## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

## VOTES AND PROCEEDINGS

OF THE

# HOUSE OF REPRESENTATIVES.

No. 167.

### TUESDAY, 16TH AUGUST, 1966.

- 1. The House met, at three o'clock p.m., according to the terms of the Resolution of the 13th May last.—Mr. Speaker (the Honorable Sir John McLeay) took the Chair, and read Prayers.
- 2. Death of Member (Mr. J. S. Cockle).—Mr. Holt (Prime Minister) referred to the death of Mr. J. S. Cockle, and moved, That this House expresses its deep regret at the death on the 3rd August, 1966, of John Simon Cockle, a Member of this House for the Division of Warringah, places on record its appreciation of his meritorious public service and tenders its profound sympathy to his widow and family ir. their bereavement.
  - And Mr. Calwell (Leader of the Opposition) having seconded the motion, and Mr. McEwen (Minister for Trade and Industry) and other honorable Members having addressed the House in support thereof, and all Members present having risen, in silence—

    Question—passed.
- 3. DEATH OF FORMER SENATOR (THE RIGHT HONORABLE SIR WILLIAM SPOONER).—Mr. Holt (Prime Minister) referred to the death of Sir William Spooner, and moved, That this House expresses its deep regret at the death on the 15th July, 1966, of the Right Honorable Sir William Henry Spooner, K.C.M.G., M.M., a Senator for the State of New South Wales from 1949 to 1965, a Minister of the Crown and Leader of the Government in the Senate, places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his widow and family in their bereavement.
  - And Mr. Calwell (Leader of the Opposition) having seconded the motion, and Mr. McEwen (Minister for Trade and Industry) and other honorable Members having addressed the House in support thereof, and all Members present having risen, in silence—

    Question—passed.
- 4. Suspension of Sitting as Mark of Respect.—As a mark of respect to the memory of the deceased, the sitting was thereupon suspended until eight o'clock p.m.
- 5. RESUMPTION OF SITTING.—At eight o'clock p.m., Mr. Speaker resumed the Chair.
- 6. Message from the Governor-General, Proposed Expenditure for Service of the Year, 1966-67—Appropriation Bill (No. 1) 1966-67—Budget Speech.—Mr. Speaker announced the receipt of inessage No. 193, dated 16th August, 1966, from His Excellency the Governor-General transmitting to the House of Representatives particulars of proposed expenditure from the Consolidated Revenue Fund for the service of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-seven, and recommending an appropriation of the Consolidated Revenue Fund accordingly.
  - Mr. McMahon (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund for the service of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-seven.

Bil read a first time.

- Mr. McMahon moved, That the Bill be now read a second time, and delivered the budget speech.
- Debate adjourned (Mr. Calwell—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 7. MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED PROVISION FOR CERTAIN EXPENDITURE, 1966-67—APPROPRIATION BILL (No. 2) 1966-67.—Mr. Speaker announced the receipt of message No. 194, dated 16th August, 1966, from His Excellency the Governor-General, transmitting to the House of Represent-atives particulars of the proposed provision for certain expenditure from the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-seven, and recommending an appropriation of the Consolidated Revenue Fund accordingly.

Mr. McMahon (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund for certain expenditure in respect of the year ending on the thirtieth day of June, One thousand

nine hundred and sixty-seven.

Bill read a first time.

Mr. McMahon moved, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an order of the day for the next sitting.

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8. PAPERS.—Mr. McMahon (Treasurer), by command of His Excellency the Governor-General, presented the following papers:-

Estimates of Receipts and Summary of Estimated Expenditure for the year ending 30th June, 1967. Commonwealth Payments to or for the States, 1966-67.

National Income and Expenditure 1965-66.

Government Securities on Issue at 30th June, 1966.

Commonwealth Income Tax Statistics-for income year 1963-64.

Civil Works Programme 1966-67 circulated by the Minister for Works.

Severally ordered to be printed.

9. LOAN (HOUSING) BILL (No. 2) 1966.—Mr. Bury (Minister representing the Minister for Housing), by leave, presented a Bill for an Act to Authorize the Raising and Expending of a sum not exceeding One hundred and twenty million dollars for the purposes of Housing.

Bill read a first time.

Mr. Bury moved, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an order of the day for the next sitting.

10. SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL (No. 2) 1966.—Mr. Howson (Minister assisting the Treasurer) presented a Bill for an Act to amend the law relating to Sales Tax with respect to Goods for use by the Australian Institute of Aboriginal Studies, and Household Goods consisting of Electric Fans and Air-conditioners.

Bill read a first time.

Mr. Howson moved, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an order of the day for the next sitting.

11. PHOSPHATE FERTILIZERS BOUNTY BILL 1966.—Mr. Howson (Minister representing the Minister for Customs and Excise), by leave, presented a Bill for an Act to amend the Phosphate Fertilizers Bounty Act 1963 in relation to the Period in respect of which Bounty is payable under that Act and in relation to Decimal Currency.

Bill read a first time.

Mr. Howson moved, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an order of the day for the next

12. Customs Tariff Proposals Nos. 8 to 12 (1966).—Mr. Howson (Minister representing the Minister for Customs and Excise) moved Customs Tariff Proposals Nos. 8, 9, 10, 11 and 12 (1966).

Debate adjourned (Mr. J. F. Cairns), and the resumption of the debate made an order of the day for the next sitting.

13. Papers.—The following papers were presented, by command of His Excellency the Governor-General— Tariff Board-Reports-

Glassware.

Hot water bags.

Hollow bars, tubes and pipes of iron or steel.

Severally ordered to be printed.

The following paper was presented, pursuant to statute—

Tariff Board Act—Special Advisory Authority—Polyvinyl chloride products.

Ordered to be printed.

14. DISCHARGE OF TARIFF PROPOSALS.-Mr. Howson (Minister representing the Minister for Customs and Excise) moved, by leave, That the following Tariff Proposals, constituting part of order of the day No. 29, government business, be discharged:—Customs Tariff Proposals Nos. 1, 2 and 3 (1966). Question—put and passed.

15. CUSTOMS TARIFF BILL (No. 3) 1966.—Mr. Howson (Minister representing the Minister for Customs and Excise) presented a Bill for an Act relating to Duties of Customs.

Bill read a first time. Mr. Howson moved, That the Bill be now read a second time.

Debate, by leave, ensued.

Question—put and passed.—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr. Howson, the Bill was read a third time.

16. ADJOURNMENT.-Mr. Howson (Minister for Air) moved, That the House do now adjourn. Question—put and passed.

And then the House, at five minutes past ten o'clock p.m., adjourned until to-morrow at half-past two o'clock p.m.

The following papers were deemed to have been presented on the 16th August, 1966, pursuant to statute— Australian National University Act-Statutes-

No. 74—Faculties (Institute of Advanced Studies).

No. 75—Faculties (School of General Studies) Amendment No. 5. No. 76—Interpretation Amendment No. 3.

Broadcasting and Television Act—Regulations—Statutory Rules 1966, No. 114.

Butter Fat Levy Acts—Regulations—Statutory Rules 1966, No. 102. Cellulose Acetate Flake Bounty Act—Return for year ended 18th March, 1966.

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Christmas Island Act—Ordinances—1966—
     No. 6-Tuberculosis.
     No. 7-Census (No. 2).
Cocos (Keeling) Islands Act—Ordinance—1966—No. 4—Census.
Commonwealth Banks Act-Appointment Certificates-F. E. Barrett, W. F. Hayes, W. C. C. Stubbs.
Copper and Brass Strip Bounty Act—Final Return, for period 1st October, 1964 to 18th March, 1965.
Customs Act—Regulations—Statutory Rules 1966, No. 95.
Customs Tariffs-Order-Concentrates No. 1.
Defence Act-Regulations-Statutory Rules 1966, No. 105.
Defence Forces Retirement Benefits Act—Regulations—Statutory Rules 1966, No. 97. Explosives Act—Explosives Regulations—Orders—Berthing of a vessel (16).
Lands Acquisition Act-Land &c., acquired for-
     Australian Atomic Energy Commission purposes—Lucas Heights, New South Wales.
     Postal purposes-
          Bacchus Marsh, Victoria.
          Bega, New South Wales.
          Boggabilla, New South Wales.
          Coolamon, New South Wales.
          Dingley, Victoria.
          Iron Knob-Kimba, South Australia.
          Kyeamba, New South Wales.
          Moree, New South Wales.
          Mount Ulandra, New South Wales.
           Wyee, New South Wales.
Live-stock Slaughter Levy Act—Regulations—Statutory Rules 1966, No. 111.
National Health Act—Regulations—Statutory Rules 1966, No. 99.
Naval Defence Act—Regulations—Statutory Rules 1966, Nos. 93, 101, 103, 104, 115.
Navigation Act-Navigation (Dangerous Goods) Regulations-Determination dated 12th October,
     1965—Amendment.
Norfolk Island Act-
     Ordinances—1966—
No. 9—Education.
          No. 10—Census.
     Regulations—1966—No. 2 (Education Ordinance).
Northern Territory (Administration) Act-
     Ordinances
          1964—Control of Roads (No. 2), together with statement of reasons for withholding assent
               to the Ordinance.
          1966-
               No. 13—Firearms (No. 2) 1964.
No. 14—Public Service 1965.
No. 15—Fire Brigades Arbitral Tribunal 1965.
               No. 16—Darwin Hospital Advisory Board.
No. 17—Wildlife Conservation and Control.
No. 18—Fisheries.
               No. 19-Legislation Repeal.
               No. 20—Silicosis and Tuberculosis (Mine-workers and Prospectors). No. 21—Firearms (No. 2).
               No. 22-Licensing.
               No. 23—Darwin Town Area Leases.
No. 24—Mining.
No. 25—Control of Roads.
               No. 26-Workmen's Compensation.
               No. 27--Crown Lands.
                No. 28-Petroleum (Prospecting and Mining).
               No. 29-Crown Lands (No. 2).
     Regulations-1966-
          No. 10 (Firearms Ordinance).
          No. 11 (Public Service Ordinance).
          No. 12 (Fisheries Ordinance).
          No. 13 (Child Welfare Ordinance).
Papua and New Guinea Act-Ordinances-1966-
     No. 22—Companies.
No. 23—Royal Papua and New Guinea Constabulary 1965.
No. 24—Supply (No. 1) 1966–67.
No. 25—Survey.
No. 26—Police Offences (Papua).
No. 27—Police Offences (New Guinea).
     No. 28—Criminal Code Amendment (Papua).
No. 29—Criminal Code Amendment (New Guinea).
     No. 30-Papua and New Guinea Coffee Marketing Board.
     No. 31—Income Tax (No. 2).
No. 32—Workers' Compensation (Special Provisions).
No. 33—Savings and Loan Societies.
     No. 34—Stamp Duties.
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No. 35—Customs Tariff. No. 36—Native Loans Fund. No. 37—Marketable Securities.

No. 38—Trustee Companies.
No. 39—Associations Incorporation.
No. 40—Mining (Papua).

No. 41-Mining (New Guinea).

No. 42—Hire-purchase.
No. 43—Companies (No. 2).
No. 44—New Guinea Land Titles Restoration.

Parliamentary Retiring Allowances Act—Regulations—Statutory Rules 1966, No. 106.

Passports Act—Regulations—Statutory Rules 1966, No. 100.

Post and Telegraph Act—Regulations—Statutory Rules 1966, Nos. 89, 94, 108, 116.

Poultry Industry Levy Act—Regulations—Statutory Rules 1966, No. 107.

Public Service Act-

Appointments—Department—

Air-R. P. Freeman.

Attorney-General-G. W. Elks, B. C. Hughes, J. McKenzie, W. J. Mills, E. G. Sinclair. Civil Aviation-G. H. Blackshaw, P. G. Brown, R. J. Creasey, G. S. Elston, P. W. Griffiths,

C. S. Harman, D. A. Jones, R. W. King, D. E. Lakin, D. I. Marr, R. H. Mobbs, H. A. Pepper, A. Roberts, W. A. Volkmer.

Defence—A. L. Cameron. Interior—J. G. Burton, R. L. Love.

Labour and National Service—D. P. Drummond, D. H. McCalman.

National Development—D. J. Breiner, D. B. Byfield, A. I. McCutchan, R. J. Richards. Primary Industry—T. W. Burdon, J. F. Hutchinson, C. Matters.

Prime Minister-A. Anderson, B. J. Andrews, G. E. Christiansen, J. A. Finley, R. W. Lay, R. J. McCulloch.

Repatriation—J. R. V. Foxton, J. N. Heales, K. H. Hooper, R. A. MacDougall, I. T. Smith. Territories-G. B. Marshall, P. J. Tomlinson.

Works—L. G. Tomkins.

Regulations-Statutory Rules 1966, Nos. 90, 91, 92, 112.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1966—

No. 17-Administrative and Clerical Officers' Association, Commonwealth Public Service; and Federated Clerks' Union of Australia.

No. 67-Amalgamated Engineering Union and others.

No. 71—Hospital Employees' Federation of Australia.

No. 72—Australian Nursing Federation, Employees' Section. No. 73—Amalgamated Engineering Union and others.

No. 75—Civil Aviation Employees' Association of Australia.

No. 76—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia. No. 77—Commonwealth Postmasters' Association.

No. 78—Amalgamated Engineering Union and others.

No. 79—Federated Ship Painters and Dockers' Union of Australia.

No. 80—Hospital Employees' Federation of Australia.

No. 81—Commonwealth Foremen's Association.

No. 82—Professional Musicians' Union of Australia. No. 83—Actors and Announcers' Equity Association of Australia.

No. 84—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.

No. 85—Commonwealth Public Service Artisans' Association.

No. 86—Transport Workers' Union of Australia and others.

No. 87—Professional Officers' Association, Commonwealth Public Service. No. 88—Australian Journalists' Association.

No. 89—Non-Official Postmasters' Association of Australia.

No. 90—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 91-Hospital Employees' Federation of Australia and Australian Nursing Federation, Employees' Section.

No. 92—Amalgamated Engineering Union and others.
No. 93—Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 94—Line Inspectors' Association, Commonwealth of Australia. No. 95—North Australian Workers' Union.

No. 96—Commonwealth Works Supervisors' Association.

No. 97—Professional Officers' Association, Commonwealth Public Service.

No. 98—Professional Officers' Association, Commonwealth Public Service and others. No. 99—Professional Musicians' Union of Australia.

No. 100-Postal Overseers' Union of Australia.

No. 101—Commonwealth Public Service Artisans' Association and others. No. 102—Commonwealth Telephone and Phonogram Officers' Association.

No. 103-Merchant Service Guild of Australia.

No. 104—Administrative and Clerical Officers' Association, Commonwealth Public Service.

No. 105—Postmaster-General's Department Telecommunications Traffic and Supervisory Officers' Association.

No. 106—Commonwealth Postmasters' Association.

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- No. 107—Amalgamated Engineering Union and others.
- No. 108—Professional Radio Employees' Institute of Australasia.
- No. 109—Australian Theatrical and Amusement Employees' Association.
- No. 110—Professional Radio Employees' Institute of Australasia. No. 111—Federated Storemen and Packers' Union of Australia.
- No. 112-Industrial Arbitration Registrars' Association.
- No. 113—Amalgamated Society of Carpenters and Joiners' of Australia and others.
  No. 114—Vehicle Builders Employees' Federation of Australia.
  No. 115—Amalgamated Engineering Union and others.

- No. 116—Australian Journalists' Association.
  No. 117—Professional Officers' Association, Commonwealth Public Service.
  No. 118—Hospital Employees' Federation of Australia.
- No. 119-Australian Workers' Union.
- No. 120-Federated Clerks' Union of Australia.
- No. 121-Professional Radio Employees' Institute of Australasia.
- No. 122-Professional Officers' Association, Commonwealth Public Service; and Association of Professional Engineers, Australia.
- No. 123—Australian Institute of Marine and Power Engineers. No. 124—Customs Officers' Association of Australia (Fourth Division) and Commonwealth Public Service Artisans' Association.
- No. 125—Commonwealth Medical Officers' Association.
- No. 126—Commonwealth Public Service Artisans' Association.
- No. 127—Commonwealth Scientific and Industrial Research Organization Technical Association.
- Nos. 128, 129 and 130-Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 131-Amalgamated Engineering Union and others.
- No. 132—Amalgamated Postal Workers' Union of Australia.
- No. 133—Professional Officers' Association, Commonwealth Public Service and another. No. 134—Australian Journalists' Association.
- No. 135-Federated Storemen and Packers' Union of Australia.
- No. 136—Commonwealth Legal Professional Officers' Association.

  No. 137—Association of Officers of the Commonwealth Scientific and Industrial Research Organization.
- No. 138—Civil Aviation Employees' Association of Australia. No. 139—Repatriation Department Medical Officers' Association.
- No. 140-Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 141—Commonwealth Public Service Artisans' Association and others.
- Nos. 142 and 143—Federated Public Service Assistants' Association of Australia.
- No. 144—Association of Officers of the Commonwealth Scientific and Industrial Research Organization and others.
- No. 145—Professional Officers' Association, Commonwealth Public Service.
- No. 146—Fourth Division Postmasters, Postal Clerks and Telegraphists' Union.
- No. 147—Commonwealth Foremen's Association.
  No. 148—Amalgamated Postal Workers' Union of Australia.
- No. 149—Professional Officers' Association, Commonwealth Public Service.
- Nos. 150 and 151—Australian Third Division Telegraphists and Postal Clerks' Union.
- No. 152—Customs Officers' Association of Australia (Fourth Division) and Commonwealth Public Service Artisans' Association.
- No. 153-Federated Storemen and Packers' Union of Australia and others.
- No. 154—Fourth Division Postmasters, Postal Clerks and Telegraphists' Union and Federated Public Service Assistants' Association of Australia.
- No. 155-Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 156—Hospital Employees' Federation of Australia.
- No. 157—Civil Air Operations Officers' Association of Australia.
- No. 158—Australian Third Division Telegraphists and Postal Clerks' Union and others. No. 159—Amalgamated Engineering Union and others.
- No. 160—Australian Broadcasting Commission Staff Association.
- No. 162—Federated Clerks' Union of Australia.
- No. 163—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 164—Professional Musicians' Union of Australia.
- No. 165—Amalgamated Engineering Union and others. No. 166—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.
- No. 167—Amalgamated Engineering Union and others. No. 168—Transport Workers' Union of Australia and others.
- No. 169—Australian Journalists' Association.
- No. 170-Federated Clerks' Union of Australia.
- No. 171—Australian Workers' Union.
  No. 172—Amalgamated Engineering Union and others.
- No. 173—Federated Ironworkers' Association of Australia.
- No. 174—Federated Liquor and Allied Industries Employees' Union of Australia. No. 175—Federated Ship Painters and Dockers' Union of Australia.
- No. 176-Federated Furnishing Trade Society of Australasia.

No. 177—Amalgamated Society of Carpenters and Joiners' of Australia and others.

No. 178—Australian Builders Labourers' Federation.

No. 179—Amalgamated Postal Workers' Union of Australia. No. 180—North Australian Workers' Union.

No. 181—Hospital Employees' Federation of Australia.

No. 183—Administrative and Clerical Officers' Association, Commonwealth Public Service.
No. 184—Federated Public Service Assistants' Association of Australia.
No. 185—Hospital Employees' Federation of Australia.

No. 186—Administrative and Clerical Officers' Association, Commonwealth Public Service.

No. 187—Amalgamated Engineering Union and others.
No. 188—Actors and Announcers' Equity Association of Australia.

No. 189-Federated Ship Painters and Dockers' Union of Australia.

Quarantine Act—Regulations—Statutory Rules 1966, Nos. 109, 117.

Seamen's War Pensions and Allowances Act—Regulations—Statutory Rules 1966, No. 110.

Seat of Government (Administration) Act-

National Memorials Ordinance—Determination naming eleven Divisions of the Canberra City District, dated 12th April, 1966.

Ordinances-1966-

No. 9—Cemeteries.
No. 10—Cremation.
No. 11—Companies.
No. 12—Trustee Companies.

No. 13-Companies (No. 2).

Stevedoring Industry Act—Regulations—Statutory Rules 1966, No. 88. Superannuation Act—Regulations—Statutory Rules 1966, Nos. 96, 113.

Therapeutic Substances Act—Regulations—Statutory Rules 1966, No. 98.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Armstrong, Mr. Brimblecombe, Mr. Clark, Mr. Davis, Mr. Haworth, Mr. Jack, Mr. Johnson, Mr. Kelly, Mr. Maisey, Mr. Minogue and Mr. Riordan.

> A. G. TURNER, Clerk of the House of Representatives.