The Parliament of the Commonwealth of Australia

Report 53

Treaties tabled in May and June 2003

Investments – Sri Lanka Social Security Agreements – Belgium, Chile and Slovenia International Unitisation Agreement – Timor-Leste International Labour Organization Conventions Medical Treatment for Temporary Visitors – Norway Highly Migratory Fish Stocks in the Western and Central Pacific Ocean Fulbright Agreement – United States of America

Joint Standing Committee on Treaties

© Commonwealth of Australia 2003 ISBN [Click **here** and type ISBN Number]

Contents

Mer	embership of the Committee	ix
Res	esolution of Appointment	xi
List	st of abbreviations	xii
List	st of recommendations	xiv
1	Introduction	1
	Purpose of the report	1
	Briefing documents	3
	Conduct of the committee's review	3
2	Agreement between the Government of Australia and the Government	nent of the
2	Agreement between the Government of Australia and the Governm Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments	Protection 5
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments	Protection 5
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement	Protection 5 5 6
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement IPPA Agreement model	Protection 5 5 6 7 7
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement	Protection 5 5 6 7 7
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement IPPA Agreement model	Protection 5 5 6 7 7
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement IPPA Agreement model Dispute resolution	Protection 5 5 6 7 7 7
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement IPPA Agreement model Dispute resolution Investment in education	Protection 5 6 7 7 7
2	Democratic Socialist Republic of Sri Lanka for the Promotion and of Investments Introduction Background Features of the Agreement IPPA Agreement model Dispute resolution Investment in education Issues	Protection 5 5 6 7 7 7 7

harks and recommendations	13 15
ty Agreements	15
	15
	16
proposed agreements	16
	17
otential beneficiaries	17
ments	20
	20
ment approach	22
nts	23
rns	23
eness	24
Belgium	25
S	25
side' Australia rates	26
Chile	27
of mercy payments	27
าร	28
her social security agreements	29
Slovenia	31
	31
3	31
	32
on	
	32
arks and recommendations	33
).)	

	Introduction	35
	Background	35
	International Unitisation Agreement	36
	Maritime boundaries	37
	Benefits of the proposed treaty action	38
	Settlement of Disputes under the Agreement	39
	The Sunrise Commission	39
	Taxation	40
	Security Arrangements	41
	Costs	41
	Environment	42
	Consultation	42
	Entry into force	43
	Implementation	43
	Conclusions and recommendation	43
5	Denunciation of International Labour Organization Conventions	45
	Proposed treaty action	45
	Background	45
	Denunciation of ILO Convention No. 83	46
	Denunciation of ILO Convention No. 85	47
	Denunciation of ILO Convention No. 86	48
	Process of denunciations	48
	Costs	49
	Consultation	49
	Conclusion and recommendation	49
6	Agreement on Medical Treatment for Temporary Visitors between the Government of Australia and the Government of the Kingdom of Norway	51
	Introduction	51
	Background	51
	Features of the Agreement	52
	Costs	53
	Other issues	55

V

	Travel insurance	55
	Aged travellers	56
	Student visas	56
	Consultation	57
	Implementation	58
	Entry into force	58
	Conclusions and recommendations	59
7	Convention on Highly Migratory Fish Stocks in the Western and C Pacific Ocean	
	Introduction	61
	Background	61
	Relationship with other conventions	62
	Establishment of the Commission	63
	Functions	63
	Financial Arrangements	64
	Decision-making	65
	Advisory bodies	65
	Participation in the Commission	66
	Access to the Convention Area	67
	Prospects for entry into force	68
	Two-path entry in force mechanism	68
	Progress of ratifications	69
	Delay in Australia's proposal to ratify	70
	Effectiveness of the Commission	72
	Participation of distant water fishing nations	72
	Obligations of non-parties	72
	Systems for the monitoring, control and surveillance of vessels	74
	Flags of convenience ships	76
	Monitoring of stock levels	76
	Scientific basis for conservation measures	78
	Impact of the Convention	80
	East coast tuna industry	80
	Recreational fishing	81

	State Governments	81
	Fishing entities	82
	Catch documentation	83
	Subsistence fishing	84
	Costs	85
	Consultation	86
	Implementation	86
	Concluding remarks and recommendations	87
8	Exchange of Notes for the Financing of Certain Education and Cultural Exchange Programmes	89
8		
8	Exchange Programmes	89
8	Exchange Programmes	89 89
8	Exchange Programmes Introduction Background	89 89 90
8	Exchange Programmes Introduction Background Proposed treaty action	89 89 90 91
8	Exchange Programmes Introduction Background Proposed treaty action Rationale for Amendment	89 90 91 91
8	Exchange Programmes Introduction Background Proposed treaty action Rationale for Amendment Consultation	89 90 91 91 91

APPENDICES

Appendix A - Submissions	. 9 5
Appendix B - Witnesses	. 97
Monday, 16 June 2003 - Canberra	97

Monday, 23 June 2003 - Canberra......98

Membership of the Committee

Chair	Ms Julie Bishop MP
-------	--------------------

Deputy Chair Mr Kim Wilkie MP

MembersHon Dick Adams MPMr Kerry Bartlett MPMr Steven Ciobo MPMr Martyn Evans MPMr Greg Hunt MPMr Peter King MPThe Hon Bruce Scott MP

Senator Andrew Bartlett
Senator Linda Kirk
Senator Gavin Marshall
Senator Brett Mason
Senator Santo Santoro
Senator Ursula Stephens
Senator Tsebin Tchen

Committee Secretariat

Secretary	Gillian Gould
Inquiry Secretary	Julia Morris
Research Officers	Jennifer Cochran
	Paul Shepherd
	Jack Pearson
Administrative Officers	Frances Wilson
	Kristine Sidley

Resolution of Appointment

The Resolution of Appointment of the Joint Standing Committee on Treaties allows it to inquire into and report on:

- a) matters arising from treaties and related National interest Analysis and proposed treaty actions presented or deemed to be presented to the Parliament,
- b) any question relating to a treaty or other international instrument, whether or not negotiated to completion, referred to the committee by:
 - (i) either House of the Parliament, or:
 - (ii) a Minister; and
- c) such other matters as may be referred to the Committee by the Minister for Foreign Affairs and on such conditions as the minister may prescribe.

List of abbreviations

AAFC	Australian-American Fulbright Commission
ABS	Australian Bureau of Statistics
ACCI	Australian Chamber of Commerce and Industry
ACTU	Australian Council of Trade Unions
AFFA	Department of Agriculture, Fisheries and Forestry Australia
DFAT	Department of Foreign Affairs and Trade
DWFN	Distant Water Fishing Nation
EEZ	Exclusive Economic Zone
EFIC	Export Finance and Insurance Commission
FACS	Department of Family and Community Services
ICSID	International Centre for the Settlement of Investment Disputes
ILO	International Labour Organization
IME Act	National Health Amendment (Improved Monitoring of Entitlements to Pharmaceutical Benefits) Act 2000
IPPA	Investment Protection and Promotion Agreements
ISPS	International Ship and Port Facility Security

IUA International Unitisation Agreement

- IUU Illegal, Unreported and Unregulated
- JPDA Joint Petroleum Development Area
- JSCOT Joint Standing Committee on Treaties
- MCS Monitoring, Control and Surveillance
- MHLC Multilateral High Level Conference
- NIA National Interest Analysis
- PBS Pharmaceutical Benefits Scheme
- RFMO Regional Fisheries Management Organisations
- PFRP Pelagic Fisheries Research Program
- RHCA Reciprocal Health Care Agreement
- SARS Severe Acute Respiratory Syndrome
- UNCLOS United Nations Convention on the Law of the Sea
- UNTAET United Nations Transnational Administration in East Timor
- USA United States of America
- VMS Vessel Monitoring System

List of recommendations

Agreement between the Government of Australia and the Government of the Democratic Socialist Republic of Sri Lanka for the Promotion and Protection of Investments

Recommendation 1

The Committee supports the Agreement between the Government of Australia and the Government of the Democratic Socialist Republic of Sri Lanka for the Promotion and Protection of Investments and recommends that binding treaty action be taken.

Social Security Agreements

Recommendation 2

The Committee supports the proposed *Agreement with Belgium on Social Security* and recommends that binding treaty action be taken.

Recommendation 3

The Committee supports the proposed *Agreement with Chile on Social Security* and recommends that binding treaty action be taken.

Recommendation 4

The Committee supports the proposed *Agreement with Slovenia on Social Security* and recommends that binding treaty action be taken.

Agreement Relating to the Unitisation of the Sunrise and Troubadour Fields

Recommendation 5

The Committee supports the International Unitisation Agreement and recommends that binding treaty action be taken.

Denunciation of International Labour Organization Conventions

Recommendation 6

The Committee recommends that the Australian Government denounce the following International Labour Organization (ILO) Conventions:

 No. 83: Labour Standards (Non-Metropolitan Territories) Convention, 1947;

■ No. 85: Labour Inspectorates (Non-Metropolitan Territories) Convention, 1947; and

 No. 86: Contracts of Employment (Indigenous Workers) Convention, 1947.

Agreement on Medical Treatment for Temporary Visitors between the Government of Australia and the Government of the Kingdom of Norway

Recommendation 7

The Committee recommends that the Government investigate ways of improving data collection for the purposes of monitoring costs associated with similar agreements.

Recommendation 8

Although reservations are expressed concerning the adequacy of the data collection, the Committee supports the Agreement and recommends that binding treaty action be taken.

Convention on Highly Migratory Fish Stocks in the Western and Central Pacific Ocean

Recommendation 9

The Committee supports the Convention on Highly Migratory Fish Stocks in the Western and Central Pacific Ocean and recommends that binding treaty action be taken.

Recommendation 10

The Committee recommends that in future international Treaty negotiations of this kind, Australia seek to give preference to more rigorous language of the kind contained in Article 5(b) 'best possible scientific evidence' in contrast to the ill defined terms of Article 5(c) 'precautionary approach' with the consequent definitional and commercial uncertainty that this ill defined term carries at the international level.

Recommendation 11

The Committee recommends that Australia support and encourage through the preparatory conferences the aim of ensuring that countries that are proposed as members of this body ratify the Fish Stocks Agreement.

Exchange of Notes for the Financing of Certain Education and Cultural Exchange Programmes

Recommendation 12

The Committee supports the views expressed in the National Interest Analysis and the Exchange of Letters amending the Agreement between the Government of the Commonwealth of Australia and the Government of the United States of America for the Financing of Certain Educational and Cultural Exchange Programmes, and recommends that binding treaty action be taken.