

DEPARTMENT OF THE SENATE	
PAI. R I.C.	364
DAT	
PRES	
27 MAR 1984	
<i>M. Cunningham</i>	
Clerk of the Senate	
1984	



THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

PARLIAMENTARY STANDING COMMITTEE ON PUBLIC WORKS

FORTY-SEVENTH  
GENERAL REPORT

Australian Government Publishing Service  
Canberra 1984



*Parliamentary Standing Committee on Public Works*

# FORTY-SEVENTH GENERAL REPORT

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PARLIAMENTARY STANDING COMMITTEE ON PUBLIC WORKS

FORTY-SEVENTH GENERAL REPORT

Pursuant to section 16 of the Public Works Committee Act 1969, the Parliamentary Standing Committee on Public Works has the honour to report the proceedings of the Committee during the period 1 January to 31 December 1983.

TWENTY-SIXTH COMMITTEE

1. Membership Members of the Twenty-sixth Committee were: Mr M.H. Bungey (Chairman), Mr J.L. McMahon (Vice-Chairman), Senator D.J. Foreman, Senator B.F. Kilgariff and Senator J.R. Martyr; Mr D.B. Cowan, Mr B.C. Humphreys, Mr U.E. Innes and Mr M.E. Sainsbury.

2. Meetings The Twenty-sixth Committee did not meet during the period 1 January 1983 and 4 February 1983 when the 32nd Parliament was dissolved. All references before the 26th Committee lapsed with the dissolution of Parliament. A list of lapsed references is at Appendix A.

TWENTY-SEVENTH COMMITTEE

3. This report by the Twenty-seventh Committee covers the period 12 May to 31 December 1983.

4. Membership Members of the Twenty-seventh Committee were appointed on 4 May 1983. They are Senator D.J. Foreman, Senator G.H. Jones and Senator B.F. Kilgariff, and Members of the House of Representatives - Mr D.B. Cowan, Mr P.H. Drummond, the Hon. W.C. Fife, Mr L.J. Keogh, Mr E.J. Lindsay and Mr J. Saunderson.

5. At the first meeting of the Committee on 12 May 1983 Senator Foreman was elected Chairman and Mr Fife was elected Vice Chairman.

6. Meetings The Committee met on 33 occasions during 1983. The meetings were held to take evidence at public hearings, carry out inspections and to deal with general business and were held in Canberra (20), Puckapunyal (1), Sydney (2), Williamtown, N.S.W. (2), Parkes/Coonabarabran (1), Culgoora, N.S.W. (1), Adelaide (1), Perth (2), Mackay (2) and Nowra (1).

7. References and Reports The Committee received nineteen references during the report period. Of these, six were references that had lapsed with the dissolution of Parliament and were re-referred to the present Committee.

8. The Committee presented twelve reports, listed in Appendix B. Two reports were on the same reference - RAAF Base Williamtown, N.S.W., F/A-18 Hornet facilities development. The estimated cost of work described in these reports when referred to the Committee was \$254.645m. The Committee recommended construction of work estimated to cost \$265.540m, an increase of \$10.895m. The reasons for this increase are stated in the remarks column of Appendix B.

9. References on which reports had not been presented are listed in Appendix C. The majority of these references were referred to the Committee shortly before Parliament adjourned for the summer recess or subsequently through the Executive Council. The "remarks" column in Appendix C mentions the scheduled dates in 1984 for site inspections and public hearings into the eight references.

#### NON-REFERRED WORKS

10. Sub-section 18(8)(b) of the Public Works Committee Act 1969 provides that:

- (8) A public work the estimated cost of which exceeds two million dollars shall not be commenced unless - ...
- (b) the House of Representatives has resolved that, by reason of the urgent nature of the work, it is expedient that it be carried out without having been referred to the Committee; ...

11. A number of proposed works were exempted from Committee scrutiny on the grounds of urgency. These proposals are as follows:

- (a) Construction of new facilities and upgrading of facilities for the new tactical fighter project, Stage 2, Avalon, Victoria - exempted 25 May 1983; estimated cost \$9.6m;
- (b) Royal Australian Air Force Base, Williamtown, N.S.W. - F/A-18 Hornet facilities development tactical fighter - time critical facilities - exempted 25 May 1983; estimated cost \$15m;
- (c) Construction of major city earth station buildings at Sydney and Perth for Aussat Proprietary Limited - exempted 26 May 1983; estimated cost \$9m; and

(d) Australian Frigate Project, Williamstown Naval Dockyard, Victoria - exempted 17 November 1983; estimated cost \$830m, which includes Dockyard upgrading and modernisation elements.

12. The Committee reluctantly accepted that the first three proposals, listed above, were time critical and that an investigation and the preparation of a report may have contributed to delays.

13. With regard to the Australian Frigate project, it should be reiterated that the Committee's 46th General Report drew attention to recent legal advice which deemed construction of ships to be a public work and suggested that Commonwealth Departments and Authorities establish procedures for the timely referral of proposals involving the construction of ships for consideration and report. The Australian Frigate project is the third proposal involving the construction of ships exempted from Committee scrutiny on the grounds of urgency. It is worth noting that the Auditor-General's report, May 1983, concluded that shortcomings in project management contributed to the Minehunter Catamaran project being 4-5 years behind schedule and to a significant increase in the project cost. Construction of RAN Minehunter catamarans and ship-building facility was exempted from Committee scrutiny on the grounds of urgency in December 1982.

14. Repetitive Works In May 1983 the Minister for Housing and Construction sought the concurrence of the Committee to the proposition that the proposed construction of 106 houses for the Royal Australian Navy at Rockingham, W.A., be declared a repetitive work as defined in sub-section 18(8A) of the Public Works Committee Act 1962.

15. The houses would be required for naval personnel transferred to Western Australia as a result of the Government's decision to home port destroyers at HMAS Stirling. The estimated cost of constructing the 106 houses was \$4.1m at April 1983 prices.

16. The proposal had been referred to the previous Committee on 10 November 1982. Submissions from interested organisations and individuals responding to advertisements had been received and it was planned to hold a public hearing into the proposal in early 1983. The reference lapsed with the dissolution of Parliament.

17. The Minister for Housing and Construction advised the Committee that to meet the completion date required by the Department of Defence it would be necessary to call tenders in June 1983 with contracts to be awarded in August 1983.

18. The Committee referred all submissions received by the previous Committee in response to press advertisements to departments for comment. In June 1983 the Committee was briefed by officers of the Department of Defence and the Department of Housing and Construction on the proposal.

19. Following consideration of departmental submissions and responses to non-departmental submissions, the material placed before it at the briefing, and supplementary information, the Committee agreed to the proposal being declared a "repetitive" work subject to the following conditions:

- an assurance from the Minister for Housing and Construction that planning and scheduling of housing proposals estimated to cost more than \$2.0m will include sufficient time for Committee consideration and report;

- acceptance that the need for urgent provision of housing will not be regarded by the Committee as grounds for declaring such works to be "repetitive" works;
- clarification of the future of Navy houses at Kwinana; and
- an assurance that the fencing around the houses to be constructed at Rockingham will be of a material that does not contain asbestos.

20. The Committee is satisfied with the response from the Minister for Housing and Construction to the above conditions.

PUBLIC WORKS COMMITTEE ACT 1969

21. Statutory Authorities The year under review was the first full year during which amendments to the Act relating to Commonwealth authorities were in force. Proposals from two authorities, the Australian Wheat Board and Telecom Australia were referred and reported on.

22. Overseas Embassies The first proposal relating to overseas work was examined by the Committee during 1983. This proposal involved the construction of a Chancery Complex and Staff Housing for the Australian Embassy, Riyadh, Kingdom of Saudi Arabia.

23. A short video tape, plans and models which illustrated a number of facets of the proposal were shown and displayed at the public hearing. Representatives of staff associations gave evidence to the Committee.

24. The Committee was generally satisfied with the extent of the proposed work but recommended the adoption of higher standards of domestic accommodation for junior staff to adequately compensate for harsh climatic and social conditions in Saudi Arabia. This recommendation was made following consideration of evidence presented at the public hearing; the advice from staff associations was particularly relevant in this regard. It was evident that a number of changes to servants' accommodation and staff housing living areas were both necessary and justified.

25. Emergency Provisions In May 1983 the Special Minister of State sought the Committee's views on a proposal to extend the emergency provisions of the Act. The Minister's letter drew attention to:

- (a) non-defence public works costing more than \$2m cannot be commenced without reference to the Committee unless a resolution is passed by the House of Representatives declaring the work to be urgent;
- (b) there is no provision in the present Act which allows work to commence in a situation of emergency when the House is not sitting.

26. It was proposed to the Minister that the Act be amended to provide that in an emergency situation, when Parliament is not sitting, the Governor-General be empowered to make an order declaring a work to be urgent and able to be carried out without reference to the Committee.

27. The Committee sought further details from the Minister of the reasons of the need for emergency provisions. The Minister's reply reiterated that the mechanism for declaring works to be urgent (paragraph 18(8)(b) is unavailable when Parliament is not sitting). The need to include emergency provisions in the Act has arisen as a result of the 1981 amendments to the Act which brought Commonwealth authorities within the ambit of the Committee's inquiries. The range of situations where the need for urgent work may arise has been increased as a result.

28. In December 1983 the Committee advised the Minister of its agreement in principle to the amendment. This agreement is nevertheless subject to the drafting of a satisfactory definition of the term "emergency" and the inclusion of this definition in the amending legislation. The Committee awaits the Minister's response.

29. Raising of the Statutory Limit Paragraph 18(8) of the Act provides that a public work the estimated cost of which exceeds two million dollars shall not be commenced unless a number of criteria are satisfied. One of these criteria includes that the work be referred to the Committee unless otherwise resolved or declared.

30. The Committee is aware that since 1973, when the relevant section of the Act was amended by increasing the statutory limit from \$750,000 to \$2m, there has been an increase in the range of estimated costs of works referred. For example, the estimated cost of individual proposals examined by the Committee during the report period ranges from \$2.2m to \$98.355m. The extent of the works comprising individual proposals costing about \$2m will continue to be reduced with inflation. If the present statutory limit of \$2.0m were indexed at current prices, it would be in the order of \$6.0m. The Committee has therefore suggested to the Special Minister of State that the Act be amended by increasing

the statutory limit from \$2.0m to \$6.0m, and that the Committee be given discretionary powers to examine works estimated to cost between \$2.0m and \$6.0m.

#### LEASE-PURCHASE OF OFFICES

31. In the Budget Speech the Treasurer announced the Government's intention to embark on a major office construction program. The Government would seek expressions of interest from the private sector with a view to proceeding with lease/purchase office development at Parramatta, Newcastle, Wollongong, Dubbo, Rockhampton, Mackay, Cairns, Fremantle, Port Pirie and Devonport.

32. The Committee requested the Minister for Finance to consider the proposition that the proposed lease/purchase arrangements will involve money appropriated by Parliament for a public work, and therefore such proposals should be referred to the Committee for investigation and report to Parliament.

33. The Minister for Finance has advised the Committee that whilst the Government has agreed in principle to the proposed development of Commonwealth offices by the private sector, there are a number of issues it wishes to consider before any decisions are taken to proceed with construction. One of these issues is the point raised by the Committee.

#### NON-REFERENCE OF DEFENCE WORKS

34. There were no references for defence purposes exempted by the Governor-General-in-Council pursuant to Sub-section 18(8)(c) of the Public Works Committee Act 1969.

WORKS EXCEEDING PUBLIC WORKS COMMITTEE REFERENCE LIMIT  
OF \$2 MILLION DURING DOCUMENTATION/TENDERING STAGE

35. The Committee has been advised by the Department of Housing and Construction that during the report period there were no projects which at the Limit of Cost Estimate stage were below \$2.0m and subsequently exceeded \$2.0m due to cost increases.

PROGRESS OF PROPOSALS PREVIOUSLY REFERRED

36. At Appendix D is a tabulated summary of progress on works on which the Committee reported during the period 1977 to 1982. The information was provided by the Department of Housing and Construction which provides more detailed information related to major project activities in its annual report.

APPRECIATION

37. The Committee wishes to record its appreciation to the many individuals and organisations who assisted in carrying out the numerous site inspections and public hearings during the year. Special thanks are due to a number of local government councils who made available meeting rooms, council chambers and other facilities. The Parliamentary Reporting Staff, the Government Printer and the House of Representatives Transport Office continued to provide members and staff with a high level of service and co-operation. Officers of the Department of Housing and Construction also deserve a special commendation - for their demonstrated professional competence and service at private meetings and public hearings.

STAFF

38. The Committee was served by Mr R.B. Fenton as Secretary; Mr M.M.H. Fetter, Assistant Secretary; Mr C.J. Simpson, Project Officer; and Mrs J.R. Thompson as Clerical Assistant. Mrs Audrey Crisp joined the Secretariat as Steno-Secretary.

39. Mr James Watson assisted the Committee's inquiry into the Surface Preparation Facility and Oily Bilge Waste Treatment Plant, Garden Island, N.S.W., Modernisation Stage 2.

40. Mr D.J. Lancaster was seconded to the Secretariat from the Department of Aviation and made significant contributions to the Committee's inquiries into the Australian Wheat Board Accommodation and the Chancery Complex and Staff Housing at Riyadh.

*D.J. Foreman.*  
(D.J. FOREMAN)  
Chairman

Parliamentary Standing Committee  
on Public Works,  
Parliament House,  
CANBERRA A.C.T. 2600

8 March 1984

## A-1

REFERENCES WHICH LAPSED WITH THE DISSOLUTION OF THE 32ND PARLIAMENT

Reference	Date Referred	Remarks
Garden Island, New South Wales Modernisation Stage 2 - Surface Preparation and Preservation Facility and Oil Fly Binge Waste Treatment Plant.	27 May 1982	Additional information from Departments following public hearing held 14 August 1982 has not been received. Re-referred 26 May 1983. Report presented 19 Oct 1983.
Construction of New Building for the Australian Film and Television School, North Ryde, NSW.	27 October 1982	Public hearing held 7 December 1982. House of Representatives adjourned for summer recess 14 December 1982; unable to prepare report before adjournment. Re-referred 10 November 1983.
Construction of Accommodation for the National Institute of Dramatic Art, Kensington, NSW.	10 November 1982	Public hearing held 6 December 1982. House of Representatives adjourned for summer recess 14 December 1982; unable to prepare report before adjournment. Re-referred 6 October 1983; report presented 9 November 1983.
Provision of 106 Houses for Home Porting at IWHS Stirling, Western Australia.	10 November 1982	Public hearing scheduled for 15-16 February 1983. Not re-referred; Committee agreed to exemption on grounds of "repetitive works".
Provision of Air Conditioning to Main Instructional Building, Schools of Transport and Catering, Puckapunyal, Victoria.	14 December 1982	Site inspection by former Chairman scheduled for 7 February 1983. Re-referred 26 May 1983; report presented 6 September 1983.

Reference	Date	Referred	Remarks
Townsville Airport - Terminal Area Redevelopment	4 February 1983		Parliament dissolved 4 February 1983. Proposal not referred during report period.
Perth Airport - New International Terminal Complex and Parallel Taxiway	4 February 1983		Parliament dissolved 4 February 1983. Re-referred 15 September 1983; report presented 8 December 1983.
Wagga Wagga Airport - Upgrading of Facilities for the Introduction of Jet Aircraft.	4 February 1983		Parliament dissolved 4 February 1983. Re-referred 15 December 1983.

## APPENDIX B.

B-1

REPORTS PRESENTED BY THE PUBLIC WORKS COMMITTEE DURING 1983							
* Referred through House of Representatives		** Referred through Executive Council		Remarks			
Date of Proposal Received	Proposed Work	Date and Report Presented in Committees	Report Presented in Committee	Expenditure Recommended by Committee to	Method for Expenditure passed		
26 May 83*	Provision of Air Conditioning to Main Instructional Schools of the Royal Australian Catering, Repairs and Garden Island, N.S.W.*	25 Aug 83 1/83	6 Sep 83	\$4	2.26	18 Oct 83	Recommended as proposed.
26 May 83*	Garden Island, N.S.W.* Modernisation Stage 2 - Surface Preparation and Preservation Facility and Oil Sludge Waste Treatment plant	5 Oct 83 2/83	19 Oct 83	5,775	5,675	3 Nov 83	Reduction in recommended expenditure reduction to deletion by department of fresh water pumping station (\$165,000 total) and installation of 10-tonne traveling crane (\$60,000 increase); net increase \$100,000.
26 May 83*	RAAF Base Williamtown, N.S.W. FA/A-18 Hornet facilities development	5 Oct 83 3/83	1 Nov 83	90,74	98,355	10 Nov 83	Recommended expenditure includes \$15m for critical works exempted from Committee scrutiny on the grounds of urgency. RAAF has advised that the committee was advised of a total of Cost Estimate increased to \$105.98m. Committee deferred consideration of relocation of Parachute Training School from RAAF Williamtown to RAAF Bathers, Hornsby, pending further advice from Department's Planning Bureau in November. \$4.825m subtracted from total.
28 Jul 83**	Stratplan Computer Centre, Hobart, Tasmania	6 Oct 83 4/83	11 Oct 83	2.2	2.2	20 Oct 83	
13 Jul 83**	The Australia Telescope, New South Wales	20 Oct 83 5/83	1 Nov 83	30.7	30.7	17 Nov 83	Recommended as proposed.

Date Proposal Received	Proposed Work	Date and Number of Report	Date Presented	Expenditure proposed when referred to Committee	Expenditure Recommended by Committee	Action for Expenditure passed	Remarks
11 Aug 83*	Telcom State Head Office Building, Adelaide, South Australia	2 Nov 83 6/83	9 Nov 83	\$H	\$H	17 Nov 83	Recommended as proposed.
15 Sep 83*	Australian Wheat Board Accommodation at Ceres House, 528 Lonsdale Street, Melbourne, for Head Office and Victorian Branch	10 Nov 83 7/83	16 Nov 83	7.17	7.17	7 Dec 83	Recommended as proposed.
11 Aug 83*	Construction of Chancery Complex and Staff Housing at Ryadah, Kingdom of Saudi Arabia	17 Nov 83 8/83	29 Nov 83	17.8	16,050	8 Dec 83	The Committee recommended improvements to proposed staff housing to include family rooms and en suites. In all houses, and improved servants accommodation at an additional cost to the project of \$0.28m.
6 Oct 83*	Construction of Accommodation for the National Institute of Dramatic Art, Kensington, N.S.W.	2 Nov 83 9/83	9 Nov 83	4.45	4.45	7 Dec 83	Recommended as proposed.
15 Sep 83*	Perth Airport International Complex and Parallel Taxway	1 Dec 83 10/83	8 Dec 83	53.0	56.1	8 Dec 83	Eastern parallel taxway should be extended south to the Cessna airfield and east to the passenger access to aircraft from the second floor forward departure lounge should be provided in accordance with option 6 - at additional cost of \$1.6m.
6 Oct 83*	Provision of Navigational Aids, Hydrographers Passage, Great Barrier Reef	7 Dec 83 11/83	8 Dec 83	4.75	4.75	8 Dec 83	
26 May 83*	RAAF Base Williamtown, N.S.W. - F/A-18 Hornet Facilities Development - Supplementary Report - Relocation of Army Parachute Training School from Rothbury, New South Wales, N.S.W. to RAAF Base Williamtown, N.S.W.	7 Dec 83 12/83	8 Dec 83	7.3	7.3	8 Dec 83	Recommended as proposed.

APPENDIX C.

C-1

REFERENCES BEFORE THE COMMITTEE AT 31 DECEMBER 1983

Reference	Date Referred	Estimate Cost \$m	Remarks
Construction of new building for the Australian Film and Television School, North Ryde, NSW.	10 November 1983 (House of Representatives)	13.0	Referred to previous Committee 27 October 1982. Public hearing held 6 December 1982. Committee unable to present report as House of Representa- tives adjourned for summer recess on 14 December 1982. Present Committee scheduled site inspection 7 February 1984.
Redevelopment of the Royal Military College, Duntroon, Canberra, ACT.	7 December 1983 (House of Representatives)	11.0	Site inspection and public hearing scheduled for 8 February 1984.
Construction of facilities for the Australian Frigate project, Williamstown Naval Dockyard, VIC. (Phase A)	8 December 1983 (House of Representatives)	6.4	Site inspection and public hearing scheduled for 10 February 1984.
Reconstruction of Pyrotechnic Section at the Munitions Filling Factory, St Marys, NSW.	8 December 1983 (House of Representatives)	13.0	Site inspection and public hearing scheduled for 7 February 1984.
Development of facilities at Darwin International Airport, Northern Territory.	15 December 1983 (Senate)	-	Site inspection and public hearing scheduled for 15-17 February 1984.
Development of RAAF Base, Tindal, Northern Territory.	15 December 1983 (Senate)	-	Site inspection and public hearing scheduled for 20-22 March 1984.

.../2

Reference	Date Referred	Estimate Cost \$in	Remarks
Upgrading of Facilities for F28 Aircraft, Wagga Wagga Airport, NSW.	15 December 1983 (Senate)	-	Site inspection and public hearing scheduled for 8-9 February 1984.
Development of 7th Camp Hospital, Kapooka, NSW.	21 December 1983 (Executive Council)	-	Site inspection and public hearing scheduled for 9 February 1984.

INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE - 1977-1982AS AT DECEMBER 1983

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APPENDIX D

Project and number of report	Bidding Dates	Estimated Cost at Bidding	Tender Estimate/Contract Price	Final Cost/Contract Estimate	Current Position	Expected/Actual Completion Date
Reports tabled in 1977		\$H	\$H	\$H		
Modernisation of H.M.A. Naval Dockyard (Stage 2), Williamstown, Victoria. (1/77)	29.11.76	24.0	Progressive Comittal	27.4	Project composed of four phases:- Phase A (\$7.5m) complete. Phase B (\$10.5m) complete. Phase C (\$1.5m) complete. Phase D (\$2.0m) work not yet commenced.	June 1981
Law Courts Building, Alice Springs, Northern Territory (2/77)	7.2.77	3.2	2.9	3.1	Complete	September 1980
Development of R.A.A.F. Range, Point Cook, Victoria (3/77)	18.4.77	2.6	Progressive Comittal	2.7	Project composed of two stages:- Stage 1 (\$0.5m) complete. Stage 2 (\$1.5m) complete.	December 1978
Polytechnic School at Katherine South, N.T. (4/77)	9.2.77 19.4.77	2.6	-	-	Responsibility for this project passed to the N.T. Government.	July 1980

INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

AS AT DECEMBER 1983

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Current Price	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
<u>Reports tabled in 1977 (Cont'd)</u> Development of the Military Area at Devonport, N.S.W. (5/77)	7-8.6.77	13.0	Progressive Commital	16.6	Project composed of two phases:- <u>Phase 1</u> - (\$10.94) Complete. <u>Phase 2</u> (\$5.76) The first component of this phase commenced April 1981. Second component was commenced in August 1982. - 70% complete overall.	November 1982 December 1985

Development of R.A.A.F. Base, Edinburgh, S.A. (6/77)

14.7.77	17.4	Progressive Commital	18.6	Project composed of two stages:- <u>Stage 1</u> (\$10.1m) Complete. <u>Stage 2</u> (\$8.5m) Work commenced October 1978. - 95% complete.	October 1980 May 1984
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Animal Quarantine Station, Wauchope, N.S.W. (7/77)

9.6.77	4.6	4.6	4.7	Complete.	June 1980
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INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

AS AT DECEMBER 1983

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Current Price	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
<u>Reports tabled in 1977 (Cont'd)</u> Analytical Laboratory, Pyrmul, N.S.W. (8/77)	8-9.8.77	6.8	6.7	8.6	Work completed.	March 1982
Antarctic Division Headquarters and Hobart Regional Laboratory, Australian Government Analytical Laboratories, Kingston, Tasmania (9/77)	23-24.6.77 29-30.6.77	7.3	8.0	8.9	Complete.	December 1980
Beef Cattle Research Laboratory, Rockhampton, Qld. (10/77)	27-28.9.77	5.4	4.7	5.5	Complete.	October 1980
Development of Headquarters Operational Command, R.A.A.F. Generator, N.S.W. (11/77)	17.10.77	6.3	Progressive Commital	11.6	Project composed of four phases:- <u>Phase 1</u> (\$1.5m) Complete. <u>Phase 2</u> (\$4.7m) Complete. <u>Phase 3</u> (\$4.1m) Work commenced July 1981. - 70% complete overall.	March 1980 September 1982 June 1983
					Phase 4 (\$1.3m) Waiting program status.	

INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

AS AT DECEMBER 1983

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Commitment	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
<u>Reports tabled in 1978</u>						
Redevelopment of Airway Facilities (178)	20-21.4.78	2.4	Progressive Commitment	3.3	Complete	August 1982
<u>Offshore High Security Animal Quarantine Station, West Island, (Goos Wailing) Islands - Review of fifth Report of 1973. (278) (See Note A below)</u>						
National Scientific Laboratory and Ultrasonics Institute, Chatswood N.S.W. (378) (See Note B below)	12-13.6.78	12.0	Progressive Commitment	22.7	Phase 1 (\$0.7m) Complete. Phase 2 (\$22.0m) The main building contract was let in December 1980 with completion expected November 1984. Funds of \$1.5m have been spent to date. Contract expected by May 1985.	August 1981 May 1985
High School, Inulunbuy, N.T. (478)	15.6.78	3.15	-	-	Responsibility for this project passed to the N.T. Government.	-

Note A: The completed cost is less than the estimate at the time of the hearing because economies were effected during design and construction and problems exerted due to the remoteness of the site did not arise.

Note B: The apparent cost increase is due mainly to cost inflation since April 1978. (\$1.7m only relates to additional requirements and minor variations during construction.) Completion date is influenced by restrictions on working hours at this site.

INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

AS AT DECEMBER 1983

APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Commitment	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
<u>Reports tabled in 1978 (cont'd)</u>						
Development of Military Area Stage 2, Engineers, Qld. (578).	3-8.78	17.3	Progressive Commitment	22.5	Project composed of three phases:-	January 1981
<u>Phase A (\$7.1m) complete.</u>						
<u>Phase B (\$7.4m) Complete</u>						
<u>Phase C (\$7.4m) Construction commenced May 1983. - 90% complete overall.</u>						
Bau涼ent of Army Site Stage 1, (678)	1.11.78	29.5	Progressive Commitment	44.3	Complete	August 1983

INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

AS AT DECEMBER 1983

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APPENDIX D

Project and number of Report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Price	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
Reports tabled in 1979		\$H	\$H	\$H		
Northship, Amalgamated Building and Services, (1/79) 15 Land Backyard, NSW.	12-13.12.78	7.4	Progressive Comittal	10.0	Construction commenced November 1979. - 90% complete overall.	June 1984
Defence Force Academy, ACT (2/79) (See Note C below)	28.4.78 14.12.78	52.8	Progressive 100.9 Comittal	100.9	Siteworks commenced in December 1980. Main contract completed to October 1981. - 40% complete overall.	April 11 1986
Research Laboratory Complex for CSIRO's Division of Chemical Technology, Clayton, VIC (3/79)	10-11.4.79	9.1	10.4	14.1	Complete	November 1982
Patrol Boat Base, Cairns, QLD (4/79) (See Note D below)	25-27.4.79	8.8	11.0	12.7	Work commenced February 1980. - project complete.	December 1983
Relocation of Royal Australian Navy Research Laboratory (RANL) from Rushcutter's Bay to Pyrmont, NSW (5/79)	25.5.79	2.5	Progressive Comittal	5.6	Demolition completed. Main contract commenced April 1982. - 40% complete overall.	April 11 1984
New Terminal Complex, Coolangatta Airport, QLD (6/79)	3-4.7.79	4.6	5.5	6.2	Complete.	June 1981

Note C: The apparent cost increase is due solely to price indexation since February 1978.

Note D: The increase in the tender estimate over the estimate at the time of the hearing comprises \$0.6M design development and \$1.6M general rise in building costs. The subsequent increase is due to rise and fall provisions of contracts.

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Project and number of Report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Price	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
Reports tabled in 1979 (cont'd)		\$H	\$H	\$H		
Harbin Patrol Boat Base, Larrakeyah, N.T. (7/79)	13.8.79	17.8	17.8	24.8	Work commenced with the main contract in April 1980. - 90% complete overall.	April 11 1984
Crop Adaptation Laboratory, Black Mountain, Acton, ACT (8/79)	3.9.79	2.8	2.4	3.5	Work commenced in February 1981. - 10% complete.	October 1983
National Biological Standards Laboratory (NBSL) and Australian Dental Standards Laboratory (ADS), Sydney, ACT (9/79) (See Note E below)	10-11.5.79	26.0	44.2	44.2	Siteworks commenced November 1980. Project deferred but reinstated in 1983-84. Work now under way on siteworks.	August 1987
Redevelopment of Brisbane International Airport - Initial Works of Phase 1 (10/79) (See Note F below)	16-18.10.79 23.10.79 30-31.10.79	98.0	Progressive 131.1 Comittal	131.1	Floodway and site drainage complete. Dredging/ reclamation is complete. Pavement works commenced.	late 1986

Note E: The original June 1979 cost estimate reflected the competitive prices resulting from low activity in the local building industry. Price indexation on the entire intervention period together with a higher level of local building activity are solely responsible for the increased current estimate. There has been no change in the scope of work.

Note E: Original funds (\$179 or less) reduced by Government to \$9.2m mid-1981. Funds reinstated November 1982 and increased to take account of cost movements/industry factors over the intervening period. Scope of work unchanged.

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Current Price	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
Reports tabled in 1980		\$4	\$4			
Replacement of Cranes, Cockatoo Island Dockyard, H.S.W. (7/80) [See Note 1 below]	3-4.12.79	4.2	progressive commitment	10.9	Contract for main crane let July 1981 - 2% complete overall.	Not available
H.S.W. Army Development Stage 2, H.S.W. (2/80) [See Note 1 below]	28-3.80	10.3	progressive commitment	13.8	Work commenced September 1980 - 9% complete overall.	March 1984
Rehabilitation of Radio Australia Facilities, Fox Peninsula, N.L. (3/80) [See Note 1 below]	12-13.2.80 17.3.80	10.0	progressive commitment	4.3	Repairs to power supply commenced October 1980 and carried out separately contracts for maintenance of buildings and services and hireable equipment and new buildings.	March 1983
					- construction complete.	
Research Laboratory Complexes for CSIRO, Divisions of Applied Organic Chemistry and Materials Science, Clayton, Vic. (1/80) [See Note 1 below]	10-11.4.80	8.8	10.6	10.6	Materials Science Laboratory	September 1985
					- Construction commenced July 1983 Applied Organic Chemistry Lab	
					- 2% complete	
					- lessees invited March 1984 late 1986	
Commonwealth Law Courts, Hobart, Tasmania (5/80)	7-8.5.80	8.4	9.5	11.1	Contracts for site excavation let January 1981. Building contract let December 1981 - 9% complete overall.	October 1984

**Note 6:** The cost increase on this project reflects the difficult contracting market and industrial situation.

**Note 7:** Current estimate is for work by Department of Housing and Construction only. At the hearing the total estimate comprised \$6.7 M for radio technical works and \$4.3 M for work by Department of Tourism and Construction.

**Note 8:** The Two laboratory Complexes (Materials Science and Applied Organic Chemistry) being constructed separately.

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/ Current Price	Final Cost/ Current Estimate	Current Position	Expected/Actual Completion Date
Replacement of Operating Theatres and Surgicalwards at the Repatriation General Hospital, Holsworthy, N.S.W. (6/80)	16-17.7.80	\$5.2	6.8	\$11	Contract for road and drainage let Sept. 1982. Work in progress.	February 1985
Aircraft Maintenance Complex and Access Pavements, RAAF Base Darwin, N.T. (7/80)	15.7.80	4.5	4.5	5.2	Work on runways commenced January 1981. Work commenced on main contact June 1981. - 35% complete overall.	June 1984
New Jindara Complex, HMAS Albatross, Nowra, N.S.W. (8/80)	15.7.80	5.6	progressive commitment	5.6	Initial work commenced June 1980. Stage 1 works completed December 1982	
					- Project deferred by Defence planning review of requirements.	
Modernisation of Fleet Base and Dockyard, Garden Island, H.S.W. Stage 1 (9/80) [See Note 1 below]	29-30.7.80	28.6	progressive commitment	48.5	To suit Defence operations, the project for modernisation of fleet base and dockyard was suspended in 3 packages. Invitations were sent for more contracts of which (w1) - major building contracts. - 10% complete overall.	October 1986
Aircraft Corrosion Control Facility, RAAF Base, Richmond, N.S.W. (10/80)	25.8.80	7.9	progressive commitment	11.3	First contract let July 1981. Main tender let June 1982. - 7% complete overall.	September 1984
Lanark Barracks Stage 2 Development, Townsville, Qld. (11/80)	25.8.80	6.0	progressive commitment	7.5	Construction started May 1981. - 9% complete overall.	February 1984
Norfolk Island Aerodrome, Upgrading of facilities, (12/80)	2-4.9.80 8.9.80	6.2	Progressive commitment	7.5	Project complete.	March 1983

**Note 9:** The apparent cost increase is due to price indication since March 1980.

## INFORMATION RE BUDGETS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/Price	Final Cost/Current Estimate	Current Position	Expected/Actual Completion Date
Reports tabled in 1981		\$4	\$4	\$4		
Commonwealth Office Building, Townsville, Queensland (1/81)	11-12.2.81	8.7	10.5	9.8	Contract let September 1983 - 15% complete overall	March 1985
Development of RAAF Base Learmonth, Western Australia (2/81)	24.2.81	3.6	3.8	4.1	Complete	February 1983
Provision of Army Housing at Townsville, Queensland and (3/81)	14-15.4.81 25.5.81	5.4	Progressive Commitment	5.3	Construction complete	May 1983
CSIRO Marine Laboratories, Hobart, Tasmania (4/81)	21-22.5.81 7-9.5.81	10.8	Progressive Commitment	13.3	Construction started June 1982 - 75% complete	July 1984
Redevelopment of Australian Antarctic Bases (5/81) (See Note K below)	18-19.3.81 4-5.5.81	35.1	Progressive Commitment	58.9	Year 3 projects in progress	December 1980
Extension to International Terminal Facilities, Brisbane Airport Queensland (6/81)	18-19.6.81	2.8	2.8	2.9	Complete	October 1982
Garden Island, New South Wales, Modernisation Stage 2 (7/81)	7-8.7.81	79.0	Progressive Commitment	102.3	Phase A (\$25.8m) construction commenced. To be completed in 1984. Status B and C awaiting program status	January 1992
Armoured Centre Redevelopment, Puckapunyal, Victoria (8/81)	10.6.81	12.0	14.5	15.0	Commenced March 1983 ~ 20% complete	August 1984

Note K: \$35.1m is estimated cost of works to be provided under appropriation controlled by DHC. Total estimated cost when examined by DHC was \$48.1m.

## INFORMATION RE PROPOSALS REPORTED ON BY PUBLIC WORKS COMMITTEE 1977-1982

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APPENDIX D

Project and number of report	Hearing Dates	Estimated Cost at Hearing	Tender Estimate/Price	Final Cost/Current Estimate	Current Position	Expected/Actual Completion Date
Redevelopment of Brisbane International Airport - Further Designing and Recladding (9/81) (See Note L below)	3-4.9.81 22.9.81	16.0	Progressive Commitment	30.5	Construction complete	July 1983
Construction of Working, Living and Area Facilities for Army and Navy Personnel at Watsons, Victoria (10/81)	12.10.81 27.10.81	5.0	Progressive Commitment	5.9	Construction commenced September 1982 - 65% complete	October 1984
Upgrading of Airport Facilities for the Introduction of Domestic Wide-body Aircraft (11/81) (See Note M below)	19.10.81	12.8	Various projects progressive Commitment	11.5	Port Airport (\$5.2 m) - construction started June 1982 - 85% complete.	October 1984
New Air Traffic Services Centre and Control Tower, Perth Airport, Western Australia (12/81) (See Note N below)	30.9.81	3.6	5.5	5.5	Control Tower; construction to start in May 1984	February 1984

Note L: The original estimate was based on the then current rates of an existing contract. In the intervening period there were significant price increases in the dredging industry, which resulted in a \$12.8m increase in the dredging industry costs compared favourably with general market rates.

Note M: This report covered elements to the value of \$12.8m of the \$23.3m proposal referred to the Committee. The balance was reported on in Report No 2 of 1982.

Note N: Total cost at first P.W.C. hearing of evidence was \$3.6m. Following further hearing of evidence PWC recommended construction (Report No 8/82) of control tower at \$2.4m (mid 82 prices) against original component value of \$0.3m. Current estimated cost of control tower (Buccalier 1983 prices) is \$2.8m. The air traffic services centre was completed at a cost of \$2.7m. Total current estimated cost is thus \$5.5m.



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GENERAL NOTES 1. The estimated cost of proposals when referred to the Public Works Committee is based on prices current at the date the estimate is made. The date of the estimate is quoted to the committee. In accordance with Department of Finance Policy, no provision is made for the escalation of building costs.

2. Costs have been rounded to one decimal point.

3. Current estimates include the effects of changes which have occurred to award wages and material prices, but do not attempt to forecast future movements.

4. The percentage completion shown for projects relates to physical progress.

APPENDIX D