

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 39

TUESDAY, 18 AUGUST 1970

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- 1 The House met, at three o'clock p.m., according to the terms of the resolution of 12 June last. Mr Speaker (the Honourable Sir William Aston) took the Chair, and read Prayers.
- 2 **DEATH OF MEMBER AND ISSUE OF WRIT (CHISHOLM DIVISION):** Mr Speaker announced, with deep regret, the death, on 31 July, of the honourable Member for Chisholm (the Honourable Sir Wilfrid Selwyn Kent Hughes), and informed the House that he had, on 13 August, issued a writ for the election of a Member to serve for the Electoral Division of Chisholm, in the State of Victoria, in the place of the deceased gentleman. The dates in connection with the election were fixed as follows:
- |                        |    |    |                                       |
|------------------------|----|----|---------------------------------------|
| Date of nomination     | .. | .. | Friday, 28 August 1970.               |
| Date of polling        | .. | .. | Saturday, 19 September 1970.          |
| Date of return of writ | .. | .. | On or before Friday, 16 October 1970. |
- 3 **DEATH OF MEMBER (THE HONOURABLE SIR WILFRID KENT HUGHES):** Mr Gorton (Prime Minister) referred to the death of the Honourable Sir Wilfrid Kent Hughes, and moved—That this House expresses its deep regret at the death on 31 July 1970 of the Honourable Sir Wilfrid Selwyn Kent Hughes, K.B.E., M.V.O., M.C., E.D., a Member of this House for the Division of Chisholm from 1949 to 1970, and a Minister of the Crown from 1951 to 1956, places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his widow and family in their bereavement.
- And Mr Whitlam (Leader of the Opposition) having seconded the motion, and Mr McEwen (Leader of the Australian Country Party) and other honourable Members having addressed the House in support thereof, and all Members present having risen, in silence—
- Question—passed.
- 4 **DEATH OF FORMER MEMBER (MR A. C. W. FISKEN):** Mr Gorton (Prime Minister) referred to the death, on 20 June, of Mr Archibald Clyde Wanliss Fiskén, C.M.G., O.B.E., M.C., a Member of this House for the Division of Ballarat from 1934 to 1937, and extended deepest sympathy to his widow and family in their bereavement.
- Mr McEwen (Leader of the Australian Country Party) and Mr Whitlam (Leader of the Opposition) supported the remarks of the Prime Minister.
- 5 **SUSPENSION OF SITTING AS MARK OF RESPECT:** As a mark of respect to the memory of the deceased, the sitting was thereupon suspended until eight o'clock p.m.
- 6 **RESUMPTION OF SITTING:** At eight o'clock p.m., Mr Speaker resumed the Chair.

7 MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED EXPENDITURE FOR YEAR 1970-71 AND APPROPRIATION FOR LOAN CONSOLIDATION AND INVESTMENT RESERVE FOR YEAR 1970-71—APPROPRIATION BILL (No. 1) 1970-71—BUDGET SPEECH: Message No. 41, dated 18 August 1970, from His Excellency the Governor-General was announced:

- (a) transmitting to the House of Representatives particulars of proposed expenditure from the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and seventy-one, and recommending an appropriation of the Consolidated Revenue Fund accordingly; and
- (b) further recommending to the House of Representatives an appropriation of the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and seventy-one, for the purposes of the Loan Consolidation and Investment Reserve established by the *Loan Consolidation and Investment Reserve Act 1955*, of such sums as the Treasurer from time to time determines.

Mr Bury (Treasurer) presented a Bill for an Act to appropriate certain sums out of the Consolidated Revenue Fund for the service of the year ending on the thirtieth day of June, One thousand nine hundred and seventy-one.

Bill read a first time.

Mr Bury moved—That the Bill be now read a second time, and delivered the budget speech.

Debate adjourned (Mr Whitlam—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

8 MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED PROVISION FOR CERTAIN EXPENDITURE FOR YEAR 1970-71—APPROPRIATION BILL (No. 2) 1970-71: Message No. 42, dated 18 August 1970, from His Excellency the Governor-General was announced transmitting to the House of Representatives particulars of the proposed provision for certain expenditure from the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and seventy-one, and recommending an appropriation of the Consolidated Revenue Fund accordingly.

Mr Bury (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund for certain expenditure in respect of the year ending on the thirtieth day of June, One thousand nine hundred and seventy-one.

Bill read a first time.

Mr Bury moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

9 PAPERS: Mr Bury (Treasurer), by command of His Excellency the Governor-General, presented the following papers:

Estimates of Receipts and Summary of Estimated Expenditure for the year ending 30 June 1971.

Commonwealth Payments to or for the States, 1970-71.

National Income and Expenditure 1969-70.

Government Securities on Issue at 30 June 1970.

Commonwealth Income Tax Statistics—for income year 1967-68.

Civil Works Programme 1970-71 circulated by the Minister for Works.

Severally ordered to be printed.

10 PAPER: The following paper was presented, pursuant to statute:

Post and Telegraph Act—Postmaster-General—Third Annual Statement: Post Office Prospects and Capital Programme 1970-71.

11 POST AND TELEGRAPH RATES BILL 1970: Mr Hulme (Postmaster-General), by leave, presented a Bill for an Act to amend the *Post and Telegraph Rates Act 1902-1968*. Bill read a first time.

Mr Hulme moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 12 SALES TAX BILLS (Nos. 1 TO 9) 1970: Mr Lynch (Minister assisting the Treasurer) presented the following Bills:

A Bill for an Act to amend the *Sales Tax Act (No. 1)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 2)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 3)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 4)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 5)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 6)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 7)* 1930–1968;  
 A Bill for an Act to amend the *Sales Tax Act (No. 8)* 1930–1968; and  
 A Bill for an Act to amend the *Sales Tax Act (No. 9)* 1930–1968.

Bills together read a first time.

Mr Lynch moved—That the Bills be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 13 CUSTOMS TARIFF PROPOSALS NO. 13 (1970) AND EXCISE TARIFF PROPOSALS NO. 1 (1970): Mr Chipp (Minister for Customs and Excise) moved—

Customs Tariff Proposals No. 13 (1970); and  
 Excise Tariff Proposals No. 1 (1970).

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 14 DISCHARGE OF TARIFF PROPOSALS: Mr Chipp (Minister for Customs and Excise) moved, by leave—That Customs Tariff Proposals Nos. 1 to 10 (1970), constituting part of order of the day No. 33, government business, be discharged.

Question—put and passed.

- 15 DIESEL FUEL TAX BILL (NO. 1) 1970: Mr Chipp (Minister for Customs and Excise) presented a Bill for an Act to amend the *Diesel Fuel Tax Act (No. 1)* 1957–1966.

Bill read a first time.

Mr Chipp moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 16 DIESEL FUEL TAX BILL (NO. 2) 1970: Mr Chipp (Minister for Customs and Excise) presented a Bill for an Act to amend the *Diesel Fuel Tax Act (No. 2)* 1957–1966.

Bill read a first time.

Mr Chipp moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 17 STANDING ORDERS COMMITTEE—REPORT DATED 10 JUNE 1970: Mr Speaker (Chairman) brought up from the Standing Orders Committee a report, dated 10 June 1970, recommending amendments of the standing orders of the House of Representatives.

Ordered to be printed.

Ordered—That the consideration of the report be made an order of the day for the next sitting.

- 18 OFFICERS OF THE HOUSE—CHANGES OF STAFF: Mr Speaker informed the House that the following changes of officers in attendance in the Chamber had been made:

Mr Blake had been promoted to an additional position of Clerk Assistant,  
 Mr Barlin, formerly Serjeant-at-Arms, had been transferred as Senior Parliamentary Officer (Bills and Papers Office) and would assist at the Table,  
 Mr Cochran had been promoted and would occupy the office of Serjeant-at-Arms,  
 and

Mr Piper would perform the duties of Deputy Serjeant-at-Arms.

**19 MESSAGES FROM THE SENATE:** Messages from the Senate were reported returning the following Bills without amendment:

- 16 June 1970—Message No. 42—Queensland Grant (Bundaberg Irrigation Works) 1970.
- 17 June 1970—Message—  
 No. 43—Marginal Dairy Farms Agreements 1970.  
 No. 44—Dairying Industry Levy 1970 (*without requests*).  
 No. 45—Dairying Industry Levy Collection 1970.  
 No. 46—Dairying Industry Equalization 1970.  
 No. 47—Dairying Industry Equalization Legislation Referendum 1970.  
 No. 48—Dairying Industry 1970.  
 No. 49—Processed Milk Products Bounty 1970.  
 No. 50—Defence 1970.  
 No. 51—Defence Forces Retirement Benefits 1970.  
 No. 52—Wheat Industry Stabilization 1970.  
 No. 53—Loan 1970.  
 No. 54—Loan (Defence) 1970.  
 No. 55—Commonwealth Employees' Compensation 1970.  
 No. 56—Seamen's Compensation 1970.  
 No. 57—Customs Tariff 1970 (*without requests*).
- 18 June 1970—Message—  
 No. 58—Snowy Mountains Engineering Corporation 1970.  
 No. 59—Wool Industry 1970.  
 No. 60—Loan (War Service Land Settlement) 1970.  
 No. 61—Stevedoring Industry (Temporary Provisions) 1970.
- 19 June 1970 a.m.—Message No. 62—Conciliation and Arbitration 1970.

**20 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS:** Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

- 10 June 1970—Message No. 43—Australian Industry Development Corporation 1970.
- 12 June 1970—Message—  
 No. 44—Metric Conversion 1970.  
 No. 45—Civil Aviation (Offenders on International Aircraft) 1970.
- 17 June 1970—Message No. 46—  
 Dried Fruits Export Charges 1970.  
 Australian Institute of Marine Science 1970.  
 States Grants (Universities) 1970.  
 Australian Film Development Corporation 1970.  
 Parliamentary Allowances 1970.  
 Port Augusta to Whyalla Railway 1970.  
 Export Payments Insurance Corporation 1970.  
 International Monetary Agreements 1970.  
 States Grants (Teachers Colleges) 1970.  
 Handicapped Children (Assistance) 1970.  
 Gladstone Power Station Agreement 1970.  
 Canned Fruits Export Marketing 1970.
- 20 June 1970—Message No. 47—  
 States Grants (Special Financial Assistance) 1970.  
 Loan 1970.
- 23 June 1970—Message No. 48—  
 Queensland Grant (Bundaberg Irrigation Works) 1970.  
 Defence 1970.  
 Defence Forces Retirement Benefits 1970.  
 Marginal Dairy Farms Agreements 1970.  
 Customs Tariff 1970.  
 Loan (Defence) 1970.

24 June 1970—Message No. 49—

- Wheat Industry Stabilization 1970.
- Snowy Mountains Engineering Corporation 1970.
- Loan (War Service Land Settlement) 1970.
- National Health 1970.
- Commonwealth Serum Laboratories 1970.
- Dairying Industry Levy 1970.
- Dairying Industry Levy Collection 1970.
- Dairying Industry Equalization 1970.
- Dairying Industry Equalization Legislation Referendum 1970.
- Dairying Industry 1970.
- Processed Milk Products Bounty 1970.
- Seamen's Compensation 1970.
- Wool Industry 1970.
- Commonwealth Employees' Compensation 1970.
- Stevedoring Industry (Temporary Provisions) 1970.
- Conciliation and Arbitration 1970.

25 June 1970—Message No. 50—

- Civil Aviation (Carriers' Liability) 1970.
- Australian National Airlines 1970.
- Air Accidents (Commonwealth Liability) 1970.

- 21 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE: Mr Speaker informed the House that the Leader of the Opposition had appointed Mr Enderby to be a member of the Joint Committee on the Australian Capital Territory to fill the vacancy caused by the death of Mr J. R. Fraser.
- 22 ADJOURNMENT: Mr Snedden (Leader of the House) moved—That the House do now adjourn.  
Question—put and passed.

And then the House, at one minute past ten o'clock p.m., adjourned until tomorrow at half-past two o'clock p.m.

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PAPERS: The following papers were deemed to have been presented on 18 August 1970, pursuant to statute:

- Australian National University Act—Statutes—
  - No. 91—Faculties (School of General Studies) Amendment No. 9.
  - No. 92—Liquor (Halls of Residence and University Union) Amendment No. 1.
  - No. 93—Vice-Chancellorship Amendment No. 1.
  - No. 94—University House Amendment No. 5.
- Bankruptcy Act—Rules—Statutory Rules 1970, No. 87.
- Book Bounty Act—Return for year 1969–70.
- Commonwealth Banks Act—Appointment certificates—E. F. Bloomer, R. L. Clark, A. J. Healy, W. J. McCullagh, S. O'Leary, J. A. Renk.
- Customs Act—Regulations—Statutory Rules 1970, Nos. 80, 89.
- Customs Tariff—Order—Declared Preference Countries No. 2 (1970).
- Dried Fruits Export Charges Act—Regulations—Statutory Rules 1970, No. 88.
- Explosives Act—Explosives Regulations—Orders—Berthing of a vessel (2).
- Export Payments Insurance Corporation Act—Regulations—Statutory Rules 1970, No. 92.
- High Commissioner (United Kingdom) Act—Regulations—Statutory Rules 1970, No. 91.
- Lands Acquisition Act—Land, etc., acquired for—
  - Civil aviation purposes—
    - Bacchus Marsh, Victoria.
    - Mount Gellibrand, Victoria.

- Defence purposes—Canungra, Queensland (2).
- Post office purposes—
  - Gerrington, New South Wales.
  - Gladstone, Queensland.
  - Hamilton, Victoria.
  - Huonville, Tasmania.
  - Stanley, Tasmania.
  - Swan Hill, Victoria.
  - Yuna East, Western Australia.
- Road widening and re-alignment purposes—Fyshwick, Australian Capital Territory.
- Urban development purposes—Nightcliff, Northern Territory.
- Water supply purposes—Hundred of Cavenagh, Northern Territory (2).
- National Health Act—Regulations—Statutory Rules 1970, No. 94.
- Nitrogenous Fertilizers Subsidy Act—Return for year 1969–70.
- Northern Territory (Administration) Act—
  - Crown Lands Ordinance—Statements of reasons by Minister for revocation of reserves in the Northern Territory at—
    - Alice Springs.
    - Katherine.
    - Renner Springs.
- Ordinances—1970—
  - No. 23—Stamp.
  - No. 24—Road Traffic.
  - No. 25—Lottery and Gaming (No. 2).
  - No. 26—Co-operative Trading Societies (Loans Guarantee).
  - No. 27—Motor Vehicles.
  - No. 28—Tourist Board.
  - No. 29—Freehold Titles.
  - No. 30—Holidays 1969.
- Regulations—1970—Nos. 13 and 14 (Public Service Ordinance).
- Papua and New Guinea Act—Ordinances—1970—
  - No. 33—Land (Tenure Conversion) (Amendment).
  - No. 34—Land Titles Commission (Appeals).
  - No. 35—Supply 1970–71.
  - No. 36—Treasury (Temporary Advances).
  - No. 37—Appropriation (No. 3) 1969–70.
  - No. 38—Commissions of Inquiry (Amendment).
  - No. 39—Criminal Code Amendment (Papua).
  - No. 40—Criminal Code Amendment (New Guinea).
  - No. 41—Criminal Code Amendment (Papua) (No. 2).
  - No. 42—Criminal Code Amendment (New Guinea) (No. 2).
  - No. 43—Post and Telegraph (Finance).
  - No. 44—Treasury (Closing of Money Order Account).
  - No. 45—Local Government (Amendment).
  - No. 46—Trade Licensing (Amendment).
  - No. 47—Apprenticeship (Categories of Apprenticeship Trades).
  - No. 48—Education (Papua and New Guinea).
  - No. 49—Teaching Service (Temporary Provisions).
  - No. 50—Co-operative Societies (Amendment).
  - No. 51—Maintenance Orders Enforcement (Amendment).
  - No. 52—Wills, Probate and Administration (Amendment).
  - No. 53—Fire Service (Awards).
  - No. 54—Papua and New Guinea Electricity Commission (Transmission Lines).
- Parliamentary Counsel Act—Regulations—Statutory Rules 1970, No. 82.
- Phosphate Fertilizers Bounty Act—Return for year 1969–70.
- Post and Telegraph Act—Regulations—Statutory Rules 1970, Nos. 83, 90.

**Public Service Act—**

**Appointments—Department—**

Civil Aviation—T. Jackson, M. F. Kellaway, C. J. Stevenson, R. M. Trott.

Customs and Excise—D. J. Scullion.

Immigration—M. Blight, D. W. K. Lam.

National Development—J. Colgan.

Trade and Industry—C. Spendlove.

**Regulations—Statutory Rules 1970, Nos. 81, 85, 86, 93.**

**Public Service Arbitration Act—Public Service Arbitrator—Determinations—1970—**

Nos. 44 and 45—Association of Officers of the Commonwealth Scientific and Industrial Research Organisation; and Professional Officers' Association, Commonwealth Public Service.

No. 144—Australian Broadcasting Commission Staff Association.

No. 146—Administrative and Clerical Officers' Association, Commonwealth Public Service.

No. 147—Professional Radio Employees' Institute of Australasia.

No. 148—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 149—Australian Workers' Union.

Nos. 150 and 151—Australian Broadcasting Commission Staff Association.

No. 152—Amalgamated Engineering Union and others.

No. 153—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 154—Commonwealth Public Service Association (Fourth Division Officers).

No. 155—Commonwealth Scientific and Industrial Research Organisation Technical Association.

No. 156—Commonwealth Public Service Association (Fourth Division Officers).

No. 157—Amalgamated Postal Workers' Union of Australia and others.

No. 158—Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 159—Commonwealth Legal Professional Officers' Association.

Nos. 160 and 161—Australian Broadcasting Commission Staff Association.

No. 162—Hospital Employees' Federation of Australia.

No. 163—Repatriation Department Medical Technologists' Association.

No. 164—Australian Theatrical and Amusement Employees' Association.

Nos. 165 and 166—Commonwealth Public Service Association (Fourth Division Officers).

No. 167—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia; and Professional Officers' Association, Commonwealth Public Service.

No. 168—Professional Officers' Association, Commonwealth Public Service.

No. 169—Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 170—Professional Officers' Association, Commonwealth Public Service.

No. 171—Australian Journalists' Association.

No. 172—Union of Postal Clerks and Telegraphists.

No. 173—Australian Postmasters' Association.

No. 174—Australian Broadcasting Commission Staff Association.

**Sales Tax Procedure Act—Regulations—Statutory Rules 1970, No. 100.**

**Seamen's War Pensions and Allowances Act—Regulations—Statutory Rules 1970, No. 84.**

**Seat of Government (Administration) Act—**

National Memorials Ordinance—Determination naming seven Divisions of the Canberra City District, dated 19 June 1970.

## Ordinances—1970—

- No. 18—Agents (No. 2).
- No. 19—Architects (No. 2).
- No. 20—Building (No. 2).
- No. 21—Buildings (Design and Siting) (No. 2).
- No. 22—Enquiry (No. 2).
- No. 23—Land Valuation (No. 2).
- No. 24—Surveyors (No. 2).
- No. 25—Administration and Probate.
- No. 26—Workmen's Compensation.

Sulphate of Ammonia Bounty Act—Return for year 1969–70.

Urea Bounty Act—Return for 1969.

Wool Tax Act (No. 1)—Regulations—Statutory Rules 1970, No. 95.

Wool Tax Act (No. 2)—Regulations—Statutory Rules 1970, No. 96.

Wool Tax Act (No. 3)—Regulations—Statutory Rules 1970, No. 97.

Wool Tax Act (No. 4)—Regulations—Statutory Rules 1970, No. 98.

Wool Tax Act (No. 5)—Regulations—Statutory Rules 1970, No. 99.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Barnes, Mr Buchanan, Mr Cass, Mr A. D. Fraser and Mr Nicholls.

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A. G. TURNER,  
Clerk of the House of Representatives