

Australian Broadcasting Authority

Community Broadcasting Codes of Practice 2002

Australian Broadcasting Authority Sydney November 2002

Code No.1: Responsibilities of broadcasting to the community: principles of democracy, diversity and independence

The purpose of this code is to ensure that the 'Guiding Principles' are reflected in the day to day operations and programming of community broadcasters.

Community broadcasting stations will:

- 1.1 Have policies and procedures in place, relating to the licensees community of interest, which ensure access and equity and encourage participation by those not adequately served by other media.
- 1.2 Be controlled and operated by an autonomous body which is representative of the licensee's community of interest.
- 1.3 Have organisational mechanisms to provide for active participation by the licensees community in its management, development and operations.
- 1.4 Incorporate policies that apply to all station activities, which oppose and attempt to break down prejudice on the basis of ethnicity, race, chosen language, gender, sexual preference, religion, age, physical or mental ability, occupation, cultural belief or political affiliation.

Code No. 2: Guidelines for all programming

The purpose of this code is to encourage programming that reflects the principles of community broadcasting; to break down prejudice and discrimination; and to prevent the broadcast of material, which is contrary to community standards.

- 2.1 Community broadcasting licensees shall not broadcast material which may:
 - (a) incite, encourage or present for their own sake violence or brutality
 - (b) simulate news or events in such a way as to mislead or alarm listeners or
 - (c) present as desirable the misuse of drugs including alcohol, narcotics and tobacco.
- 2.2 Community broadcasting licensees will avoid censorship wherever possible, however, consideration shall be given to the audience; the context; the degree of explicitness; the propensity to alarm, distress or shock; and the social importance of the event.
- 2.3 Community broadcasting licensees shall not broadcast material which may stereotype, incite, vilify, or perpetuate hatred against, or attempt to demean any person or group on the basis of ethnicity, nationality, race, chosen language, gender, sexual preference, religion, age, physical or mental ability, occupation, cultural belief or political affiliation. The requirement is not intended to prevent the broadcast of material which is factual, or the

expression of genuinely held opinion in a news or current affairs program, or in the legitimate context of a humorous, satirical or dramatic work.

- 2.4 Community broadcasting licensees will establish programming practices which protect children from harmful program material.
- 2.5 Community broadcasting licensees in observance of privacy laws will:
 - (a) respect each person's legitimate right to protection from unjustified use of material, which is obtained without an individual's consent, or other unwarranted and intrusive invasions of privacy;
 - (b) not broadcast the words of an identifiable person unless:
 - (i) that person has been informed in advance that the words may be transmitted or
 - (ii) in the case of words which have been recorded without the knowledge of the person, the person has subsequently, but prior to the transmission, indicated consent to the transmission of the words or
 - (iii) the manner of the recording has made it manifestly clear that the material may be broadcast.

News and current affairs programming

This code is intended to promote accuracy and fairness in news and current affairs programs.

- 2.6 News and current affairs programs (including news flashes) programs should:
 - (a) provide access to views under-represented by the mainstream media
 - (b) present factual material accurately and ensure that reasonable efforts are made to correct substantial errors of fact at the earliest possible opportunity
 - (c) clearly distinguish factual material from commentary and analysis
 - (d) not present news in such a way as to create public panic or unnecessary distress to listeners
 - (e) not misrepresent a viewpoint by giving misleading emphasis, editing out of context or withholding relevant available facts.

Indigenous programming and coverage of Indigenous Issues

This code acknowledges Indigenous peoples' special place as the first Australians, and offers a way to demonstrate respect for Indigenous cultures and customs, and to avoid offence with inappropriate words, phrases and actions.

In the following section, 'Indigenous Australians' refers to the Aboriginal peoples and Torres Strait Islanders of Australia.

- 2.7 When reporting on Indigenous people and issues, stations will take care to verify and observe the best way to respect Indigenous cultures and customs by:
 - (a) considering regional differences in the cultural practices and customs of Indigenous Australians
 - (b) seeking appropriate advice on how to best respect Indigenous bereavement customs on the reporting of people recently deceased
 - (c) using the appropriate words and phrases for referring to an Indigenous Australian and his/her regional group.
- 2.8 Broadcasters will seek to involve and take advice from Indigenous Australians, and where possible Indigenous media organizations and/or Indigenous broadcasters, in the production of programs focusing on Indigenous people and issues.
- 2.9 Broadcasters will avoid prejudicial references to, or undue emphasis on a person who is Aboriginal or Torres Strait Islander.

Code No. 3: Australian music content

'Australian Music' is defined as any music composed or performed by a citizen or ordinary resident of Australia.

This code reinforces the community broadcasting sector's reputation as a medium committed to developing and recognising Australian composers and/or performers by providing opportunities to have their material broadcast on a regular basis.

The Broadcasting Services Act does not require community broadcasters to maintain minimum content levels of Australian music. However, given the nature of the community broadcasting sector and its commitment to reflecting the diversity of Australian culture and the interests of local communities, it is crucial for a significant proportion of local and Australian music, including indigenous Australian music, to continue to be broadcast by community stations.

In selecting Australian musical items, community broadcasting stations should have regard for the make-up of the community served by the licensee.

3.1 Community broadcasters will ensure a proportion of the total number of musical items broadcast consist of:

- (a) not less than 25% Australian music items for all community broadcasting licensees except ethnic and classical stations as cited clause 3.1(b) below
- (b) not less that 10% Australian musical items for ethnic and classical stations
- (c) (a) and (b) to be determined over one month.
- 3.2 The music requirements cited (3.1 above) exclude the use of music in sponsorship announcements and program or station promotions.

Code No. 4: Sponsorship

The purpose of this code is to augment the sponsorship conditions set down in Schedule 2 of the Broadcasting Services Act, including the requirement that not more than 5 minutes of the sponsorship announcements be broadcast in any one hour (Schedule 2 clause 9 (3)), and the need for each sponsorship announcement to acknowledge the financial support of the sponsor (Schedule 2 clause 2 (2) (b) (ii)).

Commensurate with the need to ensure active participation by the community in the station's management, development and operations, community broadcasters will adopt and implement - in consultation with their communities - a sponsorship policy which:

- 4.1 ensures that sponsorship will not be a factor in determining access to broadcasting time
- 4.2 ensures that the content and style of individual programs is not influenced by the sponsors of programs
- 4.3 ensures that overall programming of community broadcasting stations is not influenced by sponsors

It is noted that there are no statutory restrictions on the broadcast of legitimate community service announcements (Schedule 2, clause 2(2)(a)).

A community service announcement is defined as:

- 4.4 an announcement for which no payment is made, either in cash or in kind.
- 4.5 the provisions of Code No. 2 are taken to be part of Code 4.

Code No. 5: Volunteers

The purpose of this code is to recognise the community broadcasting sector's reliance on volunteer workers for its continued operation and to ensure that the rights and responsibilities regarding volunteering are addressed by individual stations.

- 5.1 Community broadcasting licensees will have guidelines in place that outline:
 - (a) principles of volunteering
 - (b) the rights and responsibilities of volunteers within the organization
- 5.2 Community broadcasting licensees will make these guidelines easily available to all volunteers in document form.

Code No. 6: Conflict resolution for internal disputes

The purpose of this code is to ensure licensees have appropriate dispute resolution procedures in place to deal with internal disputes. This code also ensures stations act in a timely and conscientious manner in resolving disputes, and actively manage the conflict resolution process.

Internal conflict is the situation where the goals, values, interests or opinions of one group or individual are incompatible with, or perceived to be incompatible with, those of another individual or group.

The role of the ABA is to determine whether the Code of Practice has been implemented and not to determine the outcome of disputes. The ABA cannot resolve disputes or offer a mediating role for internal conflict resolution.

- 6.1 A complaint is an assertion made in writing, relating to station activities, its licence conditions, and responsibilities under the code, to a licensee or to a person at the station acting with apparent authority of the licensee, by a station member who provides his or her name and address.
- 6.2 Community broadcasting licensees will have a **written policy & procedure** in place, which outline mechanisms to facilitate internal conflict resolution within the organisation.

Code No. 7: Handling Complaints From The Public

The purpose of this code is to outline the most appropriate way for stations to respond to complaints, and other comments from members of the public.

- 7. Community broadcasting licensees acknowledge the rights of their audiences to comment and make complaints in writing concerning:
 - (a) compliance with the Codes of Practice or a condition of the licence
 - (b) program content and
 - (c) the general service provided to the community.

- 7.2 Licensees will provide a minimum of 50 on-air announcements every year containing information about Community Broadcasting Codes of Practice and how audiences may obtain them.
- 7.3 Community broadcasting licensees will make every reasonable effort to resolve complaints, except where a complaint is clearly frivolous, vexatious or not made in good faith.
- 7.4 Licensees will ensure that:
 - (a) complaints will be received by a responsible person in normal office hours
 - (b) complaints will be conscientiously considered, investigated if necessary and responded to as soon as practicable and
 - (c) complaints will be responded to in writing within 60 days of receipt (as required in section 14B of the Broadcasting Services Act), and will include a copy of the Community Broadcasting Code of Practice
 - (d) complainants are advised in writing that they have the right to refer their complaint to the ABA provided they have first:
 - (i) formally lodged their complaint with the licensee
 - (ii) received a substantive response from the licensee and are dissatisfied with this response.
- 7.5 A record of complaints in a permanent form will be maintained, for a period of at least 2 years, by a responsible officer of the licensee.
- 7.6 The record of complaints will be made available to the ABA on request, in a format advised by the ABA.

Code No.8: Review of codes

The purpose of this code is to ensure that all codes are maintained, and where necessary, revised to accurately reflect contemporary community broadcasting principles.

- 8.1 The Community Broadcasting Sector, as coordinated by the sector organization representing the majority of licensees, will review the Community Broadcasting Codes of Practice every three to five years, in the context of the rapidly changing media and broadcasting environment, to ensure that all codes remain accurate and relevant.
- 8.2 Prior to any changes to the codes, the sector, as represented by the sector organization representing the majority of licensees, will consult with the ABA, and seek agreement with the majority of community broadcasting stations, together with public comment.