SMITHSON PI

364 Middleton Road Albany WA 6330 PO Box 5377 Albany WA 6332 Tel : (08) 9842 9841 Fax: (08) 9842 9843 Mob: 0428 556 444

ABSTRACT

smithson@smithsonplanning.com.au

www.smithsonplanning.com.au

2 February, 2004

RAINBOW 2000[©] - a Regional Planning Strategy for Albany & the Great Southern

Smithson Planning of Albany, consultants in Organisational Management, Town Planning and Environmental Assessment, prepared and documented under copyright in November 1997 a conceptual approach to the review of future planning for the amalgamated Albany City Council and the Great Southern Region of Western Australia.

The Rainbow 2000^C regional strategy comprises six main elements being :

- ÷ An overall planning policy statement (framework for financial programs)
- Great Southern Region planning initiatives statement
- **.** Metropolitan Albany planning initiatives statement
- ÷ Albany Central Business District planning initiatives statement
- Albany 2014-18 Re-enactment[©] a major event (marketing strategy). ÷
- Albany 2026° a Bicentennial Celebration of European Settlement in Western Australia. •

The regional strategy addresses economic, social and ecological considerations at a variety of planning levels, but has evolved from (but not based on) the Western Australian State Planning Strategy adopted in December 1997 by the State Government, and which covers a thirty (30) year time frame to Year 2029.

Following the amalgamation of the Albany Town and Shire Councils in 1998, the timing is right under the new Albany City Council to bring forward all the potential ideas that should be considered in the regional review process (including sea port relocation).

Albany is a city with great potential at the heart of a diverse region, and it is reasonable that the next thirty (30) years could be likened to a renaissance period for development as new urban forms emerge, changing rural industries and other cosmopolitan characters of society evolve in the new technology century.

Some of the main aspects of the regional strategy include a population by Year 2029 of 250,000 permanent residents spread across Albany (150,000), Denmark (30,000), Mt.Barker (30,000), Bremer Bay (30,000) and Cranbrook (10,000), representing a conservative annual population growth rate of 5% in the region.

The proposals were developed by business for business and in discussion with the community (but implicitly not government), and the strategy reflects what could happen in Albany and the region over the next 30 years.

The motive is simple and relates to maximising environmental opportunity. The bottom line of Rainbow 2000° is regional economic development, and proposals that roughly equate to \$5.0 billion in investment and the creation of 30,000 jobs. If adopted, this would mean major cultural change in the Great Southern Region.

It was necessary in the context of Albany to address simultaneously all three spatial levels of planning analysis (ie. Regional, Metropolitan and CBD), and it is only when you do so that the inherent conflict between land uses is capable of resolution.

For twenty years, the port and city (through the former Shire and Town councils) have remained at logger-heads over how to use and develop the foreshore area adjoining the city without restricting port expansion.

There are 17 examples around Australia where sea ports have had to relocate due to urban encroachment, and about 60 regional cities where the big new shopping centre on the edge of town has had a significant detrimental impact on the traditional main street central business district.

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Date Received: 30 April 94.	
Secretary: Alana	the second se

Albany will be no different - it is a question of time. Sea port relocation is advocated because it then provides a 100 year growth path for the two best economic assets in the region (ie. the Port and the CBD), averting the tragedy so often associated with port relocation or peripheral urban commercial centre development.

So the question remains - will Albany (through community and government) sacrifice the Port, the Foreshore, the CBD and the oldest European heritage precinct in Western Australia, or will they relocate the Port and provide for an enormous growth path of investment and employment opportunity.

There are several politically challenging propositions built into the Rainbow 2000° package for :

- Federal Government (phasing out unemployment benefits over five years) ÷
- ÷ State Government (the privatisation of State government assets and processes)
- Regional Government (commercial competition in the strategic planning sector) •
- Local Government (commercial competition in the strategic planning sector) ٠ ÷
- Australians generally (resolution of the Native Title issue).

The process of selection and implementation will rest with a regional referendum, and it is advocated that all persons resident or with a financial interest in the Great Southern should be entitled to vote on the main issue of port relocation as the most significant determinant and driving factor of change and economic growth.

I will be presenting the Rainbow 2000 Project as a conference paper at the 7th Australasian Urban History Planning History Conference to be held at Deakin University, Geelong, Victoria, Australia from 11-14 February 2004.

The following related policy papers can be down-loaded from our web-site :

•*• Regional Development - House of Representatives - Standing Committee for Primary Industry & Regions

- Local Government Cost Shifting House of Representatives Standing Committee for Public Administration 4
- ÷ Sustainable Cities 2025 - House of Representatives - Standing Committee for Environment & Heritage
- Employment & Unemployment Senate Standing Committee for Employment Education & Training ÷
- -Auslink Green Paper Submission to the Federal Government's National Transport Reform Agenda. •••

I trust this information is useful, and if you require further assistance please call.

Yours sincerely, SMITHSON PLANNING

Neil Smithson

NEIL R. SMITHSON Managing Director PIA, EIANZ, NELA, LGPA, AAPC, NTWA, FDI



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7th Australasian Urban History / Planning History Conference - 2004 11 to 14 February 2004 - Deakin University - Geelong, Victoria

RAINBOW 2000[©] - A REGIONAL PLANNING STRATEGY FOR ALBANY & THE GREAT SOUTHERN (Western Australia) Presented by Neil Smithson, Managing Director, Smithson Planning

EXPORT TONNAGE -- DOUBLES & 5 FOLD INCREASE IN VOLUME

The Port of Albany currently transfers about 3.2 million tonnes of commodities. There has been substantial investment in the Plantation Timber industry over the last 6 years, and with harvesting commencing in 2003, is now ramping up to an additional 3.0 million t/a of woodchip exports anticipated in 2007-08 (woodchips is a 3:1 volume ratio relative to grain).

- •*• Recent average total tonnage - 3.2 million
- ÷ Grain - 2.2 million but building to 5.5 million through technology
- •2• Woodchips - starting at 200,000t but building to 3.0 Mt p.a.
- Mineral Sands, Silica Sands, Fuel Bunkering, Processed Foods +.+
- Container handling (refrigerated and general) ÷
- ÷ Bulk commodity exports (bauxite, lignite, haematite, coal)
- •.• Marine industry construction and services (mechanised and tall ship)
- Military naval base for visiting ships, operations and vessel / crew service • •
- Commercial Sea Transit Passenger Liners •••
- ÷ Bulk import commodities (eg. Acid, Fertilisers & Fuels).

2. THE CENTRAL PROBLEM

There has been no shortage of discussion regarding the transport problems facing the Port of Albany relative to the CBD, the city foreshore, tourism / commercial / residential development, and the marina / small boat harbour proposal.

At the City of Albany Mayoral candidates' presentations on 7 April 2003 to the Albany Residents' & Ratepayers' Association, all candidates committed to the marina project and effective community participation in the planning process.

One Mayoral candidate supported and two opposed WA MLC Dr Christine Sharp's appeal for a formal level of assessment by the WA Environmental Protection Authority into woodchip transport, and the cumulative impact of Port development.

Most recently, the WA Environmental Protection Authority has again recommended to the Minister an Informal level of assessment for the expansion of woodchip export via road freight (yet to commence) from 300,000 t/a to 1,000,000 t/a.

In 1997, the Port of Albany published a development plan that showed three parallel rail lines servicing access along the foreshore. That action would require partial demolition of either the 'Old Gaol' or 'Residency Museum', both of which are listed on the register of the National Estate. It would also require reconstruction of the Melville Point road / rail bridge, and interim alternative port access during construction.

The WA EPA level of assessment was referred to the Federal Minister for the Environment under the Commonwealth Environmental Protection & Biodiversity Conservation (EPBC) Act 1999. The Dept Environment & Heritage have declined to recommend to the Minister to act on the matter due to a lack of legal jurisdiction.

There are currently no Australian Heritage Nationally Environmentally Significant (NES) sites, despite the 'Old Gaol' and 'Residency Museum' constituting the oldest European Heritage precinct in Western Australia, and both having been registered for twenty-plus years under the Australian Heritage Commission Act 1975.

With Albany Anzac 2014 looming closer and the Albany 2026 Bicentenary of European settlement only twenty years away, contrast the City of Perth where grand plans are developing to re-establish links between the City and the Waterfront in this the Year of the Built Environment (clearly, Perth is preparing for the next twenty-years).

At the Albany Councillors presentations on 9 April 2003, a question particularly to the two candidates for the Frederickstown Ward but also to each of the other councillor candidates was will you support construction of a second or third railway line and the realignment of Princess Royal Drive to provide the level of long-term access required for the Port of Albany to remain where it is ? The councillor response was a deafening silence, and the two Frederickstown Ward candidates indicated emphatically no.

3. PORT ACCESS

A port access solution comprising two rail lines and a four-lane grade separated controlled access road is the minimum acceptable risk management standard to any industrial port in Australia. Based on this expectation, there are several specific constraint points between travel modes that will require short or long-term traffic management solutions, but in the mean time pose a risk management threat.

If the State Government continue to support Road Transport B-Trains and Triples and introduce Quads, it should be selfevident that given the nature of some of the volatile products, there is substantial potential for a even a minor accident to give rise to a major transport incident with attendant need for emergency management.

4. ANZAC / BICENTENNIAL

What is the single most significant event in Australian political and military history that has and continues to define our national character

Presents an image to the world of the Australian spirit generally, but more particularly on the battlefield of strength and courage in the face of adversity

That is celebrated annually by more than 10 million Australians in over a thousand locations world-wide, but most particularly for Albanians is remembered at Mt. Clarence, Mt. Adelaide & the foreshore

And lastly, started right here in Albany on King George Sound and Princess Royal Harbour nearly 100 years ago (2014-18), directly in front of the Rotary Lookout on Marine Drive ?

It is of course Anzac - arguably the most culturally significant event in Australia's brief 200 years of history post European settlement.

5. SUMMATION

We can ask the State & Federal Governments to spend millions of dollars to make a bad location workable, but why should they - Albany is the original hard rock and a wall.

If the Port / Foreshore development issue is to be resolved, it must be at the direction of the community of Albany & the Great Southern via referendum such that no State government of either political persuasion can simply ignore the mandate.

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The current score 17-0 in favour of the City over the Port - Relocated Ports in Australia :

- ÷ Bunbury
- •.• Port Hedland
- ••• Ingham (Lucinda)
- ÷. Port Macquarie
- •.... Melbourne
- Fremantle ••• Darwin
- *
- Rockhampton (Alma) ÷.
- Newcastle
 - Port Adelaide
- . Geraldton
- ••• Cairns

Port Botany

Gladstone (Curtis)

- ----Dampier
- Innisfail (Mourilyan)
- . Brisbane
- • Port Kembla

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Our Ref: W97-0100

Financial Statement

Monday, 2 February 2004

To whom it may concern

Rainbow 2000[©] - A Regional Planning Strategy for Albany & the Great Southern

In response to your question, the financials behind the project were detailed on 19 February 1999 as :

- Partial privatisation (60%) of the Albany Port Corporation (Sea & Airport) - \$400 million
- ÷ Foreshore (Port) redevelopment - \$900 million (91 hectares)
- Commonwealth Albany EDZ Capital Works Development Funding Program \$40 million p.a. (FYE 2005 2010) •
- Albany City Metropolitan Development Funding Program \$10 million p.a. *
- State Government's Albany Ring Road \$20 million * ÷
- City of Albany General Rate Revenue No increase in overall rate revenue per household probable % reduction ÷
- State Land Tax on property transfers impossible to predict demand for land and value of tax input.

There is no consideration for increased volume of throughput (sea or air) in this equation, or associated fees & charges plausible to achieve relative budget savings (income exceeds expenditure through improved resource productivity).

I believe \$10.0 million / hectare (\$1.0m penthouse suites) on top of R60 / R80 average density residential development is achievable, given the overall dynamic position of the Rainbow project, commercial hotel development by tender, the Anzac / Bicentennial events, the lifestyle, the amenities, the location, the views, and the anticipated demand.

To relocate the industrial port to a working position on Vancouver Peninsula will require about \$500 million for infrastructure and \$500 million for existing lessee re-establishment (CPI variation expected to apply equally to income & expenditure).

That still leaves a healthy margin for variation, but a probable financial return to the State and Local Government in the order of \$300 million over thirty years - that surplus should fund the gas pipeline from Bunbury to Ravensthorpe to enhance further industry development opportunities in the region.

I still consider port relocation commercially viable and technically feasible - it remains to be seen whether it is politically realistic. However, a mandate by referendum is the only way the port could be moved, which will once and for all time resolve the port / foreshore debate for the future of Albany and the region.

On the other hand, you are welcome to develop your own financial equation that makes Port Relocation plausible to any other location under any range of circumstances - not an easy proposition.

Alternatively, the State Government (via both Elected Representation and Public Sector DMAs), the Albany Port Authority and the City of Albany, individually and collectively accept corporate responsibility for environmental risk management, with attendant transfer of insurance liability to both industry and community.

Once again, thank you for listening.

Yours sincerely, SMITHSON PLANNING

Neil Smithson

NEIL R. SMITHSON Managing Director. PIA, EIANZ, NELA, LGPA, AAPC, NTWA, FDI





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7 🗐 (* i d) 5 🗔 **Rainbow Strategies** 6 🗔 Sea Port Re-location **Air Port Expansion** 8 🗐 National Investment Growth Path 2 • SUSTAINABLE IGP (\$5 Billion) INFRASTRUCTURE DEVELOPMENT www.smithsonplanning.com.au · ASSET PRIVATISATION - Air & Sea Ports MULTIPLE INDUSTRY TARGETS 57 D 8 🗐 BASED ON REAL & LIKELY OPPORTUNITIES EMPLOYMENT FOCUSSED (30,000 jobs) SUSTAINABLE RIP (55 Billion) REGIONAL DEVELOPMENT IS DERASTRUCTURE DEVELOPMENT ASSLT PRIVATION TO ALL SERVICE AUSTRALIA'S FUTURE MALUPLAINDANTRY LANGELS BARLOON REAL & THEFEN DEPOSITION ON CHOCKESSED (SHLOOD) An Opportunity for Social Change U-DEVELORMENELS · PHASE OUT THE DOLL OVER 5 YEARS (00% ------ REPLACE WITH REDUNDANCY INSURANCE IGURALLA TRUES OPTIONAL NATIONAL & COMMUNITY SERVICE PROGRAMS TERTIARY TRAINING & DEVELOPMENT PROGRAMS DIRECT KNIRY TO WORKFORCE 9 🗐 ESTABLESH INDIGENOUS DEVELOPMENT COMMISSION · SAY SORRY & EXTINGUISH NATIVE TITLE NAME OF THE BOLL OF ALL YEARS S% OF COMPANY TAX BASED ON STAFFING COSTS EDILLCE WITH BELKPHIAN · FORD IDC ECONOMIC STRATEGY Albany Anzac Festival 2 - Anzac Day 2014-2018 (celebrating 100 years) An act of remembrance for the youth of tomorrow - . Albany is the Australian counterpart to Gallipoli · Great flect - multi national affair · Original dawn service · Parade of ships, airshow, tattoo, officers' ball 10 🗔 · Civic receptions & Rock the rock concert · Icon event to showcase Albany & Grt Southern Anzac Day 2014-2018 (celebrating 100 years) Bottom Line - New Start An act of remembrance for the youth of tomorrow 2 • MODEL FOR REGIONAL DEVELOPMENT Albury is the Aut 6 Hin Great fleet RURAL AUSTRALIAN OUTLOOK Original d CULTURAL CHANGE · GROWTH PATH (PLANNING RISK) RENAISSANCE PERIOD SELF-DETERMINATION WELLNESS EMPOWERMENT COMMUNITY REFERENDUM Sand 11 🗐 RAINBOW 2000° - Watch this space. MODEL FOR REGIONAL DEVELOPMENT RURAL AUSTRALIAN COLLOOK 12 🗐 (SXX) STATISTICS CONCERNING 1136 . 23555 5. 4.1 1891.00

Yours sincerely, SMITHSON PLANNING

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Smithson

NEIL R. SMITHSON Managing Director PIA, EIANZ, NELA, LGPA, AAPC, NTWA, FDI

Note : A general disclaimer does

apply to this material -

don't assume - please ask.

SMITHSON PLANNING

364 Middleton Road Albany WA 6330www.smithsonplanning.com.auPO Box 5377 Albany WA 6332smithson@smithsonplanning.com.auTel : (08) 9842 9841Fax : (08) 9842 9843Mob : 0428 556 444

Our Ref: W97-0100 Your Ref:

«Title» «First» «Surname» «Position» «Organisation» «Postal_Address» «POSTAL_SUBURB» «STATE» «Postcode»

Dear «First»

5 March 2004

RAINBOW 2000[®] – a Regional Planning Strategy for Albany & the Great Southern ALBANY 2014-18 RE-ENACTMENT[®] – a Major Event promoting the Anzac Tradition <u>ALBANY 2026[®] – a Bicentennial Celebration of European Settlement in Western Australia</u>

It is six years since the Rainbow 2000^C Project was first published, and there have now been more than 600 actions supporting community participation in the planning process, including my recent attendance at HRH Duke of Edinburgh's Commonwealth Study Conference 2003.

The bottom line of Rainbow 2000° (the development strategy) is approximately \$5.0 Billion in investment and the creation of 30,000 jobs for 150,000 people in Albany.

The Albany 2014-18 Re-enactment[©] is a \$6.0 Million marketing strategy to promote the City of Albany, the Albany Port Corporation and the Great Southern Region to the world, as the precursor to the WA bicentennial in what should be a great 20-years for tourism in the State.

For a briefing on the Rainbow 2000[©] Project, download a conference paper recently presented to the 7th Australasian Urban History Planning History Conference held at Deakin University, Geelong (Victoria) available at **www.smithsonplanning.com.au** (UHPH 2004).

Albany & the Great Southern will require your assistance to initiate and support a regional referendum on port relocation, and perhaps more importantly to abide by the direction of the community as to the outcome – I would urge you to familiarise yourself with the issues.

I trust this information is useful, and if you require further assistance please call.

Yours faithfully, SMITHSON PLANNING

с.».

NEIL R. SMITHSON

Managing Director PIA, EIANZ, NELA, LGPA, NTWA, AAPC, FDI



Development boom

By AINSLIE CHANDLER

BACKERS of industrial SNO million and 190 jobs for Albany will today meet with local, State and Federal officials in Albany to discuss the developments' future.

developments future. The projects, two power plants and timber strand plant mooted for Down Road in the Mirrambeena Industrial Existe, are based on Albany's burgeoning plantation timber and woodehin industry

The first power plant and strand plant could be running by 2006. Department of Industry and Resources project manager Dr Rein-hold Hart said the developments were sustainable and environmentally-friendly, feeding off each other's waste products and creating no pollution. Dr Hart said it was important that the proponents of the projects met with Albany and Government offi-cials to find out what help and advice they could offer. Albany consultant and city coun-cillor Bob Emery said the meetings

would serve as an update for involved parties and help them to, involved parties and help them to, involved parties and help them to, from environmental, regional devel-popment and planning perspectives. Beaccoss Consulting International is proposing two bio-mass power stations: totalling 30MW burning to Albany's plantation timber compa-nies and aing grey water from a plant. The first could be operational by 2006 and the second by 2008, depending on growth in the wood-chip industry.

Community, and business leaders have: expressed support for the power plant, hoping a reliable power source will attract more industry to the area. Lignor is proposing a \$150 million Australian-first blue gum humber strand plant, ideally using beat from the power station to dry the strands. Though the two would work as stand-slowe operations, the compa-nies are keen to co-locate. The Albary City Council has given in-principle approval to the rezoning of the land. Lignor director Peter Buston said

the company hoped to order the plant this year and to have it opera-tional by early 2006. The project had been in development for three years. The company was exciled at the prospect of developing Australia's form blue gum strand plant.

plant. Albasy Chamber of Commerce and industry president David Juers said the value-adding aspect of the proposed projects was good for the region. The projects wavel create jobs directly and indirectly. The companies' idea to share infrastruc-ture was also to be scalauded.



Albany could lead Australia in renewable energy

By AINSLIE CHANDLER

ALBANY could be the first Australian city to be powered entirely by renewable energy if two proposed biomass power

stations come to fruition. Beacons Consulting International chief executive Cliff Jones said his chief executive Cliff Jones said his company's \$150 million plan to build two biomass stations in Albany over the next four years would power 48,000 homes. Enough green power would be made at the stations and at Albany's Wind Farm to sell power back into the Western Power's Interconsected South West System.

Mr Jones made the comments at a meeting of local. State and Federal project suskebolders in Albany on Tuesday. Mr Jones announced the two

Mr Jones announced the two power stations, to two off green waste from nearby woodchip sad plantation operations, would no longer be 30MW each but 36MW. The proposent of a 3350 million lumber strand plant mooted for co-location with the power stations at Down Road, in the Mirrambena Industrial Estate, also announced its project would be bigger than first anticipated. The expanded nouver and lumbu-

The expanded power and lumber projects were likely to create about 270 direct, permanent jobs and

hundreds of more indirect jobs in construction and support industrica. Strand plant proponent Lignor director Peter Burnon said the plant was a world-first using bluegum. The United States and Germany had used similar technology on softer would feed off each other's wata products and produce no pollution, according to Department of Industry Reinhold Har. Dr Hat auticipated no problems in getting environmental approvals for the project. Mr Jones said he was confident of securing financial backing for the

product base so when adverse seasors happen, we won't all catch a cold," Mr Manning suid.
Albany Chamber of Commerce and Industry president David Juers and the Albuny community had always embraced sustainable projects. The projects would create real jobs for the region and were a big step in the right direction for Albany.
Timber 2020's Julia Levinzon called on the State Government to invest in planation timber to ensure the long-term future of the timber projects.
She said Albany's projects would serve as a biseprint for the rest of regional Australia.



plans in March/April for the development of the Albany

FUTURE PROSPERITY: What will 2004 bring for the community in Albany?

Bruce Manning Great Southern Development Commission chief executive

OARRING extreme weather conditions, the 2004 calendar rear will start with the comple-um of a bumper harvest which will provide great fuel for the concern. This will be comple-and the fuel with we comple-ated with start and such. uc h

and on the caltural side - 19 of sharded PIAF pro-constructor firea Southern in 15,5463

woodchip industry will develop fugher with some 700,000 isones of woodchips expected through the pon in 2004. Further, other value-adding opportunities are emerging, with a strand lumber plant and a bio-energy plant expected at the Mirrambeena industrial estate.

Tourism icons are further on Tourism icons are further on the move, with the Yongernow Ecolourism Centre at Ongerup expected to be completed and the concept plans for the Site imp Range Visition Centre at Bluft Knoll released.

The major project to impact or the region for the year will

prehensive community input. This development should be a major fillip for the fishing, light industry and tourism industries The region will also have an influx of visitors of another type, with a March of Parliamen-tary sitting in Albany. On the technology side, Syn-ergy call centre will open its

doors early in the year, ultimately creating more than 100 iobs

jobs. Another major initiative to be auspicest by the Commission is the Noongar Arts Marketing Network, based in Kataoning to coordinate the development of



RECORD levels of Government and private investment fueling a sarge in business activity and jubs made 2003 a great year for Albany. There was also announcements of major private sector initiatives such as the S50 million Brooks Gardens retirement village and shapping com-plex and the S70 million Beacons biomass elec-tricity plant at Down Read.

tricity plant at Down Road. Businesses do not decide Businesses do not decide to invest many mil-tions of dollars without knowing they are putting their money into something that is going to give them a good

return. The year ahead looks brighter. After the first bumper gran ha-test in some yeas, numy of the hust besses that rely on fammers spending unsures. opsurge. The building

development and other commercial and domestic construction. Up to 120 new jobs will be created when the call centre is operational and work on the \$12 million dollar best barbour will start to

The first milian dollar box barbour will start to gather pace. The first server sitting of the WA Parliament in a regional area will be a highlight. Fram March 21-25, Albany will be the first community to take Parliament to the people and will also be an our-tanding opportunity to showcase what a great city and community we have Other things I will be pushing hard for are a convention centre, a feedbadge to the new boat harbour and a new day locitagy centre to take some of the pressure off bed space at Albany Regional Hospital Albany pupile have a great serve of pride in their community and centerious optimism for the future suit for no streaments.



ordustry will be busy with projects such as the \$20 million Police and Justice Complex, reprement villages, retail