5.13

### Senator Lundy asks:

### Has the land swap for the Immigration Bridge project been approved by the NCA?

The NCA does not approve 'land swaps'. 'Land swaps' are formalised through the gazettal of a declaration of National Land by the Minister for Home Affairs under subsection 27(1) of the Australian Capital Territory (Planning and Land Management) Act 1988 (the Act). In this instance the Minister would declare the land as National Land for the special purposes of the National Capital.

There is currently no (and has never been) 'gazettal' instrument prepared by the Authority for the Minister to declare the land in question as National Land.

In the attached media release (Attachment A) from Simon Corbell MLA, the then ACT Minister for Planning, it is stated that if the proposal was to proceed, the ACT Government would agree to the associated land being declared as National Land to allow for the entire structure to be managed by one government administration.

#### What are the NCA's consultation plans in relation to the Immigration Bridge?

The NCA has encouraged IBA to undertake extensive consultation with the ACT Government (ACTPLA), National Museum of Australia, moral rights holders (such as the designers of the national museum) and the Lake Users Group which is convened by the NCA.

As stated in IBA's submission to the Inquiry, the NCA has requested that IBA undertake detailed consultation with representatives of the Canberra yachting community and has asked that the IBA modify the Bridge design to address their concerns about bridge height and pylon spacing. This consultation has resulted in design modifications to the bridge.

The NCA has met with representatives of the Canberra Yachting Community and advised that should the project proceed, information from the Lake User Group and other interested parties would be incorporated into the design brief.

Correspondence between the NCA, the Canberra Yacht Club and IBA and a letter of support from the National Museum of Australia and a letter to the museum architects regarding moral rights issues are include at Attachment B.

Included in Attachment C are extracts from relevant Lake Users Group meetings where the Immigration Bridge proposal was discussed. Also attached is a Design Brief prepared by the Group which was provided to the IBA in March 2007.

Given the scope of the proposal, if and when a development application is received, the NCA will consult with the ACT Government, key stakeholders and the broader Australian Community (there is no statutory requirement for the NCA to undertake consultation for development applications).

parking at the Parliamentary Zone end of the bridge. This would be a matter for consideration as part of the development application.

### f) acquisition of land and impact on arterial roads

As noted above, if land associated with the construction of a bridge was to be transferred to the Commonwealth, this would require the Minister for Home Affairs to declare the land as National Land under subsection 27(1) of the *Australian Capital Territory (Planning and Land Management) Act 1988* (the Act). The NCA understands that any transfer would not impact on the arterial road network.

### g) public consultation undertaken

See response to Senate Lundy's question above.

h) planned public consultation

See response to Senator Lundy's question above.

The issue of the Immigration Bridge proposal was raised during hearings for the Joint Standing Committee's Inquiry into the role of the NCA in 2003. The NCA's response to a question on notice can be found at Attachment E.

The NCT Government will subject to the project proceeding give show 2000 spars manys of Timitory land to the Contributionweald' for the proposed limitgration fluidge. Roming 100 see: Sim of Cortealt said today. The symbolic bridge will recognize the contributions migrants have made to Associalts.

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# ATTACHMENT A. SUBMISSION 55.13

# Simon Corbell MLA

ATTORNEY GENERAL MINISTER FOR PLANNING MINISTER FOR POLICE AND EMERGENCY SERVICES MEMBER FOR MOLONGLO

# MEDIA RELEASE

# ACT Government contributes land for Immigration bridge

The ACT Government will, subject to the project proceeding, give about 2000 square metres of Territory land to the Commonwealth for the proposed Immigration Bridge, Planning Minister Simon Corbell said today. The symbolic bridge will recognise the contributions migrants have made to Australia.

"This land is unleased Territory land, forming part of Lennox Gardens next to the shores of Lake Burley Griffin. Its transfer will facilitate the construction of the pedestrian bridge, linking Acton Peninsula with the Parliamentary zone," Mr Corbell said.

The Immigration Bridge is planned to be an iconic structure symbolising connections and in doing so recognises at a national level the contributions of migrants to the development of Australia. It is the idea of the Immigration Bridge Australia group.

"A bridge in this location has the potential to be an attraction in its own right, as well as improve local pedestrian connectivity, increase the significance of the National Museum to the City's economy, help achieve the objectives of both Canberra Central and the National Capital Authority's Griffin Legacy, including the future development potential in the West Basin," the Minister said.

"The land the Government will contribute would in part be used for the southern footing of the bridge, which is necessary to provide access to the bridge, as well as maintain continuous pedestrian access along the Lake's foreshore and a possible café/tourist shop integrated into the 'toe' of the bridge."

Mr Corbell said a pedestrian bridge was part of Walter Burley Griffin's plan for Canberra and that in taking this decision the ACT Government is clearly expressing its strong support for the project.

"If the proposal proceeds, it is intended that any land contributed by the Territory Government would become National Land to allow for the entire structure to be managed by one government administration."

Should the project proceed, any formal consultation associated with a works approval will be conducted by the National Capital Authority.

More details about the proposal can be found at www.immigrationbridge.com.au.

Statement Ends/ Date to be placed here (11 font) Media Contact: Monika Boogs 6205 0497(w) 0419 423 603(m) monika.boogs@act.gov.au

### ACT Government

Phone (02) 6205 0000 Fax (02) 6205 0535

Australian Government

National Capital Authority



File No: 06/760 Our Ref: 17319

Lt. General Laurie O'Donnell AC (Rtd) Chairman Immigration Bridge Australia PO Box 447 Canberra ACT 2601

Dear Lieutenant General

I am writing to you to regarding the published design for the proposed Immigration Bridge.

As you would be aware the proposal to construct a bridge connecting Acton Peninsula and Lennox Gardens has caused some concern within the Canberra lake users community. Concerns about the bridge have also been raised in the media, at the NCA's lake users forum and directly to myself by the Canberra Yacht Club.

Most comment is concentrated on the height of the bridge and the concept design which gives the appearance of a significant number of pylons supporting the deck and canopy. There is concern that the number of pylons will restrict the ability of boats to manoeuver and reduce the overall level of boating safety on the lake.

Lake Burley Griffin is a popular venue for water sports, in particular sailing, rowing, sail boarding and canoeing. Any bridge design will need to satisfy design guidelines which provide for safe and efficient boating on the lake. I have made it clear that the design in the media is only an illustration and is not before the NCA as a works approval. However, I am concerned that the bridge as it currently appears may diminish opportunities for lake recreational use.

To address these concerns, I believe it is appropriate that Immigration Bridge Australia work with lake users to prepare a brief for the bridge design. The NCA would of course be happy to facilitate liaison with our lake users forum.

Should you wish to discuss this matter further please do not hesitate to contact Andrew Smith, NCA's, Director: Projects on 6271 2842.

Yours sincerely

Annabelle Pegrum Chief Executive

September 2006

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Australian Government

National Capital Authority

File No: 06/760 Our Ref: 17318

Mr. Graham Giles Commodore Canberra Yacht Club PO Box 7169 Yarralumla ACT 2600

Dear Mr Giles

Thank you for your letter of 22 August 2006 regarding my meeting with Mr. Peter Dalton and other representatives of the Canberra Yacht Club regarding the proposed Immigration Bridge.

As you note, the National Capital Authority (NCA) has agreed 'in-principle' to the concept of a high quality, long span pedestrian bridge linking Acton Peninsula with Lennox Gardens. As I advised at our meeting there is no agreement to the published or any other any bridge design. In addition there is no commitment by the Australian Government to construct the bridge.

The NCA agrees that matters raised by the sailing community should be considered in the design of the bridge and that the best way to address these concerns is the preparation of a design brief which provides for safe and efficient boating on the lake and is used to prepare a revised design for the bridge.

We will advise Immigration Bridge Australia of the need to prepare a design brief which addresses the concerns of the existing lake users.

Yours sincerely

Annabelle Pegrum Chief Executive

September 2006

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the concerns of the members of the Canberra Yacht Club over the recently announced Immigration Bridge proposals. The structure illustrated in the Canberra Times and City News publication has produced many calls of concern to the Yacht Club, coming from people actively racing or cruising on Lake Burley Griffin as well as those who merely seek the enjoyment of relaxing and watching sailing activities from around the lakeshores.

We had earlier provided your office with a copy of our reasons for opposition to the proposed bridge, as we had submitted to the bridge promoter. Similarly worded comments are shown on our club website. We remain concerned about the negative impacts of the bridge, and our committee has agreed to further discuss with the proposers our concerns in order to try to influence their plans.

Your assurance that no design or formal proposal for the Immigration Bridge has been submitted to the NCA for approval is welcomed. None the less, we understand that the NCA has indicated to the Immigration Bridge Consortium its endorsement of the concept of a high level pedestrian bridge at the proposed location, on the basis that any bridge structure will not adversely affect or impede sailing or other activities on Lake Burley Griffin.

We also welcome your advice that any bridge design will need to satisfy design benchmarks which provide for a safe and efficient sailing passage for all sized sailboats operating near and underneath the structure. Current illustrations presented to the public by the proposers do not appear to have properly addressed this criteria and have created concern in the local sailing community.

As discussed, we strongly support the idea that the bridge consortium be asked to prepare a design brief for the bridge, and that this then be circulated to stakeholders and developed to satisfy the needs of all. Consultation in this process would seem to have the potential to clear the air on many aspect. We believe that this process, supported by continuing consultation, should have the potential to ensure that any bridge that might be built will have minimal impact on lake users and the amenity of the lake for all people, whether lake users or not. We look forward to participating in this process.

Please note that at our AGM on 10 August I assumed the position of Commodore previously held by Peter Dalton. I look forward to the continuation of the excellent level of consultation, support and cooperation between our organisations as has been experienced while Peter was Commodore.

Yours faithfully,

Graham Giles Commodore 0412 507 061

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May 2003

Ms A Pegrum Chief Executive National Capital Authority PO Box 373 CANBERRA ACT 2601

11 12 AN 10 RECEIVED 8 MAY 2003

Dear Annabelle

Re: National Monument to Immigration

I wish to confirm the National Museum of Australia's (NMA) in-principle support for the proposed National Monument to Immigration.

The current proposal of a foot bridge which will link the museum to the other side of the lake is highly attractive to NMA.

The NMA would be pleased to be a contributor to this significant monument and I envisage that we could provide a range of inputs during the life of the project. I would hope that the museum could provide practical support in terms of providing , expertise to develop content and interactive displays for the bridge.

This is an exciting initiative and I look forward to working with you on it.

Yours sincerely

Dawn Casey



GPO Box 1901 Canberra ACT 2601 Australia Ph 61 (0) 2 6208 5001 Fax 61 (0) 2 6208 5098 information@nma.gov.au www.nma.gov.au



Australian Government

### National Capital Authority



File No: 06/760

Mr Stephen Ashton ARM Architecture Level 11 522 Flinders Lane Melbourne Vic 3000

Dear Stephen,

I apologise for the delay in responding to your letter of 1 March 2007 concerning Immigration Bridge.

The National Capital Authority (NCA) is aware that the group, Immigration Bridge Australia, is promoting the construction of a high span pedestrian bridge from Acton peninsular to the Parliamentary Zone to commemorate the contribution made by immigrants to Australian society and development. Immigration Bridge Australia is a private consortium.

A bridge in this general location was included in early plans for the national capital prepared by Walter Burley Griffin and has been considered at other times during the capital's history. The NCA's Griffin Legacy also demonstrated the desirability of a pedestrian link from the Acton peninsular to the Parliamentary Zone.

The NCA supports the principle of a bridge in this location and the commemorative intent of the current proposal. Whilst we have been given a presentation on a concept design, the NCA has not been asked to consider any specific proposals for the bridge and no application for works approval has been lodged. If a specific proposal is submitted, the NCA will require evidence that the proponent group have identified any Moral Rights that may exist, have been appropriately addressed.

In discussions with Immigration Bridge Australia the NCA has alerted them to your interest in the bridge and recommended that they consult with you as their proposal develops.

Yours sincerely

Annabelle Pegrum Chief Executive

ZO April 2007

cc Immigration Bridge Australia

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ARM ARCHITECTURE URBAN DESIGN MASTERPLANNING LEVEL 11, 522 FLINDERS LANE MELBOURNE 3000 AUSTRALIA TELEPHONE 03 9629 1222 FACSIMILE 03 9629 4220 EMAIL arm.melb@a-r-m.com.au WEBSITE www.a-r-m.com.au

3 August 2007

National Capital Authority GPO Box 373 Canberra ACT 2601

Attention: Annabelle Pegrum, Chief Executive



Dear Annabelle,

#### RE: Immigration Bridge, Lake Burley Griffin

I refer to our letter dated 1<sup>st</sup> March 2007, copy attached. I note that we are yet to receive a response. We would appreciate hearing your thoughts on the letter and what role the NCA might play in securing the best outcome for Canberra and the bridge.

Kind regards,

Stephen Ashton Director Ashton Raggatt McDougall Pty Ltd

Cc: Mr Graham Scott Bohanna, Managing Director Design

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Ashton Raggatt McDougall Pty Ltd ABN 22 476 949 399 ACN 004 662 962



ARMI ARCHITECTURE URBAN DESIGN MASTERPLANNING LEVEL 11, 522 FLINDERS LANE MELBOURNE 3000 AUSTRALIA TELEPHONE 03 9629 1222 FACSIMILE 03 9629 4220 EMAIL arm.melb@a-r-m.com.au WEBSITE www.a-r-m.com.au

1<sup>st</sup> March 2007

National Capital Authority GPO Box 373 Canberra ACT 2601

Attention: Annabelle Pegrum, Chief Executive

Dear Annabelle,

#### RE: Immigration Bridge, Lake Burley Griffin

You may recall that as part of our winning Stage 2 design competition entry for the National Museum of Australia, we proposed a bridge linking the Acton Peninsula to the southern shore of the lake.

Our idea has been taken up by a group promoting the bridge as a memorial to immigrants. We had several discussions with representatives of the group, most recently with Andrew Baulch. These discussions were confirmed in a letter to Andrew, copy attached. We also held discussions with Andrew Smith of the NCA, who was aware of the proposal and we understand supported it in principle.

We have recently learned that architects Bligh Voller Nield have produced a version of the scheme, which is being promoted on their website, and also on the website of the Immigration bridge proponents. We have had no contact from the Immigration bridge proponents since the date of our letter to Andrew Baulch, nor with Bligh Voller Nield at any time.

We are concerned about the way the idea is being taken and used without further reference to ARM, and also concerned that it is not being realised in a way which ties in with the conceptual design underpinnings of the National Museum project, and its carefully worked out relationship to the Griffin Plan.

We seek your advice regarding how this current process should properly be managed to obtain the best outcome for Canberra and the bridge, and what role the NCA might play in securing the best outcome.

Kind Regards

Stephen Ashton Director Ashton Raggatt McDougall Pty Ltd

Cc: Mr Graham Scott Bohanna, Managing Director Design

ATTACHMENT C

# Lake Users Group

Wednesday 20<sup>th</sup> September 2006 9:00 AM Griffin Room Treasury Building National Capital Authority

Meeting called by:

National Capital Authority

Chair:

Tony Blunn – (Chairman)

Chairman

Attendees:

Tony Blunn Graham Scott Bohanna Peter Byron Peter Griffiths Jason Rose Sri Tharan **Bruce Chalmers** Stuart McKenzie lain Kerr Matt Owen Brian Marriott Chris Markcrow **Cameron Knight** Allan Le Levire Phil Durnan Jim Paterson Camilla Hayman David Bagnall Rohan Reynolds Kate Borger John Harmer Ken Eynon Fred Lehmam Ben McCulloch Stephen Windthrop Angus Gorman Andy Lopez Jessie Whichelo

NCA NCA NCA NCA NCA NCA NCA Traditional Boat Squadron of Australia Canberra Yacht Club Canberra Southern Cross Club AFP Water Police AFP Water Police AFP Water Police ADFA Boatshed Lake Burley Griffin Cruises Rowing ACT Black Mountain RC Real Fun Canberra Grammar School Lake Burley Griffin Canoe Club ACT Cross Country Club Canberra Dragon Boat Association ACT Water Ski Association Lakeside Ferry Cruises ACT Government: Land Development Agency **Out There Productions** Secretariat

# Minutes

### 1. Introductions

Mr. Blunn (Chairman) greeted attendees and opened the meeting of the Lake Users Group at 9.00 am on Wednesday, 20<sup>th</sup> September 2006.

### 3.2 Immigration Bridge Proposal

The NCA confirmed that the minutes form the previous Lake Users Group had been included in a meeting with the proponents' stakeholders of the Immigration Bridge Proposal.

3

# Lake Users Group

Wednesday 21<sup>st</sup> June 2006 9:00 AM Griffin Room Treasury Building National Capital Authority

Meeting called by:

National Capital Authority

Chair:

Tony Blunn – (Chairman)

### Attendees:

Tony Blunn	Chairman
Peter Byron	NCA
Peter Griffiths	NCA
Majdie Horden	.NCA
Sri Tharan	
Andrew Smith	
lain Kerr	Traditional Boat Squadron of Australia
Matt Owen	Canberra Southern Cross Club Yacht Club
Peter Doulton	Canberra Southern Cross Club Yacht Club
Chris Markcrow	
Phil Durnan	
	Lake Burley Griffin Cruises
	Lake Burley Griffin Boat Hire
Kip Tanner	
Camilla Hayman	.Rowing ACT
Kate Borger	
Elspeth Humphries	
Juliana Madden	Burley Griffin Canoe Club (attended for end of meeting)
Kathy Airs	ACT Parks & Places
Jessie Whichelo	

Apologies:

John Harmer.....Burley Griffin Canoe Club

#### 4. Agenda Items for discussion

### 5.1 Immigration Bridge Proposal & Consultation

Mr Andrew Smith (NCA) gave an overview on the background of the proposed Immigration Bridge. The concept is a private initiative to develop a monument to recognise the contribution of migrants to Australia. The idea of a bridge that would link Action Peninsula to the south side of the lake was published in the 'Griffin Legacy' in December 2004.

The estimated cost of the project is estimated at \$30 million, however there has been no government funding for this bridge. A preliminary design has been published, with the specifications of the bridge outlined to span approximately 90 metres between columns.

Mr Blunn sought clarification as to the NCA's involvement of the project, and that of the Department of Immigration (DIMIA). In previous LUG minutes, it had been stated that DIMIA were the lead agency.

Mr Smith clarified that, at present, DIMIA has no co-ordinating role in the project and that members of the private organisation proposing the bridge had tried to see Amanda Vanstone MP regarding DIMIA's involvement, but no further actions had arisen. Mr Smith advised that the project is at this time only a proposal.

Mr Doultlan (CSCCYC) raised the issue that if the Immigration Bridge concept was only at proposal stage would the NCA accept other proposals or ideas for the monument. He also asked if the NCA has been in discussion with post-war immigration groups and the reasoning behind NCA not openly seeking ideas for the recognition for immigrants.

Mr Smith responded:

- It was not the NCA's role to say the best way to commemorate groups. All
  proposals submitted to NCA are considered on the asset form and on merit.
- The concept is only a proposal, and has not been finalised.
- There was no plan at this stage for NCA to open a competition or request for an Immigration project.

Mr Blunn asked the LUG if the bridge, in its current proposal form, affected lake users. The following issues were raised:

- Mr Blunn- concerns over the dimension and size of the bridge
- Mr Seears raised the issue of the strength of winds around the bridge, and how those winds would affect smaller craft.
- Mr Tanner Use of the bridge in relation to cyclists. Would there be enough room for cyclists to ride across the bridge without causing to much traffic, or injury to pedestrians and cyclists.
- Mr Kerr also expressed concern over the proposed bridge.

Mr Smith responded:

 He agreed that the LUG could be consulted about the bridge, and suggested he take the minutes of the LUG meeting to discuss with the relevant bodies responsible for the Immigration Bridge proposal.

Members agreed.

ACTION:

Mr Smith to take a copy of the Minutes of the Lake Users Group to the next meeting regarding the Immigration Bridge, to discuss the LUG's concerns for the proposal.

### IMMIGRATION BRIDGE DESIGN BRIEF

#### PREPARED BY THE LAKE BURLEY GRIFFIN LAKE USERS' GROUP

Following discussion by the Lake Users Group on the proposed Immigration Bridge it was agreed that the Group should develop a 'design brief' detailing features and constraints that the NCA would use to inform the bridge design to minimize adverse impacts of the bridge on all lake users.

The bridge is proposed to span Lake Burley Griffin between the area of Lennox Gardens adjacent to Flynn Place, and Acton Peninsular, aligned with King Edward Terrace. It is to be designed to take pedestrian and cycle traffic. Concern has been expressed by Group members at the lack of consultation on the proposal. The Canberra yacht Club has specifically expressed concern at the:

- physical risk to lake users presented by the many pylons shown in indicative illustrations of the bridge,
- reduction of the area of the lake that can safely be used for sailing in all weather,
- impact the bridge will have on the quality of wind at the Eastern end of West Lake, by disturbing the airflow and further reducing the area of the lake useable for fair competitive sailing,
  - constriction on safe manoeuvrability in a primary area of safe shelter for yachts when the typical NW frontal winds become dangerous, and
- difficulty created for sailors and particularly sailing school classes to sail safely to and from West Basin and Central Basin for sailing events and training.

Taking all Lake Users concerns into account, the Group proposes that should such a bridge be built, that its design should meet the following criteria:

- 12 metres minimum clearance height of the bridge over the lake, from the normal water level,
- as few as practicable pylons in the lake, with
- 70 metres minimum span between pylons,
- minimal vertical profile and design features to minimize the effect of the bridge on the wind, and
  - a soft collar to be installed on all pylons from 1 metre below to 1 metre above the normal water level.
  - designed to Austroads Part 14, Guide to Traffic Engineering Practice, Bicycles" and also the local Roads ACT Standard "DS13".

THE LAKE BURLEY GRIFFIN LAKE USERS' GROUP 7<sup>th</sup> March 2007

### ITEM 13: IMMIGRATION BRIDGE

**PURPOSE:** To obtain Authority 'in principle' support for the concept of a high quality, long span pedestrian bridge commemorating immigration linking Acton Peninsula with Lennox Gardens.

Mr Graham Scott-Bohanna (staff member) attended the meeting for this item.

### **THE AUTHORITY:**

Endorsed by Chairman

- Agreed to support 'in-principle' the concept of a high quality, long span pedestrian bridge commemorating immigration linking Acton Peninsula with Lennox Gardens.
- Noted that it was Griffins original intention to have a bridge over Lake Burley Griffin connecting Acton Peninsula to the southern side of the lake, and that the Architects for the National Museum of Australia had also included a bridge in this area as part of their winning entry in the design competition.
- Noted that funding for the bridge was a matter for the proponents, Immigration Bridge Australia, and their stakeholders and not for the Authority.
- Noted that the Joint Standing Committee on the National Capital and External Territories has requested information on the proposal.

A2003/8 of 14 November 2003 Page 17

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### QUESTION 4 Hansard Page 240

**CHAIRMAN**— I have two questions to go on notice. Firstly, would you be kind enough to give the committee a written outline of the details and the present position with respect to decision making with the Immigration Australia bridge.

### Response

A proposal to construct an 'Immigration Bridge' in the National Capital came from a small group of private citizens based in Cooma, NSW. The proponents considered that a bridge would be an appropriate and enduring symbol of the contribution that immigrants have made to the Australian way of life.

The proposal to construct a bridge in this location is not new. Walter Burley Griffin proposed a road bridge connecting Acton Peninsula to the southern side of the Lake in his design for the City of Canberra. More recently, the winner of the design competition for the National Museum of Australia proposed a bridge across the Lake in this location.

On 6 May 2003, the National Museum of Australia wrote to the National Capital Authority indicating its support for a bridge.

National Capital Authority officers have held a number of discussions with the proponents of the Immigration Bridge proposal. At these meetings the role of the National Capital Authority, steps that the committee would need to follow and options for the delivery of the project were discussed.

In November 2003 the Authority agreed to support 'in-principle' the concept of a high quality, long span pedestrian bridge commemorating immigration and linking Acton Peninsula with Lennox Gardens.

The funding for the bridge is a matter for Immigration Bridge Australia and their stakeholders and not for the Authority.

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