# THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA. CANBERRA.

# VOTES AND PROCEEDINGS

OF THE

#### REPRESENTATIVES. OF

No. 66.

### TUESDAY, 29TH NOVEMBER, 1938.

- 1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable G. J. Bell) took the Chair, and read Prayers.

2. Papers.—The following Papers were presented, pursuant to Statute—
Arbitration (Public Service) Act—Determination by the Arbitrator, &c.—No. 27 of 1938—
Fourth Division Postmasters, Postal Clerks and Telegraphists' Union; and Federated Public Service Assistants' Association of Australia.

Commonwealth Public Service Act-Appointment of F. R. T. Stevens, Department of Health. Commonwealth Railways Act-Report on Commonwealth Railways Operations for year 1937-38.

3. TRADE AGREEMENT (SWITZERLAND) BILL 1938.—Mr. Perkins (Minister for Trade and Customs) moved. pursuant to notice, That he have leave to bring in a Bill for an Act to approve a Commercial Agreement between the Government of the Commonwealth of Australia and the Swiss Federal Council and certain Undertakings given in relation to that Agreement.

Question—put and passed.

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Mr. Perkins then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Perkins asked leave to move, That the Bill be now read a second time.

Objection being raised, leave not granted.

- Ordered-That the second reading be made an Order of the Day for the next sitting.
- 4. DECLARATION OF ESTIMATES, RESOLUTIONS, AND APPROPRIATION BILL AS URGENT-LIMITATION OF DEBATE.—Mr. Casey (Treasurer) declared—

(a) That the Estimates of Expenditure are of an urgent nature;

(b) That the Resolutions preliminary to the introduction of the Appropriation Bill are Urgent Resolutions; and

(c) That the Appropriation Bill is an Urgent Bill.

Question—That the Estimates of Expenditure be considered of an urgent nature, that the Resolutions be considered Urgent Resolutions, and that the Appropriation Bill be considered an Urgent Bill-

The House divided (The Speaker, Mr. Bell, in the Chair)—

Mr. Nock

A	yes, 27.		Noes, 18.
Mr. Cameron Mr. Casey Mr. Collins Mr. Fadden Mr. Gregory Mr. Harrison Mr. Holt Mr. Hunter Mr. Hutchinson Mr. John Lawson Mr. Lyons Sir Charles Marr Mr. McCall Mr. McEwen	Mr. Nairn Sir Earle Page Mr. Paterson Mr. Perkins Mr. Prowse Mr. Scholfield Sir Frederick Stewart Mr. Street Mr. Thorby Mr. White  Tellers: Mr. Gardner	Mr. Barnard Mr. Blackburn Mr. Brennan Mr. Curtin Mr. Drakeford Mr. Forde Mr. Green Mr. Holloway Mr. Mahoney Mr. Pollard	Mr. Price Mr. Riordan Mr. Scullin Mr. Sheehan Mr. Ward Mr. Wilson  Tellers: Mr. Gander Mr. George Lawson

And so it was resolved in the affirmative.

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Mr. Ménzies

Allotment of Time.—Mr Casey then moved, That the time allotted for the consideration of the remainder of the Estimates, the Resolutions, and the stages of the Appropriation Bill, be as follows:—

(1) Estimates-The Prime Minister's Department until 12.45 p.m. The Department of External Affairs until 2.45 p.m. The Department of the Treasury ... The Attorney-General's Department until 3.30 p.m. The Department of the Interior ... The Department of Defence until 6.30 p.m . . The Department of Trade and Customs until 7.30 p.m. The Department of Health The Department of Commerce . . Miscellaneous Services ... until 8.30 p.m. Refunds of Revenue Advance to the Treasurer War Services Payable out of Revenue until 9.30 p.m. Commonwealth Railways . . . . until 11.30 p.m. Postmaster-General's Department Northern Territory Australian Capital Territory until 12.30 a.m., Wednesday, Papua . . . . 30th November New Guinea Norfolk Island ... Supply Resolution, and adoption of Resolution Ways and Means Resolution, and adoption of Resoluuntil 1 a.m., Wednesday, 30th November. tion . . (2) Appropriation Bill—all stages

Debate ensued.

The time allowed by Standing Order No. 257B for the discussion of the motion having expired—Question—put.

The House divided (The Speaker, Mr. Bell in the Chair)-

Ayes	Noes, 17.			
Mr. Cameron Mr. Casey Mr. Collins Mr. Harrison Mr. Holt Mr. Hunter Mr. Hutchinson Mr. John Lawson Mr. Lyons Sir Charles Marr Mr. McCall Mr. McEwen Mr. Menzies	Sir Earle Page Mr. Paterson Mr. Perkins Mr. Prowse Mr. Scholfield Sir Frederick Stewart Mr. Street Mr. Thorby Mr. White  Tellers: Mr. Gardner Mr. Nock	Mr. Barnard Mr. Blackburn Mr. Brennan Mr. Curtin Mr. Drakeford Mr. Forde Mr. Green Mr. Holloway Mr. Mahoney Mr. Pollard	Mr. Mr. Mr. Mr. Mr.	Price Riordan Scullin Sheehan Ward  Cellers: Gander George Lawson

And so it was resolved in the affirmative.

5. Supply—Estimates 1938-39.—The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee.)

Vote-" The Prime Minister's Department, £515,000 "-

Vote-" The Department of External Affairs, £18,100"-

Ordered to be considered together.

Votes debated.

Mr. Ward called the attention of the Chairman to the fact that there was not a quorum of Members present.

Chairman's Ruling.—The Chairman (Mr. Prowse) ruled that the Committee had just been counted and that he did not propose to count the Committee again after such a short interval.

Dissent from Chairman's Ruling.—Mr. Ward having handed in, in writing, an objection to the Ruling of the Chairman, moved, That the Ruling be dissented from.

Debate ensued.

Limitation of Debate.—At fifteen minutes to one o'clock p.m., the Chairman having called the attention of the Committee to the fact that the time allotted for the Votes had expired—

Question-That the Ruling be dissented from-put.

The Committee divided (The Chairman, Mr. Prowse, in the Chair)—

	Ayes, 14.	Noes, 26.			
Mr. Barnard Mr. Blackburn Mr. Brennan Mr. Curtin Mr. Drakeford Mr. Forde Mr. Green Mr. Holloway	Mr. Mahoney Mr. Scullin Mr. Sheehan Mr. Ward  Tellers: Mr. Gander Mr. George Lawson	Mr. Cameron Mr. Casey Mr. Collins Mr. Fadden Mr. Gregory Mr. Harrison Mr. Holt Mr. Hunter Mr. Hutchinson Mr. John Lawson Mr. Lyons Sir Charles Marr Mr. McCall Mr. McEwen	Mr. Menzies Mr. Nairn Sir Earle Page Mr. Paterson Mr. Perkins Mr. Scholfield Sir Frederick Stewart Mr. Street Mr. Thorby Mr. Wilson  Tellers: Mr. Gardner Mr. Nock		

And so it was negatived.

Question—That the Votes be agreed to—put and passed.

Vote—" The Department of the Treasury, £862,000"—debated—

Limitation of Debate. - At fifteen minutes to three o'clock p.m., the Chairman having called the attention of the Committee to the fact that the time allotted for the Vote had expired-

Question—That the Vote be agreed to—put and passed.

Vote—" The Attorney-General's Department, £218,000"-

Vote-" The Department of the Interior, £662,000 "-

Ordered to be considered together.

Votes debated.

Limitation of Debate.—At half-past three o'clock p.m., the Chairman having called the attention of the Committee to the fact that the time allotted for the Votes had expired-

Question—That the Votes be agreed to—put and passed.

Vote-" The Department of Defence, £6,874,000 "-debated-

Mr. Curtin (Leader of the Opposition) moved, as an amendment, That the amount be reduced by £1. Debate continued.

Limitation of Debate.—At half-past six o'clock p.m., the Temporary Chairman (Mr. Nairn) having called the attention of the Committee to the fact that the time allotted for the Vote had expired-Question—That the amount proposed to be reduced be so reduced—put.

Noes, 30.

The Committee divided (The Temporary Chairman, Mr. Nairn, in the Chair)-

#### Ayes, 21. Mr. Baker Mr. Beasley Mr. Makin Mr. Anthony Mr. McCall Mr. McEwen Mr. Mulcahy Mr. Cameron Mr. Casey Mr. Collins Mr. Menzies Mr. Blackburn Mr. Pollard Mr. Brennan Mr. Riordan Sir Earle Page Mr. Curtin Mr. Corser Mr. Paterson Mr. Scullin Mr. Fairbairn Mr. Drakeford Mr. Sheehan Mr. Perkins Mr. Prowse Mr. Scholfield Mr. Fadden Mr. Francis Mr. Ward Sir Henry Gullett Mr. Forde Mr. Green Mr. Harrison Sir Frederick Stewart Tellers: Mr. Holt Mr. Hunter Mr. Street Mr. Holloway Mr. James Mr. Mahoney Mr. Gander Mr. Thorby Mr. Wilson Mr. Hutchinson Mr. George Lawson Mr. Jennings Tellers: Mr. John Lawson · Mr. Lyons Mr. Gardner Sir Charles Marr Mr. Nock

And so it was negatived.

Question—That the Vote be agreed to—put and passed. Vote—"The Department of Trade and Customs, £726,000"—

Vote—" The Department of Health, £135,500"

Vote—" The Department of Commerce, £510,000"—

Ordered to be considered together.

Votes debated.

Limitation of Debate.—At half-past seven o'clock p.m., the Chairman having called the attention of the Committee to the fact that the time allotted for the Votes had expired-

Question—That the Votes be agreed to—put and passed.

Vote—" Miscellaneous Services, £1,356,000"-

Vote—" Refunds of Revenue, £1,450,000"—
Vote—" Advance to the Treasurer, £2,500,000"—

Ordered to be considered together.

Votes debated.

Mr. Forde moved, as an amendment, That the amount of the Vote-" Miscellaneous Services, £1,356,000 "—be reduced by £1.

Debate continued.

29th and 30th November, 1938.

Limitation of Debate.—At half-past eight o'clock p.m., the Chairman having called the attention of the Committee to the fact that the time allotted for the Votes had expired-Question—That the amount proposed to be reduced be so reduced—put. The Committee divided (The Chairman, Mr. Prowse, in the Chair)-

Ayes	<b>, 2</b> 0.	No	es, 29.
Mr. Baker	Mr. Makin	Mr. Anthony	Sir Charles Marr
Mr. Barnard	Mr. Mulcahy	Mr. Cameron	Mr. McEwen
Mr. Beasley	Mr. Pollard	Mr. Casey	Mr. Menzies
my Mr. Brennan	Mr. Riordan	My. Collins	Mr. Nairn
Mr. Curtin	Mr. Sheehan	Mr. Corser	Sir Earle Page
Mr. Drakeford	Mr. Ward	Mr. Fadden	Mr. Perkins
Mr. Forde	Mr. Wilson	Mr. Fairbairn	Mr. Price
Mr. Green	(1) 17	Mr. Francis	Mr. Scholfield
Mr. Holloway	Tellers:	Mr. Gregory ·	Sir Frederick Stewart
Mr. James	Mr. Gander	Mr. Harrison	Mr. Street
Mr. Mahoney	Mr. George Lawson	Mr. Holt	Mr. Thorby
		Mr. Hunter	•
		Mr. Hutchinson	(I) 33
	•	Mr. Jennings	Tellers:
		Mr. John Lawson	Mr. Gardner
•		Mr. Lyons	Mr. Nock

And so it was negatived.

Question—That the Votes be agreed to—put and passed.

Vote—" War Services payable out of Revenue, £1,333,000 "—debated—

Limitation of Debate.—At half-past nine o'clock p.m., the Temporary Chairman (Mr. Nairn) having called the attention of the Committee to the fact that the time allotted for the Vote had expired-Question—That the Vote be agreed to—put and passed.

Vote—"Commonwealth Railways, £681,430"—
Vote—"Postmaster-General's Department, £11,804,400"—

Ordered to be considered together.

Votes debated.

Limitation of Debate.—At half-past eleven o'clock p.m., the Temporary Chairman (Mr. Nairn) having called the attention of the Committee to the fact that the time allotted for the Votes had expired-

Question-That the Votes be agreed to-put and passed.

Vote—" Northern Territory, £338,150"—
Vote—" Australian Capital Territory, £358,890"—

Vote--- "Papua, £44,180 "-

Vote—" New Guinea, £25,000 "-

Vote—" Norfolk Island, £4,000"—

Ordered to be considered together.

Votes debated.

The Committee continuing to sit until after midnight—

## WEDNESDAY, 30TH NOVEMBER, 1938.

Debate continued.

Limitation of Debate.—At half-past twelve o'clock midnight, the Chairman having called the attention of the Committee to the fact that the time allotted for the Votes had expired-Question-That the Votes be agreed to-put and passed.

Mr. Casey (Treasurer) moved, That the following resolution be reported to the House :-

That, including the several sums already voted for such services, there be granted to His Majesty to defray the charges for the year 1938-39, for the several services hereunder specified, a sum not exceeding £30,553,050.

Part 1.—Departments and Services—Other than Business Undertakings and Territories of the Commonwealth.

				£
The Parliament		 	 	137,400
The Prime Minister's Department	٠,	 	 	515,000
The Department of External Affairs	• •	 	 	18,100
The Department of the Treasury	٠	 	 	862,000
The Attorney-General's Department	• •	 	 	218,000
The Department of the Interior		 	 	662,000
The Department of Defence		 	 	6,874,000
The Department of Trade and Custom	s	 	 	726,000
The Department of Health		 	 	135,500
The Department of Commerce		 	 	510,000
Miscellaneous Services		 	 	1,356,000
Refunds of Revenue		 	 	1,450,000
Advance to the Treasurer		 	 	2,500,000
War Services payable out of Revenue		 	 • • •	1,333,000
			• • •	
Total Part 1		 	 	17,297,000

		Part 2	2.—Busin	ess Und	ERTAKING	ŧs.		
Commonweal Postmaster-G		•	 nent				 	681,430 11,804,400
To	tal Part	2					 	12,485,830
	Part	3ТЕ	RRITORIE	S OF THE	Соммои	WEALTH.		
Northern Terr	ritory						 	338,150
Australian Capital T Papua New Guinea	pital Ter	ritory					 	358,890
							 ٠.	44,180
	• •						 	25,000
Norfolk Islan	d	• •		• •		• •	 	4,000
To	otal Part	3					 	770,220
Т	<b>PTAL</b>						 	30,553,050

Question—put and passed. Leave to be asked to sit again.

The House resumed: Mr. Prowse reported accordingly.

Resolved - That the House will, at the next sitting, again resolve itself into the said Committee.

- 6. Supply Resolution.—The Resolution reported from the Committee of Supply was read, and, on the motion of Mr. Casey (Treasurer), was adopted by the House.
- 7. Ways and Means-Estimates, 1938-39.--The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Estimates, 1938-39.

Mr. Casey (Treasurer) moved, That, towards making good the Supply granted to His Majesty for the services of the year 1938-39, there be granted out of the Consolidated Revenue Fund a sum not exceeding £16,379,300.

Question-put and passed.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Prowse reported accordingly.

Resolved-That the House will, at the next sitting, again resolve itself into the said Committee.

The Resolution reported from the Committee was read, and, on the motion of Mr. Casey, was adopted by the House.

Ordered—That Mr. Casey and Mr. McEwen do prepare and bring in a Bill to carry out the foregoing Resolution.

8. APPROPRIATION BILL 1938-39.—Mr. Casey (Treasurer) then brought up a Bill intituled "A Bill for an Act to grant and apply out of the Consolidated Revenue Fund a sum for the service of the year ending the thirtieth day of June One thousand nine hundred and thirty-nine and to appropriate the Supplies granted by the Parliament for that year", and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Casey moved, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Prowse reported accordingly.

On the motion of Mr. Casey, the House adopted the Report, and the Bill was read a third time.

9. ADJOURNMENT.—Mr. Casey (Treasurer) moved, That the House do now adjourn. Question—put and passed.

And then the House, at two minutes past one o'clock in the morning, adjourned until this day at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Badman, Mr. Clark, Mr. Frost, Mr. Hughes, Mr. Jolly, Mr. Lane, Mr. Lazzarini, Mr. Maloney, Mr. Martens, Mr. Rankin, Mr. Rosevear, Mr. Spender, Mr. Stacey, Mr. Thompson, and Mr. Watkins.

F. C. GREEN,

Clerk of the House of Representatives...

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