1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.

2. PAPERS.—Mr. Speaker presented, pursuant to Statute—
   Audit Act—Finance—Supplementary Report by the Auditor-General upon other accounts, for year 1960-61.
   Ordered to be printed.
   The following Paper was presented, by command of His Excellency the Governor-General—
   Norfolk Island—Report for year 1959-60.

3. VOTING RIGHTS OF ABORIGINES—SELECT COMMITTEE—REPORT—STATEMENT BY MEMBER.—Mr. Pearce (Chairman) brought up the Report from the Select Committee appointed to inquire into Voting Rights of Aborigines, together with the Minutes of Proceedings of the Committee and Minutes of Evidence.
   Ordered to be printed.
   Mr. Pearce, by leave, made a Statement with reference to the Report.

4. POSTPONEMENT OF ORDER OF THE DAY.—Mr. Holt (Treasurer) moved, That Order of the Day No. 1, Government Business, be postponed until a later hour this day.
   Debate ensued.
   Question—put.
   The House divided (The Speaker, Mr. McLeay, in the Chair)—

   AYES, 66.
   Mr. Adermann
   Mr. Allan
   Mr. Anderson
   Mr. Aston
   Mr. Banditt
   Mr. Barlow
   Mr. Barnet
   Mr. Barwick
   Mr. Bland
   Mr. Brimblecombe
   Mr. Browne
   Mr. Buchanan
   Mr. Bury
   Mr. D. A. Cameron
   Mr. Cash
   Mr. Beazley
   Mr. Bird
   Mr. Bryant
   Mr. Cairns
   Mr. C. R. Cameron
   Mr. Clark
   Mr. Cope
   Mr. Costin
   Mr. Court
   Mr. Crean
   Mr. Davis
   Mr. Dean
   Mr. Downer
   Mr. Drummond
   Mr. Drury
   Mr. England
   Mr. Failes
   Mr. Fairbairn
   Mr. Fairfield
   Mr. Haylen
   Mr. Haynes
   Mr. Haynes
   Mr. Heath
   Mr. Howden
   Mr. Holme
   Mr. Jack
   Mr. Kent Hughes
   Mr. Killen
   Mr. Knight
   Mr. Lambert
   Mr. Luceock
   Mr. McMahon
   Mr. Murray
   Mr. Holt
   Mr. Holten
   Mr. Howson
   Mr. Hyde
   Mr. James
   Mr. Johnson
   Mr. Jones
   Mr. Lachetti
   Mr. Makin
   Mr. Melvior
   Mr. Mclvor
   Mr. Mead
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher

   NOES, 31.
   Mr. Adermann
   Mr. Allan
   Mr. Anderson
   Mr. Aston
   Mr. Banditt
   Mr. Barlow
   Mr. Barnet
   Mr. Barwick
   Mr. Bland
   Mr. Brimblecombe
   Mr. Browne
   Mr. Buchanan
   Mr. Bury
   Mr. D. A. Cameron
   Mr. Cash
   Mr. Beazley
   Mr. Bird
   Mr. Bryant
   Mr. Cairns
   Mr. C. R. Cameron
   Mr. Clark
   Mr. Cope
   Mr. Costa
   Mr. Court
   Mr. Crean
   Mr. Davis
   Mr. Dean
   Mr. Downer
   Mr. Drummond
   Mr. Drury
   Mr. England
   Mr. Failes
   Mr. Fairbairn
   Mr. Fairfield
   Mr. Haylen
   Mr. Haynes
   Mr. Haynes
   Mr. Heath
   Mr. Howden
   Mr. Holme
   Mr. Jack
   Mr. Kent Hughes
   Mr. Killen
   Mr. Knight
   Mr. Lambert
   Mr. Luceock
   Mr. McMahon
   Mr. Murray
   Mr. Holt
   Mr. Holten
   Mr. Howson
   Mr. Hyde
   Mr. James
   Mr. Johnson
   Mr. Jones
   Mr. Lachetti
   Mr. Makin
   Mr. Melvior
   Mr. Mclvor
   Mr. Mead
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher
   Mr. Meagher

   And so it was resolved in the affirmative.

5. RAILWAY AGREEMENT (QUEENSLAND) BILL 1961.—The Order of the Day having been read for the second reading—Mr. Menzies (Prime Minister) moved, That the Bill be now read a second time.
   Debate adjourned (Mr. Whitlam), and the resumption of the debate made an Order of the Day for the next sitting.

F.8846/61.
6. RAILWAY AGREEMENT (WESTERN AUSTRALIA) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—Debate resumed.
Debate adjourned (Mr. Wentworth), and the resumption of the debate made an Order of the Day for a later hour this day.

7. POSTPONEMENT OF ORDER OF THE DAY.—Ordered—That Order of the Day No. 4, Government Business, be postponed until a later hour this day.

8. WAYS AND MEANS—CUSTOMS TARIFF AMENDMENT (No. 31).—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)
Mr. Osborne (Minister representing the Minister for Customs and Excise) moved—

1. That the Schedule to the Customs Tariff 1933—1961, as proposed to be amended by Customs Tariff Proposals, be further amended as set out in the Schedule to these Proposals and that on and after the twentieth day of October, One thousand nine hundred and sixty-one, Duties of Customs be collected accordingly.

2. That in these Proposals, “Customs Tariff Proposals” mean the Customs Tariff Proposals introduced into the House of Representatives on the following dates:—

11th May, 1961;
15th August, 1961;
17th August, 1961;
7th September, 1961;
14th September, 1961;
5th October, 1961; and
12th October, 1961.

THE SCHEDULE.
IMPORT DUTIES.

|---------------|-----------------------------|--------------------|---------------|

DIVISION V.—TEXTILES, FELTS AND FURS, AND MANUFACTURES THEREOF, AND ATTIRE.

107. By omitting paragraph (2) of sub-item (c) and inserting in its stead the following paragraph:—

"(2) Fabrics consisting of warp without weft, assembled by means of an adhesive—

(a) The warp being wholly or in chief part by weight of man-made fibres—

Free 25 per cent. 25 per cent. 25 per cent.

and, in addition, except in respect of goods in direct transit to Australia on or before 12th September, 1961, a temporary duty of—

Free 25 per cent. 25 per cent. 25 per cent.

(b) Other—

25 per cent. 25 per cent. 25 per cent.

DIVISION VI.—METALS AND MACHINERY.

178. By omitting paragraph (2) of sub-item (a) and inserting in its stead the following paragraph:—

"(2) Air-cooled, not exceeding 10 brake horse-power, but not including—

compression ignition engines
motor cycle engines
 fractional horse-power engines of the types used in models and toys—

(a) Four-cycle engines with horizontal driving shafts—

Free 25 per cent. 42½ per cent. 52½ per cent.

or each £6 10s. £6 10s. £6 10s.

or each less ad val. 17½ per cent. 17½ per cent. 17½ per cent.

whichever rate returns the higher duty and, in addition, except in respect of goods in direct transit to Australia on or before 13th September, 1961, a temporary duty of—

25 per cent. 42½ per cent. 52½ per cent.

(b) Other—

Free 10 per cent. 10 per cent. 10 per cent.

or each £6 10s. £6 10s. £6 10s.

or each less ad val. 17½ per cent. 17½ per cent. 17½ per cent.

whichever rate returns the higher duty."
The House resumed; Mr. Lucock reported accordingly.
Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

9. PAPERS.—The following Papers were presented, pursuant to Statute—
   Tariff Board—Reports of Deputy Chairman—
   Internal Combustion Engines not exceeding 10 brake horse-power.
   Weftless Narrow Fabrics of Man-made Fibres.
   Severally ordered to be printed.

10. RAILWAY AGREEMENT (WESTERN AUSTRALIA) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
    Debate resumed.
    Question—put and passed.—Bill read a second time.
    The House resolved itself into a Committee of the Whole.

   (In the Committee.)

    Bill, by leave, taken as a whole, and agreed to.
    Bill to be reported without amendment.

    The House resumed; Mr. Lucock reported accordingly.
    On the motion of Mr. Opperman (Minister for Shipping and Transport), the House adopted the Report, and, by leave, the Bill was read a third time.

11. SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL (No. 2) 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
    Debate resumed.
    Question—put and passed.—Bill read a second time.
    The House resolved itself into a Committee of the Whole.

   (In the Committee.)

    Bill, by leave, taken as a whole, and agreed to.
    Bill to be reported without amendment.

    The House resumed; Mr. Lucock reported accordingly.
    On the motion of Mr. Hulme (Minister for Supply), the House adopted the Report, and, by leave, the Bill was read a third time.

12. WAYS AND MEANS—SALES TAX.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

   (In the Committee.)

    Consideration resumed of the motion moved by Mr. Holt (Treasurer) on the 15th August, 1961 (see page 147).
    Motion agreed to.
    Resolution to be reported, and leave asked to sit again.

    The House resumed; Mr. Lucock reported accordingly.
    Ordered—that the House will, at a later hour this day, again resolve itself into the said Committee.
    Mr. Hulme (Minister for Supply) moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.
    Question—put and passed.
    On the motion of Mr. Hulme, the Resolution reported from the Committee was adopted by the House.
    Ordered—that Mr. Hulme and Mr. Townley do prepare and bring in Bills to carry out the foregoing Resolution.

13. SUSPENSION OF STANDING ORDERS TO ENABLE THE SALES TAX BILLS TO BE CONSIDERED TOGETHER.—
    Mr. Hulme (Minister for Supply) moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the questions in regard to the first and second readings, Committee's report stage, and third readings being put in one motion covering several or all of the Sales Tax Bills Nos. 1A to 9A, and the consideration of several or all of such Bills together in a Committee of the Whole.
    Question—put and passed.

14. SALES TAX BILLS (Nos. 1A TO 9A) 1961.—Mr. Hulme (Minister for Supply) then brought up nine Bills each intituled “A Bill for an Act relating to Sales Tax” (being Sales Tax Bills (Nos. 1A to 9A) 1961). Bills read a first time.
Mr. Hulme moved, That the Bills be now read a second time.
Question—put and passed.—Bills read a second time.
The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bills, by leave, taken as a whole, and agreed to.
Bills to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.
On the motion of Mr. Hulme, the House adopted the Report, and the Bills were read a third time.

15. Messages from the Senate.—Messages from the Senate were reported returning the following Bills without amendment:—
19th October, 1961—Message—
No. 49—Customs Tariff (No. 2) 1961 (without requests).
No. 50—Customs Tariff (Canada Preference) (No. 2) 1961 (without requests).
No. 51—Customs Tariff (Federation of Rhodesia and Nyasaland Preference) 1961 (without requests).
No. 52—Customs Tariff (New Zealand Preference) (No. 2) 1961 (without requests).
No. 53—Excise Tariff (No. 2) 1961 (without requests).
No. 54—Customs Tariff (New Zealand Preference) (No. 3) 1961 (without requests).
No. 55—Cellulose Acetate Flake Bounty (No. 2) 1961.

16. Coal Loading Works Agreement (New South Wales) Bill 1961.—Mr. Menzies (Prime Minister) moved, by leave, That he have leave to bring in a Bill for an Act relating to an Agreement between the Commonwealth and the State of New South Wales with respect to certain Coal Loading Works.
Question—put and passed.
Bill brought up, and read a first time.
Mr. Menzies moved, by leave, That the Bill be now read a second time.
Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

17. Income Tax and Social Services Contribution Assessment Bill (No. 3) 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
The House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 to 8, by leave, taken together, and agreed to.
Clause 9—
On the motion of Mr. Holt (Treasurer), the following amendment was made:—Page 8, line 29, omit "that", insert "the first-mentioned".
Clause, as amended, agreed to.
Remainder of Bill, by leave, taken as a whole, and agreed to.
Bill to be reported with an amendment.

The House resumed; Mr. Makin reported accordingly.
On the motion of Mr. Holt, by leave, the House adopted the Report, and, by leave, the Bill was read a third time.

18. Ways and Means—Income Tax and Social Services Contribution.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

Consideration resumed of the motion moved by Mr. Holt (Treasurer) on the 17th October, 1960 (see pages 246-250).
Motion agreed to.
Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Makin reported accordingly.
Ordered—that the House will, at a later hour this day, again resolve itself into the said Committee.
Mr. Holt moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.
19. **INCOME TAX AND SOCIAL SERVICES CONTRIBUTION BILL 1961.**—Mr. Holt (Treasurer) then brought up a Bill intituled "A Bill for an Act to impose upon Incomes a Tax by the name of Income Tax and Social Services Contribution".
Bill read a first time.
Mr. Holt moved, That the Bill be now read a second time.

Question—put and passed.
Bill read a second time.
The House resolved itself into a Committee of the Whole.

**(In the Committee.)**

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Makin reported accordingly.

On the motion of Mr. Holt, the House adopted the Report, and the Bill was read a third time.

20. **SUPERANNUATION (PENSION INCREASES) BILL 1961.**—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—Debate resumed.

Question—put and passed.—Bill read a second time.
The House resolved itself into a Committee of the Whole.

**(In the Committee.)**

Clause 1—Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

21. **MESSAGE FROM THE GOVERNOR-GENERAL—SUPERANNUATION (PENSION INCREASES) BILL 1961.**—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

**DE L'ISLE,**

**Governor-General.**

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Superannuation Pensions.

Canberra, 12th October, 1961.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.

**(In the Committee.)**

Mr. Freeth (Minister for the Interior) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Superannuation Pensions.

Debate ensued.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Freeth, the Resolution reported from the Committee was adopted by the House.

22. **SUPERANNUATION (PENSION INCREASES) BILL 1961.**—The House, according to Order, again resolved itself into a Committee of the Whole for the further consideration of the Bill.

**(In the Committee.)**

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.
The House resumed; Mr. Lucock reported accordingly.
On the motion of Mr. Freeth (Minister for the Interior), the House adopted the Report.
Mr. Freeth moved, by leave, That the Bill be now read a third time.
 Debate ensued.
Question—put and passed.—Bill read a third time.

23. Messages from the Senate.—Messages from the Senate were reported returning the following Bills without amendment:—

19th October, 1961—Message—
No. 56—Appropriation 1961–62 (without requests).
No. 57—Appropriation (Works and Services) 1961–62.
No. 58—Loan (Housing) 1961.
No. 59—Quarantine 1961.
No. 61—Lighthouses 1961.
No. 63—Explosives 1961.

24. Defence Forces Retirement Benefits (Pension Increases) Bill 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—Debate resumed.
Question—put and passed.—Bill read a second time.
The House resolved itself into a Committee of the Whole.

(In the Committee.)
Clause 1—
Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Lucock reported accordingly.
Ordered—that the House will, at a later hour this day, again resolve itself into the said Committee.

25. Message from the Governor-General—Defence Forces Retirement Benefits (Pension Increases) Bill 1961.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

De L'Isle, Governor-General.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Defence Forces Retirement Pensions.
Canberra, 12th October, 1961.

Ordered—that the Message be taken into consideration, in Committee of the whole House, forthwith.

(In the Committee.)

Mr. Holt (Treasurer) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to provide for Increases in certain Defence Forces Retirement Pensions.
Question—put and passed.
Resolution to be reported.

The House resumed; Mr. Lucock reported accordingly.
On the motion of Mr. Holt, the Resolution reported from the Committee was adopted by the House.

26. Defence Forces Retirement Benefits (Pension Increases) Bill 1961.—The House, according to Order, again resolved itself into a Committee of the Whole for the further consideration of the Bill.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.
On the motion of Mr. Holt (Treasurer), the House adopted the Report, and, by leave, the Bill was read a third time.
27. STATES GRANTS (SPECIAL ASSISTANCE) BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—Debate resumed.
Question—put and passed.—Bill read a second time.
The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.
On the motion of Mr. Adermann (Minister for Primary Industry), the House adopted the Report, and the Bill was read a third time.

28. ADJOURNMENT.—Mr. Adermann (Minister for Primary Industry) moved, That the House do now adjourn.
Debate ensued.
The House continuing to sit until after midnight—

Debate continued.
Closure.—Mr. Holt (Treasurer) moved, That the question be now put.
Question—That the question be now put—put.
The House divided (The Speaker, Mr. McLeay, in the Chair)—

AYES, 53.

Mr. Allan  Mr. Cleaver  Mr. Falkinder  Mr. Kilien  Mr. Swartz
Mr. Anderson  Mr. Cramer  Mr. Forbes  Mr. King  Mr. Townley
Mr. Aston  Mr. Davidson  Mr. Fox  Mr. Lindsay  Mr. Turner
Mr. Banditt  Mr. Davis  Mr. J. M. Fraser  Mr. Lucocck  Mr. Wentworth
Mr. Barnes  Mr. Dean  Mr. Freeth  Mr. McColm  Mr. Wheeler
Sir G. Barwick  Mr. Downer  Mr. Haworth  Mr. McMahon  Mr. Whittorn
Mr. Brimblecombe  Mr. Drummond  Mr. Holt  Mr. Murray  Mr. Wight
Mr. Buchanan  Mr. Drury  Mr. Howson  Mr. Opgerman
Mr. Bury  Mr. England  Mr. Hulme
Mr. Chipp  Mr. Failes  Mr. Jess
Mr. Chresby  Mr. Fairhall  Mr. Kelly

NOES, 26.

Mr. Barnard  Mr. Crean  Mr. James  Mr. Pollard  TELLERS:
Mr. Bryant  Mr. Daly  Mr. Johnson  Mr. Reynolds
Mr. Cairns  Mr. Davies  Mr. Jones  Mr. Riordan
Mr. Cope  Mr. A. D. Fraser  Mr. Makin  Mr. Thompson
Mr. Costa  Mr. Griffiths  Mr. McIvor  Mr. Ward
Mr. Courtmay  Mr. Haylen  Mr. Peters  Mr. Whilliam

And so it was resolved in the affirmative.
And the question—that the House do now adjourn—was put accordingly, and passed.

And then the House, at twenty-three minutes to one o'clock in the morning, adjourned until Tuesday next at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Anthony, Mr. Beaton, Mr. Bowden*, Mr. Curtin, Mr. Erwin*, Mr. Galvin*, Mr. Lawson*, Mr. Mackinno, Mr. Minogue*, Mr. Russell, Mr. Sexton and Mr. Uren.

* On leave.

N. J. PARKES,
Acting Clerk of the House of Representatives.