Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.

14 Australian Electoral Office Bill 1973: Mr Daly (Minister for Services and Property), pursuant to notice, presented a Bill for an Act relating to the Administration of Electoral Laws.

Bill read a first time.

Mr Daly moved—That the Bill be now read a second time.

Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.

15 AUSTRALIAN ARBITRATION INSPECTORATE—REPORT AND MINISTERIAL STATEMENT: Mr C. R. Cameron (Minister for Labour), by command of His Excellency the Governor-General, presented the following paper:

Australian Arbitration Inspectorate—Department of Labour—First Annual Report, for 1972—

and, by leave, made a ministerial statement in connection with the report.

Mr Sinclair (Deputy Leader of the Australian Country Party), by leave, also made a statement in connection with the report.

16 RECREATION IN AUSTRALIA—ROLE, SCOPE AND DEVELOPMENT—MINISTERIAL STATEMENT AND REPORT—MOTION TO TAKE NOTE OF PAPERS: Mr Stewart (Minister for Tourism and Recreation), by leave, made a ministerial statement relating to the role, scope and development of recreation in Australia, and, by command of His Excellency the Governor-General, presented the following papers:

Recreation in Australia-Role, scope and development-

Report by Professor Bloomfield to Minister for Tourism and Recreation, dated May 1973.

Ministerial statement, 25 May 1973.

Mr Daly (Leader of the House) moved—That the House take note of the papers. Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

17 COMPUTER EQUIPMENT FOR HEALTH INSURANCE SCHEME—MINISTERIAL STATEMENT: Mr Hayden (Minister for Social Security), by leave, made a ministerial statement relating to the visit to Canada of officers of the Department of Social Security to investigate computer equipment for the proposed Health Insurance Scheme.

Mr Street, by leave, also made a statement with reference to the matter.

18 HOUSING AGREEMENT BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

## In the committee

Bill, by leave, taken as a whole.

Mr Bonnett moved the following amendment: The Schedule, page 6, line 2, omit "30", substitute "50".

Debate continued.

Amendment negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr L. R. Johnson (Minister for Housing), the House adopted the report, and, by leave, the Bill was read a third time.

19 STATES GRANTS (HOUSING ASSISTANCE) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 35, dated 17 May 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr L. R. Johnson (Minister for Housing), the Bill was read a third time.

20 STATES GRANTS (HOUSING) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr L. R. Johnson (Minister for Housing), the Bill was read a third time.

21 ADJOURNMENT: Mr L. R. Johnson (Minister for Housing) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at ten minutes past four o'clock p.m., adjourned until Tuesday next at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Anthony, Mr Berinson, Dr Cairns, Mr Chipp, Mr Cohen, Mr Cooke, Mr Corbett, Mr Fairbairn, Mr Fraser, Mr Hamer, Mr Hunt, Mr Katter, Mr Lynch, Mr McLeay, Dr Patterson, Mr Peacock, Mr Reynolds, Mr Whittorn and Mr Wilson.

N. J. PARKES, Clerk of the House of Representatives