

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 25

THURSDAY, 14 MAY 1970

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- 1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable Sir William Aston) took the Chair, and read Prayers.
- 2 **PETITIONS:** Mr L. K. Johnson and Mr Chipp (Minister for Customs and Excise) presented petitions from certain residents of Victoria praying that the export of all kangaroo products be banned immediately.
Petitions severally received.
Mr Martin presented a petition from certain citizens of the Commonwealth praying that this House make legal provision for (1) a joint Commonwealth-State inquiry into inequalities in Australian education, (2) the immediate financing of special programmes for low income earners and others and (3) the provision of pre-school opportunities for all children.
Mr L. R. Johnson presented a petition from certain citizens of New South Wales praying that this House take immediate steps to increase the base pension rate to 30 per cent of average weekly male earnings.
Petitions severally received and read.
- 3 **MINISTERIAL ARRANGEMENTS:** Mr Gorton (Prime Minister) informed the House that, during the absence abroad of Mr McMahon (Minister for External Affairs), Mr J. M. Fraser (Minister for Defence) would act as Minister for External Affairs.
- 4 **QUESTIONS:** Questions without notice were asked.
- 5 **PAPERS:** The following paper was presented, by command of His Excellency the Governor-General:
Tariff Board—Report—Linoleum (Dumping and Subsidies Act).
Ordered to be printed.
The following paper was presented, pursuant to statute:
Tobacco Marketing Act—Australian Tobacco Board—Fourth Annual Report and financial statements, together with the Auditor-General's Report, for 1969.
- 6 **FREQUENCY MODULATION BROADCASTING—INQUIRY BY AUSTRALIAN BROADCASTING CONTROL BOARD—MINISTERIAL STATEMENT:** Mr Hulme (Postmaster-General), by leave, made a ministerial statement informing the House of the terms of reference for the public inquiry to be held by the Australian Broadcasting Control Board in relation to frequency modulation broadcasting in Australia.
Mr Stewart, by leave, also made a statement with reference to the matter.
- 7 **NAVAL BASE AT COCKBURN SOUND:** Sir Wilfrid Kent Hughes moved, pursuant to notice—
That this House considers that the construction of the naval base at Cockburn Sound should receive high priority on the defence programme and that negotiations should be undertaken with the British Government to base two aircraft carriers on Cockburn Sound after 1970.

Debate ensued.

It being two hours after the time fixed for the meeting of the House, the debate was interrupted in accordance with standing order 109.

Ordered—That the time for the discussion of notices be extended until fifteen minutes to one o'clock p.m.

Debate continued.

Mr Killen (Minister for the Navy) addressing the House—

Closure moved: Mr Whitlam (Leader of the Opposition) moved—That the question be now put.

Question—That the question be now put—put and negatived.

Mr Killen continuing his speech—

Closure of Member moved: Mr A. D. Fraser moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Deputy Speaker, Mr Hallett, in the Chair)—

AYES, 54

Mr Armitage	Mr Cope	Mr Hurford	Mr Nicholls
Mr Barnard	Mr Crean	Mr Jacobi	Mr Patterson
Mr Beazley	Mr Cross	Mr L. K. Johnson	Mr Reynolds
Mr Bennett	Mr Daly	Mr L. R. Johnson	Mr Scholes
Mr Berinson	Mr Everingham	Mr Jones	Mr Sherry
Mr Birrell	Mr FitzPatrick	Mr Keating	Mr Stewart
Mr L. F. Bowen	Mr Foster	Mr Kennedy	Mr Uren
Mr Bryant	Mr A. D. Fraser	Mr Keogh	Mr Wallis
Mr J. F. Cairns	Mr Fulton	Mr Kirwan	Mr Webb
Mr C. R. Cameron	Mr Grassby	Mr Klugman	Mr Whitlam
Mr Cass	Mr Griffiths	Mr Luchetti	
Mr Cohen	Mr Gun	Mr Martin	<i>Tellers:</i>
Mr Collard	Mr Hansen	Mr McIvor	Mr Duthie
Mr Connor	Mr Hayden	Mr Morrison	Mr James

NOES, 61

Mr Adermann	Mr Drury	Mr Jarman	Mr Pettitt
Mr Anthony	Mr England	Mr Jess	Mr Reid
Mr Barnes	Mr Fairbairn	Mr Kelly	Mr Robinson
Mr Bate	Mr Forbes	Sir W. Kent Hughes	Mr Sinclair
Mr Bonnett	Mr J. M. Fraser	Mr Killen	Mr Snedden
Mr N. H. Bowen	Mr Garland	Mr King	Mr Solomon
Mr Brown	Mr Giles	Mr Lucock	Mr Street
Mr Buchanan	Mr Gorton	Mr Lynch	Mr Swartz
Mr Bury	Mr Graham	Mr Mackay	Mr Turner
Mr K. M. K. Cairns	Mr Hamer	Mr MacKellar	Mr Wentworth
Mr Calder	Mr Holten	Mr Maisey	Mr Whittorn
Mr D. M. Cameron	Mr Howson	Mr McEwen	
Mr Chipp	Mr Hughes	Mr McLeay	<i>Tellers:</i>
Mr Corbett	Mr Hulme	Mr Nixon	Mr Fox
Sir J. Cramer	Mr Hunt	Mr O'Keefe	Mr Turnbull
Mr Dobie	Mr L. H. Irwin	Mr Peacock	

And so it was negatived.

The time allotted for precedence to general business having expired, the debate was interrupted and the resumption of the debate made an order of the day for the next sitting.

- 8 SUSPENSION OF STANDING ORDERS MOVED—GENERAL BUSINESS NOTICE: Mr Whitlam (Leader of the Opposition) moved—That so much of the standing orders be suspended as would prevent consideration of notice No. 1, general business, being continued for a further thirty minutes.

Debate ensued.

Closure: Mr Snedden (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put and passed.
 And the question—That the motion be agreed to—being accordingly put—
 The House divided (the Speaker, Sir William Aston, in the Chair)—

AYES, 54

Mr Armitage	Mr Cope	Mr Hurford	Mr Nicholls
Mr Barnard	Mr Crean	Mr Jacobi	Mr Patterson
Mr Beazley	Mr Cross	Mr L. K. Johnson	Mr Reynolds
Mr Bennett	Mr Daly	Mr L. R. Johnson	Mr Scholes
Mr Berinson	Mr Everingham	Mr Jones	Mr Sherry
Mr Birrell	Mr FitzPatrick	Mr Keating	Mr Stewart
Mr L. F. Bowen	Mr Foster	Mr Kennedy	Mr Uren
Mr Bryant	Mr A. D. Fraser	Mr Keogh	Mr Wallis
Mr J. F. Cairns	Mr Fulton	Mr Kirwan	Mr Webb
Mr C. R. Cameron	Mr Grassby	Mr Klugman	Mr Whitlam
Mr Cass	Mr Griffiths	Mr Luchetti	
Mr Cohen	Mr Gun	Mr Martin	<i>Tellers:</i>
Mr Collard	Mr Hansen	Mr McIvor	Mr Duthie
Mr Connor	Mr Hayden	Mr Morrison	Mr James

NOES, 61

Mr Adermann	Mr England	Mr Jarman	Mr Pettitt
Mr Anthony	Mr Fairbairn	Mr Jess	Mr Reid
Mr Barnes	Mr Forbes	Mr Kelly	Mr Robinson
Mr Bate	Mr J. M. Fraser	Sir W. Kent Hughes	Mr Sinclair
Mr Bonnett	Mr Garland	Mr Killen	Mr Snedden
Mr N. H. Bowen	Mr Giles	Mr King	Mr Solomon
Mr Brown	Mr Gorton	Mr Lucock	Mr Street
Mr Buchanan	Mr Graham	Mr Lynch	Mr Swartz
Mr Bury	Mr Hallett	Mr Mackay	Mr Turner
Mr K. M. K. Cairns	Mr Hamer	Mr MacKellar	Mr Wentworth
Mr Calder	Mr Holten	Mr Maisey	Mr Whittorn
Mr D. M. Cameron	Mr Howson	Mr McEwen	
Mr Corbett	Mr Hughes	Mr McLeay	<i>Tellers:</i>
Sir J. Cramer	Mr Hulme	Mr Nixon	Mr Fox
Mr Dobie	Mr Hunt	Mr O'Keefe	Mr Turnbull
Mr Drury	Mr L. H. Irwin	Mr Peacock	

And so it was negated.

- 9 **SUSPENSION OF STANDING ORDERS—GENERAL BUSINESS NOTICE:** Mr Snedden (Leader of the House) moved, by leave—That so much of the standing orders be suspended as would prevent notice No. 2, general business, being considered until half-past two o'clock p.m.

Question—put and passed.

- 10 **SELECT COMMITTEE ON WILDLIFE CONSERVATION:** Mr Fox moved, pursuant to notice—

(1) That a Select Committee be appointed to inquire into and report upon—

- The need for an urgent and comprehensive survey of wildlife populations including birds, mammals of the land and water, and reptiles, and their ecology to enable conservation measures to be effectively applied to threatened species;
- The adequacy of the several systems of National Parks, Reserves, etc., of the States and Territories to ensure that at least minimum areas of the major animal habitats and the wildlife of the continent are preserved, held securely, and are properly managed in the national interest;
- The effects of pollution and the widespread use of pesticides on wildlife population;
- The effect on the population of kangaroos of the trade in meat and hides and the effect of other industrial exploitation on wildlife;
- The need for international and interstate agreements for the effective conservation of migratory animals;

- (f) The threat presented to wildlife by the large numbers of domestic animals gone wild, particularly in Northern Australia, and
- (g) The need for a Commonwealth wildlife conservation authority.
- (2) That the committee recognise the control in these matters exercised by the States and seek their co-operation in all relevant aspects.
 - (3) That the committee consist of seven members, four to be appointed by the Prime Minister and three to be appointed by the Leader of the Opposition.
 - (4) That every appointment of a member of the committee be forthwith notified in writing to the Speaker.
 - (5) That the Chairman be appointed by the Prime Minister.
 - (6) That the Chairman have a deliberative vote and, in the event of an equality of votes, also have a casting vote.
 - (7) That the Chairman of the committee may from time to time appoint another member of the committee to be Deputy Chairman, and that the member so appointed act as Chairman of the committee at any time when the Chairman is not present at a meeting of the committee.
 - (8) That the Deputy Chairman, when acting as Chairman, have a deliberative vote and, in the event of an equality of votes, also have a casting vote.
 - (9) That the committee have power to send for persons, papers and records, and to move from place to place.
 - (10) That the committee report to the House as soon as possible.
 - (11) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.

Debate ensued.

Question—put and passed.

- 11 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 1 to 3, government business, be postponed until a later hour this day.
- 12 NATIONAL HEALTH BILL 1970: The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Clause 25—

Mr Hayden moved the following amendment: Page 18, omit the clause, insert the following clause:

“25. Section 73 of the Principal Act is amended—

Registration.

- (a) by omitting sub-section (1.) and inserting in its stead the following sub-section:—

‘(1.) The Minister may by regulation, after considering the report of the Committee, grant, subject to such terms and conditions (if any) as he thinks fit, or refuse, the application and, if he grants the application, he shall register the organization accordingly.’;

- (b) by omitting sub-section (4.) and inserting in its stead the following sub-section:—

‘(4.) A register shall be open for public inspection.’;

- (c) by inserting in sub-section (6.) after the word ‘revoke’ the words ‘by regulation’; and

- (d) by inserting in sub-section (6.) after the word ‘impose’ the words ‘by regulation’.”.

Debate continued.

Amendment negatived.

Clause agreed to.

Clause 26 agreed to.

Clause 27—

Mr Gun moved the following amendment: Page 19, proposed section 76A, sub-section (2.), omit paragraph (h), insert the following paragraphs:

- “(h) names of all shareholders in the fund and the equity held by each in that fund and the names of all directors of that fund;
- (i) details of how the reserve fund has been invested;
- (j) details of direct or indirect interest in shareholdings held by directors of the fund in organizations in which the fund’s reserves have been invested; and
- (k) such other information as the Parliament requires to be included.”.

Debate continued.

Limitation of debate: At fifteen minutes past three o’clock p.m., the Chairman (Mr Lucock) having called the attention of the committee to the fact that the time allotted for the committee stage to the end of clause 41 had expired—

Amendment negatived.

Further question—That clauses 27 to 41 be agreed to—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 59

Mr Adermann	Mr Drury	Mr Hunt	Mr Peacock
Mr Anthony	Mr England	Mr L. H. Irwin	Mr Pettitt
Mr Barnes	Mr Fairbairn	Mr Jarman	Mr Reid
Mr Bate	Mr Forbes	Mr Jess	Mr Robinson
Mr Bonnett	Mr J. M. Fraser	Mr Kelly	Mr Sinclair
Mr N. H. Bowen	Mr Garland	Sir W. Kent Hughes	Mr Snedden
Mr Brown	Mr Giles	Mr Killen	Mr Solomon
Mr Buchanan	Mr Gorton	Mr King	Mr Street
Mr Bury	Mr Graham	Mr Lynch	Mr Swartz
Mr K. M. K. Cairns	Mr Hallett	Mr Mackay	Mr Turner
Mr Calder	Mr Hamer	Mr MacKellar	Mr Wentworth
Mr D. M. Cameron	Mr Holten	Mr Maisey	Mr Whittorn
Mr Corbett	Mr Howson	Mr McLeay	<i>Tellers:</i>
Sir J. Cramer	Mr Hughes	Mr Nixon	Mr Fox
Mr Dobie	Mr Hulme	Mr O’Keefe	Mr Turnbull

NOES, 52

Mr Armitage	Mr Crean	Mr Jacobi	Mr Reynolds
Mr Barnard	Mr Cross	Mr L. K. Johnson	Mr Scholes
Mr Beazley	Mr Daly	Mr L. R. Johnson	Mr Sherry
Mr Bennett	Mr Everingham	Mr Jones	Mr Stewart
Mr Berinson	Mr FitzPatrick	Mr Keating	Mr Uren
Mr Birrell	Mr Foster	Mr Kennedy	Mr Wallis
Mr Bryant	Mr A. D. Fraser	Mr Keogh	Mr Webb
Mr J. F. Cairns	Mr Fulton	Mr Kirwan	Mr Whitlam
Mr C. R. Cameron	Mr Grassby	Mr Klugman	
Mr Cass	Mr Griffiths	Mr Luchetti	
Mr Cohen	Mr Gun	Mr Martin	<i>Tellers:</i>
Mr Collard	Mr Hansen	Mr McIvor	Mr Duthie
Mr Connor	Mr Hayden	Mr Morrison	Mr James
Mr Cope	Mr Hurford	Mr Patterson	

And so it was resolved in the affirmative.

Clause 42—

Mr Hayden, by leave, moved the following amendments together:

Page 24, proposed section 82s, at the end of sub-section (1.) add the words “plus any specified excess detailed in the Schedules”.

Page 25, proposed section 82s, at the end of sub-section (2.) add the words “but in no case will a contributor receive less than an amount equal to the daily cost of public ward treatment in a public hospital in his State for each day he is charged for hospital treatment”.

Page 27, proposed section 82T, sub-section (2.) at the end of paragraph (e) add the words "plus any specified excess detailed in the Schedules".

Page 27, proposed section 82T, sub-section (2.) at the end of paragraph (f) add the words "plus two-thirds of any specified excess detailed in the Schedules".

Page 27, proposed section 82T, sub-section (2.) at the end of paragraph (g) add the words "plus one-third of any specified excess detailed in the Schedules".

Page 28, after proposed section 82T insert the following proposed section:

"82TA. For the purposes of sections eighty-two S and eighty-two T a person entitled to the benefits proposed under these sections shall not be debarred from those benefits merely because he failed to apply for them by registering as a contributor provided he does so within two years of the first date on which he otherwise qualified for medical or hospital benefit."

Chairman's ruling: The Chairman ruled that the proposed amendments were out of order as their effect would be to increase the amount of the appropriation required. Mr Hayden moved—That the clause be postponed.

Question—put and negatived.

Clause agreed to.

Clauses 43 to 46, by leave, taken together, and agreed to.

Proposed new clause—

Mr Everingham moved—That the following new clause be inserted in the Bill:

"46A. Section 101 of the Principal Act is amended by inserting after sub-section (2B.) the following sub-section:—
(2C.) Parliament shall be advised of the names and qualifications of those persons appointed under the foregoing provisions.'".

Pharmaceutical
Benefits
Advisory
Committee.

Debate ensued.

Limitation of debate: At fifteen minutes past four o'clock p.m., the Chairman having called the attention of the committee to the fact that the time allotted for the committee stage to the end of clause 55 had expired—

Proposed new clause negatived.

Further question—That clauses 47 to 55 be agreed to—put and passed.

Schedule debated.

Limitation of debate: At twenty-five minutes to five o'clock p.m., the Chairman having called the attention of the committee to the fact that the time allotted for the remainder of the committee stage had expired—

Schedule agreed to.

Further question—That the title be agreed to and that the Bill be reported with amendments—put and passed.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr Forbes (Minister for Health), the House adopted the report.

Mr Forbes moved—That the Bill be now read a third time.

Debate ensued.

Limitation of debate: At twenty minutes to five o'clock p.m., Mr Speaker having called the attention of the House to the fact that the time allotted for the remaining stages had expired—

Question—That the Bill be now read a third time—put and passed—Bill read a third time.

- 13 MESSAGE FROM THE SENATE—HOMES SAVINGS GRANT BILL 1970: Mr Speaker reported the receipt of the following message from the Senate:

MR SPEAKER,

Message No. 11

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Homes Savings Grant Act 1964-1967'*", and requests the House to amend the Bill as set forth in the annexed Schedule.

The Senate,

A. M. McMULLIN,

Canberra, 13 May 1970

President

Ordered—That the amendment requested by the Senate be taken into consideration, in committee of the whole House, at the next sitting.

- 14 COMMONWEALTH SERUM LABORATORIES BILL 1970: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Forbes (Minister for Health), the Bill was read a third time.

- 15 MARGINAL DAIRY FARMS AGREEMENTS BILL 1970: Mr Anthony (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act to provide for Financial Assistance to the States for the purposes of Marginal Dairy Farms Reconstruction Schemes.

Bill read a first time.

Mr Anthony moved—That the Bill be now read a second time.

Debate adjourned (Mr Patterson), and the resumption of the debate made an order of the day for the next sitting.

- 16 PAPER: The following paper was presented, by command of His Excellency the Governor-General:

Marginal Dairy Farms Reconstruction Scheme—Draft Agreement between the Commonwealth and the State of Western Australia (1970).

- 17 DRAFTING ASSISTANCE TO PRIVATE MEMBERS—MINISTERIAL STATEMENT: Mr Hughes (Attorney-General), by leave, made a ministerial statement with reference to drafting assistance which would be made available to private Members.

Mr Whitlam (Leader of the Opposition), by leave, also made a statement with reference to the matter.

- 18 MESSAGE FROM THE SENATE: A Message from the Senate was reported returning the following Bill without amendment:

14 May 1970—Message No. 12—Estate Duty Assessment 1970.

- 19 AUSTRALIAN INDUSTRY DEVELOPMENT CORPORATION BILL 1970: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Giles addressing the House—

It being eleven o'clock p.m.—

- 20 ADJOURNMENT: Mr Speaker, in accordance with the order of the House of 16 April, proposed the question—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at nineteen minutes to twelve o'clock midnight, adjourned until tomorrow at ten o'clock a.m.

PAPER: The following paper was deemed to have been presented on 14 May 1970, pursuant to statute:

Northern Territory (Administration) Act—Crown Lands Ordinance—Statement of reasons by Minister for revocation of reserve in the Northern Territory at Katherine.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Calwell, Mr Davies, Mr G. D. Erwin, Mr Garrick and Mr McMahon.

A. G. TURNER,
Clerk of the House of Representatives