APPENDIX II

Appropriation Bill (No. 1) 1988-89 Speech by Senator D.J. MacGibbon 29 November 1988



Senator MacGIBBON (Queensland) (5.00)—We have a very long speaking list in this second reading debate on the Appropriation (Parliamentary Departments) Bill 1988-89, the Appropriation Bill (No. 1) 1988-89, the Appropriation Bill (No. 2) 1988-89 and the Advance to the Minister for Finance 1987-88. I cannot help but comment that the Government mismanages the program in this chamber to the same extent that it mismanages the economy. Here we are, on 29 November, without even the second reading debate on the Appropriation Bills completed. In all the years I have been here I have never known such a situation. It is no-one's fault but the fault of the Government. It is not the fault of honourable senators but the fault of the Manager of Government Business in the Senate (Senator Robert Ray) and the Leader of the Government in the Senate (Senator Button). They could not run a chook raffle at a church fete.

Senator Puplick—They would not go to church.

Senator MacGIBBON—That is right; they would not go to church. They would never take an oath of allegiance. I seem to remember one incident in 1975 when a government was thrown out because it could not get its

money by 11 November, as a very good question in this chamber some days ago pointed out. My colleagues on this side of the chamber have done a very good job in exposing the shortcomings of the Government with respect to its proposed expenditure in the year ahead.

I do not want to use the short time available to me to canvass the expenditure of the Government; rather I want to look at something that is relatively rarely dealt with in this chamber—that is, how information relating to the expenditure of money is given to the Parliament. It is very important, in fact it is crucial, that the Parliament be fully informed. The Government is responsible and accountable for all the expenditures that are made, for it is money that is taken from the community, not government money, that is spent annually. The senators in this chamber have a special right to know how that money is being spent because they are the elected representatives of the community, and to some degree we all bear a responsibility for the accountability of the expenditure. One of the great prerogatives of government is that it can raise whatever money it wants in the form of taxes and other charges. It is government's equal prerogative to spend that money in any way it sees fit. If the community does not like what the Government is doing with respect to raising and spending money the recourse is through the ballot box at the next election.

But the other side of the coin, balancing the privilege of raising money and spending it, is accountability. There is an absolutely inescapable obligation on the Government to account for every penny it spends. The Federal Government, whatever its political orientation, does that. An elaborate system of checks and balances is built into the Federal system to make it so. We, as individual senators, have a part in it whether we are in government or in opposition.

I contrast this with the actions of the Government in my State of Queensland, where the community has no assurance of accountability of the expenditure of funds other than the word of the Premier of the day. The Queensland State Parliament has no way of exploring the expenditure made by executive government, the Ministry or the departments of state beyond the limits which

are permitted by the executive government of the day. That does not apply in this chamber and in the Federal Parliament.

I re-emphasise the central point that, in return for the right to impose and collect taxes for the betterment of society as a whole. a government has an inalienable obligation to account for the expenditure of those taxes. In the Federal Parliament there are a number of ways in which this comes about. There are extensive Budget papers; there are the Appropriation Bills; there is the Joint Committee on Public Accounts; and there are Senate Estimates committees. The Senate Estimates committees cover every department of the Federal Government and examine the proposed expenditure for the year. Representatives of each department are required to appear before the relevant committees to answer questions put by senators about expenditure. Departmental officers are obliged to answer fully and accurately any questions relating to proposed or past expenditure, but they are not required to explain the reasons for that expenditure. That is the responsibility of the government of the day. The government of the day decides where the money is spent and it is for that government to justify that spending to the electorate. But it is for the public servants to account for the amounts that are spent and accurately reveal them to the Parliament.

It is necessary to have Estimates committees because it is simply impossible in one single document to cover the expenditure of the annual Budget of the Federal Parliament, which is now in excess of \$70 billion a year. The limitations on Senate Estimates committees are the knowledge of the individual senators about the particular departments and their competence at questioning the public servants. Another limitation can be the degree of cooperation of the public servants with the Parliament.

Having now completed my eleventh year as a member of an Estimates committee for the main annual Estimates, I have no hesitation in saying that the quality of evidence given to committees varies considerably from department to department. Some departments are open and friendly; many others require some degree of persistence and determination, to put it euphemistically, to elicit the desired information. While it is desirable,

of course, that information be freely given, it is an absolute requirement that information be accurate and not misleading.

I have had occasion in the past four or five years to comment on the conduct of witnesses with respect to the nature of their evidence. One of the matters that I have commented on is the increasing politicisation of witnesses over the past 10 years. Going back in my files I found that in one of my speeches I said:

Without going deeply into the matter, I want to talk about the politicisation of the senior levels of the Australian Defence Force. I have referred to this matter in the past in this chamber. The only point I want to add is that I emphasise that I am not talking about the politicisation in party political terms. That is not part of my argument at all. What I am saying is that there is a very great danger that the advice that the Parliament and the executive Government get from the professionals in the service is increasingly tailored to what they perceive to be the view of the government of the day.

On another occasion some three or four years ago, on the same topic, I said:

The effect has been that far too many witnesses who have appeared before us have given us answers that are obstructive, evasive and at times misleading—in an intentional way—and some of the witnesses have been inaccurate.

So my concern about the quality of evidence given to the Parliament goes back quite a few years.

When witnesses appear before Senate Estimates committees they are appearing before the Parliament and the people of Australia because they, as public servants, are accounting to the people of Australia for the expenditure of public moneys. It is not for them to be obstructive and evasive, and least of all misleading or dishonest. The parliament, irrespective of parties, will impose the requisite censure and discipline on those who transgress these latter requirements.

The central point of my speech this afternoon concerns the evidence of one witness during the estimates for the Department of Defence this year which, in the most favourable light, is grossly and wilfully misleading and, at worst, is dishonest. Some brief background material is required before going into details. The Australian Department of Defence has been engaged for at least a decade in developing a new secure communications network. The system consists of three blocks.

The first block is called Project Raven, which deals with the design and production of a whole family of mobile radio sets and message gear for use in the field. The second block is project Parakeet, which is the next step in the communications equipment chain, again for use in the field. Finally there is Project Discon, which is a fixed secure communications system around the country between defence headquarters and establishments—almost like a private Telecom network for the Services, with the exception that it is secure against eavesdropping and interdiction.

The first project, project Raven, is proceeding reasonably satisfactorily. Apart from the fact that project Discon seems to be moving at a very slow pace, almost at glacial pace, it seems to be coming along satisfactorily, but projet Parakeet is not going well. It is common knowledge to anyone who takes an interest in these matters that for over a year project Parakeet was in big trouble, so much so that in the early part of this year a number of accounts in the press listed some of the difficulties of the projects. Some of those articles said that the next stages of the contract would not be automatically awarded to the prime contractor, as is the usual practice, but would be open for public tender. It is against this background of considerable information on the public record—information, I might add, that has subsequently been proved to be correct—and of considerably more detailed information which was available to a number of us privately, not from Government sources, I might add, that questions were asked of the Department of Defence at the Estimates Committee hearing on 21 April 1988. I seek leave to incorporate in Hansard the relevant passages from the Hansard of 21 April 1988.

Leave granted.

The passages read as follows—

Senator NEWMAN—What will happen about Project Parakeet? Will that be affected by any of these financial decisions in this subdivision?

Dr McIntosh—There are not proposals in the additional estimates that are affected by Project Parakeet.

Senator NEWMAN—Is the contract going ahead?

Dr McIntosh—At this stage there are no decisions that would affect additional estimates.

Senator NEWMAN—That is not what I asked. Does the major equipment project items of a saving of \$157.5m, affect Project Parakeet? Do you mean that it is not included in there? There is no reduction, slippage, rescheduling or whatever we might like to call it?

Dr McIntosh-No, Senator, not in these additional estimates.

Senator NEWMAN—So the news report in the Sunday Telegraph of 27 March that Parakeet was in doubt was not accurate?

Dr McIntosh—I think that speculation of that kind is premature.

Senator NEWMAN—You make me more suspicious than ever by your answers. Do you realise that?

Senator MacGIBBON—Is it not true that there are considerable technical problems with Parakeet?

Dr McIntosh-I think that is an overstatement.

Senator MacGIBBON—Is it not true that one of the major subcontractors is in difficulty?

Dr McIntosh—I think that, too, is an overstatement.

Senator NEWMAN—Is the project way over pudget?

Dr McIntosh—At this stage, no. At this stage the completion of the most recent phase has occurred and it has not been way over budget. We are now examining proposals for the next phases. We have in ront of us a set of proposals from the contractor or the next phases. Data is being considered within he Department for a recommendation to Ministers.

Senator NEWMAN—Are those proposals over sudget?

Dr McIntosh—At this stage that is not yet clear.
Senator NEWMAN—Is it behind schedule?

Dr McIntosh—Not significantly, no. We are acually considering what this last phase means to us and where we proceed from here. Until we have nade a recommendation to Government on what hose costs are, it is difficult to say anything else.

Senator MacGIBBON—I would like to go back o Parakeet and to Dr McIntosh's assertions that hings are going well there. Do you categorically leny that there have been problems with the Scanlinavian or Danish sub-contractor for the switch car for that program?

Dr McIntosh—I am sorry, that is not what I said. said that we had completed a phase and we were low examining the proposals for the next phase and hose proposals will be put to the Minister.

Senator MacGIBBON—One of the questions put o you earlier was to the effect as to whether there were any problems with Parakeet and the answer ou gave implied that there were no problems with arakeet.

Dr McIntosh—I said that those assertions that you had made had been exaggerated. I did not say there had been no problems. In a development program of this kind, of course there have been. But at this stage we have proposals in front of us for continuing the project which are being considered.

Senator MacGIBBON—I put it to you that there are serious techical problems with Parakeet. Is that true or false?

Senator RICHARDSON—Dr McIntosh has now answered the question three times. I wonder how many times he is expected to answer it? He has said that there are no significant problems. He has said it a couple of times now. I think that that is probably enough.

Senator MacGIBBON—So long as Dr McIntosh realises that that is the position on the record.

Senator RICHARDSON—I am sure that he recognises that it is on the record. He has had to repeat it several times. He seems happy to live with it

Senator HILL—What is the timetable for project Parakeet?

Dr McIntosh—We would expect to be putting a proposition to the Government shortly for the next phases. Shortly might mean within the next week or two.

Senator HILL-For the next phase?

Dr McIntosh-Yes

Senator HILL—What is the next phase?

Dr McIntosh—We are going through a development program. We have just completed the third phase. We are looking at completing phase 4 which is a continuation of the development before we enter phase 5, which is the production equipment.

Senator HILL—Do you have in mind the equipment being in operation by a particular date? Are you, hopefully, working to a particular timetable?

Dr McIntosh-Yes, of course.

Senator HILL-What sort of date?

Brig. Farry-The mid-1990s.

Senator HILL—Has that date been set back as a result of technical difficulties?

Dr McIntosh-At this time, no.

Senator HILL—Was it always intended to be in operation in the mid-1990a?

Dr McIstosh—Yea, and as you would appreciate from that answer, in a development program of this kind where there was no equipment readily available off the shelf that met our requirements, it required us to undertake a staggered—staged, if you like—phase of development. The precise timing is then as vague as the mid-1990s.

Senator HILL.—There has not been any slippage from your point of view in the development program in that you intended to be in operation in the mid-

1990s from the beginning of the project and that is still, you believe, the likely date.

Dr McIntosh—That is the date on which we are still planning, yes.

Senator HILL—Are reports in the Press that the project is likely to be reopened for tender untrue?

Dr McIatosh—I am afraid I should not comment on that until propositions of whatever kind for the continuation of the program have been taken by Government.

Senator HILL—I do not quite understand that answer.

Senator RICHARDSON—It implies only that the Government has not made a decision on the next phase, I assume.

Senator HILL-is that what you mean?

Dr McIntosh-Yes, exactly.

Senator HILL—But the Press report which talks about a phase being likely to be reopened for tender suggests that tenders had been sought and perhaps awarded. Was that for a particular phase?

Dr McIatosh—We have completed phases 1, 2 and 3. At the end of phase 3 the contractor is obliged to put forward proposals for phases 4 and 5 and those proposals are now being considered. When they have been considered recommendations will be put to Government and the Government will make decisions.

Senator HILL—Have tenders been sought for phases 4 or 5?

Dr McIntosh—'Tenders' implies that we sought open tenders. What we sought were contractual commitments from the contractor as to how he would see continuing phases 4 and 5. There was a contractor who completed phase 3 and he has been asked to give us prices for phases 4 and 5.

Senator HILL—Obviously, if you have not submitted it to Government contracts have not been entered for either of those two phases.

Dr McIntosh—Phases 4 and 5 we have yet to commit, of course.

Senator HILL—So, therefore, reference to having to reopen a tender would appear to be incorrect?

Dr McIntosh—I am sorry; I have not said that at all. All I have said is that we have sought propositions from the current contractor, and the options that relate to those propositions will be put to government.

Senator MacGIBBON—I thank the Senate. I give the Senate an assurance that those passages from which I will be quoting and a subsequent one which I will also seek to incorporate in *Hansard* do not create any false impression by extracting answers out of context. The witness who answered for the Department of Defence on this occasion was Dr McIntosh. He is a very senior official. He

is the Chief of Capital Procurement. Questioning began with a question from Senator Newman as to whether Project Parakeet would be delayed or affected. I quote:

Seastor NEWMAN—What will happen about Project Parakeet? Will that be affected by any of these financial decisions in the subdivision?

Dr McIntosh—There are not proposals in the additional estimates that are affected by Project Parakeet.

Senator NEWMAN—Is the contract going ahead?

Dr McIntosh—At this stage there are no decisions that would affect additional estimates.

Senator NEWMAN—That is not what I asked. Does the major equipment project items of a saving of \$157.5m, affect Project Parakeet? Do you mean that it is not included in there? There is no reduction, slippage, rescheduling or whatever we might like to call it?

Dr McIntosh—No, Senator, not in these additional estimates.

Senator NEWMAN—So the news report in the Sunday Telegraph of 27 March that Parakeet was in doubt was not accurate?

Dr McIntosh—I think that speculation of that kind is premature.

Senator NEWMAN—You make me more suspicious than ever by your answers.

Those answers were quite evasive. I then asked:

Is it not true that there are considerable technical problems with Parakeet?

And that was a leading question. Dr Mc-Intosh replied:

I think that is an overstatement.

I then asked:

Is it not true that one of the major subcontractors is in difficulty?

One of the major subcontractors was in difficulty, and that was common knowledge. Dr McIntosh replied:

I think that that, too, is an overstatement.

And so it goes on—evasion and misleading answer after misleading answer. A little later Senator Newman asked:

Is it behind schedule?

Dr McIntosh replied:

Not significantly, no.

I ask the Senate to mark those words. Remember that this is not more then seven months ago, on 21 April 1988. The impression was clearly conveyed to the Senate Estimates Committee that the program was

going normally with only the usual sorts of hitches and glitches that are inseparable from a new technology. It is clearly established by Dr McIntosh's answers that the program was not late, because in direct answer to the question from Senator Newman, 'Is it behind schedule?', he said, 'Not significantly, no'. Clearly we were given no indication that the project was over budget. We were given no indication that there were management problems.

I now turn to the main Estimates of 10 October 1988, only six months later. I seek leave to incorporate the relevant passages from the Estimates *Hansard*.

Leave granted.

The passages read as follows—

Senator MacGIBBON—Let us move to Parakeet. What is the timetable on that?

Major-Gen Francis—I expect that there will be overall about a year's delay on Parakeet. We expect to be seeking approval for parts of Parakeet in the next Budget.

Senator MacGIBBON—Where are we precisely with it from a contractural point of view?

Major-Gen Francis—At this point, the contract for phase 3 is complete and we will be seeking endorsement of phase 4. Exactly in what form we are still debating. We are not absolutely certain of the acquisition strategy that we will use in the near future for approval in next year's Budget. So there is no contract running at this time.

Senator MacGIBBON—No, but will it go to tender?

Major-Gen Francis-Yes, it will, to open tender.

Senator MacGIBBON—Is it not a fact that the Department is completely disenchanted with Racal and has no confidence in it, and that is why it is going to tender?

Major-Gen Francis—It is a fact that we are not continuing with Racal as the sole supplier, which was our original intention. There are a number of reasons for that.

Senator MacGIBBON—Because of the performance of the equipment?

Major-Gen Francis—Partly performance. The principal reason was that the cost it came in with as a tender for the next phase did not relate back to what the company predicted, and the price that it predicted was one of the significant factors upon which it was chosen in the first place. It would not be fair to other possible suppliers to continue with Racal under those circumstances.

Senator NEWMAN—What were the other reasons? You said it was the principal reason.

Major-Gen Francis—We had some management problems with the company. It was in the process of sorting those out and we really had not got to the point of proving the point one way or the other when it put in its estimate of the next phase. At that point, we decided that there was no point in continuing with Racal for the next phase. So the company just continued and completed its work on phase 3.

Senator MacGIBBON—This Committee went into this in some detail last year. We were assured by Dr McIntosh that there were no problems with the performance of the contractor at all.

Dr McIntosh—That is not what you were assured. With respect, Mr Chairman, I too have bought my transcript and that was not what you were assured, with respect, Senator.

Senator MacGIBBON—I put it to you, Dr McIntosh, that you misled the Committee there.

Dr McIntosh—I do not believe so.

Senator MacGIBBON—You were asked a question by Senator Newman and you said, 'At this stage there are no decision that would effect additional estimates', implying that things were going well. Later on I asked you if it were true that there were considerable technical problems with Parakeet and I later on went on to the switching gear. You told me that was a wild exaggeration. The general tenor of your replies to this Committee was that there were no difficulties which hazarded in anyway the future development of project Parakeet.

Dr McIatosh—With respect, Senator, that is not at all what I said and I do not believe the transcript shows that. What I said was that there were no technical problems, and as you have heard from General Francis—

Senator MacGIBBON—Is it not a fact that there were problems with the subcontractor with the switch gear?

Dr McIntosh—I can turn to Major-General Francis for the detail if you wish, but that was not a major concern at this stage, remembering that phase 3 as I outlined to you was paper studies and we were not into the building of technical equipment at that stage. But——

Senator MacGIBBON—I put it to you that it was a major concern of the Army. It might not have been of the civilian component, but it was certainly was of the Army.

Major-Gea. Francis—The concern of the Army at the time was that Racal would not guarantee the performance of that particular equipment in certain areas. They were in the process of sorting that out when we decided not to proceed because of the cost issue. I am pretty confident actually it would have been sorted out. It was not that the equipment necessarily would not perform, it was that they were not giving us a guarantee that it would.

Senator MacGIBBON—The position at the moment is that we are at least a year behind schedule.

Major-Gen. Francis—We will lose about a year, yes, which is preferable to proceeding down an unsatisfactory path.

Senator MacGIBBON—Quite. Parakeet also happens to be an essential part of the communications net.

Major-Gen. Francis—I certainly support that. Senator MacGIBBON—Thank you.

CHAIRMAN—Dr McIntosh, you were in the process of giving an answer there and you were interrupted. Are you finished to your satisfaction?

Dr McIntosh—I think the issue has been well and truly covered.

Senator MacGIBBON—I thank the Senate. On 10 October, under the capital procurement section, I was asking questions about Project Raven. After dealing with Project Raven, I moved to Project Parakeet. I asked:

What is the timetable on that?

Dr McIntosh and the Chief of Army Materiel, Major-General Francis, were at the table. Major-General Francis answered first. In answer to my question, which implied 'Is Project Parakeet on schedule or not?'—and remember that this is six months after we had an unqualified assurance from Dr McIntosh that it was on schedule—Major-General Francis said:

I expect that there will be overall about a year's delay on Parakeet. We expect to be seeking approval for parts of Parakeet in the next Budget.

I further quote:

Senator MacGIBBON—Where are we precisely with it from a contractual point of view?

Major-Gen. Francis—At this point, the contract for phase 3 is complete and we will be seeking endorsement of phase 4. Exactly in what form we are still debating. We are not absolutely certain of the acquisition strategy that we will use in the near future for approval in next year's Budget. So there is no contract running at this time.

Senator MacGIBBON—No, but will it go to tender?

Major-Gen. Francis-Yes, it will, to open tender.

Senator MacGIBBON—Is it not a fact that the Department is completely disenchanted with Racal—which is the prime contractor—

and has no confidence in it, and that is why it is going to tender?

Major-Gen. Francis—It is a fact that we are not continuing with Racal as the sole supplier, which was our original intention. There are a number of reasons for that.

Senator MacG1BBON—Because of the performance of the equipment?

Major-Gea. Francis—Partly performance. The principal reasons was that the cost it came in with as a tender for the next phase did not relate back to what the company predicted, and the price that it predicted was one of the significant factors upon which it was chosen in the first place.

Senator Newman asked:

What were the other reasons? You said it was the principal reason.

Major-General Francis answered:

We has some management problems with the company.

I do not wish to take the time of the Senate going through those points, although I will refer back to them in a few minutes. Six months after we had an assurance that there was no delay on the program contemplated we are told categorically that there is at least a 12-month delay coming. We were given no indication in April that the management and technical side of the program was not proceeding satisfactorily, yet Major-General Francis in evidence affirmed that there were major management and technical problems with the company as well as financial ones in so far as it was not meeting the contract. In other words, all the reports that were in the press in the early part of this year have been confirmed in the latter part of the year, in the face of contradictions from a witness from the Department of Defence.

Everyone who had an interest in this field knew that the prime contractor, Racal, was experiencing significant managerial problems within its own company and that those problems were flowing on to the way it was managing this very large program. Everyone knew that there were very considerable technical problems in the development of the equipment, not the least with the Scandinavian subcontractor who was developing the switchgear and simply could not deliver. In Department of Defence contracts of this nature, once a prime contractor has been selected and his performance is satisfactory, although the stages are let sequentially, the prime contractor will almost always be granted the successive phase because his performance has been acceptable to the Department in the early ones. Everyone knew that, although it was a five-phase contract, at the end of phase 3 it would go to open tender because the Department was not satisfied. That information was withheld from the Committee by the witness. The Senate has certain rules as to the conduct of witnesses. Only this year, on Wednesday 24 February 1988, on the matter of parliamentary privilege, resolutions covering the appearance of witnesses were passed by this chamber. Resolution (12) deals with offences by witnesses, et cetera. It reads:

- (12) A witness before the Senate or a committee shall not:
 - (a) without reasonable excuse, refuse to make an oath or affirmation or give some similar undertaking to tell the truth when required to do so:
 - (b) without reasonable excuse, refuse to answer any relevant question put to the witness when required to do so; or

this is the relevant one in the case of Dr McIntosh—

(c) give any evidence which the witness knows to be false or misleading in a material particular,

or which the witness does not believe on reasonable grounds to be true or substantially true in every material particular.

There is a charge to be laid against the good doctor that he has misled the Senate on a very important point. In April, when asked whether project Parakeet was behind schedule, Dr McIntosh responded 'Not significantly, no'. When it was put that there were serious technical problems with the project the Minister for the Arts, Sport, the Environment, Tourism and Territories (Senator Richardson), who was at the table, stated that Dr McIntosh had already said that there were no significant problems. This characterisation of Dr McIntosh's answers was accepted by the Committee. As the transcript shows, I gave Dr McIntosh the opportunity to resile from his previous assurances that there were no problems with this program because I knew very well there were highly significant problems. I gave him that chance, as the Hansard shows.

I asked:

I put it to you there are serious technical problems with Parakeet. Is that true or false?

I cannot put it more clearly than that: 'Is is true or false?'. Senator Richardson responded:

Dr McIntosh has now answered the question three times. I wonder how many times he is expected to

answer it. He has said that there are no significant problems. He has said it a couple of times now. I think that is probably enough.

I gave Dr McIntosh his chance. I said:

So long as Dr McIntosh realises that that is the position on the record.

There was not a word from Dr McIntosh. Senator Richardson intervened:

I am sure that he recognises that it is on the record. He has had to repeat it several times. He seems happy to live with it.

That was the position. Dr McIntosh did not resile from the answers he gave to the Senate. When I asked whether the date for the equipment being in operation had been set back as a result of technical difficulties, Dr McIntosh replied, 'At this time, no'. Yet in the Estimates committees six months later Major-General Francis stated that it was expected there would be overall about a year's delay on Parakeet. It is not only the delay that is the critical point here; there is the matter of the technical performance of the company, the management and the cost. All of those things were withheld from the Parliament.

Dr McIntosh is a very senior officer. He above anyone else in this country was in a position, and is in a position, to know the status of project Parakeet not only now but at the start of the year and certainly at April. He knew what the true story was. He knew through the press accounts that were being published at the time, which subsequent events have proved to be accurate in their reporting. He went to the Committee and he misled it as to the true status of a very expensive program which is crucial for the communications of the Australian defence forces. I do not believe he is stupid. This was a premeditated attempt to mislead the Parliament.

I have not yet decided whether I will refer this matter to the Privileges Committee for an opinion but I want to use this opportunity to say to any witnesses in any department—and it is not a personal view—that the Senate will have no hesitation in applying the full weight of its powers to discipline those who transgress the basic principles outlined in the resolution of the Senate.

(Quorum formed).