

PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

# Report 163

*Paris Agreement, Kyoto Protocol - Doha Amendment*

Joint Standing Committee on Treaties

© Commonwealth of Australia

ISBN 978-1-74366-540-4 (Printed Version)

ISBN 978-1-74366-541-1 (HTML Version)

This work is licensed under the Creative Commons Attribution-NonCommercial-NoDerivs 3.0 Australia License.



The details of this licence are available on the Creative Commons website:  
<http://creativecommons.org/licenses/by-nc-nd/3.0/au/>.

# Contents

Executive Summary .....	iii
Abbreviations.....	vii
Members .....	ix
Resolution of Appointment.....	xiii
List of Recommendations .....	xv

## The Report

<b>1</b>	<b>Introduction.....</b>	<b>1</b>
	Purpose of the report.....	1
	Conduct of the Committee’s review.....	2
<b>2</b>	<b>Overview.....</b>	<b>3</b>
	Introduction.....	3
	Background.....	4
	Overview and national interest analysis .....	5
	Reasons for Australia to take the proposed treaty actions.....	6
	Obligations.....	9
	Implementation.....	14
	Costs .....	17
<b>3</b>	<b>Review and analysis.....</b>	<b>21</b>

Introduction..... 21

Impact of climate change on Australia ..... 21

Text of the Paris Agreement ..... 23

Australia’s targets ..... 24

Implementation..... 26

Review ..... 36

Ratification..... 36

Conclusion ..... 37

**End Matter**

A. Submissions ..... 39

B. Exhibits..... 43

C. Witnesses..... 45

Additional Comments ..... 47

Additional Comments ..... 49

# Abbreviations

ACTU	Australian Council of Trade Unions
AIGN	Australian Industry Greenhouse Network Ltd
AMSA	Australian Medical Students' Association
AMWU	Australian Manufacturing Workers Union
ANMF	Australian Nursing & Midwifery Federation
APS	Australian Psychological Society
BCA	Business Council of Australia
CAHA	Climate and Health Alliance
CEC	Clean Energy Council
DEE	Department of the Environment and Energy
DFAT	Department of Foreign Affairs and Trade
ETU	Electrical Trades Union of Australia
GHG	greenhouse gas
IGCC	Investor Group on Climate Change
IPCC	International Panel on Climate Change

JSCOT	Joint Standing Committee on Treaties
MCA	Minerals Council of Australia
NDCs	Nationally Determined Contributions
NF <sub>3</sub>	Nitrogen Trifluoride
NFF	National Farmers' Federation
NIA	National Interest Analysis
ODA	Official Development Assistance
PMC	Department of Prime Minister and Cabinet
QELRCs	Quantified Emission Limitation or Reduction Commitments
RIS	Regulation Impact Statement
UNFCCC	United Nations Framework Convention on Climate Change

# Members

## *Chair*

Hon Stuart Robert MP

## *Deputy Chair*

Senator the Hon Don Farrell

## *Members*

Senator Chris Back

Mr Chris Crewther MP

Hon Michael Danby MP (from 17.10.16)

Senator David Fawcett

Senator Sarah Hanson-Young

Ms Madeleine King MP (to 17.10.16)

Senator the Hon Ian Macdonald

Ms Nola Marino MP

Senator Jenny McAllister

Mr Ken O'Dowd MP

Senator Glenn Sterle

Ms Susan Templeman MP

Mr Ross Vasta MP

Mr Andrew Wallace MP

Mr Josh Wilson MP

## **Committee Secretariat**

Ms Lynley Ducker, Committee Secretary

Dr Narelle McGlusky, Inquiry Secretary

Mr Kevin Bodel, Senior Researcher

Ms Belynda Zolotto, Researcher

Ms Cathy Rouland, Office Manager



# Resolution of Appointment

The Resolution of Appointment of the Joint Standing Committee on Treaties allows it to inquire into and report on:

- a matters arising from treaties and related National Interest Analyses and proposed treaty actions and related Explanatory Statements presented or deemed to be presented to the Parliament;
- b any questions relating to a treaty or other international instrument, whether or not negotiated to completion, referred to the committee by:
  - i either House of the Parliament, or
  - ii a Minister; and
- c such other matters as may be referred to the committee by the Minister for Foreign Affairs and on such conditions as the Minister may prescribe.



# List of Recommendations

## Recommendation 1

---

3.50 The Committee supports the *Paris Agreement* and recommends that binding treaty action be taken.

## Recommendation 2

---

3.52 The Committee supports the *Doha Amendment to the Kyoto Protocol to the United Nations Framework Convention on Climate Change* and recommends that binding treaty action be taken.