

1967

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 58

THURSDAY, 26 OCTOBER 1967

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- 1 The House met, at half-past ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable W. J. Aston) took the Chair, and read Prayers.
  - 2 PETITION: Mr Turner presented a petition from certain citizens of Australia praying that the Australian Government set one per cent of the gross national product as a target for the annual allocation of aid to the developing countries.  
Petition received and read.
  - 3 QUESTIONS: Questions without notice were asked.
  - 4 PAPERS: The following paper was presented, by command of His Excellency the Governor-General:  
Australian Research Grants Committee—Grants approved for 1968.  
The following papers were presented, pursuant to statute:  
Meat Research Act—Australian Meat Research Committee—First Annual Report, for year 1966–67.  
Tobacco Industry Act—Twelfth Annual Report, for year 1966–67.  
Wool Industry Act—Australian Wool Board—Report and financial statements, together with the Auditor-General's Report, for year 1966–67.
  - 5 HIGHER DEFENCE APPOINTMENTS—MINISTERIAL STATEMENT: Mr Fairhall (Minister for Defence), by leave, made a ministerial statement informing the House of decisions taken by the Government on the appointments of Chairman, Chiefs of Staff Committee and Chiefs of Staff of the Royal Australian Air Force and the Royal Australian Navy to take effect from early next year.
  - 6 PAPUA AND NEW GUINEA—CONSTITUTIONAL DEVELOPMENT—MINISTERIAL STATEMENT AND REPORT—MOTION TO TAKE NOTE OF PAPERS: Mr Barnes (Minister for Territories), by leave, made a ministerial statement with reference to proposed changes in constitutional arrangements for the Territory of Papua and New Guinea arising out of further recommendations of the Select Committee of the Territory House of Assembly on Constitutional Development, and, by command of His Excellency the Governor-General, presented the following papers:  
Papua and New Guinea—Constitutional Development—  
Ministerial statement, 26 October 1967;  
House of Assembly—Select Committee—Final Report—  
and moved—That the House take note of the papers.  
Debate adjourned (Mr Barnard—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 7 PUBLIC ACCOUNTS COMMITTEE—REPORT—STATEMENT BY MEMBER: Mr Cleaver (Chairman) brought up the following report from the Joint Committee of Public Accounts:  
Ninety-third Report—Expenditure from Advance to the Treasurer (*Appropriation Act 1966-67*)—  
and, by leave, made a statement in connection with the report.  
Ordered—That the report be printed.
- 8 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—MELVILLE REHABILITATION CENTRE, W.A.: Mr Kelly (Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1913-1966*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Proposed rebuilding of Melville Rehabilitation Centre, W.A.  
Mr Kelly presented plans in connection with the proposed work.  
Question—put and passed.
- 9 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—TECHNICAL TESTING AND LABORATORY CENTRE, GARDEN ISLAND, N.S.W.: Mr Kelly (Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1913-1966*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Proposed new technical testing and laboratory centre, Garden Island, N.S.W.  
Mr Kelly presented plans in connection with the proposed work.  
Question—put and passed.
- 10 NAVAL DEFENCE BILL 1967: Mr Chipp (Minister for the Navy), pursuant to notice, presented a Bill for an Act to amend the *Naval Defence Act 1910-1966* in relation to the Employment of Persons in a Civil Capacity.  
Bill read a first time.  
Mr Chipp moved—That the Bill be now read a second time.  
Debate adjourned (Mr Barnard—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 11 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—  
Question proposed—That grievances be noted.  
Debate ensued.  
It being fifteen minutes to one o'clock p.m., the debate was interrupted in accordance with standing order 106.  
Question—That grievances be noted—put and passed.
- 12 POSTPONEMENT OF GOVERNMENT BUSINESS: Ordered—That government business be postponed until after notice No. 1, general business.
- 13 SUSPENSION OF STANDING ORDERS—GENERAL BUSINESS NOTICE: Mr Swartz (Minister for Civil Aviation) moved, by leave—That so much of the standing orders be suspended as would prevent notice No. 1, general business, standing in the name of the honourable Member for Bendigo (Mr Beaton), being moved, on his behalf, by the honourable Member for Dawson (Mr Patterson).  
Question—put and passed.
- 14 REGULATION NO. 45A OF TRADE PRACTICES REGULATIONS—MOTION FOR DISALLOWANCE: Mr Patterson, for Mr Beaton, moved, pursuant to notice—That Regulation No. 45A of the Trade Practices Regulations made under the *Trade Practices Act 1965-1967* and contained in Amendment No. 2 in Statutory Rules 1967, No. 125, be disallowed.  
Debate ensued.  
Question—put.

The House divided (the Deputy Speaker, Mr Haworth, in the Chair)—

AYES, 33

|                  |                 |              |                 |
|------------------|-----------------|--------------|-----------------|
| Mr Barnard       | Mr Costa        | Mr Fulton    | Mr Peters       |
| Mr Birrell       | Mr Courtney     | Mr Griffiths | Mr Scholes      |
| Mr Bryant        | Mr Crean        | Mr Hansen    | Mr Uren         |
| Mr J. F. Cairns  | Mr Cross        | Mr Luchetti  | Mr Webb         |
| Mr C. R. Cameron | Mr Curtin       | Mr McIvor    |                 |
| Mr Clark         | Mr Daly         | Mr Minogue   |                 |
| Mr Collard       | Mr Devine       | Mr Nicholls  | <i>Tellers:</i> |
| Mr Connor        | Mr Everingham   | Mr O'Connor  | Mr Duthie       |
| Mr Cope          | Mr J. R. Fraser | Mr Patterson | Mr Stewart      |

NOES, 61

|                    |                 |                    |                 |
|--------------------|-----------------|--------------------|-----------------|
| Mr Adermann        | Mr Corbett      | Mr Holten          | Mr Peacock      |
| Mr Anthony         | Sir J. Cramer   | Mr Hughes          | Mr Pearsall     |
| Mr Armstrong       | Mr Dobie        | Mr Hulme           | Mr Sinclair     |
| Mr Arthur          | Mr Drury        | Mr Jarman          | Mr Snedden      |
| Mr Barnes          | Mr England      | Mr Jess            | Mr St. John     |
| Mr Bonnett         | Mr Failles      | Mr Jessop          | Mr Stokes       |
| Mr Bosman          | Mr Fairbairn    | Mr Kelly           | Mr Street       |
| Mr Bowen           | Mr Fairhall     | Sir W. Kent Hughes | Mr Swartz       |
| Mr Bridges-Maxwell | Mr Forbes       | Mr Killen          | Mr Turner       |
| Miss Brownbill     | Mr Fox          | Mr Lucock          | Mr Wentworth    |
| Mr Buchanan        | Mr J. M. Fraser | Mr Lynch           | Mr Wilson       |
| Mr Bury            | Mr Gibson       | Mr Maisey          |                 |
| Mr K. M. K. Cairns | Mr Giles        | Mr McLeay          | <i>Tellers:</i> |
| Mr D. M. Cameron   | Mr Graham       | Mr McMahan         | Mr G. D. Erwin  |
| Mr Chaney          | Mr Hallett      | Mr Munro           | Mr Turnbull     |
| Mr Chipp           | Mr Hasluck      | Mr Nixon           |                 |

And so it was negatived.

15 PETROLEUM (SUBMERGED LANDS) LEGISLATION—EXPLORATION AND PRODUCTION TITLES—

MINISTERIAL STATEMENT—PAPERS: Mr Fairbairn (Minister for National Development), by leave, made a ministerial statement with reference to the tabling of certain Off-shore Exploration and Production Titles for oil and gas proposed to be recognised under the Petroleum (Submerged Lands) legislation before the House, and, by command of His Excellency the Governor-General, presented the following papers:

Petroleum (Submerged Lands) Legislation—

Production titles—Victoria—Barracouta and Marlin fields—Map of areas covered.

Exploration titles—

Map and explanatory key showing the exploration titles issued up to December 1966, and the persons to whom they were issued.

Summary of off-shore petroleum titles as at 30 June 1967 showing the State or Territory, title number, holder of the title, area, date of expiry and whether or not the title is wholly off-shore.

New South Wales—Copy of Exploration Licence 112 issued to Shell Development (Australia) Pty Ltd, typical of other licences issued in New South Wales.

Victoria—Copy of Permit Number 57 issued to Shell Development (Australia) Pty Ltd, typical of all permits issued in Victoria, together with a copy of the relevant regulations under which the Permit was issued.

Queensland—Copy of Authority to Prospect 127P issued to Corbett Reef Limited, generally following that of all previous off-shore Authorities to Prospect issued in Queensland.

South Australia—Copy of the prescribed general form which licences issued in that State must follow.

Western Australia—Copy of Permit to Explore 27H issued to West Australian Petroleum Pty Ltd, typical of other exploration permits issued in Western Australia.

Tasmania—Copy of Exploration Permit Number 5/67 issued to Magellan Petroleum Southern Pty Ltd, generally in line with other exploration permits issued in Tasmania.

Northern Territory and the Territory of Ashmore and Cartier Islands—Copy of typical off-shore exploration permit.

Territory of Papua and New Guinea—Copy of typical off-shore exploration permit.

16 CONCILIATION AND ARBITRATION BILL 1967: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put.

The House divided (the Deputy Speaker, Mr Drury, in the Chair)—

**AYES, 63**

|                    |                 |                    |                 |
|--------------------|-----------------|--------------------|-----------------|
| Mr Adermann        | Mr Corbett      | Mr Haworth         | Mr Munro        |
| Mr Armstrong       | Sir J. Cramer   | <b>Mr Holten</b>   | Mr Nixon        |
| Mr Arthur          | Mr Dobie        | Mr Hughes          | Mr Peacock      |
| Mr Barnes          | Mr England      | Mr Hulme           | Mr Pearsall     |
| Mr Bonnett         | Mr Failes       | Mr Jarman          | Mr Sinclair     |
| Mr Bosman          | Mr Fairbairn    | Mr Jess            | Mr Snedden      |
| Mr Bowen           | Mr Fairhall     | Mr Jessop          | Mr St. John     |
| Mr Bridges-Maxwell | Mr Forbes       | Mr Kelly           | Mr Stokes       |
| Miss Brownbill     | Mr Fox          | Sir W. Kent Hughes | Mr Street       |
| Mr Buchanan        | Mr J. M. Fraser | Mr King            | Mr Swartz       |
| Mr Bury            | Mr Freeth       | Mr Lee             | Mr Turner       |
| Mr K. M. K. Cairns | Mr Gibson       | Mr Lucock          | Mr Wentworth    |
| Mr D. M. Cameron   | Mr Giles        | Mr Maisey          | Mr Wilson       |
| Mr Chaney          | Mr Graham       | Mr McEwen          | <i>Tellers:</i> |
| Mr Chipp           | Mr Hallett      | Mr McLeay          | Mr G. D. Erwin  |
| Mr Cleaver         | Mr Hasluck      | Mr McMahan         | Mr Turnbull     |

**NOES, 31**

|                  |             |                 |                 |
|------------------|-------------|-----------------|-----------------|
| Mr Barnard       | Mr Cope     | Mr Everingham   | Mr Nicholls     |
| Mr Birrell       | Mr Costa    | Mr J. R. Fraser | Mr Patterson    |
| Mr Bryant        | Mr Courtney | Mr Fulton       | Mr Peters       |
| Mr J. F. Cairns  | Mr Crean    | Mr Griffiths    | Mr Scholes      |
| Mr C. R. Cameron | Mr Cross    | Mr Hansen       | Mr Webb         |
| Mr Clark         | Mr Curtin   | Mr Luchetti     | <i>Tellers:</i> |
| Mr Collard       | Mr Daly     | Mr McIvor       | Mr Duthie       |
| Mr Connor        | Mr Devine   | Mr Minogue      | Mr Stewart      |

And so it was resolved in the affirmative—Bill read a second time.

Leave granted for third reading to be moved forthwith.

Mr Bury (Minister for Labour and National Service) moved—That the Bill be now read a third time.

Question—put.

The House divided (the Deputy Speaker, Mr Drury, in the Chair)—

**AYES, 63**

|                    |                 |                    |                 |
|--------------------|-----------------|--------------------|-----------------|
| Mr Adermann        | Mr Corbett      | Mr Haworth         | Mr Munro        |
| Mr Armstrong       | Sir J. Cramer   | <b>Mr Holten</b>   | Mr Nixon        |
| Mr Arthur          | Mr Dobie        | Mr Hughes          | Mr Peacock      |
| Mr Barnes          | Mr England      | Mr Hulme           | Mr Pearsall     |
| Mr Bonnett         | Mr Failes       | Mr Jarman          | Mr Sinclair     |
| Mr Bosman          | Mr Fairbairn    | Mr Jess            | Mr Snedden      |
| Mr Bowen           | Mr Fairhall     | Mr Jessop          | Mr St. John     |
| Mr Bridges-Maxwell | Mr Forbes       | Mr Kelly           | Mr Stokes       |
| Miss Brownbill     | Mr Fox          | Sir W. Kent Hughes | Mr Street       |
| Mr Buchanan        | Mr J. M. Fraser | Mr King            | Mr Swartz       |
| Mr Bury            | Mr Freeth       | Mr Lee             | Mr Turner       |
| Mr K. M. K. Cairns | Mr Gibson       | Mr Lucock          | Mr Wentworth    |
| Mr D. M. Cameron   | Mr Giles        | Mr Maisey          | Mr Wilson       |
| Mr Chaney          | Mr Graham       | Mr McEwen          | <i>Tellers:</i> |
| Mr Chipp           | Mr Hallett      | Mr McLeay          | Mr G. D. Erwin  |
| Mr Cleaver         | Mr Hasluck      | Mr McMahan         | Mr Turnbull     |

## NOES, 31

|                  |             |                 |                 |
|------------------|-------------|-----------------|-----------------|
| Mr Barnard       | Mr Cope     | Mr Everingham   | Mr Nicholls     |
| Mr Birrell       | Mr Costa    | Mr J. R. Fraser | Mr Patterson    |
| Mr Bryant        | Mr Courtney | Mr Fulton       | Mr Peters       |
| Mr J. F. Cairns  | Mr Crean    | Mr Griffiths    | Mr Scholes      |
| Mr C. R. Cameron | Mr Cross    | Mr Hansen       | Mr Webb         |
| Mr Clark         | Mr Curtin   | Mr Luchetti     | <i>Tellers:</i> |
| Mr Collard       | Mr Daly     | Mr McIvor       | Mr Duthie       |
| Mr Connor        | Mr Devine   | Mr Minogue      | Mr Stewart      |

And so it was resolved in the affirmative—Bill read a third time.

- 17 VIET NAM—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Hasluck (Minister for External Affairs), by leave, made a ministerial statement with reference to the situation in Viet Nam, and, by command of His Excellency the Governor-General, presented the following paper:

Viet Nam—Ministerial statement, 26 October 1967—

and moved—That the House take note of the paper.

Debate adjourned (Mr Barnard—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 18 NAURU INDEPENDENCE BILL 1967: Mr Barnes (Minister for Territories), by leave, presented a Bill for an Act relating to Nauru.

Bill read a first time.

Mr Barnes moved—That the Bill be now read a second time.

Debate adjourned (Mr Barnard—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 19 MESSAGE FROM THE SENATE—CANBERRA COLLEGE OF ADVANCED EDUCATION BILL 1967: Mr Speaker reported message No. 73, dated 26 October 1967, from the Senate transmitting for the concurrence of the House a Bill for "*An Act to establish a College of Advanced Education in the Australian Capital Territory*".

Bill read a first time.

Mr Forbes (Minister representing the Minister for Education and Science) moved—That the Bill be now read a second time.

Debate adjourned (Mr Connor), and the resumption of the debate made an order of the day for the next sitting.

- 20 PETROLEUM (SUBMERGED LANDS) BILL 1967: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Ordered—That Mr Bowen (Attorney-General) be granted an extension of time.

Debate continued.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 21 ADJOURNMENT: Mr Hasluck (Minister for External Affairs) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at ten minutes past eleven o'clock p.m., adjourned until Tuesday next at half-past two o'clock p.m.

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PAPER: The following paper was deemed to have been presented on 26 October 1967, pursuant to statute:

Lands Acquisition Act—Land acquired for defence purposes—Watsons Bay, New South Wales.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Bate, Mr Beaton, Mr Beazley, Mr Calwell, Mr Davies\*, Mr Gibbs, Mr Harrison, Mr Hayden, Mr Howson, Mr James\*, Mr A. T. Jones, Mr C. K. Jones, Mr Pettitt\* and Mr Whittorn.

\* On leave.

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A. G. TURNER,  
Clerk of the House of Representatives