

1960.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS
OF THE
HOUSE OF REPRESENTATIVES.

No. 63.

TUESDAY, 15TH NOVEMBER, 1960.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. RETURN TO WRIT—CALARE DIVISION.—Mr. Speaker announced that he had received a Return to the Writ which he had issued on the 4th October last for the election of a Member to serve for the Electoral Division of Calare, in the State of New South Wales, to fill the vacancy caused by the resignation of John Brooke Howse, Esquire, and that by the endorsement on the Writ, it was certified that John Armstrong England had been elected.
3. PAPERS.—The following Papers were presented, pursuant to Statute—
 - High Commissioner (United Kingdom) Act—Regulations—Statutory Rules 1960, No. 87.
 - National Health Act—Regulations—Statutory Rules 1960, No. 90.
 - Public Service Act—
 - Appointment—Department of Health—E. B. Macarthur.
 - Regulations—Statutory Rules 1960, No. 89.
 - Seat of Government (Administration) Act—Ordinance—1960—No. 9—Police Pensions.
 - Services Trust Funds Act—
 - Australian Military Forces Relief Trust Fund—Thirteenth Annual Report, for year 1959–60.
 - Royal Australian Air Force Welfare Trust Fund—Twelfth Annual Report, for year 1959–60.
 - Royal Australian Navy Relief Trust Fund—Report for Year 1959–60.
4. PUBLIC ACCOUNTS COMMITTEE—REPORT.—Mr. Davis (Chairman) brought up the following Report from the Joint Committee of Public Accounts:—
 - Fifty-first Report—Expenditure from Advance to the Treasurer for the year 1959–60, together with Treasury Minutes on the Forty-first and Forty-sixth Reports and Summaries of those Reports.
 Ordered to be printed.
5. MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILL.—A Message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bill:—
 - 12th November, 1960—*Message No. 41*—Appropriation 1960–61.
6. MESSAGE FROM THE GOVERNOR-GENERAL—INDUS BASIN DEVELOPMENT FUND AGREEMENT BILL 1960.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—
 - DUNROSSIL,
Governor-General. *Message No. 42.*
 - In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act relating to the Indus Basin Development Fund Agreement.
 - Canberra, 15th November, 1960.
 Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.

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(In the Committee.)

Mr. Menzies (Minister for External Affairs) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act relating to the Indus Basin Development Fund Agreement.
Question—put and passed.
Resolution to be reported.

The House resumed; Mr. Bowden reported accordingly.

Mr. Menzies moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Menzies, the Resolution reported from the Committee was adopted by the House.
Ordered—That Mr. Menzies and Mr. Holt do prepare and bring in a Bill to carry out the foregoing Resolution.

Bill brought up by Mr. Menzies, and read a first time.

Mr. Menzies moved, That the Bill be now read a second time.

Debate adjourned (Mr. Haylen), and the resumption of the debate made an Order of the Day for the next sitting.

7. SUSPENSION OF STANDING ORDER—CRIMES BILL 1960.—Sir Garfield Barwick (Attorney-General) moved, pursuant to notice, That, during the consideration in Committee of the Whole of the Crimes Bill 1960, so much of Standing Order No. 223 be suspended as would prevent proposed new clauses being considered in their numerical order with the clauses as printed in the Bill.
Question—put and passed.

8. WAYS AND MEANS—CUSTOMS TARIFF AMENDMENTS (NOS. 3 TO 22), CUSTOMS TARIFF (CANADIAN PREFERENCE) AMENDMENTS (NOS. 2 AND 3), CUSTOMS TARIFF (CANADA PREFERENCE), CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) AMENDMENTS (NOS. 3 TO 5), CUSTOMS TARIFF (FEDERATION OF RHODESIA AND NYASALAND PREFERENCE) AMENDMENT (NO. 2) AND EXCISE TARIFF AMENDMENT (NO. 2).—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

CUSTOMS TARIFF AMENDMENTS (NOS. 3 TO 13).

(See proposed Resolutions of the 19th May, 1960 (pages 92–115).)

CUSTOMS TARIFF AMENDMENT (NO. 14).

(See proposed Resolution of the 16th August, 1960 (page 137).)

CUSTOMS TARIFF AMENDMENTS (NOS. 15 TO 19).

(See proposed Resolutions of the 8th September, 1960 (pages 171–6).)

CUSTOMS TARIFF AMENDMENTS (NOS. 20 TO 22).

(See proposed Resolutions of the 20th October, 1960 (pages 232–7).)

CUSTOMS TARIFF (CANADIAN PREFERENCE) AMENDMENTS (NOS. 2 AND 3).

(See proposed Resolutions of the 19th May, 1960 (pages 115–6).)

CUSTOMS TARIFF (CANADA PREFERENCE).

(See proposed Resolution of the 8th September, 1960 (pages 176–180).)

CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) AMENDMENT (NO. 3).

(See proposed Resolution of the 19th May, 1960 (page 117).)

CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) AMENDMENT (NO. 4).

(See proposed Resolution of the 16th August, 1960 (pages 137–8).)

CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) AMENDMENT (NO. 5).

(See proposed Resolution of the 8th September, 1960 (pages 180–1).)

CUSTOMS TARIFF (FEDERATION OF RHODESIA AND NYASALAND PREFERENCE) AMENDMENT (NO. 2).

(See proposed Resolution of the 19th May, 1960 (page 117).)

EXCISE TARIFF AMENDMENT (NO. 2).

(See proposed Resolution of the 16th August, 1960 (page 138).)

Motions, by leave, taken together, and agreed to, after debate.

Resolutions to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Osborne, the Resolutions reported from the Committee were adopted by the House.

Ordered—That Mr. Osborne and Mr. Davidson do prepare and bring in Bills to carry out the foregoing Resolutions.

9. CUSTOMS TARIFF BILL (NO. 3) 1960.—Mr. Osborne (Minister representing the Minister for Customs and Excise) then brought up a Bill intituled “*A Bill for an Act relating to Duties of Customs*”.

Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

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Debate ensued.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. Osborne, the House adopted the Report.

Mr. Osborne moved, That the Bill be now read a third time.

Debate ensued.

Question—put and passed.—Bill read a third time.

10. CUSTOMS TARIFF (CANADIAN PREFERENCE) BILL (No. 2) 1960.—Mr. Osborne (Minister representing the Minister for Customs and Excise) also brought up a Bill intituled “ *A Bill for an Act to amend the ‘ Customs Tariff (Canadian Preference) 1934–1959’ , as amended by the ‘ Customs Tariff (Canadian Preference) 1960’* ”.

Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. Osborne, the House adopted the Report, and the Bill was read a third time.

11. CUSTOMS TARIFF (CANADA PREFERENCE) BILL 1960.—Mr. Osborne (Minister representing the Minister for Customs and Excise) also brought up a Bill intituled “ *A Bill for an Act relating to Preferential Duties on Goods the Produce or Manufacture of Canada* ”.

Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. Osborne, the House adopted the Report, and the Bill was read a third time.

12. CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) BILL (No. 2) 1960.—Mr. Osborne (Minister representing the Minister for Customs and Excise) also brought up a Bill intituled “ *A Bill for an Act to amend the ‘ Customs Tariff (New Zealand Preference) 1933–1959, as amended by the ‘ Customs Tariff (New Zealand Preference) 1960’* ”.

Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. Osborne, the House adopted the Report, and the Bill was read a third time.

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13. CUSTOMS TARIFF (FEDERATION OF RHODESIA AND NYASALAND PREFERENCE) BILL (NO. 2) 1960.—Mr. Osborne (Minister representing the Minister for Customs and Excise) also brought up a Bill intituled “*A Bill for an Act to amend the ‘ Customs Tariff (Federation of Rhodesia and Nyasaland Preference) 1960 ’*”.

Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. Osborne, the House adopted the Report, and the Bill was read a third time.

14. EXCISE TARIFF BILL (NO. 2) 1960.—Mr. Osborne (Minister representing the Minister for Customs and Excise) also brought up a Bill intituled “*A Bill for an Act relating to Duties of Excise*”.

Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. Osborne, the House adopted the Report, and the Bill was read a third time.

15. CRIMES BILL 1960.—The House, according to Order, resolved itself into a Committee of the Whole for the further consideration of the Bill.

(*In the Committee.*)

Clauses 1 to 4 agreed to.

Clause 5 debated.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

16. ECONOMIC MEASURES—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—Mr. Holt (Treasurer) by leave, made a Ministerial Statement announcing measures decided upon by the Government to meet the present economic situation, and, by command of His Excellency the Governor-General, laid upon the Table the following Paper:—

Economic Measures—Ministerial Statement—

and moved, That the Paper be printed.

Suspension of Standing Orders—Extended time for speech.—Mr. Downer (Minister for Immigration) moved, by leave, That so much of the Standing Orders be suspended as would prevent Mr. Calwell (Leader of the Opposition) making his speech without limitation of time.

Question—put and passed.

Mr. Calwell moved, as an amendment, That all words after “*That*” be omitted with a view to inserting the following words in place thereof:—“*this House declares that it has no confidence in the Government’s capacity to guide the Australian economy efficiently and that the economic policies pursued by the Government over the past eleven years and in particular the measures announced to-night are an admission that the policy which the Government put into force in February last has proved a failure*”.

Debate continued.

Debate adjourned (Mr. Cash), and the resumption of the debate made an Order of the Day for the next sitting.

17. MESSAGE FROM THE SENATE.—A Message from the Senate was reported returning the following Bill without amendment:—

15th November, 1960—*Message No. 55—Appropriation (Works and Services) 1960–61.*

18. SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL (NO. 2) 1960.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Sales Tax (Exemptions and Classifications) Act 1935–1959*, as amended by the *Sales Tax (Exemptions and Classifications) Act 1960*.

Question—put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

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19. WAYS AND MEANS—SALES TAX.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Holt (Treasurer) moved—

1. That, on and after the sixteenth day of November, One thousand nine hundred and sixty, the rate of sales tax in respect of goods covered by the Fifth Schedule to the Sales Tax (Exemptions and Classifications) Act be 40 per centum.

2. That, for the purposes of this resolution, "the Sales Tax (Exemptions and Classifications) Act" mean the *Sales Tax (Exemptions and Classifications) Act 1935-1959*, as proposed to be amended by the *Sales Tax (Exemptions and Classifications) Bill 1960* and by the *Sales Tax (Exemptions and Classifications) Bill (No. 2) 1960*.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said Committee.

20. ADJOURNMENT.—Mr. Holt (Treasurer) moved, That the House do now adjourn.
Question—put and passed.

And then the House, at two minutes past eleven o'clock p.m., adjourned until to-morrow at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Clark, Mr. Cope*, Mr. Costa*, Mr. England, Mr. Harrison, Mr. Jack, Mr. Kearney, Mr. Killen, Mr. Lawson*, Mr. Murray, Mr. Russell* and Mr. Wentworth*.

* On leave.

A. G. TURNER,
Clerk of the House of Representatives.