The Parliament of the Commonwealth of Australia

Expanding Australia's trade and investment relationship with the countries of Central Europe

Joint Standing Committee on Foreign Affairs Defence and Trade

September 2003 Canberra © Commonwealth of Australia 1999 ISBN [Click **here** and type ISBN Number]



iv

Contents

| Tab | les and Graphs | ix |
|------|---|-------------|
| For | eword | xi |
| Mer | nbership of the Committee - 40 th Parliament | xiii |
| Mer | nbership of the Trade Sub-Committee | XV |
| Teri | ms of reference | xvii |
| List | of abbreviations | xix |
| List | of recommendations | xxiii |
| 1 | Background to the Inquiry | 1 |
| | Introduction | 1 |
| | Previous work on Central Europe | 2 |
| | Inquiry process | 2 |
| | Structure of the report | 3 |
| | Note on terminology | 3 |
| 2 | Distant relations: Central Europe and Australia | 5 |
| | Introduction | 5 |
| | Snapshot: Central Europe | 6 |
| | Economic indicators for the countries of Central Europe | 6 |
| | Transition: from planned to market economies | 7 |
| | Snapshot: trade and investment relations between Australia and Centra | al Europe10 |
| | Past trade and investment with Central Europe | 10 |
| | Transition and its effect on Australian trade and investment | 11 |
| | Investment in Central Europe | 14 |

| 3 | Trade and investment environment in Central Europe | 15 |
|---|---|----|
| | Introduction | 15 |
| | Overview of Central European economic integration with the EU | 16 |
| | Macroeconomic convergence and the phasing in of the euro | |
| | Prospects for economic growth in Central Europe | 18 |
| | The business environment and EU accession | 19 |
| | Integration issues | 19 |
| | Corruption | 21 |
| | Trade risk | 22 |
| | Tariffs and trade barriers | 23 |
| | Trade creation or diversion | 25 |
| | Other reform issues | 27 |
| 4 | Trade and investment opportunities in Central Europe | 29 |
| | Introduction | 29 |
| | Trade in commodities | 29 |
| | Agribusiness | 29 |
| | Manufacturing | 36 |
| | Mining and minerals sector | 36 |
| | Trade in services | 37 |
| | Education Services | 37 |
| | Environmental goods and services | 45 |
| | Agribusiness services | 46 |
| | Government to government and e-government services | 46 |
| | E-government | 50 |
| | IT and communications services | 51 |
| | E-commerce | 54 |
| | Health | 55 |
| | Financial services | 56 |
| | Investment opportunities | 56 |
| | Financial Services | 58 |
| | Infrastructure | 59 |
| | Property and tourism | 59 |
| | Agribusiness | 60 |

| Ар | pendix C – List of exhibits | 117 |
|----|---|-----|
| Ар | pendix B – List of hearings and witnesses | 113 |
| Ар | pendix A – List of submissions | 111 |
| | Industry specific trade missions | 108 |
| | Focus in trade strategy | |
| | Trade fairs and related activities | 106 |
| | E-government mission | 106 |
| | Trade missions | 105 |
| | Awareness and market information | 104 |
| | Government to government relations | 104 |
| | Immigration | 103 |
| | Trade representation | 101 |
| | Government action | 101 |
| | Working with the multilateral banks | 100 |
| | Addressing the 'market failure' and enduring misperceptions | |
| | Trade and investment strategy | 99 |
| 6 | Bringing the markets together | 99 |
| | Slovenia | 95 |
| | Croatia | 91 |
| | Slovak Republic | |
| | Bulgaria | 85 |
| | Romania | |
| | Czech Republic | |
| | Hungary | |
| | Poland | 68 |
| | Overview | 64 |
| | Introduction | 63 |
| 5 | Central Europe visit | 63 |
| | Mining and minerals sector | 61 |
| | Manufacturing | 60 |
| | | |

| Appendix D - Chronology of EU enlargement121 |
|--|
| Appendix E - Additional economic indicators125 |
| Appendix F - Central Europe meat tariffs and tariff quotas |
| Appendix G - Education institutional links with Central Europe131 |
| Appendix H - Visa information: students from Central Europe |
| Appendix I - EIU/Pyramid Research e-readiness rankings 2001135 |
| Appendix J - Central European trade and investment development agencies137 |
| Appendix K – KPMG's Corporate Tax Rates Survey (selected countries)139 |

Tables and Graphs

| Graph 2.1 | Central I | European Countries GDP Growth | 6 |
|--------------|-----------|--|-----|
| Graph 2.2 | Central I | European Countries Inflation | 7 |
| Graph 2.3 | Central I | European Countries Foreign Direct Investment | 8 |
| Graph 2.4 | Central I | European Countries Unemployment Rate | 9 |
| Graph 2.5 | Central I | European Countries Real Interest Rate | 10 |
| Graph 2.6 | Australia | 's merchandise trade with Central Europe (region) | 11 |
| Graph 2.7 | Australia | 's merchandise exports to Central Europe by country 2001-02 | 13 |
| Graph 2.8 | Australia | 's merchandise imports from Central Europe 2001-02 | 13 |
| Graph 2.9 | Australia | 's exports to Central Europe by broad category | 14 |
| Graph 3.1 | Econom | c convergence following previous EU enlargements | 16 |
| Graph 3.2 | Australia | n trade with Greece, Ireland, Portugal and Spain | 25 |
| Graph 4.1 | Actual a | nd projected student numbers (4 focus countries) | 40 |
| Graph 4.2 | Sectoral | breakdown of students (4 focus countries) | 41 |
| Graph 4.3 | Foreign | direct investment in Central Europe | 58 |
| Graph series | E.1 | Consumer expenditures | 121 |
| Graph series | E.2 | Import trends | 123 |
| Graph series | E.3 | Telecommunications indicators | 124 |
| Table 3.1 | Corruptio | on Perceptions Index | 21 |
| Table 3.2 | Freedom | h House ranking | 22 |
| Table 3.3 | EFIC co | untry risk ratings | 23 |
| Table 3.4 | Average | applied MFN tariffs in the EU and selected accession countries | 26 |
| Table 4.1 | Australia | n beef, offal, lamb and mutton exports to Central Europe (tonnes shipped). | 30 |
| Table 4.2 | Australia | n wine exports | 33 |
| Table 4.3 | Wool Ex | ports to the Czech Republic and Central Europe | 34 |
| | | | |

| Table 4.5 | Total student numbers by country (1994-2000 and projections for 2004) | 38 |
|-----------|--|-----|
| Table 4.6 | E-readiness ranking and internet access | 52 |
| Table 4.7 | Telephone lines per 100 people (see also Appendix E, graph series E.3) | 52 |
| Table G.1 | Higher education institutional links with Central Europe | 128 |
| Table H.1 | Offshore student visa grants (see graph below) | 129 |
| Table H.2 | Visitor non-return rates (see graph below) | 130 |

Foreword

This inquiry, conducted by the Joint Committee's Trade Sub-Committee, represents the first efforts to critically analyse trade and investment opportunities for Australia in the countries of Central Europe.

Not much more than a decade ago these nations were part of the Eastern Bloc of nations with seemingly immutable economic and political ties to the USSR. The collapse of the Soviet Union and subsequent demise of the 'Eastern Bloc' changed the trajectory of the countries of Central Europe.

Where once there were authoritarian political structures and centrally planned economies, there are now flourishing democracies and prosperous market economies. Where once there was grey uniformity of life and industry tied to a paternal master, there is now plurality and vibrancy, striving to join the European Union. Central Europe has clearly changed forever.

Cognisant of the dramatic changes taking place and the opportunities such changes inevitably yield, the Committee felt it was a good time to re-evaluate Australia's trade and investment relations with these nations. It is hoped that in inquiring into the state of these nations and Australia's relations with them, information about opportunities for trade and investment would emerge.

This belief was born out. This report attempts to document those opportunities and make recommendations on how the Australian government can assist Australian investors and industry to capitalize on those opportunities.

The key finding of the inquiry is that there is an 'information failure' between Australia and Central Europe. Australia's economic strengths place it well to assist Central Europe with its transition to modern liberal democracy. Our strengths match Central Europe's needs, and their transition trajectory promises major opportunities. They synergies are there. The potential is there.

The main ingredient missing from this potentially fruitful economic equation is market knowledge of each other, and each others' needs.

If this 'information failure' were remedied, existing opportunities will drive much greater trade and investment, to the advantage of both Australia and Central Europe.

This conclusion is the foundation of the report.

The report accordingly recommends a range of measures to increase mutual awareness and mutual understanding of trade and investment opportunities. The suggested measures can be grouped into three categories.

The first involves several awareness raising activities, including general and specific high level trade missions, targeted use of scholarships and the encouragement of institutions links in education.

The second category recommends a range of government measures to address existing impediments to increased trade and investment, including modest changes to visa requirements, changes to trade representation in Central Europe and refocusing the commitment within government departments to support trade and investment with Central Europe.

Finally the report also recommends that Austrade develop a new export strategy for the region, which considers key areas of opportunity for Australian industry – in areas of strong comparative advantage: namely services, agribusiness and manufacturing.

The Committee's abiding impression from the inquiry, is of the dynamism and resultant opportunities in the countries of Central Europe.

The committee would like to acknowledge the assistance of the Department of Foreign Affairs and Trade and Austrade for their support during the inquiry and the visit. The Committee would also like to acknowledge and thank the officials and business people in the countries visited by Members of the Sub-Committee during the course of the inquiry for their hospitality and assistance. Lastly, the Committee would also like to acknowledge the efforts of the Trade Sub-Committee secretariat in the conduct of the inquiry and preparation of this report.

The Hon. Bruce Baird MP Chair

Trade Sub-Committee

Membership of the Committee - 40th Parliament

| Chair Deputy Chair | Senator A B Ferguson Hon L J Brereton, MP | |
|-------------------------|---|---|
| Deputy Chair Members | Hon L J Brereton, MP Senator the Hon N Bolkus Senator the Hon P Cook Senator A Eggleston Senator C Evans Senator B Harradine Senator B Harradine Senator S Hutchins Senator D Johnston Senator D Johnston Senator J A L Macdonald Senator K O'Brien Senator M A Payne Senator N Stott Despoja The Hon B Baird, MP Mr R C Baldwin, MP Hon K C Beazley, MP Hon A R Bevis, MP | Mr A M Byrne, MP Hon G J Edwards, MP Mr L D T Ferguson, MP Mrs J Gash, MP Mr D P M Hawker, MP Hon D F Jull, MP Mr P J Lindsay, MP Hon J E Moylan, MP Hon J E Moylan, MP Hon G R Nairn, MP Hon L R S Price, MP Hon G D Prosser, MP Hon B C Scott, MP Hon W E Snowdon, MP Hon A M Somlyay, MP |
| | | |

Committee Secretariat

| Secretary | Dr Margot Kerley |
|----------------------------------|--------------------|
| Secretary to Trade Sub-Committee | Mr Adam Cunningham |
| Research Officer | Mr Pierre Huetter |
| Administrative Officer | Ms Emma Flynn |

Membership of the Trade Sub-Committee

| Chair | The Hon B Baird |
|--------------|---------------------------------|
| Deputy Chair | Senator the Hon P Cook |
| Members | Hon A R Bevis, MP |
| | Senator A Eggleston |
| | Senator A Ferguson (ex-officio) |
| | Senator K O'Brien |
| | Hon L J Brereton, MP |
| | Mr D P M Hawker, MP |
| | Hon D F Jull, MP |
| | Hon J E Moylan, MP |
| | Mr G R Nairn, MP |
| | Hon G D Prosser, MP |
| | Hon B C Scott, MP |
| | Hon W E Snowden, MP |
| | Hon A M Somlyay, MP |
| | Mr C P Thompson, MP |

Terms of reference

Examine and report on expanding Australia's trade and investment with the countries of Central Europe*, in particular:

- The nature of Australia's existing trade and investment relationships with the countries of Central Europe;
- The future trend of Australia–Central Europe trade and investment including:
 - ⇒ the benefits for Australia as these countries become market-based economies;
 - ⇒ the impact of accession to the European Union (EU) on Australian trade with the economies of the region, including Australia's prospects as an alternative trading partner as EU market domination increases;
 - ⇒ the experience of non-EU countries in accessing trade and investment opportunities in Central Europe.
- The role of Government, particularly DFAT and Austrade, in identifying and assisting Australian companies to capture opportunities in Central Europe as they emerge.

(*Estonia, Latvia, Lithuania, Poland, Czech Republic, Slovak Republic, Hungary, Romania, Bulgaria, Slovenia, and to include Croatia.)

Referred by the Minister for Trade on 12 August 2002

xviii

| List | of abbreviations |
|---------|---|
| ABARE | Australian Bureau of Agricultural and Resource Economics |
| AEI | Australian Education International |
| ATC | Australian Tourist Commission |
| AWBC | Australian Wine and Brandy Corporation |
| CAP | Common Agricultural Policy |
| CEC | Central European Countries |
| CEEC | Central and Eastern European Countries |
| CEEC-8 | Refers to the 8 countries expected to join the EU in 2004: Czech Republic, Estonia, Hungary, Latvia, Lithuania, Poland, Slovakia and Slovenia. |
| CEEC-10 | Refers to the 10 candidate countries for EU accession in Central and Eastern Europe: Bulgaria, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Poland, Romania, Slovakia and Slovenia (CEEC-8 plus Bulgaria and Romania). |
| CEFA | Central European Fair Alliance |
| CEFTA | Central European Free Trade Agreement |
| CMEA | Council for Mutual Economic Assistance – trade grouping involving countries of the former Eastern Bloc |
| CSIRO | Commonwealth Scientific and Industrial Research Organization |
| | |

| DEST | Department of Education, Science and Training |
|--------|---|
| DFAT | Department of Foreign Affairs and Trade |
| DIMIA | Department of Immigration, Multiculturalism and Indigenous Affairs |
| EBRD | European Bank for Reconstruction and Development |
| EC | European Commission |
| EFIC | Export Finance and Insurance Corporation |
| EIU | Economist Intelligence Unit |
| ELICOS | English language intensive courses for overseas students |
| ETM | Elaborately transformed manufactures |
| EU | European Union |
| EU-15 | Refers to 15 existing EU member countries. Austria, Belgium, Denmark, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, the Netherlands, Portugal, Spain, Sweden and the UK. |
| EU-25 | Refers the current 15 member countries plus the 10 candidate countries (CEEC-10). |
| FACS | Department of Family and Community Services |
| FDI | Foreign direct investment |
| F6 | Sixth European Research and Technological Development Framework program |
| GATS | General Agreement on Trade in Services |
| GATT | General Agreement of Tariffs and Trade |
| GDP | Gross domestic product |
| HIC | Health Insurance Commission |
| ILO | International Labour Organization |

ITC Information and telecommunications

- IMF International Monetary Fund
- MFN Most favoured nation
- MLA Meat and Livestock Australia
- OECD Organization for Economic Cooperation and Development
- OPCV Overseas Projects Corporation of Victoria
- STM Simply transformed manufactures
- UNDP United Nations Development Program
- USTR Office of the United States Trade Representative
- VAT Value added tax
- VET Vocational education and training
- WADIR Western Australia Department of Industry and Resources
- WHO World Health Organization
- WTO World Trade Organization

xxii

List of recommendations

Recommendation 1

The Committee recommends the Government provide funding for more scholarship places for Central European postgraduate students, to assist in raising the profile of Australia and Australian educational institutions.

Recommendation 2

The Committee recommends that:

■ DEST develop their capacity to export Australian systems and expertise in educational reform; and

■ Future Austrade/AEI export missions include education and training services organizations, to ensure Australian organizations have the opportunity to export their expertise in education sector reform.

Recommendation 3

The Committee recommends Australia contribute tied funding to the EBRD for small technical assistance projects, to provide Australian contractors with an entry point to and experience with the EBRD.

Recommendation 4

The Committee recommends HIC develop mechanisms which allow other Australian organizations to benefit from HIC's experience and contacts, in terms of bidding for multilateral development project funding.

Recommendation 5

The Committee recommends DEST publicise and encourage collaborative links and research projects with counterpart institutions in Central Europe with a view to securing funding in the EC's F6 science research funding program.

Recommendation 6

The Committee recommends that Austrade strengthen Australia's trade representation in Hungary.

Recommendation 7

Because of the prominence of the Czech Republic in Central Europe, the Committee recommends the re-establishment of an embassy in Prague, to raise Australia's profile and enhance Australian trade and investment activity in the region.

Recommendation 8

The Committee recommends that Austrade and DFAT strengthen trade representation at the World Bank, to assist Australia organizations access development project funding.

Recommendation 9

The Committee recommends that Austrade and DFAT in consultation with DEST, consider posting a trade commissioner in Brussels to assist Australian organizations access EU commission science research and development project funding.

Recommendation 10

The Committee recommends that visa requirements for students (especially) and citizens (generally) from the five Central European countries acceding to the EU in 2004, should be reassessed. The reassessment should include consideration of the applicability of the Electronic Travel Authority visa system for those countries.

Recommendation 11

The Committee recommends the Australian government complete a full set of basic government to government agreements with all Central European countries.

Recommendation 12

The Committee recommends Austrade organize a range of awareness raising activities in Australia focusing on Central Europe, highlighting emerging market opportunities and the particular requirements for operating in the region. This should include establishing a website focusing on trade and investment opportunities in Central Europe.

Recommendation 13

The Committee recommends the trade minister lead a trade mission to the region to support Austrade's awareness raising activities in Australia and Central Europe.

Recommendation 14

The Committee recommends the Minister for Communications, Information Technology and the Arts gives priority to leading a trade mission to Central Europe focused on e-government and e-commerce services exports.

Recommendation 15

The Committee recommends that:

 Austrade and DFAT undertake greater promotion of Australian business through encouraging Australian participation in Western European trade shows.

• Austrade and DFAT encourage Central European business delegations to attend those trade shows.

■ The Australian Tourist Commission ensure Central European countries are included in the Australian Tourist Exchange Program.

Recommendation 16

The Committee recommends Austrade produce a business strategy paper to promote trade and investment with the countries of Central Europe taking into consideration sectors in which Australia has a comparative advantage, including:

Services:

 \Rightarrow e-commerce and related services;

 \Rightarrow e-government technology and services;

 \Rightarrow government services, higher education and VET, health related technology and related services;

- \Rightarrow tourism training;
- \Rightarrow land titling;
- \Rightarrow agricultural services;
- \Rightarrow environment related-services.
- Agribusiness:

 \Rightarrow wool (including a targeted trade mission); leather and related products; wine products.

Manufacturing:

 \Rightarrow automotive equipment; smart card technology; building materials; environmental equipment.

Recommendation 17

The Committee recommends that Austrade facilitate industry-specific trade missions to Central Europe to encourage trade and investment in high opportunity areas.