# **ATTACHMENT 1**

# Proposed temporary orders to implement changes to procedures

That the following amendments of standing orders operate as temporary orders until 30 June 2015, with effect from 30 September 2014:

# (1) Consolidation of opportunities for tabling and considering documents – standing order 61

Omit paragraph (1), substitute:

- (1) (a) On Monday, Tuesday and Wednesday, documents presented by the President or by a minister shall be considered pursuant to this standing order at the time provided.
  - (b) Immediately after prayers on any day when consideration of documents occurs, the President or a minister may present documents by handing them to the Clerk without any announcement to the Senate, and the presentation of such documents shall be reported to the Senate by the President when the consideration of documents is called on under this standing order.
  - (c) Documents presented on Monday and not called on on Monday may be considered on Tuesday after the documents presented on that day, and documents presented on Monday and Tuesday and not called on on either day may be considered on Wednesday after documents presented on that day.

# (2) Consolidation of opportunities for tabling and considering committee reports – standing order 62 and 38

Standing order 62, omit paragraph (4), substitute:

- (4) (a) If a committee report or government response to a report is presented at the time provided on Tuesday, Wednesday or Thursday, a motion may be moved relating to the report or response.
  - (b) A senator speaking to such a motion shall not speak for more than 10 minutes, and debate on all such motions shall not exceed 60 minutes.

(c) If a debate is not concluded at the expiration of that time the debate shall be made an order of the day for Thursday at the time for consideration of committee reports and government responses.

Standing order 38, omit paragraph (7), substitute:

- (7) If the Senate is not sitting when a committee has prepared a report for presentation, the committee may provide the report to the President or, if the President is unable to act, to the Deputy President, or, if the Deputy President is unavailable, to any one of the Temporary Chairs of Committees, and, on the provision of the report:
  - (a) the report shall be deemed to have been presented to the Senate;
  - (b) the publication of the report is authorised by this standing order;
  - (c) the President, the Deputy President, or the Temporary Chair of Committees, as the case may be, may give directions for the printing and circulation of the report; and
  - (d) the presentation of the report shall be recorded in the Journals of the Senate for the next sitting; and
  - (e) the report may be considered under standing order 62(4) at the next available opportunity after any reports presented that day.

# (3) Consequential amendments in relation to documents and committee reports

### (a) Standing order 57(1), in relation to documents

On Monday, Tuesday and Wednesday, after Any proposal to debate a matter of public importance or urgency, insert:

Consideration of documents under standing order 61 for up to 30 minutes

On Tuesday and Wednesday, omit:

At 6.50 pm, consideration of government documents for up to 30 minutes under standing order 61.

# (b) Standing order 57(1), in relation to committee reports

On Tuesday, after Consideration of documents under standing order 61 for up to 30 minutes, insert:

Consideration of committee reports under standing order 62(4) for up to 60 minutes

On Thursday. after Discovery of formal business, omit:

Consideration of committee reports under standing order 62(4)

On Thursday. after Motions to take note of answers, insert:

Consideration of committee reports under standing order 62(4) for up to 60 minutes

#### (c) Standing order 169, in relation to motions after tabling

Omit paragraph (2), substitute:

(2) Where a motion is moved by leave in relation to a document or committee report presented to the Senate, including a document or committee report presented to the President when the Senate is not sitting, a senator speaking to such a motion shall not speak for more than the time provided for a document or committee report under standing order 61 or 62, as the case requires, and debate on the motion shall not exceed a multiple of three times the applicable speaking time limit; where 2 or more such motions are moved in succession, debate on all motions shall not exceed a multiple of six times the applicable speaking time limit.

# (4) Streamlined procedure for routine extension of time for a committee to report – standing order 67

Omit the standing order, substitute:

A senator, including a committee chair, who wishes to postpone a notice or order of the day of which the senator (or the committee) is in charge shall, before the time for postponement of business, deliver to the Clerk written notification of the postponement. At that time the Clerk shall read a list of such items, and they shall then be taken to be postponed accordingly, but, at the request of any senator, the question for the postponement of an item shall be put to the Senate for determination without amendment or debate.

This standing order does not apply to an order of the day for the presentation of a report of a select committee.

# (5) Streamlined procedure for authorising committees to meet during the sitting of the Senate – standing order 33

At the end of standing order 33, add:

(5) For the purpose of paragraph (3), a committee that seeks to meet contrary to this standing order may deliver a notice in writing to the

Clerk, signed by the chair of the committee, setting out the particulars of the meeting proposed to be held. Immediately after prayers on any day, the Clerk shall read a list of such proposals and they shall be taken to be approved accordingly but, at the request of any senator, the question for authorisation of a particular meeting contrary to this standing order shall be put to the Senate for determination without amendment or debate.

### (6) MPI on Thursday – standing order 57

Standing order 57(1), Thursday, omit "Any proposal to debate a matter of public importance or urgency".

#### (7) Adjournment – standing order 54

Omit paragraphs (5) and (6), substitute:

- (5) On Monday and Wednesday debate on the question for the adjournment shall not exceed 40 minutes, and a senator shall not speak to that question for more than 10 minutes. On Tuesday at the expiration of 2 hours and 10 minutes, on Thursday at the conclusion of debate, and on other days at the expiration of 40 minutes, at the conclusion of debate, or at the time specified for adjournment, whichever is the earlier, or if there is no debate, the President shall adjourn the Senate without putting the question.
- (5A) On the question for the adjournment of the Senate on Tuesday, a senator shall speak to that question for not more than 5 minutes, but if no other senator wishes to speak for up to 5 minutes, a senator who has not already spoken may speak for up to 10 minutes.
- (6) On the question for the adjournment of the Senate on Thursday, a senator shall speak to that question for not more than 5 minutes, except in accordance with the following paragraphs:
  - (a) if no other senator wishes to speak for up to 5 minutes, a senator who has not already spoken may speak for up to 10 minutes; and
  - (b) if no other senator wishes to speak under paragraph (a), a senator who has not already spoken may speak for up to 20 minutes.

#### (8) Consequential amendments in relation to the adjournment

#### (a) Standing order 55

Omit paragraph (1), substitute:

(1) The days and times of meeting of the Senate in each sitting week shall be:

Monday 12.30 pm\*- 6.30 pm, 7.30 pm - 10.30 pm

Tuesday 12.30 pm – 9.30 pm

Wednesday 9.30 am – 8 pm

Thursday 9.30 am - adjournment.

(\*note that under another temporary order, this time has been changed to 10 am)

# (b) Standing order 57(1)

On Tuesday, insert "At 9.30 pm," before "adjournment".

On Thursday, omit "At 8.40 pm, adjournment", substitute "Adjournment".

### (9) Senators' statements – standing order 57

Omit paragraph (2), substitute:

(2) On Wednesday, at 12.45 pm till 2 pm senators may make statements without any question before the chair, provided that a senator shall not speak for more than 10 minutes, and if a division is called for, the division shall be taken at a later hour of the day, not being earlier than 2 pm.

# **ATTACHMENT 1A**

# Senate Routine of Business chart showing the effect of adopting the proposed changes

	Monday		Tuesday
<b>10</b> am‡	Prayers and acknowledgement of country	12.30 pm	Prayers and acknowledgement of country
	Documents ( <i>Presented pursuant to order</i> )		Documents ( <i>Presented pursuant to order</i> )
	Committees—authorisation to meet		Committees—authorisation to meet
	Government business only		Government business only
2 pm	Questions	2 pm	Questions
	Motions to take note of answers ( <i>Time limit: 30 mins</i> )		Motions to take note of answers ( <i>Time limit: 30 mins</i> )
	Petitions		Petitions
	Notices of motion		Notices of motion
	Placing of business		Placing of business
	Discovery of formal business		Discovery of formal business
	MPI or urgency motion ( <i>Time limit: 1 hr, or if no motions to take note, 90 mins</i> )		MPI or urgency motion (SO 75— <i>Time limit: 1 hr, or if no</i> <i>motions to take note, 90 mins</i> )
	Consideration of documents tabled earlier in the day (SO 61—Time limit: 30 mins)		Consideration of documents tabled earlier in the day (SO 61—Time limit: 30 mins)
	Ministerial statements		Tabling and consideration
	Committee memberships		of committee reports (SO 62(4)—Time limit: 1 hr)
	Messages from House of Representatives		Ministerial statements
	Order of business		Committee memberships
	Sitting suspended— (DINNER BREAK)		Messages from House of Representatives
7.30 pm	Order of business continued	7.20 pm	Order of business
9.50 pm	Adjournment proposed ( <i>Time limit: 40 mins</i> )		Adjournment proposed ( <i>Time limit: 2 hrs 10 mins</i> )

‡ Temporary order agreed to 22 November 2010 upon adoption of recommendation in the Procedure Committee's 4th report of 2010; continuation agreed to 12 May 2011, 24 November 2011, 27 June 2012 upon adoption of recommendation in the Procedure Committee's 1st report of 2012, 6 February 2013, and 14 November 2013

### Wednesday

- 9.30 am Prayers and acknowledgement of country
  - Documents (Presented pursuant to order)
  - Committees—authorisation to meet

Government business only

12.45 pm Senators' statements (SO 57(2))

#### 2 pm Questions

Motions to take note of answers (*Time limit: 30 mins*)

Petitions

- Notices of motion
- Placing of business

Discovery of formal business

MPI or urgency motion (SO 75—Time limit: 1 hr, or if no motions to take note, 90 mins)

Consideration of documents tabled earlier in the day (SO 61—Time limit: 30 mins)

Tabling and consideration of committee reports (SO 62(4)—Time limit: 1 hr)

Ministerial statements

Committee memberships

Messages from House of Representatives

Order of business

# 7.20 pm Adjournment proposed (*Time limit: 40 mins*)

### Thursday

9.30 am Prayers and acknowledgement of country

Committees—authorisation to meet

‡ General business, orders of the day for consideration of bills (SO 57(1)—Time limit: 2 hrs and 20 mins)

Petitions

Notices of motion

Placing of business

Discovery of formal business

Committee memberships

Messages from House of Representatives

Order of business

- 12.45 pm Non-controversial government business only
  - 2 pm Questions

Motions to take note of answers (*Time limit: 30 mins*)

Tabling and consideration of committee reports (SO 62(4)—Time limit: 1 hr)

Ministerial statements

#### Not later General business than (Notices of motion and

- **4.30 pm** orders of the day)
- Not later General business, cont. than (SO 61(3)—Consideration of 6 pm documents. Time

*limit:1 hr*) Not later Consideration of committee

- than reports and government
  7 pm responses and Auditor-General's reports (SO 62— Time limit: 1 hr)
- 8 pm Adjournment proposed (*No time limit*)