The Parliament of the Commonwealth of Australia

Report 52:

Treaties tabled in March 2003

Singapore - Australia Free Trade Agreement Amendments to the Convention on International Trade in Endangered Species of Wild Fauna and Flora Regulations for the Prevention of Pollution by Sewage from Ships (revised) Convention on the Control of Harmful Anti-fouling Systems on Ships

Joint Standing Committee on Treaties

June 2003 Canberra © Commonwealth of Australia 2003 ISBN 0 642 78437 X

Contents

nbership of the Committee	Vii
olution of Appointment	ix
of abbreviations	X
of recommendations	xiii
Introduction	1
Purpose of Report	1
Briefing documents	2
Conduct of the Committee's review	2
Singapore - Australia Free Trade Agreement	3
Background	3
The inquiry process	5
Outline of Chapter	5
Bilateral and multilateral trade liberalisation	6
Flexibility of bilateral agreements	7
Purpose as a template treaty	7
Features of the Agreement	7
Trade in goods	8
Rules of origin	8
Customs procedures	12
Technical regulations and sanitary and phytosanitary measures	13
Government procurement	13
(olution of Appointment of abbreviations of recommendations Introduction Purpose of Report Briefing documents Conduct of the Committee's review Singapore - Australia Free Trade Agreement Background The inquiry process Outline of Chapter Bilateral and multilateral trade liberalisation Flexibility of bilateral agreements Purpose as a template treaty Features of the Agreement Trade in goods Rules of origin Customs procedures Technical regulations and sanitary and phytosanitary measures

Trade in services	14
Investment	18
Financial services	19
Telecommunication services	21
Movement of business people	21
Competition policy	22
Intellectual property	23
Electronic commerce	24
Education cooperation	24
Dispute settlement	26
Final provisions	30
Review of provisions	30
Reservations	32
Cultural reservations	33
Treaty costs and benefits	34
Goods	35
Services	36
Mutual recognition agreements	40
Air services	42
Impact of SAFTA on States and Territories	43
Consultation with States and Territories	46
Consultation	49
Other Issues	51
Impact on Australian sovereignty	51
Labour rights and environmental standards	52
Conclusions	52
Introduction of legislation before the Committee has considered the proposed treaty action .	53
Amendments to the Convention on International Trade in Endangered Species of Wild Fauna and Flora	57

Introduction	57
Impact of the Amendments	59
Seahorses	59
Other issues arising	60
African elephants	60

3

	Consultation	61
	Entry into force	61
	Concluding observations	
4	MARPOL 73/78: Annex IV - Regulations for the Prevention Sewage from Ships (revised)	
	Introduction	63
	Background	64
	Environmental concerns	64
	Operation of the Annex	65
	Industry impact	67
	Consultation	68
	Entry into force	69
	Concluding observations and Recommendation	70
5	International Convention on the Control of Harmful Anti-for Ships (the AFS Convention)	
	Introduction	73
	Anti-fouling Systems	74
	Effects of TBT	74
	Environmental concerns	74
	Health impacts	75
	Implementation	76
	Obligations	77
	Impact on States and Territories	78
	Industry impact	78
	Costs	79
	Consultation	80
	Entry into Force	80
	Concluding observations	81
•	pendix A – Additional Comments by Hon Dick Adams MP pendix B – Additional Comments by Senator Gavin Marshall	
	nator Andrew Bartlett	

V

Appendix C - Se	ubmissions
Appendix D - W	litnesses
Appendix E - Ex	xhibits
Appendix F – P	arties consulted

Membership of the Committee

Chair	Ms Julie Bishop MP
-------	--------------------

Deputy Chair Mr Kim Wilkie MP

Members The Hon Dick Adams MP

Mr Kerry Bartlett MP Mr Steven Ciobo MP

Mr Martyn Evans MP

Mr Greg Hunt MP

Mr Peter King MP

The Hon Bruce Scott MP

Senator Andrew Bartlett Senator Linda Kirk Senator Gavin Marshall Senator Brett Mason Senator Santo Santoro Senator Ursula Stephens Senator Tsebin Tchen

Committee Secretariat

Secretary	Gillian Gould
Inquiry Secretary	Julia Morris
Research Officers	Jennifer Cochran
	Paul Shepherd
Administrative Officers	Frances Wilson
	Kristine Sidley

Resolution of Appointment

The Resolution of Appointment of the Joint Standing Committee on Treaties allows it to inquire into and report on:

- a) matters arising from treaties and related National Interest Analyses and proposed treaty actions presented or deemed to be presented to the Parliament;
- b) any question relating to a treaty or other international instrument, whether or not negotiated to completion, referred to the Committee by:
 - (i) either House of the Parliament, or
 - (ii) a Minister; and
- c) such other matters as may be referred to the Committee by the Minister for Foreign Affairs and on such conditions as the Minister may prescribe.

List of abbreviations

ACCD	Australian Council for Cultural Diversity
ACTU	Australian Council of Trade Unions
AFC	Australian Film Commission
AFS	Anti-fouling Systems
AFTINET	Australia's Free Trade and Investment Network
AMSA	Australian Maritime Safety Authority
AMWU	Australian Manufacturing Workers' Union
ANZCERTA	Australia New Zealand Closer Economic Relations Agreement
APEC	Asia Pacific Economic Cooperation
ASFTA	Australia-Singapore Free Trade Agreement
AUSFTA	Australia-United States Free Trade Agreement
CEO	Chief Executive Officer
CITES	Convention on International Trade in Endangered Species of Wild Flora and Fauna
СРА	Competition Principles Agreement
DFAT	Department of Foreign Affairs and Trade

ETIS	Elephant Trade Information System
FTA	Free Trade Agreement
GATT	General Agreement on Tariffs and Trade
GATS	General Agreement on Trade in Services
GPA	Agreement on Government Procurement
GDP	Gross Domestic Product
ICSID	International Centre for Settlement of Investment Disputes
IMO	International Maritime Organization
IPPAs	Investment Promotion and Protection Agreements
JSCOT	Joint Standing Committee on Treaties
MARPOL 73/78	Annex IV: Regulations for the Prevention of Pollution by Sewage from Ships (revised) of the Protocol of 1978 Relating to the International Convention for the Prevention of Pollution from Ships
MEAA	Media, Arts and Entertainment Alliance
MIKE	Monitoring the Illegal Killing of Elephants
MRA	Market Research Analysis
NAFTA	North Atlantic Free Trade Agreement
NATA	National Association of Testing Authorities
NIA	National Interest Analysis
NTC	National Trade Consultations
OECD	Organisation for Economic Cooperation and Development
RIS	Regulation Impact Statement
ROOs	Rules of Origin

SAFTA	Singapore-Australia Free Trade Agreement
SCOT	Standing Committee on Transport
SMEs	Small-to-medium-sized enterprises
TCO	Tariff Concession Orders
TBT	Tributyl tin
TPNs	Third Party Notes
UN	United Nations
UNCITRAL	United Nations Commission on International Trade Law
US	United States

World Trade Organization

WTO

List of recommendations

Singapore Australia Free Trade Agreement

Recommendation 1

That, in recognition of the concerns held by members of the Australian public and non-government organisations, there be an opportunity for greater public involvement in the consultation process leading up to the first review of SAFTA.

Recommendation 2

The Committee supports the Singapore-Australia Free Trade Agreement, and recommends that binding treaty action be taken.

MARPOL 73/78: Annex IV - Regulations for the Prevention of Pollution by Sewage from Ships (revised)

Recommendation 3

The Committee supports Annex IV of the Protocol of 1978 relating to the International Convention for the Prevention of Pollution from Ships, 1973, as amended (MARPOL 73/78), done at London, 17 February 1978, revised text adopted at London, 13 March 2000, and recommends that binding treaty action be taken.

Recommendation 4

The Committee recommends that the role of the Committee be recognised by ensuring that, unless notice or reasons are provided, the Committee conclude its review of proposed treaty actions prior to the introduction of any enabling legislation.

International Convention on the Control of Harmful Anti-fouling Systems on Ships (the AFS Convention)

Recommendation 5

The Committee supports the International Convention on the Control of Harmful Anti-fouling Systems on Ships and recommends that binding treaty action be taken.