

1961.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 52.

THURSDAY, 19TH OCTOBER, 1961.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. PAPERS.—Mr. Speaker presented, pursuant to Statute—
Audit Act—Finance—Supplementary Report by the Auditor-General upon other accounts, for year 1960-61.
Ordered to be printed.
The following Paper was presented, by command of His Excellency the Governor-General—
Norfolk Island—Report for year 1959-60.
3. VOTING RIGHTS OF ABORIGINES—SELECT COMMITTEE—REPORT—STATEMENT BY MEMBER.—Mr. Pearce (Chairman) brought up the Report from the Select Committee appointed to inquire into Voting Rights of Aborigines, together with the Minutes of Proceedings of the Committee and Minutes of Evidence.
Ordered to be printed.
Mr. Pearce, by leave, made a Statement with reference to the Report.
4. POSTPONEMENT OF ORDER OF THE DAY.—Mr. Holt (Treasurer) moved, That Order of the Day No. 1, Government Business, be postponed until a later hour this day.
Debate ensued.
Question—put.
The House divided (The Speaker, Mr. McLeay, in the Chair)—

AYES, 66.

Mr. Adermann	Mr. Chaney	Mr. Falkinder	Mr. Jess	Mr. Stokes
Mr. Allan	Mr. Chipp	Mr. Forbes	Mr. Kelly	Mr. Swartz
Mr. Anderson	Mr. Cleaver	Mr. Fox	Sir W. Kent Hughes	Mr. Townley
Mr. Aston	Mr. Cramer	Mr. J. M. Fraser	Mr. Killen	Mr. Turner
Mr. Bandidt	Mr. Davidson	Mr. Freeth	Mr. King	Mr. Wentworth
Mr. Barnes	Mr. Davis	Mr. Halbert	Mr. Lindsay	Mr. Wheeler
Sir G. Barwick	Mr. Dean	Mr. Hamilton	Mr. Lucock	Mr. Whittorn
Mr. Bland	Mr. Downer	Mr. Hasluck	Mr. McMahon	Mr. Wilson
Mr. Brimblecombe	Mr. Drummond	Mr. Haworth	Mr. Murray	
Mr. Browne	Mr. Drury	Mr. Holt	Mr. Opperman	
Mr. Buchanan	Mr. England	Mr. Holten	Mr. Osborne	<i>Tellers:</i>
Mr. Bury	Mr. Failes	Mr. Howson	Sir E. Page	Mr. Pearce
Mr. D. A. Cameron	Mr. Fairbairn	Mr. Hulme	Mr. Robertson	Mr. Turnbull
Mr. Cash	Mr. Fairhall	Mr. Jack	Mr. Snedden	

NOES, 31.

Mr. Beazley	Mr. Costa	Mr. Haylen	Mr. O'Connor	Mr. Whitlam
Mr. Bird	Mr. Courtney	Mr. James	Mr. Peters	
Mr. Bryant	Mr. Crean	Mr. Johnson	Mr. Pollard	<i>Tellers:</i>
Mr. Cairns	Mr. Daly	Mr. Jones	Mr. Reynolds	
Mr. C. R. Cameron	Mr. Davies	Mr. Luchetti	Mr. Riordan	Mr. Duthie
Mr. Clark	Mr. Fulton	Mr. Makin	Mr. Thompson	Mr. Stewart
Mr. Cope	Mr. Griffiths	Mr. McIvor	Mr. Ward	

And so it was resolved in the affirmative.

5. RAILWAY AGREEMENT (QUEENSLAND) BILL 1961.—The Order of the Day having been read for the second reading—Mr. Menzies (Prime Minister) moved, That the Bill be now read a second time.
Debate adjourned (Mr. Whitlam), and the resumption of the debate made an Order of the Day for the next sitting.

19th October, 1961.

6. RAILWAY AGREEMENT (WESTERN AUSTRALIA) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Mr. Wentworth), and the resumption of the debate made an Order of the Day for a later hour this day.
7. POSTPONEMENT OF ORDER OF THE DAY.—Ordered—That Order of the Day No. 4, Government Business, be postponed until a later hour this day.
8. WAYS AND MEANS—CUSTOMS TARIFF AMENDMENT (No. 31).—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved—

1. That the Schedule to the *Customs Tariff* 1933–1961, as proposed to be amended by Customs Tariff Proposals, be further amended as set out in the Schedule to these Proposals and that on and after the twentieth day of October, One thousand nine hundred and sixty-one, Duties of Customs be collected accordingly.

2. That in these Proposals, “Customs Tariff Proposals” mean the Customs Tariff Proposals introduced into the House of Representatives on the following dates:—

11th May, 1961;
15th August, 1961;
17th August, 1961;
7th September, 1961;
14th September, 1961;
5th October, 1961; and
12th October, 1961.

THE SCHEDULE.
IMPORT DUTIES.

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
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DIVISION V.—TEXTILES, FELTS AND FURS, AND MANUFACTURES THEREOF, AND ATTIRE.

107. By omitting paragraph (2) of sub-item (D) and inserting in its stead the following paragraph:— “(2) Fabrics consisting of warp without weft, assembled by means of an adhesive— (a) The warp being wholly or in chief part by weight of man-made fibres - ad val. and, in addition, except in respect of goods in direct transit to Australia on or before 12th September, 1961, a temporary duty of ad val. (b) Other - - - - - ad val.”	Free 25 per cent. Free	12½ per cent. 25 per cent. 12½ per cent.	12½ per cent. 25 per cent. 12½ per cent.”
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DIVISION VI.—METALS AND MACHINERY.

178. By omitting paragraph (2) of sub-item (B) and inserting in its stead the following paragraph:— “(2) Air-cooled, not exceeding 10 brake horse-power, but not including— compression ignition engines motor cycle engines fractional horse-power engines of the types used in models and toys— (a) Four-cycle engines with horizontal driving shafts - - - - - ad val. or { each less ad val. whichever rate returns the higher duty and, in addition, except in respect of goods in direct transit to Australia on or before 13th September, 1961, a temporary duty of - - - - - ad val. (b) Other - - - - - ad val. or { each less ad val. whichever rate returns the higher duty.”	25 per cent. £6 10s. 17½ per cent. 10 per cent. 25 per cent. £6 10s. 17½ per cent.	42½ per cent. £6 10s. .. 10 per cent. 42½ per cent. £6 10s. ..	52½ per cent. £6 10s. .. 10 per cent. 52½ per cent. £6 10s. ..
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Progress to be reported, and leave asked to sit again.

19th October, 1961.

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

9. PAPERS.—The following Papers were presented, pursuant to Statute—

Tariff Board—Reports of Deputy Chairman—

Internal Combustion Engines not exceeding 10 brake horse-power.

Wetless Narrow Fabrics of Man-made Fibres.

Severally ordered to be printed.

10. RAILWAY AGREEMENT (WESTERN AUSTRALIA) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Opperman (Minister for Shipping and Transport), the House adopted the Report, and, by leave, the Bill was read a third time.

11. SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL (No. 2) 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Hulme (Minister for Supply), the House adopted the Report, and, by leave, the Bill was read a third time.

12. WAYS AND MEANS—SALES TAX.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(*In the Committee.*)

Consideration resumed of the motion moved by Mr. Holt (Treasurer) on the 15th August, 1961 (*see* page 147).

Motion agreed to.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Hulme (Minister for Supply) moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Hulme, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. Hulme and Mr. Townley do prepare and bring in Bills to carry out the foregoing Resolution.

13. SUSPENSION OF STANDING ORDERS TO ENABLE THE SALES TAX BILLS TO BE CONSIDERED TOGETHER.—

Mr. Hulme (Minister for Supply) moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the questions in regard to the first and second readings, Committee's report stage, and third readings being put in one motion covering several or all of the Sales Tax Bills Nos. 1A to 9A, and the consideration of several or all of such Bills together in a Committee of the Whole.

Question—put and passed.

14. SALES TAX BILLS (NOS. 1A TO 9A) 1961.—Mr. Hulme (Minister for Supply) then brought up nine Bills each intitled "A Bill for an Act relating to Sales Tax" (being Sales Tax Bills (Nos. 1A to 9A) 1961).

Bills read a first time.

19th October, 1961.

Mr. Hulme moved, That the Bills be now read a second time.
 Question—put and passed.—Bills read a second time.
 The House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bills, by leave, taken as a whole, and agreed to.
 Bills to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.
 On the motion of Mr. Hulme, the House adopted the Report, and the Bills were read a third time.

15. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

19th October, 1961—*Message*—

- No. 49*—Customs Tariff (No. 2) 1961 (*without requests*).
No. 50—Customs Tariff (Canada Preference) (No. 2) 1961 (*without requests*).
No. 51—Customs Tariff (Federation of Rhodesia and Nyasaland Preference) 1961 (*without requests*).
No. 52—Customs Tariff (New Zealand Preference) (No. 2) 1961 (*without requests*).
No. 53—Excise Tariff (No. 2) 1961 (*without requests*).
No. 54—Customs Tariff (New Zealand Preference) (No. 3) 1961 (*without requests*).
No. 55—Cellulose Acetate Flake Bounty (No. 2) 1961.

16. COAL LOADING WORKS AGREEMENT (NEW SOUTH WALES) BILL 1961.—Mr. Menzies (Prime Minister) moved, by leave, That he have leave to bring in a Bill for an Act relating to an Agreement between the Commonwealth and the State of New South Wales with respect to certain Coal Loading Works.

Question—put and passed.

Bill brought up, and read a first time.

Mr. Menzies moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

17. INCOME TAX AND SOCIAL SERVICES CONTRIBUTION ASSESSMENT BILL (NO. 3) 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clauses 1 to 8, by leave, taken together, and agreed to.

Clause 9—

On the motion of Mr. Holt (Treasurer), the following amendment was made:—Page 8, line 29, omit “that”, insert “the first-mentioned”.

Clause, as amended, agreed to.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported with an amendment.

The House resumed; Mr. Makin reported accordingly.

On the motion of Mr. Holt, by leave, the House adopted the Report, and, by leave, the Bill was read a third time.

18. WAYS AND MEANS—INCOME TAX AND SOCIAL SERVICES CONTRIBUTION.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(*In the Committee.*)

Consideration resumed of the motion moved by Mr. Holt (Treasurer) on the 17th October, 1960 (*see* pages 246–250).

Motion agreed to.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Makin reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Holt moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

19th October, 1961.

Question—put and passed.

On the motion of Mr. Holt, the Resolution reported from the Committee was adopted by the House.
Ordered—That Mr. Holt and Mr. Freeth do prepare and bring in a Bill to carry out the foregoing Resolution.

19. INCOME TAX AND SOCIAL SERVICES CONTRIBUTION BILL 1961.—Mr. Holt (Treasurer) then brought up a Bill intituled “*A Bill for an Act to impose upon Incomes a Tax by the name of Income Tax and Social Services Contribution*”.

Bill read a first time.

Mr. Holt moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

—————
(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

—————
The House resumed; Mr. Makin reported accordingly.

On the motion of Mr. Holt, the House adopted the Report, and the Bill was read a third time.

20. SUPERANNUATION (PENSION INCREASES) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

—————
(In the Committee.)

Clause 1—

Progress to be reported, and leave asked to sit again.

—————
The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

21. MESSAGE FROM THE GOVERNOR-GENERAL—SUPERANNUATION (PENSION INCREASES) BILL 1961.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

DE L'ISLE,

Governor-General.

Message No. 41.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Superannuation Pensions.

Canberra, 12th October, 1961.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.

—————
(In the Committee.)

Mr. Freeth (Minister for the Interior) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Superannuation Pensions.

Debate ensued.

Question—put and passed.

Resolution to be reported.

—————
The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Freeth, the Resolution reported from the Committee was adopted by the House.

22. SUPERANNUATION (PENSION INCREASES) BILL 1961.—The House, according to Order, again resolved itself into a Committee of the Whole for the further consideration of the Bill.

—————
(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

19th October, 1961.

The House resumed; Mr. Lucock reported accordingly.
 On the motion of Mr. Freeth (Minister for the Interior), the House adopted the Report.
 Mr. Freeth moved, by leave, That the Bill be now read a third time.
 Debate ensued.
 Question—put and passed.—Bill read a third time.

23. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

19th October, 1961—*Message—*

- No. 56—Appropriation 1961–62 (without requests).*
No. 57—Appropriation (Works and Services) 1961–62.
No. 58—Loan (Housing) 1961.
No. 59—Quarantine 1961.
No. 60—Beaches, Fishing Grounds and Sea Routes Protection 1961.
No. 61—Lighthouses 1961.
No. 62—Post and Telegraph 1961.
No. 63—Explosives 1961.

24. DEFENCE FORCES RETIREMENT BENEFITS (PENSION INCREASES) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
 Debate resumed.

Question—put and passed.—Bill read a second time.
 The House resolved itself into a Committee of the Whole.

—————
 (In the Committee.)

Clause 1—
 Progress to be reported, and leave asked to sit again.

—————
 The House resumed; Mr. Lucock reported accordingly.
 Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

25. MESSAGE FROM THE GOVERNOR-GENERAL—DEFENCE FORCES RETIREMENT BENEFITS (PENSION INCREASES) BILL 1961.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

DE L'ISLE,

Governor-General.

Message No. 42.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Defence Forces Retirement Pensions.

Canberra, 12th October, 1961.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.

—————
 (In the Committee.)

Mr. Holt (Treasurer) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Defence Forces Retirement Pensions.

Question—put and passed.
 Resolution to be reported.

—————
 The House resumed; Mr. Lucock reported accordingly.
 On the motion of Mr. Holt, the Resolution reported from the Committee was adopted by the House.

26. DEFENCE FORCES RETIREMENT BENEFITS (PENSION INCREASES) BILL 1961.—The House, according to Order, again resolved itself into a Committee of the Whole for the further consideration of the Bill.

—————
 (In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
 Bill to be reported without amendment.

—————
 The House resumed; Mr. Lucock reported accordingly.
 On the motion of Mr. Holt (Treasurer), the House adopted the Report, and, by leave, the Bill was read a third time.

19th and 20th October, 1961.

27. STATES GRANTS (SPECIAL ASSISTANCE) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Adermann (Minister for Primary Industry), the House adopted the Report, and the Bill was read a third time.

28. ADJOURNMENT.—Mr. Adermann (Minister for Primary Industry) moved, That the House do now adjourn. Debate ensued.

The House continuing to sit until after midnight—

FRIDAY, 20TH OCTOBER, 1961.

Debate continued.

Closure.—Mr. Holt (Treasurer) moved, That the question be now put.

Question—That the question be now put—put.

The House divided (The Speaker, Mr. McLeay, in the Chair)—

AYES, 53.

Mr. Allan	Mr. Cleaver	Mr. Falkinder	Mr. Killen	Mr. Swartz
Mr. Anderson	Mr. Cramer	Mr. Forbes	Mr. King	Mr. Townley
Mr. Aston	Mr. Davidson	Mr. Fox	Mr. Lindsay	Mr. Turner
Mr. Bandidt	Mr. Davis	Mr. J. M. Fraser	Mr. Lucock	Mr. Wentworth
Mr. Barnes	Mr. Dean	Mr. Freeth	Mr. McColm	Mr. Wheeler
Sir G. Barwick	Mr. Downer	Mr. Haworth	Mr. McMahon	Mr. Whittorn
Mr. Brimblecombe	Mr. Drummond	Mr. Holt	Mr. Murray	Mr. Wight
Mr. Buchanan	Mr. Drury	Mr. Howson	Mr. Opperman	
Mr. Bury	Mr. England	Mr. Hulme	Mr. Robertson	<i>Tellers:</i>
Mr. Chipp	Mr. Failes	Mr. Jess	Mr. Snedden	Mr. Pearce
Mr. Chresby	Mr. Fairhall	Mr. Kelly	Mr. Stokes	Mr. Turnbull

NOES, 26.

Mr. Barnard	Mr. Crean	Mr. James	Mr. Pollard	
Mr. Bryant	Mr. Daly	Mr. Johnson	Mr. Reynolds	<i>Tellers:</i>
Mr. Cairns	Mr. Davies	Mr. Jones	Mr. Riordan	
Mr. Cope	Mr. A. D. Fraser	Mr. Makin	Mr. Thompson	Mr. Duthie
Mr. Costa	Mr. Griffiths	Mr. McIvor	Mr. Ward	Mr. Stewart
Mr. Courtney	Mr. Haylen	Mr. Peters	Mr. Whitlam	

And so it was resolved in the affirmative.

And the question—That the House do now adjourn—was put accordingly, and passed.

And then the House, at twenty-three minutes to one o'clock in the morning, adjourned until Tuesday next at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Anthony, Mr. Beaton, Mr. Bowden*, Mr. Curtin, Mr. Erwin*, Mr. Galvin*, Mr. Lawson*, Mr. Mackinnon, Mr. Minogue*, Mr. Russell, Mr. Sexton and Mr. Uren.

* On leave.

N. J. PARKES,

Acting Clerk of the House of Representatives.