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Accountability & the Law Conference

Ten-point plan to clean up money in federal politics

1. Effective transparency of political funding

- *Comprehensive*: i) low disclosure threshold with amounts under threshold aggregated; ii) covers key political actors (including third parties)
- Timeliness: e.g. UK system of quarterly report + weekly reports during election campaign
- *Accessibility*: requires analysis of trends etc (e.g. through reports by electoral commissions)

2. Caps on election spending

- Comprehensive: i) cover all 'electoral expenditure'; ii) covers key political actors (including third parties)
- Applies 2 years after previous election allow limits to apply around 6 months
- Two types of limits: i) national; ii) electorate
- Level set through review and harmonized with levels of caps and public funding

3. Caps on political donations

- Comprehensive: i) cover all 'political donations; ii) covers key political actors (including third parties)
- Gradually phase in to set cap at \$2000 per annum and private funding around 50% of total party funding
- Exemption for party membership (including organizational membership fees) with level at \$200 per member (like section 96D of Election Funding, Expenditure and Disclosures Act 1981 (NSW))

4. A fair system of public funding of political parties and candidates

- Election funding payments with 2% threshold and calculated according to tapered scheme
- Annual allowance calculated according to number of votes and party members
- Party development funds for political parties starting up
- Level set through review and harmonized with levels of caps and public funding with public funding around 50% of total funding
- Increases in public funding to be assessed through a report by Australian Electoral Commission
- Replace tax deductions for political donations with system of matching credits with credits going to political parties and candidates

5. Ban on overseas-sourced donations and donations from foreign governments

- No case for banning donations for those who are foreign-born
- Ban overseas-sourced donations
- Ban donations from foreign governments

6. More effective regulation of lobbyists

- Cover all regular lobbyists not just commercial lobbyists
- More transparency re lobbying activities specifically: a) summary of meetings; b) integrating with disclosure obligations;
- More extensive *post-separation employment restriction*: extend beyond lobbying to activities associated with lobbying.

7. Stricter limits on government advertising in period leading up to election

- Needed to deal with spike in 'soft' advertising in election period
- Caps on amount spent on government advertising 2 years after previous election

8. Stricter regulation of parliamentary entitlements

- Needed to deal with incumbency benefits through entitlements that can be for electioneering
- Ban use of printing and communication allowance 2 years after previous election

9. Measures to harmonise federal, State and Territory political finance laws

- *Minimalist*: anti-circumvention offence (like section 96HB of *Election Funding, Expenditure and Disclosures Act* 1981 (NSW))
- Maximalist: harmonizing political finance regulation in terms of concepts, provisions etc

10. An effective compliance and enforcement regime

- Measures to build a culture of compliance:
- a) Governance requirements for registered political parties;
- b) Party and Candidate Compliance Policies (tied to public funding);
- *Key*: an adequately resourced Australian Electoral Commission which adopts a regulatory approach toward political finance laws
- Anti-corruption commission able to investigate breaches of these laws that fall within meaning of 'corrupt conduct' or if referral from Australian Electoral Commission (as currently provided NSW ICAC Act).