

1954.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 7.

WEDNESDAY, 14TH APRIL, 1954.

1. The House met, at ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable A. G. Cameron) took the Chair, and read Prayers.
2. PETITIONS.—Petitions from certain employees of the Commonwealth Public Service praying that the Parliament will provide increases in the marginal rates for skill of Commonwealth Public Servants, were presented by Mr. Bland and Mr. Timson.
Mr. Bryson presented a Petition from certain officers of the Commonwealth Public Service praying that the Parliament will take action to halt the proposal of the Postmaster-General's Department to purchase a new telegraph system called "Tress".
Petitions severally received and read.
3. ROYAL COMMISSION ON ESPIONAGE ACTIVITIES IN AUSTRALIA—STATEMENT BY MEMBER.—Mr. Evatt (Leader of the Opposition), by leave, made a Statement associating the Opposition with the proposals of the Government to establish a Royal Commission on espionage activities in Australia.
4. AIR FORCE POLICY—STATEMENT BY MEMBER.—Mr. Drakeford, by leave, made a Statement with reference to the policy of the previous Government in relation to the Royal Australian Air Force.
5. PAPERS.—The following Paper was presented, by command of His Excellency the Governor-General—Commonwealth—State Apprenticeship Inquiry—Report of Committee—March, 1954.
Ordered to lie on the Table.
The following Paper was presented, pursuant to Statute—
Australian National University Act—Australian National University—Report of the Council for 1952 together with financial statement.
6. FOREIGN AFFAIRS—JOINT COMMITTEE—REPORT TO MINISTER.—Mr. Wentworth brought up a Statement from the Joint Committee on Foreign Affairs informing the Parliament, in accordance with the Resolutions of appointment, that the Committee had, in the previous session, forwarded to the Minister for External Affairs a report relating to Indo-China.
7. PUBLIC WORKS COMMITTEE—REPORT.—Mr. Bowden brought up the following Report from the Parliamentary Standing Committee on Public Works:—
Report relating to the proposed erection of Commonwealth Offices at Phillip-street, Sydney, New South Wales—
and moved, That the Paper be printed.
Debate ensued.
Question—put and passed.
8. ROYAL COMMISSION BILL 1954.—Mr. Menzies (Prime Minister) moved, pursuant to notice, That he have leave to bring in a Bill for an Act to provide for the appointment of a certain Royal Commission, and for purposes connected therewith.
Question—put and passed.
Mr. Menzies then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Mr. Menzies moved, by leave, That the Bill be now read a second time.
Debate ensued.
Question—put and passed.—Bill read a second time.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

14th April, 1954.

The House resumed ; Mr. Adermann reported accordingly.

On the motion of Mr. Menzies, the House adopted the Report, and, by leave, the Bill was read a third time.

9. POSTPONEMENT OF ORDER OF THE DAY.—Ordered—That Order of Day No. 1 be postponed until after Order of the Day No. 2, Government Business.
10. PATENTS BILL 1954.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole.

On the motion of Mr. Beale (Minister for Supply), the following amendment was made :—

Clause 4, page 2, lines 10 to 14, omit proposed paragraph (aa), insert the following paragraphs :—

“(aa) making provision for and in relation to the amendment of a patent for the purpose of correcting a clerical error or an obvious mistake ;

“(ab) making provision for and in relation to appeals to the Appeal Tribunal from decisions of the Commissioner in relation to applications for amendment made under regulations made by virtue of either of the last two preceding paragraphs ;”.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed ; Mr. Adermann reported accordingly.

On the motion of Mr. Beale, the House adopted the Report, and the Bill was read a third time.

11. WHEAT INDUSTRY STABILIZATION (REFUND OF CHARGE) BILL 1954.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed—
Mr. Daly rising to address the House—
Closure.—Mr. McEwen (Minister for Commerce and Agriculture) moved, That the question be now put.
Question—That the question be now put—put.
The House divided (The Speaker, Mr. A. G. Cameron, in the Chair)—

AYES, 61.

Mr. Adermann	Mr. Cramer	Mr. Hasluck	Mr. Mackinnon	Mr. Townley
Mr. Allan	Mr. Davis	Mr. Haworth	Sir P. McBride	Mr. Turnbull
Mr. Anthony	Mr. Dean	Mr. Holt	Mr. McColm	Mr. Turner
Mr. Bate	Mr. Downer	Mr. Howse	Mr. McEwen	Mr. Wentworth
Mr. Beale	Mr. Drury	Mr. Hulme	Mr. McLeay	Mr. Wheeler
Mr. Berry	Sir A. Fadden	Mr. Jack	Mr. McMahon	Mr. Wight
Mr. Bland	Mr. Failes	Mr. Joske	Mr. Opperman	Mr. Wilson
Mr. Bostock	Mr. Fairbairn	Mr. Kekwick	Mr. Osborne	
Mr. Bowden	Mr. Falkinder	Mr. Kent Hughes	Sir E. Page	
Mr. Brimblecombe	Mr. Francis	Mr. Lawrence	Mr. Pearce	<i>Tellers :</i>
Mr. Brown	Mr. Freeth	Mr. Leslie	Mr. Robertson	
Mr. D. A. Cameron	Mr. Graham	Mr. Luck	Mr. Swartz	Mr. Davidson
Mr. Corser	Mr. Grayden	Mr. Luecock	Mr. Timson	Mr. Gullett

NOES, 45.

Mr. Anderson	Mr. Clark	Mr. A. D. Fraser	Mr. Keon	Mr. Stewart
Mr. Andrews	Mr. Costa	Mr. Fuller	Mr. Lawson	Mr. Thompson
Mr. Beazley	Mr. Crean	Mr. Galvin	Mr. Luchetti	Mr. Ward
Mr. Bird	Mr. Cremean	Mr. Greenup	Mr. Minogue	Mr. Whitlam
Mr. Bruce	Mr. Curtin	Mr. Griffiths	Mr. Morgan	
Mr. Bryson	Mr. Drakeford	Mr. E. James	Mr. Mullens	
Mr. Calwell	Mr. Duthie	Harrison	Mr. O'Connor	<i>Tellers :</i>
Mr. C. R. Cameron	Mr. Edmonds	Mr. Haylen	Mr. Peters	
Mr. Chambers	Mr. Ewert	Mr. James	Mr. Pollard	Mr. Daly
Mr. Clarey	Mr. Fitzgerald	Mr. Johnson	Mr. Russell	Mr. Sheehan

And so it was resolved in the affirmative.

And the question—That the Bill be now read a second time—was put accordingly, and passed.—

Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole.

Debate ensued.

Mr. Pollard rising to address the Committee—

Closure.—Mr. Holt (Minister for Labour and National Service) moved, That the question be now put.

Question—That the question be now put—put.

14th April, 1954.

The Committee divided (The Chairman, Mr. Adermann, in the Chair)—

Mr. Allan	Mr. Downer	Mr. Haworth	Sir P. McBride	Mr. Turnbull
Mr. Bate	Mr. Drury	Mr. Holt	Mr. McColm	Mr. Turner
Mr. Beale	Sir A. Fadden	Mr. Howse	Mr. McEwen	Mr. Wentworth
Mr. Berry	Mr. Failes	Mr. Hulme	Mr. McLeay	Mr. Wheeler
Mr. Bland	Mr. Fairbairn	Mr. Jack	Mr. McMahon	Mr. Wight
Mr. Bostock	Mr. Fairhall	Mr. Joske	Mr. Opperman	Mr. Wilson
Mr. Bowden	Mr. Falkinder	Mr. Kekwick	Mr. Osborne	
Mr. Brimblecombe	Mr. Francis	Mr. Kent Hughes	Sir E. Page	<i>Tellers:</i>
Mr. Brown	Mr. Freeth	Mr. Lawrence	Mr. Pearce	
Mr. D. A. Cameron	Mr. Graham	Mr. Leslie	Mr. Robertson	Mr. Davidson
Mr. Cramer	Mr. Grayden	Mr. Luck	Mr. Swartz	Mr. Gullett
Mr. Davis	Mr. Hamilton	Mr. Lucock	Mr. Timson	
Mr. Dean	Mr. Hasluck	Mr. Mackinnon	Mr. Townley	

AYES, 60.

Mr. Anderson	Mr. Clark	Mr. Fuller	Mr. Keon	Mr. Stewart
Mr. Andrews	Mr. Costa	Mr. Galvin	Mr. Lawson	Mr. Thompson
Mr. Beazley	Mr. Crean	Mr. Greenup	Mr. Luchetti	Mr. Ward
Mr. Bird	Mr. Cremean	Mr. Griffiths	Mr. Minogue	Mr. Whitlam
Mr. Bruce	Mr. Curtin	Mr. E. James	Mr. Morgan	
Mr. Bryson	Mr. Drakeford	Harrison	Mr. Mullens	<i>Tellers:</i>
Mr. Calwell	Mr. Duthie	Mr. Haylen	Mr. O'Connor	
Mr. C. R. Cameron	Mr. Ewert	Mr. James	Mr. Peters	Mr. Daly
Mr. Chambers	Mr. Fitzgerald	Mr. Johnson	Mr. Pollard	Mr. Sheehan
Mr. Clarey	Mr. A. D. Fraser	Mr. Joshua	Mr. Russell	

NOES, 45.

And so it was resolved in the affirmative.

And the question—That the Bill be agreed to—was put accordingly, and passed.
Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. McEwen, the House adopted the Report, and, by leave, the Bill was read a third time.

12. COMMONWEALTH EMPLOYEES' COMPENSATION BILL 1954.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. McMahon (Minister for the Navy), the House adopted the Report, and the Bill was read a third time.

13. SEAMEN'S COMPENSATION BILL 1954.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to, after debate.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. McMahon (Minister for the Navy), the House adopted the Report, and the Bill was read a third time.

14. DAIRY PRODUCE EXPORT CONTROL BILL 1954.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to, after debate.

Bill to be reported without amendment.

The House resumed; Mr. Bowden reported accordingly.

On the motion of Mr. McMahon (Minister for the Navy), the House adopted the Report, and the Bill was read a third time.

15. EGG EXPORT CONTROL BILL 1954.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

14th April, 1954.

(In the Committee.)

Clauses 1 to 3 agreed to.
 Clause 4 debated and agreed to.
 Clauses 5 to 8 agreed to.
 Clause 9 debated and agreed to.
 Clause 10 agreed to.
 Clause 11 debated and agreed to.
 Clauses 12 to 14 agreed to.
 Title agreed to.
 Bill to be reported without amendment.

The House resumed ; Mr. Adermann reported accordingly.

On the motion of Mr. McEwen (Minister for Commerce and Agriculture), the House adopted the Report, and the Bill was read a third time.

16. PRINTING COMMITTEE—FIRST REPORT.—Mr. Wilson (Chairman) brought up the First Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate).
 The Report was read by the Clerk, as follows :—

REPORT.

The Printing Committee have the honour to report that they have met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, recommend that the following be printed :—

Aluminium Industry Act—Australian Aluminium Production Commission—Eighth Annual Report and financial accounts, for year 1952–53.

Atomic Energy Act—Australian Atomic Energy Commission—First Annual Report and financial accounts, together with the Auditor-General's Report, for the period ended 30th June, 1953, and a Supplementary Statement by the Minister.

Australian National University Act—Australian National University—Report of the Council for 1952 together with financial accounts.

Nauru—Report to the General Assembly of the United Nations on Administration of Nauru for year 1952–53.

New Guinea—Report to the General Assembly of the United Nations on Administration of New Guinea for year 1952–53.

Public Service Act—Twenty-ninth Report on the Commonwealth Public Service by the Public Service Board, for year 1952–53.

Snowy Mountains Hydro-electric Power Act—Fourth Annual Report of the Snowy Mountains Hydro-electric Authority, for year 1952–53.

K. CAMERON WILSON,
 Chairman.

14th April, 1954.

Mr. Wilson moved, by leave, That the Report be agreed to.
 Question—put and passed.

17. MESSAGES FROM THE SENATE.—Mr. Speaker announced the receipt of the following Messages from the Senate :—

[*Superannuation Bill 1954*]—

MR. SPEAKER,

Message No. 15.

The Senate returns to the House of Representatives the Bill for “ *An Act to amend the ‘ Superannuation Act 1922–1952 ’, and for other purposes* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

A. M. McMULLIN,
 President.

The Senate,

Canberra, 14th April, 1954.

[*Defence Forces Retirement Benefits Bill 1954*]—

MR. SPEAKER,

Message No. 16.

The Senate returns to the House of Representatives the Bill for “ *An Act to amend the ‘ Defence Forces Retirement Benefits Act 1948–1953 ’* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

A. M. McMULLIN,
 President.

The Senate,

Canberra, 14th April, 1954.

[*Royal Commission Bill 1954*]—

MR. SPEAKER,

Message No. 17.

The Senate returns to the House of Representatives the Bill for “ *An Act to provide for the appointment of a certain Royal Commission, and for purposes connected therewith* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

A. M. McMULLIN,
 President.

The Senate,

Canberra, 14th April, 1954.

14th April, 1954.

[*Patents Bill 1954*]—

MR. SPEAKER,

Message No. 18.

The Senate has agreed to the Amendment made by the House of Representatives in the Bill for “*An Act to amend the ‘ Patents Act 1952 ’, and for other purposes*”.

A. M. McMULLIN,
President.

The Senate,
Canberra, 14th April, 1954.

18. ALTERATION OF DAY OF NEXT MEETING.—Mr. Holt (Minister for Labour and National Service) moved, That the House, at its rising, adjourn until Tuesday, the 27th April next, at three o'clock p.m.
Question—put and passed.
19. ADJOURNMENT.—Mr. Holt (Minister for Labour and National Service) moved, That the House do now adjourn.
Debate ensued.
Question—put and passed.

And then the House, at twenty-six minutes past five o'clock p.m., adjourned until Tuesday, the 27th April next, at three o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. W. M. Bourke, Mr. T. P. Burke, Mr. Casey, Mr. Davies, Mr. Drummond, Sir Eric Harrison, Mr. McLeod, Mr. Riordan and Mr. Watkins.

F. C. GREEN,
Clerk of the House of Representatives.

1954.

MESSAGES FROM THE SENATE.

The following Messages from the Senate, returning Bills without amendment or requests, were received after the adjournment of the House on the 14th April, 1954 :—

[*Stevedoring Industry Charge Bill 1954*]—

MR. SPEAKER,

Message No. 19.

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Stevedoring Industry Charge Act 1947-1952'*", and acquaints the House that the Senate has agreed to the Bill without requests.

A. M. McMULLIN,
President.

The Senate,

Canberra, 14th April, 1954.

[*Wheat Industry Stabilization (Refund of Charge) Bill 1954*]—

MR. SPEAKER,

Message No. 20.

The Senate returns to the House of Representatives the Bill for "*An Act to provide for the Payment, through the Australian Wheat Board, to Growers of Wheat of a certain Season of certain Moneys in the Wheat Prices Stabilization Fund*", and acquaints the House that the Senate has agreed to the Bill without amendment.

A. M. McMULLIN,
President.

The Senate,

Canberra, 14th April, 1954.

[*Supply Bill (No. 1) 1954-55*]—

MR. SPEAKER,

Message No. 21.

The Senate returns to the House of Representatives the Bill for "*An Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and fifty-five*", and acquaints the House that the Senate has agreed to the Bill without requests.

A. M. McMULLIN,
President.

The Senate,

Canberra, 14th April, 1954.

[*Supply (Works and Services) Bill (No. 1) 1954-55*]—

MR. SPEAKER,

Message No. 22.

The Senate returns to the House of Representatives the Bill for "*An Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and fifty-five, for the purposes of Additions, New Works and other Services involving Capital Expenditure*", and acquaints the House that the Senate has agreed to the Bill without amendment.

A. M. McMULLIN,
President.

The Senate,

Canberra, 14th April, 1954.

[*Appropriation Bill (No. 2) 1953-54*]—

MR. SPEAKER,

Message No. 23.

The Senate returns to the House of Representatives the Bill for "*An Act to grant and apply additional sums out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and fifty-four, and to appropriate those sums*", and acquaints the House that the Senate has agreed to the Bill without requests.

A. M. McMULLIN,
President.

The Senate,

Canberra, 14th April, 1954.

[*Appropriation (Works and Services) Bill (No. 2) 1953-54*]—

MR. SPEAKER,

Message No. 24.

The Senate returns to the House of Representatives the Bill for "*An Act to grant and apply an additional sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and fifty-four, for the purposes of Additions, New Works and other Services involving Capital Expenditure and to appropriate that sum*", and acquaints the House that the Senate has agreed to the Bill without amendment.

A. M. McMULLIN,
President.

The Senate,

Canberra, 14th April, 1954.

MESSAGES FROM THE SENATE—*continued.*[*Supplementary Appropriation Bill 1952-53*]—

MR. SPEAKER,

Message No. 25.

The Senate returns to the House of Representatives the Bill for “ *An Act to appropriate a further sum out of the Consolidated Revenue Fund for the service of the year ended the thirtieth day of June, One thousand nine hundred and fifty-three* ”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,
Canberra, 14th April, 1954.

A. M. McMULLIN,
President.

[*Supplementary Appropriation (Works and Services) Bill 1952-53*]—

MR. SPEAKER,

Message No. 26.

The Senate returns to the House of Representatives the Bill for “ *An Act to appropriate a further sum out of the Consolidated Revenue Fund for the service of the year ended the thirtieth day of June, One thousand nine hundred and fifty-three, for the purposes of Additions, New Works and Other Services involving Capital Expenditure* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 14th April, 1954.

A. M. McMULLIN,
President.

[*War Pensions Appropriation Bill 1954*]—

MR. SPEAKER,

Message No. 27.

The Senate returns to the House of Representatives the Bill for “ *An Act to grant and apply out of the Consolidated Revenue Fund a sum for War Pensions* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 14th April, 1954.

A. M. McMULLIN,
President.

1954.

MESSAGES FROM HIS EXCELLENCY THE GOVERNOR-GENERAL.

The following Messages from His Excellency the Governor-General were received after the adjournment of the House on the 14th April, 1954 :—

ASSENT TO BILLS.

W. J. SLIM,

Governor-General.

Message No. 15.

A Proposed Law intituled "*Royal Commission Act 1954*" as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Law.

Government House,
Canberra, 15th April, 1954.

W. J. SLIM,

Governor-General.

Message No. 16.

Proposed Laws intituled :—

- " *Customs Tariff 1954* "
- " *Customs Tariff (No. 2) 1954* "
- " *Customs Tariff (Canadian Preference) 1954* "
- " *Customs Tariff (New Zealand Preference) 1954* "
- " *Loan (Swiss Francs) Act 1954* "
- " *Transferred Officers' Allowances Act 1954* "
- " *States Grants (Encouragement of Meat Production) Act 1954* "
- " *Aluminium Industry Act 1954* "
- " *Superannuation Act 1954* "
- " *Stevedoring Industry Charge Act 1954* "
- " *War Pensions Appropriation Act 1954* "

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 20th April, 1954.

W. J. SLIM,

Governor-General.

Message No. 17.

Proposed Laws intituled :—

- " *Patents Act 1954* "
- " *Commonwealth Employees' Compensation Act 1954* "
- " *Seamen's Compensation Act 1954* "
- " *Dairy Produce Export Control Act 1954* "
- " *Egg Export Control Act 1954* "

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 20th April, 1954.

W. J. SLIM,

Governor-General.

Message No. 18.

Proposed Laws intituled :—

- " *Loan (International Bank for Reconstruction and Development) Act 1954* "
- " *Defence Forces Retirement Benefits Act 1954* "
- " *Wheat Industry Stabilization (Refund of Charge) Act 1954* "
- " *Supply Act (No. 1) 1954-55* "
- " *Supply (Works and Services) Act (No. 1) 1954-55* "
- " *Appropriation Act (No. 2) 1953-54* "
- " *Appropriation (Works and Services) Act (No. 2) 1953-54* "
- " *Supplementary Appropriation Act 1952-53* "
- " *Supplementary Appropriation (Works and Services) Act 1952-53* "

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 20th April, 1954.