

Senator Jane Hume
Senator for Victoria
Chair, Senate Economics Legislation Committee
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3 May 2017

Dear Senator Hume

Re: GST on low-value overseas online purchases

At the recent 21 April 2017 one-day hearing into the government's proposal to levy GST on foreign purchases of low value goods, there was a brief discussion about the approach of other jurisdictions.

I have **attached** a statement issued earlier this month by *Business at OECD*, the business advisory committee that has provided expertise to the OECD since 1962. The OECD Global Forum on VAT brings together over 300 governments and experts to work on the very issues that Australia seeks to address. It was clear in the hearings that Australia would be a first mover and is going it alone without the imprimatur of the OECD of which Australia is a member.

eBay strongly recommends that Australia engages with this group rather than imposing unique, untested, unilateral action that will create cost and uncertainty for business and consumers (attached is the public opinion polling of Australian attitudes towards the government's proposals, as requested by the Senate Committee during the Inquiry hearing).

As the Committee considers its recommendations, eBay respectfully requests that the Committee consider pausing the legislative process while a proper analysis is conducted of the superior alternatives; a regulation impact statement is prepared comparing the various models; and Australia engages with the international community on this global issue.

Should you wish to discuss any of these matters, please contact me on Change Thanks for your consideration of this matter.

Yours sincerely,

Kristen Foster Director, Government Relations Australia, New Zealand, Japan & South East Asia

Cc Senator Chris Ketter, Senator for Queensland, Deputy Chair senator.ketter@aph.gov.au



SUMMARY REPORT

PREPARED FOR EBAY
APRIL 2017

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RESEARCH METHODOLOGY



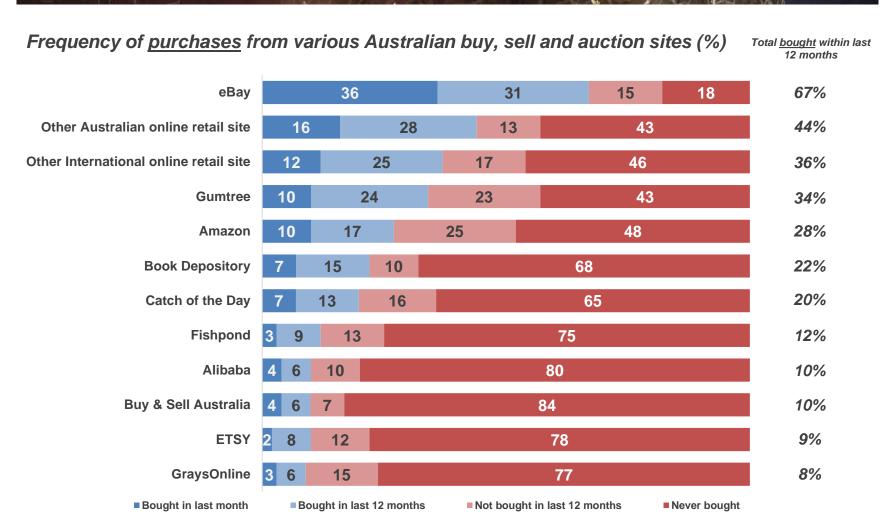
Representative sample of n=1,000 Australian residents aged 18+ years in marginal federal electorates Australia-wide (i.e. seats with a 5% or less margin to lose) and inclusive of strategic samples in the seats of Cook (Morrison, LIB 15.4%), Higgins (O'Dwyer, LIB 8.0%) and McMahon (Bowen, ALP 12.1%).

Survey quotas on age, gender and location were implemented, as well as postweighting to ABS population distribution to ensure accurate representation.

The maximum margin of error on a sample of approximately 1,000 interviews is +/- 3.1% at the 95% confidence level for results around 50%, differences of +/-1% for net scores are due to rounding.

This research was conducted in compliance with AS-ISO 20252.

A MAJORITY OF AUSTRALIANS HAVE PURCHASED GOODS AND SERVICES ON EBAY IN THE LAST 12 MONTHS

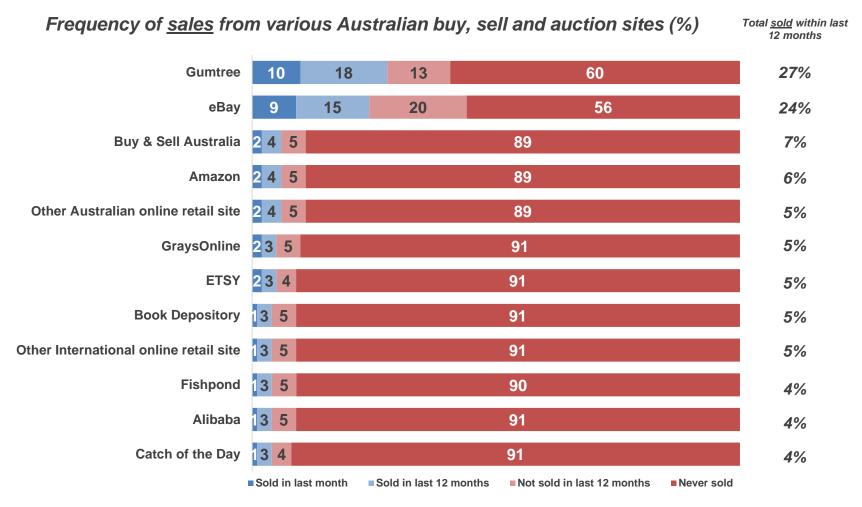


Q1. Online shopping allows individuals and businesses to buy and sell goods and services directly to others in their own country or overseas over the internet. Below are a number of Australian buy, sell and auction sites. For each, please indicate how frequently you have bought goods using them.

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Base: All respondents, n=1,000

AROUND A QUARTER OF AUSTRALIANS HAVE SOLD GOODS ON EBAY IN THE LAST 12 MONTHS



EBAY BEING A MARKETPLACE THAT DOESN'T BUY OR SELL GOODS IS SEEN AS THE MOST SALIENT REASON TO NOT SUPPORT THE PROPOSAL

Agreement with reasons why eBay does not support the proposal to act as a GST (Strongly + collector (%) Somewhat Agree) It is unreasonable because eBay does not own, hold, sell or supply goods, rather it provides a marketplace 26 33 21 10 59% for these transactions to occur. eBay's current business model does not support collection of GST. Designing a new eBay interface for 22 35 22 12 **57%** Australia would be costly, and would make eBay uncompetitive for online buyers and sellers. There is currently no practical way of forcing overseas 22 15 53% 31 23 businesses to abide by Australia's GST laws.

There will be less choice for Australian consumers.

Strongly agree Somewhat agree ■ Neither agree nor disagree ■ Somewhat disagree ■ Strongly disagree Not sure

Q26. One proposal for how to collect the extra GST is via online buying and selling marketplaces, such as eBay and ETSY. The Bill before the Parliament proposes that online marketplaces such as eBay and ETSY will be required to charge and collect GST on these transactions under \$1,000. Please indicate whether you agree or disagree with each of the following reasons why eBay does not support the proposal, and whether that's strongly agree/disagree or somewhat agree/disagree.

21

30

Base: All respondents, n=1,000

25

11

10

50%

Total Agree

INITIAL VS. CONSIDERED SUPPORT - EXPLANATION

At an early stage in the survey, after being provided basic information about the Government's Bill, respondents were asked to rate the degree to which they support or oppose 'removing the \$1,000 GST threshold for online purchases for international retailers'. This is called the 'initial measure of support'.

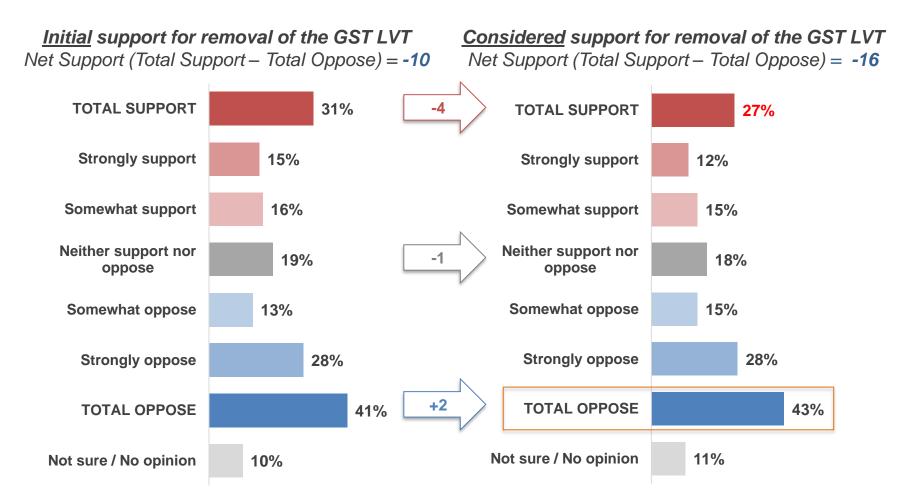
After being asked subsequent survey questions (namely, questions about the perceived effect on features of online shopping, the fairness of various GST collection methods and reasons why eBay does not support the proposal for online marketplaces to act as a GST collector), respondents were then asked to rate the degree to which they support or oppose 'removing the \$1,000 GST threshold for online purchases for international retailers'. This is called the 'considered measure of support'.

As demonstrated overleaf, degrees of support and opposition change significantly upon exposure to the arguments and information provided through completing the survey questions between each of the initial and considered support measures.

- > Total Opposition increases two points to 43% at considered measure.
- Total Support drops *significantly* four points to 27% at considered measure.
- ➤ Neither Support nor Oppose drops one point to 18 % at considered measure.

Further detail is provided in the next section of this report, which sets out the Converter Analysis.

OPPOSITION TOWARDS THE REMOVAL OF THE GST LVT INCREASES SLIGHTLY ON A CONSIDERED BASIS



Q10. Based on what you know at this point in time, do you support or oppose removing the \$1,000 GST threshold for online purchases from international retailers? / Q27. Having considered this proposal some more, do you now support or oppose removing the \$1,000 GST threshold for online purchases from international retailers? Base: All respondents, n=1,000

THERE IS MORE SUPPORT THAN OPPOSITION FOR EACH OF EBAY'S REQUESTS OF THE GOVERNMENT

Degree of support for eBay's requests of the Government in relation to the GST LVT Bill (%)

Total Support (Strongly + Somewhat)

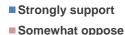


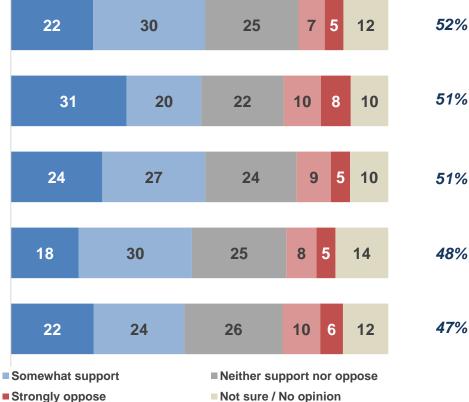
That the Government abandons plans to make Australians pay GST on all online overseas purchases below \$1,000



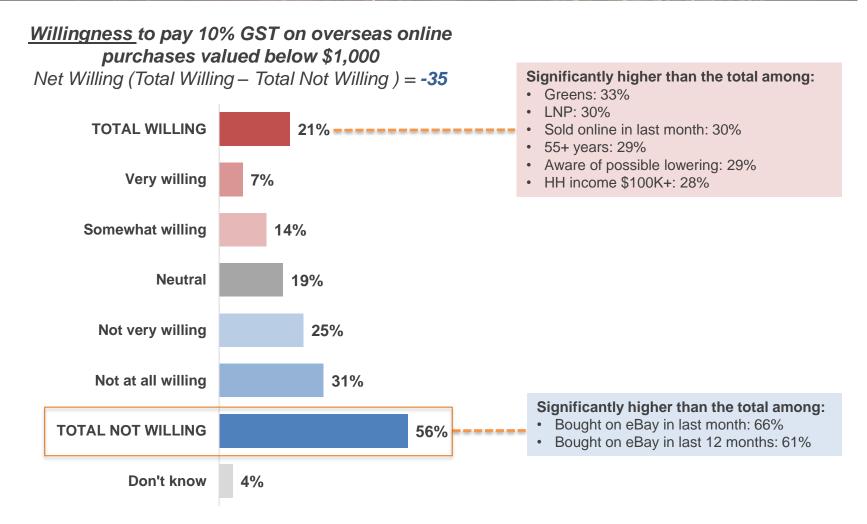
That the Bill be altered to include a 'sunset clause', whereby the legislation and its impact are assessed by an independent authority after one year to determine whether it is working

Amendments be made to the Bill so that online marketplaces such as eBay are exempt from collecting GST





A MAJORITY ARE NOT WILLING TO PAY 10% GST ON OVERSEAS ONLINE PURCHASES VALUED BELOW \$1,000



THERE ARE OVER
24 MILLION PEOPLE
IN AUSTRALIA...

FIND OUT
WHAT THEY'RE
THINKING.

Contact Us 03 8685 8555

John Scales

Managing Director

Mark Zuker Managing Director

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Media Release

Business, OECD and governments cooperate to ensure efficient VAT regimes

Paris, 14 April 2017 -- "Business at OECD calls for continued work founded on the OECD VAT/GST Guidelines, with the aim to foster certainty and a global level playing field on VAT/GST indirect taxation", said Karl-Heinz Haydl, Business Co-Chair of the OECD VAT Technical Advisory Group (TAG), at the 4th OECD Global Forum on VAT in Paris.

"Particularly when it comes to VAT/GST with business acting as tax collector, it is key to strike the right balance between safeguarding VAT/GST revenues for governments and keeping the administration costs and compliance burden for business low and manageable", Haydl emphasized.

The OECD Global Forum on VAT, brings together over 300 government and business experts to explore how VAT/GST policies and their practical application around the world can safeguard VAT revenues and foster economic growth.

About Business at OECD (BIAC)

BIAC speaks for business at the OECD. Established in 1962, we stand for policies that enable businesses of all sizes to contribute to growth, economic development, and prosperity. Through BIAC, national business and employers federations and their members provide expertise to the OECD and governments for competitive economies, better business, and better lives.

For more information, contact Ali Karami-Ruiz, Director, Policy and Communications.