Senate Standing Committee on Economics

ANSWERS TO QUESTIONS ON NOTICE

Treasury Portfolio

Inquiry into Scams Prevention Framework Bill 2024 [Provisions]

| Department: | Department of the Treasury |
|-------------------|--------------------------------------|
| Topic: | Consideration of proposed amendments |
| Reference: | Spoken |
| Senator: | Dean Smith |

Question:

Senator DEAN SMITH: Has Treasury been asked to formally consider any of the amendments proposed in submissions to this inquiry?

Mr Dickson: I might need to take that on notice in regard to formality—that is, whether we've received a formal request.

Senator DEAN SMITH: Has the Treasury been asked to examine any of the amendments that are detailed and proposed in submissions to this inquiry?

Ms Davis: As Mr Dickson said, we've been considering proposed amendments to the bill that members of parliament have moved, and we have been reviewing submissions to this inquiry to consider what stakeholders are suggesting, with a view to being prepared for any requests that we may receive to provide advice on those things. That's what we would normally do as committees are considering matters. We have been working our way through those

submissions—to be across what stakeholders have been suggesting—and thinking about how those various recommendations might fit with the bill.

Senator DEAN SMITH: When does the Treasury expect the draft codes to be released? Mr Dickson: The timing of that is a matter for government.

Senator DEAN SMITH: You've received no advice from government on when it expects the draft codes to be released?

Mr Dickson: I'd have to take that on notice.

Answer:

Has Treasury been asked to formally consider any of the amendments proposed in the submissions to this inquiry?

Yes. It is normal practice that Treasury, during a Senate Committee process or another public consultation process, consider proposed amendments to a Treasury Bill that are put forward by stakeholders and provide advice to the Government.

When does Treasury expect the draft codes to be released?

As agreed with the Assistant Treasurer, Treasury is working towards enabling designation of the initial sectors in mid-2025. It is expected that sector codes will be developed in close consultation with regulators, industry and consumer groups through 2025. We expect codes to commence in 2026, following a transition period. Final timing a decision for government that will be informed by consultation.

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| Department: | Department of the Treasury |
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| Topic: | Consultations with organisations since May 2022 |
| Reference: | Spoken |
| Senator: | Dean Smith |

Question:

Senator DEAN SMITH: On notice, can you provide me with the details of the consultation that you have undertaken with individual organisations and with industry associations since May 2022 to give effect to this bill that was introduced late last year? I am particularly keen to understand the dates and the nature of the consultation and who was consulted with.

Answer:

Treasury officials have met with businesses, representative industry bodies, consumer advocates and other stakeholders to develop the Scams Prevention Framework Bill in two rounds of public consultation. Detail of Treasury's consultation is set out below.

The Department of Transport, Regional Development, Communications and the Arts has been closely involved in the development of scams prevention policy to design the legislation, and officials may also have met with stakeholders as part of this work, including in the telecommunications and digital platforms sectors.

In addition to these consultations, Treasury officials regularly engage with stakeholders on issues across the portfolio where stakeholders may have raised scams prevention policy.

2023 Discussion Paper – Scams – Mandatory Industry Codes

Between 30 November 2023 to 29 January 2024, Treasury and the Department of Transport, Regional Development, Communications and the Arts led a consultation process seeking feedback on the features of a proposed scams code framework and industry obligations to address scams through a discussion paper. This consultation included an introductory information session, roundtable meetings with industry sectors, and bilateral meetings with stakeholders. Invitees for these sessions are below.

| Meeting | Organisations invited | Date |
|---------------------|---|------------|
| Multilateral – | Australian Banking Association, ANZ Bank, Consumer- | 1/11/2023 |
| Banking sector | Owned Banking Association, Commonwealth Bank, | |
| | NAB, Qudos Bank, Regional Australia Bank, Westpac | |
| Bilateral | Westpac | 2/11/2023 |
| Bilaterial | ANZ | 14/11/2023 |
| Stakeholder | Australian Banking Association, Australian | 6/12/2023 |
| introductory | Communications Consumer Action Network, Australian | |
| information session | Payments Network, Amazon, ANZ Bank, Apple, Aussie | |
| | Broadband, Australian Military Bank, Australian | |

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| PayPal, Pivotel, RACQ Bank, Reddit, Regional | |
| Australia Bank, Snapchat, Spotify, Summerland Bank, | |
| Symbio, Tech Council of Australia, Telstra, Tencent, | |
| Tiktok, TPG, Twilio, Twitch, The Mutual, Qudos Bank, | |
| Queensland Country Bank, Unity Bank, Verizon, | |
| Vocus, Westpac, X, Yahoo | |
| Australian Banking Association | 14/12/2023 |
| Circuit 4, Communications Alliance, Optus, Symbio, | 15/12/2023 |
| Telstra, TPG, Twilio, Vocus | |
| Digital Industry Group Inc | 19/12/2023 |
| Australian Banking Association, ANZ Bank, Bendigo & | 18/1/2024 |
| Adelaide Bank, Beyond Bank, Commonwealth Bank, | |
| Customer-Owned Banking Association, Heritage Bank, | |
| Macquarie Bank, National Australia Bank, Newcastle | |
| Permanent, Summerland Bank, Qudos Bank, RACQ | |
| Bank, Regional Australia Bank, The Mutual, Westpac | |
| Australian Payments Network | 18/1/2024 |
| Australian Communications Consumer Action Network, | 19/1/2024 |
| CHOICE, Consumer Action Law Centre, Digital Rights | |
| | |
| Amazon, Apple, Bytedance, eBay, Digital Industry | 23/1/2024 |
| Group Inc, Eloquium Group, Forbes Tate, Google, GRA | |
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| | |
| Council of Australia, Tiktok, Twitch, X, Yahoo | |
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| | Australia Bank, Snapchat, Spotify, Summerland Bank, Symbio, Tech Council of Australia, Telstra, Tencent, Tiktok, TPG, Twilio, Twitch, The Mutual, Qudos Bank, Queensland Country Bank, Unity Bank, Verizon, Vocus, Westpac, X, Yahoo Australian Banking Association Circuit 4, Communications Alliance, Optus, Symbio, Telstra, TPG, Twilio, Vocus Digital Industry Group Inc Australian Banking Association, ANZ Bank, Bendigo & Adelaide Bank, Beyond Bank, Commonwealth Bank, Customer-Owned Banking Association, Heritage Bank, Macquarie Bank, National Australia Bank, Newcastle Permanent, Summerland Bank, Qudos Bank, RACQ Bank, Regional Australia Bank, The Mutual, Westpac Australian Communications Consumer Action Network, CHOICE, Consumer Action Law Centre, Digital Rights Watch, Super Consumers Australia Amazon, Apple, Bytedance, eBay, Digital Industry Group Inc, Eloquium Group, Forbes Tate, Google, GRA Cosway, Hinge, IAB, Linkedin, Linktree, Match, Meta, Microsoft, National Advisory, Reddit, Snap, Tech |

2024 Scams Prevention Framework – Exposure draft legislation

Between 13 September to 4 October 2024, Treasury led a consultation process to seek feedback on the exposure draft of the Scams Prevention Framework Bill. This consultation included an introductory information session, roundtable meetings with industry sectors, and bilateral meetings with stakeholders. Invitees for these sessions are below.

| Meeting | Organisations invited | Date |
|---------------------|--|-----------|
| Stakeholder | Approximately 190 attendees including | 18/9/2024 |
| information session | representatives from banking, superannuation, | |
| | payments and other financial services, digital | |
| | platforms, telecommunications, law firms, | |
| | consultancy and advisory firms, international policy | |
| | makers, industry bodies and consumer groups. | |

| Multilateral – | ANZ Bank, Australian Banking Association, | 24/9/2024 |
|---------------------------------------|--|------------|
| Banking sector | Commonwealth Bank, ING, National Australia Bank, | 211912021 |
| Building Sector | Westpac | |
| Bilateral | Australia Post | 25/9/2024 |
| Multilateral - | Apple, Cohen Group, Digital Industry Group Inc, | 25/9/2024 |
| Digital platforms | Google, Meta, Snapchat, X | 201912021 |
| Multilateral - | AMP, Association of Superannuation Funds of | 26/9/2024 |
| Superannuation | Australia, Aware Super, Colonial First State, | 20/9/2021 |
| ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ | Financial Services Council, MUFG/Link Group, | |
| | Super Members Council, Vanguard | |
| Multilateral - | Australian Communications Consumer Action | 30/9/2024 |
| Consumer | Network, CHOICE, Consumer Action Law Centre, | |
| advocacy groups | Consumer Credit Legal Service WA, Consumer | |
| 50 1 | Policy Research Council, Financial Counselling | |
| | Australia, Financial Rights Legal Centre, Indigenous | |
| | Consumer Advocacy Network, Super Consumers | |
| | Australia, Westjustice | |
| Multilateral - | Communications Alliance, Optus, Telstra, TPG | 1/10/2024 |
| telecommunications | | |
| Multilateral - | AARNet, Aussie Broadband, Communications | 1/10/2024 |
| telecommunications | Alliance, InfoBip, Macquarie Telecom, Pivotel, | |
| | Sinch, Symbio, Twilio, Verizon, Vocus | |
| Multilateral - | Beyond Bank, Consumer-Owned Banking | 2/10/2024 |
| Customer-owned | Association, Credit Union SA, Cuscal, Great | |
| banking sector | Southern Bank, Heritage Bank, IMB Bank, Newcastle | |
| | Permanent (NGM Group), People First Bank, | |
| | Regional Australia Bank, Qudos Bank, Queensland | |
| | Country Bank | |
| Multilateral - | Australian Payments Network, Australia Payments | 2/10/2024 |
| Payment services | Plus, Block Inc/Square, Blockchain Australia/Digital | |
| and fintech | Economy Council of Australia, Fintech Australia, | |
| | Mastercard, Monoova, PayPal, Revolut, MasterCard, | |
| D'1 . 1 | Stripe, Visa | 2/10/2024 |
| Bilateral | Australian Small Business and Family Enterprise | 3/10/2024 |
| D'1 / 1 | Ombudsman | 4/10/2024 |
| Bilateral | Australian Financial Crimes Exchange | 4/10/2024 |
| Bilateral | Twilio | 9/10/2024 |
| Bilateral | Cuscal | 10/10/2024 |
| Bilateral | PayPal | 14/10/2024 |
| Bilateral | Commonwealth Bank | 18/10/2024 |
| Multilateral – | Digital Industry Group Inc, Google, Snapchat, | 21/10/2024 |
| Digital platforms | Tiktok, X | 20/10/2024 |
| Bilateral | Australian Banking Association | 28/10/2024 |
| Multilateral – | Optus, Telstra, TPG | 28/10/2024 |
| telecommunications | | |

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| Department: | Department of the Treasury |
|-------------------|----------------------------|
| Торіс: | Compliance cost estimates |
| Reference: | Spoken |
| Senator: | Dean Smith |

Question:

Senator DEAN SMITH: Does Treasury stand by the \$228 million estimate in the regulatory impact statement? Mr Dickson: Yes. Senator DEAN SMITH: In regard to the compliance cost estimates of the initiative? Mr Dickson: Yes. Senator DEAN SMITH: Have stakeholders challenged or provided advice on those estimates? Mr Dickson: I might need to take that on notice.

Answer:

Treasury is aware that stakeholders have queried the level of industry investment estimated in the Impact Analysis.

The Impact Analysis prepared for the Scams Prevention Framework Bill 2024 was informed by stakeholder feedback through consultation on the exposure draft legislation, which was accompanied by specific questions on the expected compliance costs associated with the proposed Framework.