

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

JOINT COMMITTEE ON FOREIGN AFFAIRS AND DEFENCE

THE JACKSON REPORT ON OVERSEAS AID

BEING A REPORT THAT THE COMMITTEE HAS BEEN UNABLE  
TO COMPLETE ITS INQUIRY

October 1984

MEMBERSHIP OF THE JOINT COMMITTEE ON FOREIGN  
AFFAIRS AND DEFENCE

Chairman: Hon W L Morrison, MP  
Deputy Chairman: Hon M J R MacKellar, MP

Senator Elstob  
Senator R Hill  
Senator G N Jones  
Senator A W R Lewis  
Senator D J MacGibbon  
Senator K W Sibraa  
Senator M C Tate  
Mr G N Bilney, MP  
Mr D E Charles, MP  
Mr W P Coleman, MP  
Mr M D Cross, MP  
Mr R F Edwards, MP  
Mr J Gayler, MP  
Hon R J Groom, MP  
Mr R Jacobi, MP  
Hon R C Katter, MP  
Dr R E Klugman, MP  
Mr S A Lusher, MP  
Mr R F Shipton, MP

Secretary: Mr P F Bergin

1. The present Committee was appointed by resolutions of the Senate and the House of Representatives in May 1983 until the House of Representatives is dissolved or expires by effluxion of time.

2. The duties of the Committee as specified in its Resolution of Appointment are to consider and report on

- (a) foreign affairs and defence generally.
- (b) such matters as may be referred to the Committee by
  - (i) the Minister for Foreign Affairs and the Minister for Defence.
  - (ii) by resolution of either House of the Parliament.

3. In the present Parliament, the Committee presented reports on -

Australian-United States relations: The extraterritorial application of United States laws

Some observations of Australia's diplomatic representation in Africa and adjacent Indian Ocean island states

The Provision of Development Assistance and Humanitarian Aid to the Horn of Africa

Regional conflict and Superpower rivalry in the Horn of Africa

Australia and ASEAN: Challenges and Opportunities

The Australian Defence Force: Its structure and capabilities.

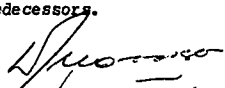
4. On 24 August 1984 the Minister for Foreign Affairs referred to the Committee the Report of the Committee to review the Australian Overseas Aid Program.

5. The Committee appointed a working group comprising the Chairman, the Hon W L Morrison, MP, the Deputy Chairman, the Hon M J R MacKellar, MP, Senator K W Sibraa, Senator R Hill, Mr G N Bilney, MP and Mr W P Coleman, MP to consider the report. The working group held preliminary discussions with Sir Gordon Jackson, Chairperson, Professor H Hughes, Deputy Chairperson and Dr P McCawley, a member of the Review Committee in Canberra on 24 August 1984. The Committee in its report on Australia and ASEAN: Challenges and Opportunities dealt with a number of the issues raised in the Jackson Report of particular relevance to the ASEAN area.

6. The dissolution of the House of Representatives for the general elections means that the Committee will cease to exist from the date of the proclamation<sup>1</sup>. The Committee is therefore unable to complete the Inquiry referred to it by the Minister for Foreign Affairs and reports to the Senate and the House of Representatives accordingly.

However, the Committee recommends that:

- (a) the Joint Committee on Foreign Affairs and Defence be reconstituted in the 34th Parliament;
- (b) the Report of the Committee to review the Australian Overseas Aid Program be again referred to the Committee;
- (c) the Parliament give to the new Committee the power to consider and make use of the records of this Committee and its predecessors.

  
The Hon W L Morrison, MP  
Chairman  
October 1984

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1. Resolution of Appointment, paragraph 4.



PARLIAMENT OF AUSTRALIA

JOINT COMMITTEE ON FOREIGN AFFAIRS AND DEFENCE

PARLIAMENT HOUSE, CANBERRA A.C.T. 2600

MAIN COMMITTEE

33-30

Minutes of Meeting held at 8.36 a.m.  
in Senate Committee Rooms 1 & 2  
Parliament House, Canberra  
on Wednesday, 22 August 1984

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Present:

Hon W L Morrison, MP (Chairman)  
Hon M J R MacKellar, MP (Deputy Chairman)  
Senator R C Elstob  
Senator R Hill  
Senator G N Jones  
Senator D J MacGibbon  
Senator K Sibbra  
Mr G N Bilney, MP  
Mr D E Charles, MP  
Mr W P Coleman, MP  
Mr M D Cross, MP  
Mr R F Edwards, MP  
Mr J Gayler, MP  
Hon R J Groom, MP  
Mr R Jacobi, MP  
Hon R C Katter, MP  
Dr R E Klugman, MP  
Mr R F Shipton, MP

Apologies

Senator A W R Lewis

1. MINUTES OF PREVIOUS MEETING

The minutes of the meeting held on 6 June 1984 were confirmed.

Moved: Mr Cross

Seconded: Senator Jones

## 2. MATTERS ARISING FROM THE MINUTES

### Main Committee

#### South Pacific Conference

The Chairman advised members of the South Pacific Conference to be held in Noumea from 15-19 October and invited nominations for the Delegation of three in accordance with each Party's procedures.

#### Annual Reception

The Chairman reminded members that the annual reception for the heads of diplomatic missions would be held from 6.30 to 8.00 p.m. later today and urged members to attendance a little ahead of time to meet the guests.

## 3. SOMALI FOREIGN MINISTER

The Chairman advised members that the Committee would be meeting with the Somali Foreign Minister later today and that he would be having lunch with the Foreign Minister and the Ambassador on Thursday. He asked members interested in attending the lunch to contact the Secretary.

## 4. FUTURE PROGRAM

The Chairman reported that Sheik Yamani would probably be the Committee's guest at the meeting on 5 September.

## 5. COMMITTEE PHOTOGRAPH

It was agreed that the official photograph of the Committee be taken on 5 September and the Secretary was to make the appropriate arrangements.

## 6. INDONESIA UPDATE 1984

The Chairman drew members attention to the invitation to attend the Indonesia Update 1984 conference which was to be held at the Australian National University on Thursday, 6 September.

## 7. JACKSON REPORT

The Chairman reported that the Minister for Foreign Affairs had referred to the Committee the Report of the Committee of Inquiry into the Australian Overseas Aid Program. Submissions on the report had been sought from the Prime Minister, the Treasurer, and the Ministers for Finance, Foreign Affairs, Trade, Defence and Education and Youth Affairs.

A meeting had been arranged with Sir Gordon Jackson and possibly other members of the Review Committee from 8.30 a.m. to 10.00 a.m. on Friday, 24 August. The meeting would be in Senate Committee Rooms 1 & 2.

Resolved - On the motion of Senator Elstob, Seconded Senator MacGibbon.

That a working group comprising Senator Hill, Senator Sibraa, Mr Bilney, Mr Coleman, the Chairman and Deputy Chairman be appointed to consider the Report of the Committee to Review the Australian Overseas Aid Program and report back to the Main Committee.

## 8. JAPANESE PARLIAMENTARY DELEGATION

The Chairman reported that the Committee would be meeting with a Japanese Parliamentary Delegation from 11.15 a.m. on Monday, 10 September 1984. The meeting would be followed by a lunch arranged by the Department of Foreign Affairs.

## 9. REPORTS FROM SUB-COMMITTEES

Mr Charles reported that the Disarmament Sub-Committee had met with Ambassador Butler and then held public hearings in Sydney, Brisbane, Melbourne and Canberra. The hearing proposed for Adelaide had been cancelled. The hearings had been very illuminating and a wide range of views had been presented to the sub-committee. A background paper had been prepared and this is now being revised to take account of the evidence presented. The revised paper will probably be referred to expert witnesses for comment. The sub-committee has still to decide whether further hearings are necessary.

Senator Sibraa reported that the ASEAN Sub-Committee had met with the ACTU on 10 August after which there had been a private meeting to discuss the draft report outline. The draft report was to be submitted to Senator Sibraa later today and would go to the Sub-Committee members next week. It was hoped to have a meeting in Canberra on 31 August to consider the draft report. Senator Sibraa advised that the Sub-Committee would be meeting with the Malaysian Deputy Trade Minister from 11.00 a.m. on Thursday, 23 August 1984.

Mr Cross reported that the Defence Sub-Committee had toured defence establishments in Adelaide and Perth and some members had visited the USS Kittyhawk. The visit had been very informative and useful as it gave members a different perspective. The sub-committee had met in Brisbane on 13 August to consider the draft report and would meet again on 30 August. Mr Cross also reported that the Minister for Defence had agreed to the Chiefs of Staff appearing before the sub-committee. Mr Cross reported that his discussions at the Pentagon and at CINCPAC had been very useful.

The Chairman complimented the Chairmen and members of sub-committees and secretariat for their work over the adjournment and made a plea for an extra effort over the coming months to allow the tabling of three reports before the current session of Parliament terminated preparatory to a possible election later in the year.

#### 10. AFRICAN STUDIES CONFERENCE

Senator Sibraa referred to an invitation he had received to attend the African Studies Conference. He asked if arrangements could be made for him and Mr Wiber, the then Secretary to the Middle East and Africa Sub-Committee to attend the Conference on 30 August.

Resolved - On the motion of Mr Cross and seconded by Senator Hill -

That the appropriate approvals be sought to allow Senator Sibraa and Mr Wiber to attend the African Studies Conference.

#### 11. SOMALI FOREIGN MINISTER

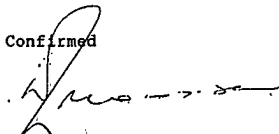
His Excellency Dr Abdurhaman Jama Barre, Minister for Foreign Affairs in the Government of the Somali Democratic Republic addressed the Committee and then answered questions from the members present.



**12. ADJOURNMENT**

At 9.59 a.m. the Committee adjourned until 8.30 a.m. on Friday, 24 August 1984.

Confirmed

  
W L MORRISON, MP  
Chairman

JACKSON  
REPORT  
MINUTES



PARLIAMENT OF AUSTRALIA  
CANBERRA, A.C.T.

Forwarded with the Compliments of  
THE JOINT COMMITTEE ON  
FOREIGN AFFAIRS AND DEFENCE

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PARLIAMENT OF AUSTRALIA

JOINT COMMITTEE ON FOREIGN AFFAIRS AND DEFENCE  
PARLIAMENT HOUSE, CANBERRA A.C.T. 2600

Main Committee

Minutes of Meeting held at 8.55 a.m. in Senate  
Committee Room No. 3, Parliament House, Canberra  
on Wednesday, 10 October 1984

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Present:

Hon W L Morrison, MP (Chairman)  
Senator R C Elstob  
Senator G N Jones  
Senator D J MacGibbon  
Senator K Sibraa  
Mr G N Bilney, MP  
Mr D E Charles, MP  
Mr M D Cross, MP  
Mr R F Edwards, MP  
Mr J Gayler, MP  
Mr R F Shipton, MP

Apologies:

Hon R C Katter, MP

1. DRAFT REPORT - THE AUSTRALIAN DEFENCE FORCE: ITS STRUCTURE AND CAPABILITIES

The Committee continued to deliberate on the report for presentation as a Committee report to the Parliament.

paragraph 1.1 - agreed to.  
paragraph 1.2 - agreed to.  
paragraph 1.3 - agreed to.  
paragraph 1.4 - amended and agreed to.  
paragraph 1.5 - amended and agreed to.  
paragraph 1.6 - amended and agreed to.  
paragraph 1.7 - amended and agreed to.  
paragraph 1.8 - amended and agreed to.  
paragraph 1.9 - amended and agreed to.  
paragraph 1.10 - agreed to.  
paragraphs 1.11 to 1.25 - withdrawn.  
paragraphs 1.26 to 1.35 - agreed to.

paragraph 1.36 - amended and agreed to.  
paragraphs 1.37 to 1.43 - agreed to.  
paragraph 1.44 - amended and agreed to.  
paragraph 1.45 - agreed to.  
paragraph 1.46 - amended and agreed to.  
paragraphs 1.47 to 1.52 - agreed to.  
paragraph 1.53 - amended and agreed to.  
paragraph 1.54 - amended and agreed to.  
paragraphs 1.55 to 1.59 - agreed to.  
paragraph 1.60 - amended and agreed to.  
paragraphs 1.61 and 1.62 - agreed to.  
paragraph 1.63 - amended and agreed to.  
paragraphs 1.64 to 1.86 - agreed to.  
paragraph 1.87 - amended and agreed to.  
paragraph 1.88 - amended and agreed to.  
paragraph 1.89 - amended and agreed to.  
paragraph 1.90 - agreed to.  
paragraphs 2.1 to 2.77 - amended and agreed to.  
paragraphs 3.1 to 3.38 - amended and agreed to.  
paragraphs 4.1 to 4.22 - amended and agreed to.  
paragraphs 4.22 to 4.28 - agreed to.  
paragraph 4.29 - amended and agreed to.  
paragraphs 4.30 to 4.39 - agreed to.  
paragraph 4.40 - amended and agreed to.  
paragraph 4.41 - agreed to.  
paragraph 4.42 - amended and agreed to.  
paragraphs 4.43 to 4.64 - agreed to.  
paragraph 4.65 - amended and agreed to.  
paragraphs 4.66 to 4.68 - agreed to.  
paragraphs 5.1 to 5.6 - agreed to.  
paragraph 5.7 - amended and agreed to.  
paragraphs 5.8 to 5.71 - amended and agreed to.  
paragraphs 6.1 to 6.33 - amended and agreed to.  
paragraph 6.34 - amended and agreed to.  
paragraphs 6.35 to 6.38 - agreed to.  
paragraph 6.39 - amended and agreed to.  
paragraphs 6.40 to 6.49 - agreed to.  
paragraph 6.50 - amended and agreed to.  
paragraphs 6.51 to 6.54 - agreed to.  
paragraph 6.55 - amended and agreed to.  
paragraphs 6.56 to 6.64 - amended and agreed to.  
paragraph 6.65 - amended and agreed to.  
paragraphs 6.66 to 6.109 - agreed to.  
paragraph 6.110 - amended and agreed to.  
paragraphs 6.111 - 6.113 - agreed to.  
paragraph 6.114 - amended and agreed to.  
paragraphs 6.115 and 6.116 - agreed to.  
paragraphs 7.1 to 7.4 - agreed to.  
paragraphs 7.5 to 7.82 - amended and agreed to.  
paragraphs 7.83 to 7.85 - agreed to.  
paragraph 7.86 - amended and agreed to.  
paragraphs 7.87 to 7.90 - amended and agreed to.  
paragraphs 8.1 to 8.35 - agreed to.  
paragraph 8.36 - amended and agreed to.

paragraph 1.26 - reconsidered, amended and agreed to.  
Foreword - paragraph 10 - reconsidered, amended and agreed to.

Resolved - On the motion of Senator MacGibbon  
Seconded by Mr Cross

That the report as amended be the report of the Committee.

Resolved - On the motion of Mr Cross  
Seconded by Senator MacGibbon

That the appendixes be agreed to.

Resolved - On the motion of Mr Charles  
Seconded by Mr Gayler

That the title be agreed to.

Resolved - On the motion of Mr Charles  
Seconded by Mr Cross

That any dissents be lodged with the Secretary by 10.00 a.m. on Thursday, 11 October 1984.

Mr Shipton congratulated the Chairman of the Committee for his efforts in obtaining agreement to the report in the limited time available. The Chairman paid tribute to the work of Mr Cross, Senator MacGibbon and the sub-committee secretariat in preparing a significant report.

## 2. REPORT THAT THE COMMITTEE HAD BEEN UNABLE TO COMPLETE ITS INQUIRY - DISARMAMENT AND ARMS CONTROL

The Chairman reported that Mr Charles had submitted to the Committee a report that the Sub-Committee on Disarmament and Arms Control has been unable to complete its inquiry.

Foreword

paragraphs 1 to 4 - agreed to.  
paragraphs 1 to 15 - amended and agreed to.

Resolved - On the motion of Mr Charles  
Seconded by Mr Bilney

That the report as amended be the report of the Committee

Resolved - On the motion of Mr Charles  
Seconded by Mr Bilney

That the appendixes be agreed to.

3. REPORT THAT THE COMMITTEE HAS BEEN UNABLE TO COMPLETE ITS INQUIRY - THE JACKSON REPORT ON OVERSEAS AID

The Chairman submitted a report that the Working Group on the Jackson Report has been unable to complete its inquiry.

Paragraphs 1 to 6 - agreed to.

Resolved - On the motion of Mr Bilney  
Seconded by Mr Charles

That the report be the report of the Committee.

4. ADJOURNMENT

At 9.59 a.m. the Committee adjourned until sine die.

Confirmed,

W L Morrison, MP  
Chairman

*Certificate  
Dues counts  
P J Burt  
11/10/64*