



Senate Inquiry into Building and Construction Industry (Improving Productivity) Bill 2013 (No.2)

Prepared by: Suresh Manickam

Date: 15 February 2016

NATIONAL OFFICE

Level 4,
30 Atchison Street,
St Leonards NSW 2065
Locked Bag 1818,
St Leonards NSW 1590

T +61 2 9439 8523
F +61 2 9439 8525
E necanat@neca.asn.au
W www.neca.asn.au
ABN 78 319 016 742

15 February 2016

Senator Bridget McKenzie
Chair of the Senate Education and Employment Legislation Committee
PO Box 6100
Parliament House
CANBERRA ACT 2600

Dear Senator McKenzie,

Re: Senate Education and Employment Legislation Committee Inquiry into the Building and Construction Industry (Improving Productivity) Bill 2013 (No.2)

Thank you for the opportunity to provide comment and feedback to the Senate Education and Employment Legislation Committee Inquiry into the Building and Construction Industry (Improving Productivity) Bill 2013 (No.2), referred by the Senate on 4 February 2016.

The National Electrical and Communications Association (NECA) is the peak industry body for Australia's electrical and communications contracting industry that employs more than 145,000 workers with an annual turnover in excess of \$23 billion. We are a key component of the nation's economic fabric. Our 4,000 members operate businesses throughout Australia, across the building, infrastructure and commercial construction sectors including the provision of these services to all areas of Local, State and Federal Government.

Additionally, NECA through its Group Training and Registered Training Organisations maintains a significant presence within the industry training space, maintaining responsibility for the employment, learning and skilling of more than 5,000 apprentices who will develop into future electricians and contractors.

As the peak representative body for electrical contractors, NECA is well qualified to provide background input into this inquiry, given the critical importance of this legislation for our membership, Australia wide. Whilst we are disappointed that this legislation has yet again been deferred, we are grateful for the opportunity to provide further comment and evidence in support of its passage.

NECA believes that the reinstatement of the ABCC and the passage of the Building and Construction Industry (Improving Productivity) Bill 2013 is not only in the best interests of the construction sector, but also the national interest.

Why the ABCC should be reinstated

NECA has been a long term advocate for the return of the Australian Building and Construction Commission (ABCC). We strongly believe that the reinstatement of this body, which was removed by the introduction of the Fair Work (Building Industry) Act 2012, is in the national interest and will be a positive catalyst for change and transparency in the building and construction sector and will underpin the growth in productivity our industry requires¹.

The reinstatement of the ABCC is critical for electrical contractors, given the range of positive outcomes that would arise, including:

- Increased productivity;
- Community and business confidence;
- A reduction in lost work days;
- Curtailing of unlawful behaviour;
- More affordable infrastructure;
- Value for the community spend on public buildings
- More affordable residential homes (units)

The ABCC was first established via the Building and Construction Industry Improvement Act 2005 (BCII Act), in response to the recommendations of the 2001 Cole Royal Commission into the Building and Construction Industry. At that time, NECA provided extensive evidence of unlawful behaviour within the sector and called upon the Federal Government to take significant steps to curb coercion and stand over tactics, inappropriate activities and other illegal acts.

The final report of the Cole Royal Commission was tabled in March 2003 and found that the building and construction sector was characterised with “widespread disregard for the law” and noted that existing bodies lacked sufficient power and resources to enforce and uphold the law.

NECA believes that the operation of the ABCC, from October 2005 until its dissolution in 2012, served to improve the productivity and performance of the sector, which enabled the broader economy to benefit through more efficient construction of new development and infrastructure and a reduction in lost working time through industrial action.

¹ <http://neca.asn.au/content/reinstating-abcc-national-interest>

Prior to the establishment of the ABCC, the construction industry lost an annual average of 160,000 hours due to industrial stoppages, however during the tenure of the ABCC, this figure was reduced to an average of just 55,300 days.

NECA is concerned that the standards of behaviour, identified by both the Cole Royal Commission and the Trade Union Royal Commission have returned to the sector, following its abolition and replacement by the Fair Work (Building Industry) Act 2012 (FW(BI) Act). This behaviour threatens the viability and construction of nationally significant infrastructure projects and we support calls for its return, noting the potential benefits and savings that could be made to the national economy².

The many instances of industrial stoppages and unlawful activity across the sector has led to low productivity and a rise in costs to deliver new public infrastructure. State and Federal Governments are the largest funders of building projects and given their responsibility for the development of universities, hospitals, defence facilities, rail lines and roads using taxpayers' funds, often as a means to provide a local economic stimulus, it is critical to ensure that these projects are delivered efficiently and without waste of taxpayers' money.

The Building and Construction Industry (Improving Productivity) Bill 2013 re-establishes the ABCC by replacing the Office of the Fair Work Building Industry Inspectorate with an independent regulator with stronger and more effective powers to act against unlawful activities and coercion with stronger penalties for those found guilty.

The present Fair Work Building Construction Sector, whilst active with a record number of industrial court cases before it³, remains a heavily watered down version of the ABCC that lacks the authority and teeth to discourage unlawful activity. In fact, the FWBC's Director, Nigel Hadgkiss was quoted in the attached media release as saying "*Unlawful conduct is worse than ever across the nation's building sites. Moreover, the majority of those we continue to put before the courts are repeat offenders, which the courts have noted have failed to show contrition.*"

NECA strongly supports tougher penalties to discourage unlawful activities within the building and construction sector and in August 2015, in conjunction with other industry associations within the building and construction sector, called upon the Senate to ratify this legislation⁴.

² <http://www.theaustralian.com.au/national-affairs/industrial-relations/bring-back-the-abcc-says-terence-cole/news-story/340f300e8bb63b78f234a4a3beea55c1>

³ <https://www.fwbc.gov.au/fwbc-has-record-number-cases-courts>

⁴ <http://neca.asn.au/content/neca-calls-senators-reinstate-abcc>

Trade Union Royal Commission

NECA believes that the findings of the final report of the Royal Commission into Trade Union Governance and Corruption (TURC) serve to reinforce the need for the re-establishment of the ABCC⁵.

The Commission investigated 75 cases and conducted 189 days of hearings across Australia's capital cities over a 21 month period. During this time, 500 witnesses gave public evidence and more than 2,000 notices to provide documents and evidence were submitted. 79 recommendations were made to improve the governance of registered organisations and improve the management of construction sites across Australia.

Given, Commissioner Justice Dyson Heyson QC's findings that the labour movement contained "widespread" and "deep seated" misconduct within its ranks and that this behaviour was not simply "isolated" or the work of a few "rogue officials", it is clear to our members and the wider electrical contracting industry that change will not be achieved without the enactment of the type of reform outlined within this bill.

The fact that 45 individuals have been referred to authorities for possible criminal charges or civil action is a terrible indictment upon the building and construction sector and the present situation should not be allowed to continue.

The re-establishment of the ABCC and an independent, stand-alone regulator to monitor unlawful activity, as per recommendation 3 of the findings of the Royal Commission into Trade Union Governance and Corruption (TURC) in December 2015, will ensure greater levels of transparency, encourage lawful activity through harsher penalties and reduce corrupt activities. We are also clear in our belief that this greater level of transparency will ultimately flow through to greater levels of employment across the sector.

Evidence uncovered in TURC and the Cole Royal Commission also highlighted breaches of Workplace Health and Safety Act (the Act) and we support legislation within this bill that seeks to increase civil penalties for contraventions of the Act.

In summary, NECA believes that the Senate must support this legislation. The evidence highlighted in both Royal Commissions strongly suggests that a return of the ABCC as an independent, stand-alone regulator with sufficient powers to deal with unlawful activities, is the best chance to create a positive change within the building and construction sector.

⁵ <http://neca.asn.au/content/royal-commission-findings-reinforce-need-abcc-return-0>

NECA argue that it's no longer an option to do nothing when it comes to this critical piece of legislation, particularly with regards to the delivery of public infrastructure being such a vital part of Australia's modern economy. It is critical that nationally significant projects are delivered with maximum efficiency.

NECA strongly believes that the Construction Industry (Improving Productivity) Bill 2013 should be passed as it's in Australia's national interest to see a return to lawful behaviour within a sector that is critical to the nation's future prosperity.

Thank you again for the opportunity to comment on this bill and we look forward to seeing its successful passage in the Senate.

Yours faithfully,

Suresh Manickam
Chief Executive Officer
National Electrical and Communications Association (NECA)