

1940.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA,  
CANBERRA.

VOTES AND PROCEEDINGS  
OF THE  
HOUSE OF REPRESENTATIVES.

No. 30.

WEDNESDAY, 21<sup>ST</sup> AUGUST, 1940.

1. The House met, at three o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable G. J. Bell) took the Chair, and read Prayers.
2. ADJOURNMENT-MOTION FOR PURPOSE OF DISCUSSION.—Mr. Mulcahy rose in his place, and said that he proposed to move the adjournment of the House for the purpose of discussing a definite matter of urgent public importance, namely, "The failure of the Government to make adequate provision for compensation to the dependants of a certain soldier who died as the result of injuries sustained on military duty".  
Mr. Speaker thereupon called upon those Members who approved of the proposed discussion to rise in their places, and more than the necessary number of Members having risen accordingly—  
Mr. Mulcahy moved, That the House do now adjourn.  
Mr. Mulcahy not having concluded his speech at the termination of the time allowed by Standing Order No. 257B—  
Ordered—That the honorable Member have leave to continue his speech.  
Debate ensued.  
Question—put and negatived.
3. PAPERS.—The following Papers were presented, by command of His Excellency the Governor-General—  
Nauru—Ordinances of 1940—  
No. 1—Appropriation (Supplementary) 1939.  
No. 2—Nauruan Royalty Trust Fund Appropriation (Supplementary) 1939.  
No. 3—Appropriation 1940.  
No. 4—Nauruan Royalty Trust Fund Appropriation 1940.  
Severally ordered to lie on the Table.  
The following Papers were presented, pursuant to Statute—  
National Debt Sinking Fund Act—National Debt Commission—Seventeenth Annual Report, for year 1939-40.  
Ordered to be printed.  
Air Navigation Act—Regulations Amended—Statutory Rules 1940, Nos. 155, 162.  
Commonwealth Public Service Act—Regulations Amended—Statutory Rules 1940, No. 143.  
Immigration Act—Regulations Amended—Statutory Rules 1940, No. 144.  
Income Tax Assessment Act—Regulations Amended—Statutory Rules 1940, No. 138.  
National Security Act—Regulations Amended, &c.—Statutory Rules 1940, Nos. 161, 164.  
Papua Act—Ordinance of 1940—No. 4—Customs (Export) Tariff.
4. JUDICIARY BILL 1940.—Mr. Hughes (Attorney-General) moved, pursuant to notice, That he have leave to bring in a Bill for an Act to enable Justices of the High Court during the War to accept and hold certain other Offices, and for other purposes.  
Question—put and passed.  
Mr. Hughes then brought up the Bill accordingly, and moved, That it be now read a first time.  
Question—put and passed.—Bill read a first time.  
Mr. Hughes moved, by leave, That the Bill be now read a second time.  
Debate ensued.  
Question—put and passed.—Bill read a second time.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.  
Bill to be reported without amendment.

The House resumed; Mr. Prowse reported accordingly.  
On the motion of Mr. Hughes, the House adopted the Report, and, by leave, the Bill was read a third time.

21st August, 1940.

5. MESSAGE FROM THE SENATE.—RAW COTTON BOUNTY BILL 1940.—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

*Message No. 42.*

The Senate returns to the House of Representatives the Bill for “ *An Act to provide for the Payment of a Bounty on the Production of Raw Cotton* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

J. B. HAYES,  
President.

The Senate,  
Canberra, 21st August, 1940.

6. SUPPLY BILL (No. 2) 1940-41.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Nairn reported accordingly.

On the motion of Mr. Spender (Treasurer), the House adopted the Report, and (the Standing Orders having previously been suspended, *see* page 121) the Bill was read a third time.

7. ALTERATION OF HOUR OF NEXT MEETING.—Mr. Spender (Treasurer) moved, That the House, at its rising, adjourn until half-past ten o'clock a.m. to-morrow.

Question—put and passed.

8. SUSPENSION OF STANDING ORDER No. 70.—Mr. Spender (Treasurer) moved, by leave, That Standing Order No. 70 (eleven o'clock rule) be suspended for the remainder of this week.

Question—put and passed.

9. COMMONWEALTH ELECTORAL (WAR-TIME) BILL 1940.—The Order of the Day having been read for the second reading—Mr. Nock (Minister representing the Minister for the Interior) moved, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Clauses 1 to 8 agreed to.

Clause 9 debated and agreed to.

Clauses 10 to 14 agreed to.

Clause 15 debated and agreed to.

Clauses 16 to 24 agreed to.

Clause 25 debated and agreed to.

Clause 26 debated and agreed to.

Clauses 27 and 28 agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Martens reported accordingly.

On the motion of Mr. Nock, the House adopted the Report, and, by leave, the Bill was read a third time.

10. HIGH COMMISSIONER BILL 1940.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Nock (Assistant Minister), the House adopted the Report, and, by leave, the Bill was read a third time.

11. CUSTOMS TARIFF VALIDATION BILL 1940.—Mr. Spender (Minister representing the Minister for Trade and Customs) moved, by leave, That he have leave to bring in a Bill for an Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff Proposals.

Question—put and passed.

Mr. Spender then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

21st August, 1940.

Mr. Spender moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Spender, the House adopted the Report, and, by leave, the Bill was read a third time.

12. CUSTOMS TARIFF (EXCHANGE ADJUSTMENT) VALIDATION BILL 1940.—Mr. Spender (Minister representing the Minister for Trade and Customs) moved, by leave, That he have leave to bring in a Bill for an Act to provide for the Validation of Adjustments in Duties of Customs under Customs Tariff (Exchange Adjustment) Proposals.

Question—put and passed.

Mr. Spender then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Spender moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Spender, the House adopted the Report, and, by leave, the Bill was read a third time.

13. CUSTOMS TARIFF (CANADIAN PREFERENCE) VALIDATION BILL 1940.—Mr. Spender (Minister representing the Minister for Trade and Customs) moved, by leave, That he have leave to bring in a Bill for an Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff (Canadian Preference) Proposals.

Question—put and passed.

Mr. Spender then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Spender moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Spender, the House adopted the Report, and, by leave, the Bill was read a third time.

14. CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) VALIDATION BILL 1940.—Mr. Spender (Minister representing the Minister for Trade and Customs) moved, by leave, That he have leave to bring in a Bill for an Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff (New Zealand Preference) Proposals.

Question—put and passed.

Mr. Spender then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Spender moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Spender, the House adopted the Report, and, by leave, the Bill was read a third time.

15. CUSTOMS TARIFF (SPECIAL WAR DUTY) VALIDATION BILL 1940.—Mr. Spender (Minister representing the Minister for Trade and Customs) moved, by leave, That he have leave to bring in a Bill for an Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff (Special War Duty) Proposals.

Question—put and passed.

Mr. Spender then brought up the Bill accordingly, and moved, That it be now read a first time.

21st August, 1940.

Question—put and passed.—Bill read a first time.

Mr. Spender moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Spender, the House adopted the Report, and, by leave, the Bill was read a third time.

16. EXCISE TARIFF VALIDATION BILL 1940.—Mr. Spender (Minister representing the Minister for Trade and Customs) moved, by leave, That he have leave to bring in a Bill for an Act to provide for the Validation of Collections of Duties of Excise under Excise Tariff Proposals.

Question—put and passed.

Mr. Spender then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Spender moved, by leave, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.

On the motion of Mr. Spender, the House adopted the Report, and, by leave, the Bill was read a third time.

17. MESSAGE FROM THE SENATE.—JUDICIARY BILL 1940.—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

*Message No. 43.*

The Senate returns to the House of Representatives the Bill for “ *An Act to enable Justices of the High Court during the War to accept and hold certain other Offices, and for other purposes* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

J. B. HAYES,  
President.

The Senate,  
Canberra, 21st August, 1940.

18. MESSAGE FROM THE GOVERNOR-GENERAL.—AUSTRALIAN BROADCASTING COMMISSION BILL 1940.—The following Message from His Excellency the Governor-General was presented, and was read by Mr. Speaker :—

GOWRIE,

*Governor-General.*

*Message No. 25.*

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to amend section twenty-six of the *Australian Broadcasting Commission Act 1932*.

Canberra, 20th August, 1940.

Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, forthwith.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Mr. Thorby (Postmaster-General) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to amend section twenty-six of the *Australian Broadcasting Commission Act 1932*.

Question—put and passed.

Resolution to be reported.

The House resumed ; Mr. Prowse reported accordingly.

Mr. Thorby moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

The Resolution reported from the Committee was read, and, on the motion of Mr. Thorby, was adopted by the House.

Ordered—That Mr. Thorby and Mr. Nock do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Thorby then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.  
Mr. Thorby moved, That the Bill be now read a second time.  
Debate ensued.

The House continuing to sit until after midnight—

THURSDAY, 22ND AUGUST, 1940.

Debate continued.

Question—put and passed.—Bill read a second time.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to, after debate.  
Bill to be reported without amendment.

The House resumed ; Mr. Prowse reported accordingly.  
On the motion of Mr. Thorby, the House adopted the Report, and the Bill was read a third time.

*Suspension of Sitting.*—At eighteen minutes past twelve o'clock midnight, Mr. Speaker left the Chair.  
*Resumption of Sitting.*—At fifteen minutes to three o'clock p.m., Mr. Speaker resumed the Chair.

19. MESSAGE FROM THE GOVERNOR-GENERAL.—ASSENT TO BILLS.—The following Message from His Excellency the Governor-General was received, and was read by Mr. Speaker :—

GOWRIE,

*Governor-General.*

*Message No. 26.*

Proposed Laws intituled :—

“ *Gold Mining Encouragement Act (No. 2) 1940* ”

“ *Papua Act 1940* ”

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of His Majesty, assented to the said Laws.

Government House,  
Canberra, 21st August, 1940.

20. MESSAGES FROM THE SENATE.—Mr. Speaker announced the receipt of the following Messages from the Senate :—

[*Supply Bill (No. 2) 1940-41*]—

MR. SPEAKER,

*Message No. 44.*

The Senate returns to the House of Representatives the Bill for “ *An Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June One thousand nine hundred and forty-one and for other purposes* ”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

[*High Commissioner Bill 1940*]—

MR. SPEAKER,

*Message No. 45.*

The Senate returns to the House of Representatives the Bill for “ *An Act to amend section nine of the ‘ High Commissioner Act 1909-1937 ’* ”, and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

[*Customs Tariff Validation Bill 1940*]—

MR. SPEAKER,

*Message No. 46.*

The Senate returns to the House of Representatives the Bill for “ *An Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff Proposals* ”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

[*Customs Tariff (Exchange Adjustment) Validation Bill 1940*]—

MR. SPEAKER,

*Message No. 47.*

The Senate returns to the House of Representatives the Bill for “ *An Act to provide for the Validation of Adjustments in Duties of Customs under Customs Tariff (Exchange Adjustment) Proposals* ”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

21st and 22nd August, 1940.

[*Customs Tariff (Canadian Preference) Validation Bill 1940*]—

MR. SPEAKER,

Message No. 48.

The Senate returns to the House of Representatives the Bill for “*An Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff (Canadian Preference) Proposals*”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

[*Customs Tariff (New Zealand Preference) Validation Bill 1940*]—

MR. SPEAKER,

Message No. 49.

The Senate returns to the House of Representatives the Bill for “*An Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff (New Zealand Preference) Proposals*”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

[*Customs Tariff (Special War Duty) Validation Bill 1940*]—

MR. SPEAKER,

Message No. 50.

The Senate returns to the House of Representatives the Bill for “*An Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff (Special War Duty) Proposals*”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

[*Excise Tariff Validation Bill 1940*]—

MR. SPEAKER,

Message No. 51.

The Senate returns to the House of Representatives the Bill for “*An Act to provide for the Validation of Collections of Duties of Excise under Excise Tariff Proposals*”, and acquaints the House that the Senate has agreed to the Bill without requests.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

21. SEAMEN'S WAR PENSIONS AND ALLOWANCES BILL 1940.—Mr. Cameron (Minister for Commerce) moved, by leave, That he have leave to bring in a Bill for an Act to make provision for Payment of Pensions and for the making of other Payments in respect of Australian Mariners who suffer Death, Disablement, Detention or Loss as a result of the Present War, and for other purposes.

Question—put and passed.

Mr. Cameron then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Cameron moved, by leave, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clauses 1 and 2 agreed to.

Clause 3 debated and agreed to.

Clauses 4 to 59 agreed to.

The Schedules agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Prowse reported accordingly.

On the motion of Mr. Cameron, the House adopted the Report, and, by leave, the Bill was read a third time.

22. MESSAGE FROM THE SENATE.—AUSTRALIAN BROADCASTING COMMISSION BILL 1940.—Mr. Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 52.

The Senate returns to the House of Representatives the Bill for “*An Act to amend section twenty-six of the 'Australian Broadcasting Commission Act 1932'*”, and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

*Suspension of Sitting.*—At nine minutes to four o'clock p.m., Mr. Speaker left the Chair.

*Resumption of Sitting.*—At eleven minutes past five o'clock p.m., Mr. Speaker resumed the Chair.

21st and 22nd August, 1940.

23. MESSAGE FROM THE SENATE.—SEAMEN'S WAR PENSIONS AND ALLOWANCES BILL 1940.—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 53.

The Senate returns to the House of Representatives the Bill for "*An Act to make provision for Payment of Pensions and for the making of other Payments in respect of Australian Mariners who suffer Death, Disablement, Detention or Loss as a result of the Present War, and for other purposes*", and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,  
Canberra, 22nd August, 1940.

J. B. HAYES,  
President.

24. PAPERS.—The following Papers were presented, pursuant to Statute—  
Lands Acquisition Act—Land acquired for Defence purposes—Grosvenor Park, South Australia.  
National Security Act—National Security (General) Regulations—Order—Use of land.  
Papua Act—  
Infirm and Destitute Natives' Account—Statement of Transactions of Trustees for year 1939-40.  
Ordinance of 1940—No. 3—Supply, 1940-1941.

25. ALTERATION OF DAY OF NEXT MEETING.—Mr. Menzies (Prime Minister) moved, That the House, at its rising, adjourn until Wednesday next at three o'clock p.m.  
Question—put and passed.

26. ADJOURNMENT.—Mr. Menzies (Prime Minister) moved, That the House do now adjourn.  
Debate ensued.  
Question—put and passed.

And then the House, at fourteen minutes past six o'clock p.m., adjourned until Wednesday next at three o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Green, Mr. Holt\*, Mr. Hunter, Mr. Lazzarini, Mr. McHugh, Mr. Paterson, Mr. White\*, and Mr. Wilson.

\* On leave.

F. C. GREEN,  
Clerk of the House of Representatives.

1940.

## MESSAGES FROM HIS EXCELLENCY THE GOVERNOR-GENERAL.

The following Messages from His Excellency the Governor-General were received after the adjournment of the House on the 22nd August, 1940 :—

### ASSENT TO BILLS.

GOWRIE,

*Governor-General.*

*Message No. 27.*

A Proposed Law intituled "*Commonwealth Electoral (War-time) Act 1940*" as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of His Majesty, assented to the said Law.

Government House,  
Canberra, 22nd August, 1940.

GOWRIE,

*Governor-General.*

*Message No. 28.*

Proposed Laws intituled :—

- " *Raw Cotton Bounty Act 1940* "
- " *Judiciary Act 1940* "
- " *Supply Act (No. 2) 1940-41* "
- " *High Commissioner Act 1940* "
- " *Customs Tariff Validation Act 1940* "
- " *Customs Tariff (Exchange Adjustment) Validation Act 1940* "
- " *Customs Tariff (Canadian Preference) Validation Act 1940* "
- " *Customs Tariff (New Zealand Preference) Validation Act 1940* "
- " *Customs Tariff (Special War Duty) Validation Act 1940* "
- " *Excise Tariff Validation Act 1940* "
- " *Australian Broadcasting Commission Act 1940* "

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of His Majesty, assented to the said Laws.

Government House,  
Canberra, 22nd August, 1940.

GOWRIE,

*Governor-General.*

*Message No. 29.*

A Proposed Law intituled "*Seamen's War Pensions and Allowances Act 1940*" as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of His Majesty, assented to the said Law.

Government House,  
Canberra, 24th August, 1940.