# THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

# VOTES AND PROCEEDINGS

OF THE

# HOUSE OF REPRESENTATIVES.

No. 55.

# THURSDAY, 26TH OCTOBER, 1961.

- 1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
- 2. Papua and New Guinea—Educational, Social and Economic Advancement—Ministerial STATEMENT.-Mr. Hasluck (Minister for Territories), by leave, made a Ministerial Statement with reference to plans for educational, social and economic advancement in the Territory of Papua and New Guinea during the five-year period from July, 1962 to June, 1967.
- 3. PAPERS.—The following Paper was presented, by command of His Excellency the Governor-General-

Northern Territory-Report for year 1959-60.

The following Papers were presented, pursuant to Statute—
Broadcasting and Television Act—Australian Broadcasting Commission—Twenty-ninth Annual Report and financial statement, for year 1960-61.

Customs Tariff—Order—Customs (Intermediate Tariff) No. 53.
Customs Tariff (Primage Duties)—Orders—Customs Tariff (Primage Duties) Nos. 58, 59.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1961-

No. 61—Commonwealth Public Service Artisans' Association. No. 62—Commonwealth Storemen and Packers' Union of Australia and others.

No. 63-North Australian Workers' Union.

No. 64—Federated Public Service Assistants' Association of Australia.
No. 65—Fourth Division Postmasters, Postal Clerks and Telegraphists' Union.

No. 66—Commonwealth Police Officers' Association.

4. Messages from the Senate.—Messages from the Senate were reported returning the following Bills without amendment:-

26th October, 1961, a.m.-Message-

No. 78—Queensland Grant (Beef Cattle Roads) 1961. No. 79—Western Australia Grant (Beef Cattle Roads) 1961.

5. Message from the Governor-General-Assent to Bills.-A Message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills:-

24th October, 1961-Message No. 45-

Customs Tariff (No. 2) 1961.

Customs Tariff (Canada Preference) (No. 2) 1961.

Customs Tariff (Federation of Rhodesia and Nyasaland Preference) 1961.

Customs Tariff (New Zealand Preference) (No. 2) 1961.

Excise Tariff (No. 2) 1961.

Customs Tariff (New Zealand Preference) (No. 3) 1961.

Cellulose Acetate Flake Bounty (No. 2) 1961.

Appropriation 1961-62.

Appropriation (Works and Services) 1961-62.

Loan (Housing) 1961.

Quarantine 1961.

Beaches, Fishing Grounds and Sea Routes Protection 1961.

Lighthouses 1961.

Post and Telegraph 1961.

Explosives 1961.

Gold-Mining Industry Assistance 1961.

F.8846/61.

#### 26th October, 1961.

Railway Agreement (Western Australia) 1961. Northern Territory (Administration) 1961. International Finance Corporation 1961.

6. RAILWAY EQUIPMENT AGREEMENT (SOUTH AUSTRALIA) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time-Debate resumed.

Ouestion—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Wight reported accordingly.

On the motion of Mr. Opperman (Minister for Shipping and Transport), the House adopted the Report. Mr. Opperman moved, by leave, That the Bill be now read a third time.

Debate ensued.

Question-put and passed.-Bill read a third time.

7. AIRLINES AGREEMENTS BILL 1961.—The Order of the Day having been read for the resumption of the

debate on the question, That the Bill be now read a second time—
Debate resumed by Mr. Whitlam who moved, as an amendment, That all words after "That" be omitted with a view to inserting the following words in place thereof:—" this House declines to give a second reading to the Bill until such time as the Government appoints a Royal Commission to inquire into the negotiation and administration by the Minister for Civil Aviation of agreements with airline operators ". Debate continued.

Closure.—Mr. Pearce moved, That the question be now put.

Question—That the question be now put—put.

The House divided (The Speaker, Mr. McLeay, in the Chair)-

		Ayes, 60.		
Mr. Adermann	Mr. Chaney	Mr. Fox	Mr. Killen	Mr. Townley
Mr. Anderson	Mr. Chipp	Mr. J. M. Fraser	Mr. King	Mr. Turner
Mr. Anthony	Mr. Chresby	Mr. Halbert	Mr. Lindsay	Mr. Wentworth
Mr. Aston	Mr. Cleaver	Mr. Hamilton	Mr. Lucock	Mr. Wheeler
Mr. Bandidt	Mr. Cramer	Mr. Hasluck	Mr. Mackinnon	Mr. Whittorn
Mr. Barnes	Mr. Davidson	Mr. Haworth	Mr. McColm	Mr. Wilson
Sir G. Barwick	Mr. Davis	Mr. Holt	Mr. McMahon	
Mr. Bland	Mr. Dean	Mr. Howson	Мт. Миггау	
Mr. Browne	Mr. Downer	Mr. Hulme	Mr. Opperman	Tellers:
Mr. Buchanan	Mr. Drummond	Mr. Jack	Mr. Osborne	
Mr. Bury	Mr. England	Mr. Jess	Mr. Roberton	Mr. Pearce
Mr. D. A. Cameron	Mr. Failes	Mr. Kelly	Mr. Stokes	Mr. Turnbuil
Mr. Cash	Mr. Forbes	Sir W. Kent Hughes	Mr. Swartz	
		Noes, 33.		
Mr. Barnard	Mr. Cope	Mr. Fulton	Mr. Makin	Mr. Sexton
Mr. Beaton	Mr. Costa	Mr. Griffiths	Mr. McIvor	Mr. Ward
Mr. Bryant	Mr. Courtnay	Mr. Haylen	Mr. O'Connor	Mr. Whitlam
Mr. Cairns	Mr. Crean	Mr. James	Mr. Peters	
Mr. C. R. Cameron	Mr. Daly	Mr. Johnson	Mr. Pollard	Tellers:
Mr. Clark	Mr. Davies	Mr. Jones	Mr. Reynolds	Mr. Duthie
Mr. Clay	Mr. A. D. Fraser	Mr. Luchetti	Mr. Russell	Mr. Stewart

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the question—being accordingly

The House divided (The Speaker, Mr. McLeay, in the Chair)—

		Ayes, 60.		
Mr. Adermann	Mr. Chaney	Mr. Fox	Mr. Killen	Mr. Townley
Mr. Anderson	Mr. Chipp	Mr. J. M. Fraser	Mr. King	Mr. Turner
Mr. Anthony	Mr. Chresby	Mr. Halbert	Mr. Lindsay	Mr. Wentworth
Mr. Aston	Mr. Cleaver	Mr. Hamilton	Mr. Lucock	Mr. Wheeler
Mr. Bandidt	Mr. Cramer	Mr. Hasluck	Mr. Mackinnon	Mr. Whittorn
Mr. Barnes	Mr. Davidson	Mr. Haworth	Mr. McColm	Mr. Wilson
Sir G. Barwick	Mr. Davis	Mr. Holt	Mr. McMahon	
Mr. Bland	Mr. Dean	Mr. Howson	Mr. Murray	
Mr. Browne	Mr. Downer	Mr. Hulme	Mr. Opperman	Tellers:
Mr. Buchanan	Mr. Drummond	Mr. Jack	Mr. Osborne	
Mr. Bury	Mr. England	Mr. Jess	Mr. Roberton	Mr. Pearce
Mr. D. A. Cameron	Mr. Failes	Mr. Kelly	Mr. Stokes	Mr. Turnbull
Mr. Cash	Mr. Forbes	Sir W. Kent Hughes	Mr. Swartz	
		Noes, 33.		
Mr. Barnard	Mr. Cope	Mr. Fulton	Mr. Makin	Mr. Sexton
Mr. Beaton	Mr. Costa	Mr. Griffiths	Mr. McIvor	Mr. Ward
Mr. Bryant	Mr. Courtnay	Mr. Haylen	Mr. O'Connor	Mr. Whitlam
Mr. Cairns	Mr. Crean	Mr. James	Mr. Peters	
Mr. C. R. Cameron	Mr. Daly	Mr. Johnson	Mr. Pollard	Tellers:
Mr. Clark	Mr. Davies	Mr. Jones	Mr. Reynolds	Mr. Duthie
Mr. Clay	Mr. A. D. Fraser	Mr. Luchetti	Mr. Russell	Mr. Stewart

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put.

# The House divided (The Speaker, Mr. McLeay, in the Chair)-

		AYES, OU.		
Mr. Adermann	Mr. Chaney	Mr. Fox	Mr. Killen	Mr. Townley
Mr. Anderson	Mr. Chipp	Mr. J. M. Fraser	Mr. King	Mr. Tarner
Mr. Anthony	Mr. Chresby	Mr. Halbert	Mr. Lindsay	Mr. Wentworth
Mr. Aston	Mr. Cleaver	Mr. Hamilton	Mr. Lucock	Mr. Wheeler
Mr. Bandidt	Mr. Cramer	Mr. Hasluck	Mr. Mackinnon	Mr. Whittorn
Mr. Barnes	Mr. Davidson	Mr. Haworth	Mr. McColm	Mr. Wilson
Sir G. Barwick	Mr. Davis	Mr. Holt	Mr. McMahon	
Mr. Bland	Mr. Dean	Mr. Howson	Mr. Murray	
Mr. Browne	Mr. Downer	Mr. Hulme	Mr. Opperman	Tellers:
Mr. Buchanan	Mr. Drummond	Mr. Jack	Mr. Osborne	
Mr. Bury	Mr. England	Mr. Jess	Mr. Roberton	Mr. Pearce
Mr. D. A. Cameron		Mr. Kelly	Mr. Stokes	Mr. Turnbull
Mr. Cash	Mr. Forbes	Sir W. Kent Hughes	Mr. Swartz	
		Noes, 33.		
Mr. Barnard	Mr. Cope	Mr. Fulton	Mr. Makin	Mr. Sexton
Mr. Beaton	Mr. Costa	Mr. Griffiths	Mr. McIvor	Mr. Ward
Mr. Bryant	Mr. Courtnay	Mr. Haylen	Mr. O'Connor	Mr. Whitlam
•	Mr. Crean	Mr. James	Mr. Peters	17111 77111111111
Mr. Cairns			Mr. Pollard	Tellers:
Mr. C. R. Cameron	<b>3</b> ,	Mr. Johnson		
Mr. Clark	Mr. Davies_	Mr. Jones	Mr. Reynolds	Mr. Duthie
Mr. Clay	Mr. A. D. Fraser	Mr. Luchetti	Mr. Russell	Mr. Stewart

And so it was resolved in the affirmative.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

### (In the Committee.)

Clause 1 agreed to.

Clause 2-

Mr. Ward moved the following amendment:—Page 1, lines 10 and 11, omit "on the day on which it receives the Royal Assent", insert "six months after the assembly of the Twenty-fourth Parliament". Debate ensued.

Closure.—Mr. Townley (Minister representing the Minister for Civil Aviation) moved, That the question be now put.

AYES, 57.

Question—That the question be now put—put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		A163, 57.		
Mr. Adermann	Mr. Cash	Mr. Forbes	Sir W. Kent Hughes	Mr. Swartz
Mr. Anderson	Mr. Chaney	Mr. Fox	Mr. Killen	Mr. Townley
Mr. Anthony	Mr. Chipp	Mr. J. M. Fraser	Mr. King	Mr. Turner
Mr. Aston	Mr. Chresby	Mr. Halbert	Mr. Lindsay	Mr. Wentworth
Mr. Bandidt	Mr. Cleaver	Mr. Hasluck	Mr. Mackinnon	Mr. Wheeler
Mr. Barnes	Mr. Davidson	Mr. Haworth	Mr. McColm	Mr. Whittorn
Sir G. Barwick	Mr. Davis	Mr. Holt	Mr. McMahon	Mr. Wilson
Mr. Bland	Mr. Dean	Mr. Howson	Mr. Murray	
Mr. Browne	Mr. Downer	Mr. Hulme	Mr. Opperman	Tellers:
Mr Buchanan	Mr. Drummond	Mr. Jack	Mr. Osborne	
Mr. Bury	Mr. England	Mr. Jess	Mr. Roberton	Mr. Pearce
Mr. D. A. Cameron	Mr. Failes	Mr. Kelly	Mr. Stokes	Mr. Turnbull
		Noes, 32.		
Mr. Barnard	Mr. Cope	Mr. Fulton	Mr. Makin	Mr. Ward
Mr. Beaton	Mr. Costa	Mr. Griffiths	Mr. O'Connor	Mr. Whitlam
Mr. Bryant	Mr. Courtnay	Mr. Haylen	Mr. Peters	
Mr. Cairns	Mr. Crean	Mr. James	Mr. Pollard	Tellers:
Mr. C. R. Cameron	Mr. Daly	Mr. Johnson	Mr. Reynolds	
Mr. Clark	Mr. Davies	Mr. Jones	Mr. Russell	Mr. Duthie
Mr. Clay	Mr. A. D. Fraser	Mr. Luchetti	Mr. Sexton	Mr. Stewart
-				

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the clause—being accordingly put—

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		AYES, 57.		
Mr. Adermann	Mr. Cash	Mr. Forbes	Sir W. Kent Hughes	Mr. Swartz
Mr. Anderson	Mr. Chaney	Mr. Fox	Mr. Killen	Mr. Townley
Mr. Anthony	Mr. Chipp	Mr. J. M. Fraser	Mr. King	Mr. Turner
Mr. Aston	Mr. Chresby	Mr. Halbert	Mr. Lindsay	Mr. Wentworth
Mr. Bandidt	Mr. Cleaver	Mr. Hasluck	Mr. Mackinnon	Mr. Wheeler
Mr. Barnes	Mr. Cramer	Mr. Haworth	Mr. McColm	Mr. Whittorn
Sir G. Barwick	Mr. Davis	Mr. Holt	Mr. McMahon	Mr. Wilson
Mr. Bland	Mr. Dean	Mr. Howson	Mr. Murray	
Mr. Browne	Mr. Downer	Mr. Hulme	Mr. Opperman	Tellers:
Mr. Buchanan	Mr. Drummond	Mr. Jack	Mr. Osborne	
Mr. Bury	Mr. England	Mr. Jess	Mr. Roberton	Mr. Pearce
Mr. D. A. Cameron	Mr. Failes	Mr. Kelly	Mr. Stokes	Mr. Turnbull
		Noes, 32.		
Mr. Barnard	Mr. Cope	Mr. Fulton	Mr. Makin	Mr. Ward
Mr. Beaton	Mr. Costa	Mr. Griffiths	Mr. O'Connor	Mr. Whitlam
Mr. Bryant	Mr. Courtnay	Mr. Haylen	Mr. Peters	
Mr. Cairns	Mr. Crean	Mr. James	Mr. Pollard	Tellers:
Mr. C. R. Cameron	Mr. Daly	Mr. Johnson	Mr. Reynolds	
Mr. Clark	Mr. Davies	Mr. Jones	Mr. Russell	Mr. Duthie
Mr. Clay	Mr. A. D. Fraser	Mr. Luchetti	Mr. Sexton	Mr. Stewart

And so it was resolved in the affirmative.

26th October, 1961.

Clause agreed to.

Clause 3-

Mr. Ward moved the following amendment:—Page 2, line 3, omit all words after "Agreements", insert "to give an unfair advantage to Ansett Transport Industries Limited".

Debate ensued.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

- 8. POSTPONEMENT OF ORDERS OF THE DAY.—Ordered—That Orders of the Day Nos. 3 and 4, Government Business, be postponed until a later hour this day.
- WAR SERVICE HOMES BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time— Debate resumed.

Ouestion—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

#### (In the Committee.)

Clauses 1 to 6, by leave, taken together, and agreed to, after debate.

Proposed new clause-

Mr. Barnard moved, That the following new clause be inserted in the Bill:

"2A. Section twenty-one of the Principal Act is amended by omitting from Maximum sub-section (1.) the words 'Two thousand seven hundred and fifty pounds' and inserting advance. in their stead the words 'Three thousand five hundred pounds'."

Debate ensued.

Closure.—Mr. Roberton (Minister representing the Minister for National Development) moved, That the question be now put.

AYES, 54.

Question—That the question be now put--put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

Mr. Adermann Mr. Anderson Mr. Anthony Mr. Aston Mr. Bandidt Mr. Barnes Sir G. Barwick Mr. Bury Mr. D. A. Cameron Mr. Cash Mr. Chaney	Mr. Chresby Mr. Davidson Mr. Davis Mr. Dean Mr. Downer Mr. Drummond Mr. England Mr. Failes Mr. Falkinder Mr. Fox Mr. J. M. Fraser Mr. Freeth	Mr. Halbert Mr. Hamilton Mr. Hasluck Mr. Haworth Mr. Holt Mr. Howson Mr. Hulme Mr. Jess Mr. Kelly Sir W. Kent Hughes Mr. Killen Mr. King	Mr. Lindsay Mr. Mackinnon Mr. McMahon Mr. Murray Mr. Opperman Mr. Osborne Mr. Roberton Mr. Snedden Mr. Stokes Mr. Swartz Mr. Townley Mr. Turner	Mr. Wentworth Mr. Wheeler Mr. Whittorn Mr. Wilson  Tellers: Mr. Pearce Mr. Turabull
Mr. Chipp	A7A4	Noes, 29.		2 8140 84
Mr. Barnard Mr. Beaton Mr. Bryant Mr. Cairns Mr. Clay Mr. Cope	Mr. Costa Mr. Courtnay Mr. Crean Mr. Daly Mr. Davies Mr. A. D. Fraser	Mr. Fulton Mr. Griffiths Mr. Harrison Mr. Haylen Mr. Johnson Mr. Jones	Mr. Luchetti Mr. Makin Mr. O'Connor Mr. Peters Mr. Pollard Mr. Reynolds	Mr. Russell Mr. Ward Mr. Whitlam  Tellers: Mr. Duthie Mr. Stewart

And so it was resolved in the affirmative.

And the question—That the new clause proposed to be inserted be so inserted—being accordingly put— The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		Ayes, 30.		
Mr. Barnard	Mr. Courtnay	Mr. Harrison	Mr. O'Connor	
Mr. Beaton	Mr. Crean	Mr. Haylen	Mr. Peters	
Mr. Bryant	Mr. Daly	Mr. James	Mr. Pollard	
Mr. Cairns	Mr. Davies	Mr. Johnson	Mr. Reynolds	Tellers:
Mr. Clay	Mr. A. D. Fraser	Mr. Jones	Mr. Russell	
Mr. Cope	Mr. Fulton	Mr. Luchetti	Mr. Ward	Mr. Duthie
Mr. Costa	Mr. Griffiths	Mr. Makin	Mr. Whitlam	Mr. Stewart
		Noes, 55.		
Mr. Adermann	Mr. Cleaver	Mr. Freeth	Mr. King	Mr. Turner
Mr. Anderson	Mr. Davidson	Mr. Halbert	Mr. Lindsay	Mr. Wentworth
Mr. Anthony	Mr. Davis	Mr. Hamilton	Mr. Mackinnon	Mr. Wheeler
Mr. Bandidt	Mr. Dean	Mr. Hasluck	Mr. McMahon	Mr. Whittorn
Mr. Barnes	Mr. Downer	Mr. Haworth	Mr. Murray	Mr. Wilson
Sir G. Barwick	Mr. Drummond	Mr. Holt	Mr. Opperman	
Mr. Buchanan	Mr. England	Mr. Howson	Mr. Osborne	
Mr. D. A. Cameron	Mr. Failes	Mr. Hulme	Mr. Roberton	
Mr. Cash	Mr. Falkinder	Mr. Jess	Mr. Snedden	Tellers:
Mr. Chaney	Mr. Forbes	Mr. Kelly	Mr. Stokes	
Mr. Chipp	Mr. Fox	Sir W. Kent Hughes	Mr. Swartz	Mr. Pearce
Mr. Chresby	Mr. J. M. Fraser	Mr. Killen	Mr. Townley	Mr. Turnbull
And so it was negatived	•			

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Roberton, the House adopted the Report.

Mr. Roberton moved, by leave, That the Bill be now read a third time.

Debate ensued.

Ouestion—put and passed.—Bill read a third time.

10. PRINTING COMMITTEE—THIRD REPORT.—Mr. King brought up the Third Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate).

The Report was read by the Acting Clerk, as follows:-

#### REPORT.

The Printing Committee have the honour to report that they have met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, recommend that the following be printed:-

Air Navigation Act—First Annual Report by the Minister, for year 1960-61.

Broadcasting and Television Act-Australian Broadcasting Control Board-Thirteenth Annual Report, for year 1960-61.

Christmas Island—Report for period 1st October, 1958 to 30th June, 1960.

Commonwealth Committee on Taxation—Report, June, 1961.

Norfolk Island—Report for year 1959-60.

Northern Territory—Report for year 1959-60.

Post Office Commercial Accounts—Reports of the ad hoc Committee of Inquiry together with an addendum to the Report of the majority of the Committee and comments on the addendum by the minority.

> R. S. KING, for Chairman.

26th October, 1961.

Mr. King moved, by leave, That the Report be agreed to. Question-put and passed.

11. PAPERS.—The following Papers were presented, pursuant to Statute-

Australian National Airlines Act-Australian National Airlines Commission-Sixteenth Annual Report and financial accounts, together with the Auditor-General's Report, for year 1960-61. Commonwealth Police Act—Commonwealth Police Force—First Annual Report for period 21st April, 1960 to 30th June, 1961.

Northern Territory (Administration) Act—Regulations—1961—No. 17 (Wards' Employment Ordinance).

Public Service Act—Regulations—Statutory Rules 1961, No. 125.

12. Messages from the Senate.—Messages from the Senate were reported returning the following Bills without amendment:-

26th October, 1961-Message-

No. 80-Customs Tariff Validation 1961 (without requests).

No. 81—Coal Loading Works Agreement (New South Wales) 1961.

No. 82—Railway Agreement (Queensland) 1961.

No. 83-Railway Equipment Agreement (South Australia) 1961.

13. PETROLEUM SEARCH SUBSIDY BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time-

Debate resumed by Mr. A. D. Fraser who moved, as an amendment, That all words after "That" be omitted with a view to inserting the following words in place thereof:-" this House is of opinion that the Government should lead and hasten the search for oil by developing the activities of the Bureau of Mineral Resources in mapping, in geological and geophysical surveys and in drilling and should undertake research into the production of oil from coal and shale".

Debate continued.

The House continuing to sit until after midnight-

# FRIDAY, 27th OCTOBER, 1961.

AYES, 53.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (The Deputy Speaker, Mr. Haworth, in the Chair)-

Mr. Adermann	Mr. Chresby	Mr. Freeth	Mr.
Mr. Anderson	Mr. Davidson	Mr. Halbert	Mr.
Mr. Anthony	Mr. Davis	Mr. Hamilton	Mr. 1
Mr. Bandidt	Mr. Dean	Mr. Hasluck	Mr. I
Mr. Barnes	Mr. Downer	Mr. Holt	Mr. 1
Sir G. Barwick	Mr. Drummond	Mr. Howson	Mr. I

Mr. Buchanan Mr. D. A. Cameron Mr. England Mr. Hulme Mr. Failes Mr. Forbes

Mr. Jess Mr. Kelly Sir W. Kent Hughes Mr. Killen

Lindsay Lucock Mackinnon McMahon Mr. Murray Mr. Opperman Mr. Osborne

Mr. Roberton

Mr. Snedden

Mr. Stokes

King

Mr. Townley Mr. Turner Mr. Wentworth Mr. Wheeler Mr. Whittorn Mr. Wilson

Mr. Swartz

Tellers: Mr. Pearce Mr. Turnbull

Mr. Cash Mr. Chancy Mr. Fox Mr. Chipp Mr. J. M. Fraser

## 26th and 27th October, 1961.

Noes, 28.				
Mr. Beaton	Mr. Courtnay	Mr. Griffiths	Mr. Luchetti	Mr. Ward
Mr. Bryant	Mr. Crean	Mr. Harrison	Mr. Makin	Mr. Whitlam
Mr. Cairns	Mr. Daly	Mr. Haylen	Mr. O'Connor	
Mr. Clay	Mr. Davies	Mr. James	Mr. Peters	Tellers:
Mr. Cope	Mr. A. D. Fraser	Mr. Johnson	Mr. Pollard	Mr. Duthie
Mr. Costa	Mr. Fulton	Mr. Jones	Mr. Reynolds	Mr. Stewart

And so it was resolved in the affirmative.

Question-That the Bill be now read a second time-put.

The House divided (The Deputy Speaker, Mr. Haworth, in the Chair)-

	AYES, 54.		
Mr. Chresby Mr. Davidson Mr. Davis Mr. Dean Mr. Downer Mr. Drummond Mr. England Mr. Failes Mr. Falkinder Mr. Forbes Mr. Fox	Mr. J. M. Fraser Mr. Freeth Mr. Halbert Mr. Hasluck Mr. Holt Mr. Howson Mr. Hulme Mr. Jess Mr. Kelly Sir W. Kent Hughes	Mr. Killen Mr. King Mr. Lindsay Mr. Lucock Mr. Mackinnon Mr. McMahon Mr. Murray Mr. Opperman Mr. Osborne Mr. Roberton Mr. Snedden	Mr. Stokes Mr. Swartz Mr. Townley Mr. Turner Mr. Wheeler Mr. Whittorn Mr. Wilson Tellers: Mr. Pearce Mr. Turnbull
	Noes, 28.		
Mr. Courtnay Mr. Crean Mr. Daly Mr. Davies Mr. A. D. Fraser Mr. Fulton	Mr. Griffiths Mr. Harrison Mr. Haylen Mr. James Mr. Johnson Mr. Jones	Mr. Luchetti Mr. Makin Mr. O'Connor Mr. Peters Mr. Pollard Mr. Reynolds	Mr. Ward Mr. Whitlam <i>Tellers:</i> Mr. Duthie Mr. Stewart
	Mr. Davidson Mr. Davis Mr. Dean Mr. Downer Mr. Drummond Mr. England Mr. Failes Mr. Falkinder Mr. Forbes Mr. Fox  Mr. Courtnay Mr. Crean Mr. Daly Mr. Davies	Mr. Chresby Mr. Davidson Mr. Freeth Mr. Davis Mr. Halbert Mr. Dean Mr. Hamilton Mr. Downer Mr. Holt Mr. England Mr. Howson Mr. Failes Mr. Forbes Mr. Forbes Mr. For Sir W. Kent Hughes Mr. Courtnay Mr. Crean Mr. Haylen Mr. Davies Mr. Haylen Mr. Davies Mr. J. M. Fraser Mr. J. M. Fraser Mr. J. M. Fraser Mr. J. M. Fraser Mr. James Mr. James Mr. James Mr. Johnson	Mr. Chresby Mr. J. M. Fraser Mr. Killen Mr. Davidson Mr. Freeth Mr. King Mr. Davis Mr. Halbert Mr. Lindsay Mr. Dean Mr. Hamilton Mr. Lucock Mr. Downer Mr. Hasluck Mr. Mackinnon Mr. England Mr. Holt Mr. McMahon Mr. Failes Mr. Hulme Mr. Opperman Mr. Falkinder Mr. Forbes Mr. Kelly Mr. Roberton Mr. Fox  Noes, 28.  Mr. Courtnay Mr. Griffiths Mr. Luchetti Mr. Crean Mr. Harrison Mr. Makin Mr. Daly Mr. Haylen Mr. O'Connor Mr. Davies Mr. Jannes Mr. Peters Mr. Pollard

And so it was resolved in the affirmative.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to. Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Sir Garfield Barwick (Minister representing the Minister for National Development), the House adopted the Report, and, by leave, the Bill was read a third time.

14. AIRLINES AGREEMENTS BILL 1961.—The House, according to Order, again resolved itself into a Committee of the Whole for the further consideration of the Bill.

### (In the Committee.)

### Clause 3—

Debate resumed on the amendment moved by Mr. Ward, viz.:—Page 2, line 3, omit all words after "Agreements", insert "to give an unfair advantage to Ansett Transport Industries Limited".

Question—That the words proposed to be omitted stand part of the clause—put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		AYES, 52.		
Mr. Adermann Mr. Anderson Mr. Anthony Mr. Bandidt Mr. Barnes Sir G. Barwick Mr. Browne Mr. Buchanan Mr. D. A. Cameron Mr. Cash Mr. Chaney	Mr. Chipp Mr. Chresby Mr. Davis Mr. Dean Mr. Downer Mr. Drummond Mr. England Mr. Failes Mr. Falkinder Mr. Forbes Mr. Fox	Mr. J. M. Fraser Mr. Freeth Mr. Halbert Mr. Hasluck Mr. Haworth Mr. Holt Mr. Howson Mr. Hulme Mr. Jess Mr. Kelly Sir W. Kent Hughes	Mr. Killen Mr. King Mr. Lindsay Mr. Mackinnon Mr. McMahon Mr. Murray Mr. Opperman Mr. Osborne Mr. Roberton Mr. Snedden Mr. Stokes	Mr. Swartz Mr. Townley Mr. Turner Mr. Wentworth Mr. Wilson  Tellers:  Mr. Pearce Mr. Turnbull
, and the second		Noes, 29.		
Mr. Barnard Mr. Beaton Mr. Bryant Mr. Cairns Mr. Clay Mr. Cope Mr. Costa	Mr. Courtnay Mr. Crean Mr. Daly Mr. Davies Mr. Davies Mr. A. D. Fraser Mr. Fulton Mr. Griffiths	Mr. Harrison Mr. Haylen Mr. James Mr. Johnson Mr. Jones Mr. Luchetti Mr. Makin	Mr. O'Connor Mr. Peters Mr. Pollard Mr. Reynolds Mr. Ward Mr. Whitlam	Tellers:  Mr. Duthie Mr. Stewart

And so it was resolved in the affirmative. Clause agreed to.

#### Clause 4-

Mr. A. D. Fraser moved the following amendment:—Page 2, at the end of proposed sub-section (2.) add "as from a date six months after the first meeting of the Twenty-fourth Parliament".

Chairman's Ruling.—The Chairman (Mr. Lucock) ruled that the amendment was out of order as it was the same in substance as an amendment which had previously been negatived.

Dissent from Ruling.—Mr. A. D. Fraser having handed in, in writing, an objection to the Ruling, moved, That the Ruling be dissented from.

#### Ouestion-put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)-

		Ayes, 29.		
Mr. Barnard	Mr. Costa	Mr. Fulton	Mr. Jones	Mr. Reynolds
Mr. Beaton	Mr. Courtnay	Mr. Griffiths	Mr. Luchetti	Mr. Ward
Mr. Bryant	Mr. Crean	Mr. Harrison	Mr. Makin	Mr. Whitlam
Mr. Cairns	Mr. Daly	Mr. Haylen	Mr. O'Connor	Tellers:
Mr. Clay	Mr. Davies	Mr. James	Mr. Peters	Mr. Duthie
Mr. Cope	Mr. A. D. Fraser	Mr. Johnson	Mr. Pollard	Mr. Stewart
		Noes, 52.		
Mr. Adermann Mr. Anderson Mr. Anthony Mr. Bandidt Mr. Barnes Sir G. Barwick Mr. Browne	Mr. Chipp Mr. Chresby Mr. Cleaver Mr. Davidson Mr. Davis Mr. Dean Mr. Downer	Mr. Fox Mr. J. M. Fraser Mr. Freeth Mr. Halbert Mr. Hasluck Mr. Haworth Mr. Holt	Sir W. Kent Hughes Mr. Killen Mr. King Mr. Lindsay Mr. Mackinnon Mr. McMahon Mr. Murray	Mr. Stokes Mr. Swartz Mr. Townley Mr. Turner Mr. Wentworth Mr. Wilson
Mr. Buchanan	Mr. Drummond	Mr. Howson	Mr. Opperman	Tellers:  Mr. Pearce Mr. Turnbull
Mr. D. A. Cameron	Mr. England	Mr. Hulme	Mr. Osborne	
Mr. Cash	Mr. Failes	Mr. Jess	Mr. Roberton	
Mr. Chaney	Mr. Forbes	Mr. Kelly	Mr. Snedden	

And so it was negatived.

Clause agreed to.

Clause 5 debated.

Mr. Cairns moved the following amendment:—Page 2, at the end of proposed section 6 add "provided that the Minister shall not perform his functions until it is ascertained whether (a) he has used improper influence upon East-West Airlines to agree to a take-over bid from Ansett-A.N.A. and (b) he is administering a policy causing increasing financial difficulty to Trans-Australia Airlines".

Chairman's Ruling.—The Chairman ruled that the amendment was out of order as it was not relevant to the clause.

Mr. Cairns moved the following amendment:—Page 2, at the end of proposed section 6 add "provided that the Minister shall not perform his functions until it is determined whether he has used improper influence upon East-West Airlines to agree to a take-over bid from Ansett-A.N.A.".

Chairman's Ruling.—The Chairman ruled that the amendment was out of order as it was not relevant to the clause.

Debate continued.

Clause agreed to.

Clause 6 agreed to.

Clause 7 debated.

Question—That the clause be agreed to—put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		Ayes, 51.		
Mr. Anderson	Mr. Chresby	Mr. Freeth	Mr. Lindsay	Mr. Townley
Mr. Anthony	Mr. Cleaver	Mr. Halbert	Mr. Mackinnon	Mr. Turner
Mr. Bandidt	Mr. Davis	Mîr. Hasluck	Mr. McMahon	Mr. Wentworth
Mr. Barnes	Mr. Dean	Mr. Haworth	Mr. Menzies	Mr. Wheeler
Sir G. Barwick	Mr. Downer	Mr. Holt	Mr. Murray .	Mr. Wilson
Mr. Browne	Mr. Drummond	Mr. Howson	Mr. Opperman	
Mr. Buchanan	Mr. England	Mr. Hulme	Mr. Osborne	
Mr. D. A. Cameron	Mr. Failes	Mr. Jess	Mr. Roberton	Tellers:
Mr. Cash	Mr. Forbes	Mr. Kelly	Mr. Snedden	
Mr. Chaney	Mr. Fox	Sir W. Kent Hughes	Mr. Stokes	Mr. Pearce
Mr. Chipp	Mr. J. M. Fraser	Mr. King	Mr. Swartz	Mr. Turnbull
•		Noes, 29.		
Mr. Barnard	Mr. Cope	Mr. A. D. Fraser	Mr. Jones	Mr. Reynolds
Mr. Beaton	Mr. Costa	Mr. Fulton	Mr. Luchetti	Mr. Ward
Mr. Bryant	Mr. Courtnay	Mr. Griffiths	Mr. Makin	Mr. Whitlam
Mr. Cairns	Mr. Crean	Mr. Haylen	Mr. O'Connor	Tellers:
Mr. Calwell	Mr. Daly	Mr. James	Mr. Peters	Mr. Duthie
Mr. Clay	Mr. Davies	Mr. Johnson	Mr. Pollard	Mr. Stewart

And so it was resolved in the affirmative.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Townley (Minister representing the Minister for Civil Aviation), the House adopted the Report, and, by leave, the Bill was read a third time.

### 26th and 27th October, 1961.

15. Australian National Airlines Bill 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 to 3 agreed to.

Clause 4 debated.

Closure.—Mr. Holt (Treasurer) moved, That the question be now put.

Question—That the question be now put—put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)-

		AYES, 52.		
Mr. Anderson	Mr. Chresby	Mr. J. M. Fraser	Sir W. Kent Hughes	Mr. Swartz
Mr. Anthony	Mr. Cleaver	Mr. Freeth	Mr. Killen	Mr. Townley
Mr. Bandidt	Mr. Davis	Mr. Halbert	Mr. King	Mr. Turner
Mr. Barnes	Mr. Dean	Mr. Hamilton	Mr. Lindsay	Mr. Wentworth
Sir G. Barwick	Mr. Downer	Mr. Hasluck	Mr. Mackinnon	Mr. Wheeler
Mr. Browne	Mr. Drummond	Mr. Haworth	Mr. McMahon	Mr. Wilson
Mr. Buchanan	Mr. England	Mr. Holt	Mr. Opperman	
Mr. D. A. Cameron	Mr. Failes	Mr. Howson	Mr. Osborne	
Mr. Cash	Mr. Falkinder	Mr. Hulme	Mr. Roberton	Tellers:
Mr. Chaney	Mr. Forbes	Mr. Jess	Mr. Snedden	Mr. Pearce
Mr. Chipp	Mr. Fox	Mr. Kelly	Mr. Stokes	Mr. Turnbul!
		Noes, 28.		
Mr. Barnard	Mr. Costa	Mr. Fulton	Mr. Luchetti	Mr. Ward
Mr. Beaton	Mr. Courtnay	Mr. Griffiths	Mr. Makin	Mr. Whitlam
Mr. Bryant	Mr. Crean	Mr. Haylen	Mr. O'Connor	
Mr. Cairns	Mr. Daly	Mr. James	Mr. Peters	Tellers:
Mr. Clay	Mr. Davies	Mr. Johnson	Mr. Pollard	Mr. Duthie
Mr. Cope	Mr. A. D. Fraser	Mr. Jones	Mr. Reynolds	Mr. Stewart

And so it was resolved in the affirmative.

And the question—That the clause be agreed to—being accordingly put—The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		AYES, 52.		
Mr. Anderson Mr. Anthony Mr. Bandidt Mr. Barnes Sir G. Barwick Mr. Browne Mr. Buchanan Mr. D. A. Cameron Mr. Cash	Mr. Chresby Mr. Cleaver Mr. Davidson Mr. Davis Mr. Dean Mr. Downer Mr. Drummond Mr. England Mr. Failes	Mr. Fox Mr. J. M. Fraser Mr. Freeth Mr. Halbert Mr. Hamilton Mr. Hasluck Mr. Haworth Mr. Howson Mr. Hulme	Sir W. Kent Hughes Mr. Killen Mr. King Mr. Lindsay Mr. Mackinnon Mr. McMahon Mr. Opperman Mr. Osborne Mr. Roberton	Mr. Swartz Mr. Townley Mr. Turner Mr. Wentworth Mr. Wheeler Mr. Wilson  Tellers:
Mr. Chaney Mr. Chipp	Mr. Falkinder Mr. Forbes	Mr. Jess Mr. Kelly Noes, 28.	Mr. Snedden Mr. Stokes	Mr. Pearce Mr. Turnbull
Mr. Barnard Mr. Beaton Mr. Bryant Mr. Cairns Mr. Clay Mr. Cope	Mr. Costa Mr. Courtnay Mr. Crean Mr. Daly Mr. Davies Mr. A. D. Fraser	Mr. Fulton Mr. Griffiths Mr. Haylen Mr. James Mr. Johnson Mr. Jones	Mr. Luchetti Mr. Makin Mr. O'Connor Mr. Peters Mr. Pollard Mr. Reynolds	Mr. Ward Mr. Whitlam Tellers: Mr. Duthio Mr. Stewart

And so it was resolved in the affirmative.

Clause 5 debated.

Closure.—Mr. Chaney moved, That the question be now put.

Question—That the question be now put—put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		Ayes, 50.		
Mr. Anderson	Mr. Chresby	Mr. J. M. Fraser	Mr. King	Mr. Turner
Mr. Anthony	Mr. Cleaver	Mr. Freeth	Mr. Lindsay	Mr. Wentworth
Mr. Bandidt	Mr. Davidson	Mr. Halbert	Mr. Mackinnon	Mr. Wheeler
Mr. Barnes	Mr. Davis	Mr. Hasluck	Mr. McMahon	Mr. Wilson
Sir G. Barwick	Mr. Dean	Mr. Haworth	Mr. Opperman	
Mr. Browne	Mr. Downer	Mr. Holt	Mr. Osborne	
Mr. Buchanan	Mr. Drummond	Mr. Howson	Mr. Roberton	
Mr. D. A. Cameron	Mr. England	Mr. Hulme	Mr. Snedden	Tellers:
Mr. Cash	Mr. Failes	Mr. Jess	Mr. Stokes	
Mr. Chaney	Mr. Forbes	Mr. Kelly	Mr. Swartz	Mr. Pearce
Mr. Chipp	Mr. Fox	Sir W. Kent Hughes	Mr. Townley	Mr. Turnbull
		Noes, 27.		
Mr. Beaton	Mr. Courtnay	Mr. Griffiths	Mr. Makin	Mr. Whitlam
Mr. Bryant	Mr. Crean	Mr. Haylen	Mr. O'Connor	
Mr. Cairns	Mr. Daly	Mr. James	Mr. Peters	Tellers:
Mr. Clay	Mr. Davies	Mr. Johnson	Mr. Pollard	
Mr. Cope	Mr. A. D. Fraser	Mr. Jones	Mr. Reynolds	Mr. Duthie
Mr. Costa	Mr. Fulton	Mr. Luchetti	Mr. Ward	Mr. Stewart
d so it was resolved	in the affirmative			

And so it was resolved in the affirmative.

26th and 27th October, 1961.

And the question—That the clause be agreed to—being accordingly put—The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		Ayes, 50.		
Mr. Anderson	Mr. Chresby	Mr. Halbert	Mr. Lindsay	Mr. Turner
Mr. Anthony	Mr. Cleaver	Mr. Hamilton	Mr. Mackinnon	Mr. Wentworth
Mr. Bandidt	Mr. Davidson	Mr. Hasluck	Mr. McMahon	Mr. Wheeler
Mr. Barnes	Mr. Davis	Mr. Haworth	Mr. Murray	Mr. Wilson
Sir G. Barwick	Mr. Dean	Mr. Holt	Mr. Opperman	
Mr. Browne	Mr. Downer	Mr. Howson	Mr. Osborne	Tellers:
Mr. Buchanan	Mr. Failes	Mr. Hulme	Mr. Roberton	
Mr. D. A. Cameron	Mr. Forbes	Mr. Jess	Mr. Snedden	Mr. Pearce
Mr. Cash	Mr. Fox	Mr. Kelly	Mr. Stokes	Mr. Turnbull
Mr. Chaney	Mr. J. M. Frascr	Sir W. Kent Hughes	Mr. Swartz	
Mr. Chipp	Mr. Freeth	Mr. King	Mr. Townley	
		Noes, 28.		
Mr. Barnard	Mr. Costa	Mr. Fulton	Mr. Luchetti	Mr. Ward
Mr. Beaton	Mr. Courtnay	Mr. Griffiths	Mr. Makin	Mr. Whitlam
Mr. Bryant	Mr. Crean	Mr. Haylen	Mr. O'Connor	
Mr. Cairns	Mr. Daly	Mr. James	Mr. Peters	Tellers:
Mr. Clay	Mr. Davies	Mr. Johnson	Mr. Pollard	Mr. Duthie
Mr. Cope	Mr. A. D. Fraser	Mr. Jones	Mr. Reynolds	Mr. Stewart

And so it was resolved in the affirmative.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Townley (Minister representing the Minister for Civil Aviation), the House adopted the Report, and, by leave, the Bill was read a third time.

16. AIR NAVIGATION BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Question-put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Townley (Minister representing the Minister for Civil Aviation), the House adopted the Report, and, by leave, the Bill was read a third time.

17. Special Adjournment.—Mr. Holt (Treasurer) moved, That the House, at its rising, adjourn until a date and hour to be fixed by Mr. Speaker, which time of meeting shall be notified by Mr. Speaker to each Member by telegram or letter.

Question—put and passed.

18. Leave of Absence to all Members.—Mr. Holt (Treasurer) moved, That leave of absence be given to every Member of the House of Representatives from the determination of this sitting of the House to the date of its next sitting.

Question—put and passed.

19. ADJOURNMENT.—Mr. Menzies (Prime Minister) moved, That the House do now adjourn. Debate ensued.

Question—put and passed.

And then the House, at fifteen minutes past three o'clock in the morning, adjourned until a date and hour to be fixed by Mr. Speaker, and to be notified by him to each Member by telegram or letter as determined by Resolution of the House at this sitting.

Members Present.—All Members were present (at some time during the sitting) except Mr. Beazley, Mr. Bowden\*, Mr. Brimblecombe, Mr. Curtin, Mr. Drury, Mr. Erwin\*, Mr. Fairbairn, Mr. Fairhall, Mr. Galvin\*, Mr. Lawson\*, Mr. Minogue\*, Mr. Riordan and Mr. Uren.

\* On leave.

N. J. PARKES,

Acting Clerk of the House of Representatives.

# MESSAGES FROM HIS EXCELLENCY THE GOVERNOR-GENERAL.

## ASSENT TO BILLS.

The following Messages from His Excellency the Governor-General intimating that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills, were received after the adjournment of the House on the 27th October, 1961:—

27th October, 1961-Message-

No. 46-Airlines Agreements 1961.

Australian National Airlines 1961.

Air Navigation 1961.

War Service Homes 1961.

Petroleum Search Subsidy 1961.

No. 47—Commonwealth Banks 1961.

Sales Tax (Exemptions and Classifications) (No. 2) 1961.

Sales Tax (No. 1A) 1961.

Sales Tax (No. 2A) 1961.

Sales Tax (No. 3A) 1961.

Sales Tax (No. 4A) 1961.

Sales Tax (No. 5A) 1961.

Sales Tax (No. 6A) 1961.

Sales Tax (No. 7A) 1961.

Sales Tax (No. 8A) 1961.

Sales Tax (No. 9A) 1961.

Superannuation (Pension Increases) 1961.

Defence Forces Retirement Benefits (Pension Increases) 1961.

States Grants (Special Assistance) 1961.

Audit 1961.

Queensland Grant (Beef Cattle Roads) 1961.

Western Australia Grant (Beef Cattle Roads) 1961.

Railway Agreement (Queensland) 1961.

Coal Loading Works Agreement (New South Wales) 1961.

30th October, 1961-Message No. 48-

Income Tax and Social Services Contribution Assessment (No. 3) 1961.

Income Tax and Social Services Contribution 1961.

Navigation 1961.

Customs Tariff Validation 1961.

Railway Equipment Agreement (South Australia) 1961.