## Appendix A

**Submissions to the inquiry**

<table>
<thead>
<tr>
<th>No.</th>
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<tr>
<td>1</td>
<td>The Hon. Bruce Scott, MP</td>
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<td>2</td>
<td>Mr Mark Powell</td>
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<td>Mr Robert Cowley</td>
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<td>Mr Bob Patterson</td>
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<td>Mrs Josie Bamber</td>
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<td>Mr Stanley Roth</td>
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<td>Mr Peter Hickey</td>
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<td>Mr Laurie Ferguson, MP</td>
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<td>Mr Dick Adams, MP</td>
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<td>Mr Eero Laurila</td>
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<td>Ms Kay Fielden</td>
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<td>Mr R. Deacon</td>
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<td>Mrs Anne Bailey</td>
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<td>Guide Dogs Victoria</td>
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<td>Mrs Jenny Miller</td>
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<td>Professor Emeritus Peter Bayliss</td>
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<td>19</td>
<td>Mr Marcus Beresford</td>
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<td>20</td>
<td>Retina Australia (NSW) Inc.</td>
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<td>21</td>
<td>Mr G. H. Schorel-Hlavka</td>
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</tbody>
</table>
Ms Ilona Renwick
Name and contact details confidential
Mr Peter Stiphout
Confidential
Mrs Mary Emmott
Association of Australian Christadelphian Ecclesias
Communication Project Group—Dr Kathryn Gunn
Mr Stan Lewin
Ms Alison Cousland
Mr Noel Abrahams
Paroo Shire Council
Ms Beverley Stubbs
Mr John Clarkson
Mr Bruce Kirkpatrick
Mrs Juliet Kirkpatrick
Mr Garry Meehan
Ms Bronwyn Smith
Senator Bob Brown
Mr Christopher Bayliss
H S Chapman Society
Mr Brian McRae
Quilpie Shire Council
Dr John Quiggin
RPH Adelaide Inc.
Mrs Sonja Doyle
Mrs Lindsay MacDonald
Professor George Williams and Mr Bryan Mercurio
Senator Ruth Webber
People with Disability Australia Inc.
Warroo Shire Council
Mr Peter Brun
The Nationals (Hinkler Divisional Council)
Vision Australia
Ms Kimberley Fischer and Mr Stephen Bounds
Mr John Kilcullen
Mr John Klumpe
Dr Lisa Hill and Mr Jonathon Louth
Mr William Bowe
Dr Geoff Gallop, Premier of Western Australia
Mr Peter Jessop
Bungil Shire Council
The Nationals (Roma Branch)
Murilla Shire Council
Mr Gerald Breen
Mr Michael Wilson
Mr Dino Ottavi
NSW Disability Discrimination Legal Centre
Professor Emeritus Colin Hughes
Australian Institute of Credit Management
Mr Alan Skyring
Mr Richard Gunter
Mr Antony Green
Australian Election Commission
Mr Brian Loftler
Mr Peter Kelly
Ms Sally Francis
Mr Roger Keyes
Mr Mark Byrne
Ms Elizabeth Ingham
S A Ward
Ms Christine Hooper
Ms Anne McKay
Ms Susan Russell
Mr J Craig McKay
Magennis Weate
Dr Judy Lambert
Mr Bruce McQueen
Mr Eric Jones
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<tr>
<td>90</td>
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<td>The Nationals (Wide Bay Divisional Council)</td>
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<td>The Nationals (Federal Secretariat)</td>
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<td>The Hon. Arch Bevis, MP</td>
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<td>Senator John Cherry</td>
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<td>Democratic Audit of Australia</td>
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<td>Electoral Reform Society of South Australia</td>
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<td>Royal Society for the Blind</td>
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<td>102</td>
<td>Mr Kris Hanna, MP, South Australian Parliament</td>
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<td>Waverley Greens</td>
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<td>104</td>
<td>Mr Peter van Onselen and Dr Wayne Errington</td>
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<td>Professor Brian Costar and Mr David Mackenzie</td>
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<td>Professor Brian Costar</td>
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<td>Ms Anna Bridle</td>
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<td>117</td>
<td>Mr David Edgar</td>
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<td>Mrs Danna Vale, MP</td>
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<td>119</td>
<td>Mr Jon Stanhope, Chief Minister, Australian Capital Territory</td>
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<td>The Hon. Jackie Kelly, MP</td>
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<td>Democratic Labor Party</td>
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<td>122</td>
<td>Dr Pam Muggeridge</td>
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<td>Mr David Patton</td>
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</table>
Braidwood Greens
Festival of Light Australia
Confidential
Mr Glenn Ryall
The Hon. Philip Ruddock, MP
The Hon. Pat Farmer, MP
Mr Peter Andren, MP
PILCH Homeless Persons’ Legal Clinic
Department of Defence
The Hon. Peter Dutton, MP
Mr Ivan Freys
Blind Citizens Australia
Australian Labor Party
Mr Cameron Riley
Canberra Blind Society
Mr Gosta Lynga
Mr Julian Hinton
Name and details confidential
Mr Phil Paterson
Mr T M Mathers
Public Interest Advocacy Centre
Dr Sally Young
Mr Jim Dannock
Mr Brian Cunnington
Mr Michael O’Reilly
Mr Keith Rex
Western Queensland Local Government Association
CAST (Civic Action Skills Teachers)
Mr Ray Jordan
Senator Len Harris
Mr Stan Ghys
Ms Alexandria Hicks, Mr Henry Pinskier and Mr Ari Suss
Senator the Hon. Paul Calvert
Mr Don Willis
Ms H Watkins Butterworth
Sir David Smith
Mr Joo-Cheong Tham and Dr Graeme Orr
Mr David Patton (supplementary)
Mr Bruce Kirkpatrick (supplementary)
The Hon. Bob Katter, MP (supplementary)
Mrs Sonja Doyle (supplementary)
Australian Electoral Commission
Liberals for Forests
Mr Martin Mulvihill
Australian Electoral Commission (supplementary)
Dr Graeme Orr (supplementary)
Professor Emeritus Colin Hughes (supplementary)
Australian National University
Australian Electoral Commission (supplementary)
The Nationals, Mr Andrew Sochacki
University of Western Australia
Mr Michael Doyle (supplementary)
Mr Stephen Luntz
Electoral Reform Society of South Australia (supplementary)
Mr Arthur James
Mr Peter Andrew
Dr John Quiggin (supplementary)
Mr Shawn O’Brien
Australian Electoral Commission (supplementary)
Mr Bill Howell
The ACT Electoral Commission
Council for the National Interest Western Australian Committee
Mr Bruce Kirkpatrick (supplementary)
H S Chapman Society (supplementary)
Mr Antony Green (supplementary)
Mr Bruce Kirkpatrick (supplementary)
Australian Financial Conference (supplementary)
FCS Online (supplementary)
192 Mrs Jennifer Collett
193 National Capital Educational Tourism Project—Mr Garry Watson
194 Mr Peter Wilkinson
195 Mr Christopher Pyne MP
196 Mr Malcolm Turnbull MP
197 Mr Julian Sheezel
198 Confidential
199 Mr Joo-Cheong Tham and Dr Graeme Orr (supplementary)
200 Unity Party WA
201 Australian Labor Party (supplementary)
202 Communication Project Group (supplementary)
203 Mr Phil Paterson (supplementary)
204 The Nationals (supplementary)
205 Australian Electoral Commission (supplementary)
206 Dr Keith Wollard (supplementary)
207 Dr Keith Wollard (supplementary)
208 Name and Details Confidential
209 Mr J Highfield
210 Mr P S Morgan
211 Mr Peter Newland
212 Mr Terence Healy
213 Mr Michael O’Reilly
214 Mr Michael O’Reilly (supplementary)
215 National Party Women (Qld)—Maroochydore Electorate
216 Australian Electoral Commission (supplementary)
217 Democratic Labor Party (supplementary)
218 Dr Mal Washer MP
219 Liberal Party of Australia (Federal Secretariat) (supplementary)
220 Professor Matt Qvortrup
221 Australian Electoral Commission (supplementary)
## Appendix B

### List of Exhibits

<table>
<thead>
<tr>
<th>No.</th>
<th>Description</th>
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<tbody>
<tr>
<td>4</td>
<td><em>Copy of submission from Mr Richard Gunter to JSCEM 2004 Federal Election Inquiry</em>, presented by Mr Richard Gunter (related to Submission No. 71)</td>
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<tr>
<td>5</td>
<td><em>Court case: Re Mr Skyring’s applications</em>, presented by Mr Alan Skyring (related to Submission No. 71)</td>
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<td>6</td>
<td><em>Court case: Ex parte: Alan George Skyring</em>, presented by Mr Alan Skyring (related to Submission No. 71)</td>
</tr>
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<td>7</td>
<td><em>Memo to Governor General and inclusion of court case</em>, presented by Mr Alan Skyring (related to Submission No. 71)</td>
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<td>8</td>
<td><em>Memo to re-constituted committee inquiring into the children overboard affair</em>, presented by Mr Alan Skyring (related to Submission No. 71)</td>
</tr>
</tbody>
</table>
9 Court case: Gunter v Jersey et al, presented by Mr Alan Skyring (related to Submission No. 71)

10 Court case: re Skyring's applications, presented by Mr Alan Skyring (related to Submission No. 71)

11 Court case: Skyring v Commissioner of Taxation - Commonwealth of Australia, presented by Mr Alan Skyring (related to Submission No. 71)

12 Photocopy of envelope addressed to Mr Skyring showing he has returned to sender (High Court), presented by Mr Alan Skyring (related to Submission No. 71)

13 Court case: Skyring v Graham Kingsley Ramsey, presented by Mr Alan Skyring (related to Submission No. 71)

14 Article: Subject “Royal Charter”, presented by Mr Alan Skyring (related to Submission No. 71)

15 Court case: Gunter v Attorney General, presented by Mr Richard Gunter (related to Submission No. 72)

16 Court case: Gunter v Attorney General, presented by Mr Richard Gunter (related to Submission No. 72)

17 Court case: Muldowney v Australian Electoral Commission, presented by Mr Richard Gunter (related to Submission No. 72)

18 Court case: Gunter v Governor General, presented by Mr Richard Gunter (related to Submission No. 72)

19 Correspondence and court cases between Mr Gunter and Australian Government Solicitor, presented by Mr Richard Gunter (related to Submission No. 72)

20 Copy of Notice of Motion in court case, Mr Richard Gunter (related to Submission No. 72)

21 Correspondence with solicitor & court case: Gunter vs De Jersey, presented by Mr Richard Gunter (related to Submission No. 72)

22 Supreme Court Rules, presented by Mr Richard Gunter (related to Submission No. 72)

23 Taxation Laws Amendment (Political Donations) Bill 1999, presented by Mr Peter Andren (related to Submission No. 130)

24 Postal voting pamphlet - Liberal Party, presented by Mr Peter Andren MP (related to Submission No. 130)

25 Postal voting pamphlet - The Nationals, presented by Mr Peter Andren MP (related to Submission No. 130)
26 Postal voting pamphlet - Australian Labor Party, presented by Mr Peter Andren MP (related to Submission No. 130)

27 Letter from Senator Sandy MacDonald - re upgrade of facilities at Mount Panorama, presented by Mr Peter Andren MP (related to Submission No. 130)

28 Letter from Senator the Hon Bill Heffernan to residents of Calare - re economic priorities, presented by Mr Peter Andren MP (related to Submission No. 130)

29 Article: “Money Removes Pollies from Reality”, The Australian, 31 March 2005, presented by Mr Peter Andren MP (related to Submission No. 130)

30 The Nationals how-to-vote card from the Richmond Electorate, Presented by Mr Andrew Sochacki, public hearing, 6 July 2005

31 Liberals for Forests how-to-vote card from the Richmond Electorate, Presented by Mr Andrew Sochacki, public hearing, 6 July 2005

32 Advertising material from the Nationals from the Richmond Electorate, presented by Mrs Susanna Flower, public hearing, 6 July 2005


34 Professor Colin Hughes, “Extended and/or Fixed Term Parliamentary Terms”, in, South Australian Constitutional Conference: Conference Book, 1981, presented by Professor Colin Hughes, (related to Submission No. 170)

35 Electoral and Administrative Review Commission, Report on Queensland Legislative Assembly Electoral System, November 1990, presented by Professor Colin Hughes, (related to Submission No. 170)


37 Postal Vote Application, presented by the Australian Electoral Commission, (related to Submission No. 168)

38 Postal vote ballot papers sent to constituent, presented by the Australian Electoral Commission, (related to Submission No. 168)
Postal vote returned to AEC correct format, presented by the Australian Electoral Commission, (related to Submission No. 168)

Postal vote with Senate ballot paper returned in unauthorised envelope, presented by the Australian Electoral Commission, (related to Submission No. 168)

Postal vote returned to AEC missing Senate ballot paper, presented by the Australian Electoral Commission, (related to Submission No. 168)

Mullholland vs the AEC, presented by the Democratic Labor Party, (related to Submission No. 121)

Affidavit of Applicant: Mullholland vs AEC, presented by the Democratic Labor Party, public hearing, 25 July 2005

Discussion Paper - Bring Home Democracy: Enfranchising Australia's Homeless, presented by Professor Brian Costar and Mr David Mackenzie, public hearing, 25 July 2005


Communication needs of people with disabilities, presented by Dr Kathryn Gunn, public hearing, 26 July 2005


Graphs on Government Advertising since 1990, presented by the Australian Labor Party (related to Submission No. 159), public hearing, 8 August 2005

Graphs on Government Advertising since 2004, presented by the Australian Labor Party (related to Submission No. 159), public hearing, 8 August 2005

Liberal Party how-to-vote card from the Melbourne Ports Electorate, presented by Mr Michael Danby MP, public hearing, 5 August 2005

The Greens’ how-to-vote card from the Melbourne Ports Electorate, presented by Mr Michael Danby MP, public hearing, 5 August 2005

Liberal Party how-to-vote card from the Melbourne Ports Electorate, presented by Mr Tony Smith MP, public hearing, 5 August 2005

Victorian Government, “Want to work longer hours for less pay?”, The Border Mail, 8 August 2005, p. 6, presented by Ms Sophie Panopoulos MP, public hearing, 8 August 2005
Australian Labor Party, *Abetz Plan to Turn Political Donations into ‘Hush Slush’ Funds*, presented by Senator George Brandis, public hearing, 8 August 2005

*Minutes of the Queensland Greens Management Committee Meeting on 8 August 2002*, presented by Senator George Brandis, public hearing, 8 August 2005

*Political Party Annual Return – Queensland Greens*, presented by Senator George Brandis, public hearing, 8 August 2005

*Maps of Telstra’s CDMA coverage in Australia*, presented by the H.S Chapman Society, public hearing, 12 August 2005

*Example of Barcode*, presented by the H.S Chapman Society, public hearing, 12 August 2005

*Example of Different Types of Barcodes*, presented by the H.S Chapman Society, public hearing, 12 August 2005

*Skywire’s Products and Services Overview for 2005*, presented by the H.S Chapman Society, public hearing, 12 August 2005

Dr Graeme Orr, *Submission to Senate Finance and Public Administration References Committee inquiry into government advertising and accountability July 2004*, presented by Mr Joo-Cheong Tham and Dr Graeme Orr (related to Submission No. 160)

Mr Joo-Cheong Tham and Dr Graeme Orr, *Submission to Joint Standing Committee on Electoral Matters inquiry into the disclosure of donations to political parties and candidates*, presented by Mr Joo-Cheong Tham and Dr Graeme Orr (related to Submission No. 160)
Appendix C

List of Hearings and Witnesses

Wednesday, 27 April 2005 – Dalby

Mr Bruce Scott MP, Federal Member for Maranoa
Warroo Shire Council
    Mr Michael Parker, Chief Executive Officer
Australian Electoral Commission
    Mr Robin Boyd, Divisional Returning Officer, Division of Fairfax
    Mr William Woolcock, Divisional Returning Officer, Division of Groom

Ms Shandra Baker
Mr Alfred Thompson

Wednesday, 27 April 2005 – Longreach

Mrs Sonja Doyle
Winton Shire Council
    Mr Bob Hoogland, Chief Executive Officer
Ilfracombe Shire Council
    Mr Vaughn Becker, Chief Executive Officer

Ms Shelley Colvin
Thursday, 28 April 2005 – Ingham

Office of the Hon. Bob Katter MP
Mrs Helen Fuller, Chief Electorate Officer

Queensland Nationals
Mr Marcus Rowell, State Member

Australian Electoral Commission
Ms Anne Bright, Australian Electoral Officer for Queensland
Mr Doug Orr, Assistant Commissioner, Elections
Mr Octavian Sencariuc, Divisional Returning Officer

Ms Kellie White

Wednesday, 6 July 2005 – Brisbane

Emeritus Professor Colin Hughes

Mr T M Mathers

Professor John Quiggin

Association of Australian Christadelphian Ecclesias Inc
Mr John Quill, Secretary

Mr Richard Gunter

Mr Alan Skyring

Mr John Clarkson

The Hon. Arch Bevis, Federal Member for Brisbane

Mr John Cherry

Thursday, 7 July 2005 – Tweed Heads

The Nationals
Mr Andrew Sochacki, Chairman, Richmond Electorate

Ms Bronwyn Smith
The Greens

Mrs Susanna Flower, Federal Candidate 2004
Mr Thomas Tabart, Secretary, Tweed Greens

Australian Electoral Commission

Mr Michael Averay, Divisional Returning Officer for Richmond

Monday, 25 July 2005 – Melbourne

Institute for Social Research, Swinburne University

Professor Brian Costar, Professor of Politics
Mr David MacKenzie, Senior Research Fellow

University of Melbourne

Mr Joo-Cheong Tham, Law Lecturer

PILCH Homeless Persons Legal Clinic

Mr Philip Lynch, Coordinator and Principal Solicitor

Guide Dogs Victoria

Ms Joan Smith, Public Education Coordinator
Ms Christine Dodds, Public Relations Coordinator

Vision Australia

Mr Tony Clark, Business Manager

Blind Citizens Australia

Ms Nadia Mattiazzo, Victorian Advocacy Officer
Mr John Power, National Policy Officer

Mr Michael Doyle

Mr Stanley Lewin

Ms Alison Cousland

Democratic Labor Party

Mr John Mulholland, Secretary/Registered Officer
Tuesday, 26 July 2005 – Adelaide

RPH Adelaide Inc.
Mr Hans-Joachim Reimer, General Manager

Royal Blind Society for the Blind of South Australia
Mr Tony Starkey, Access Project Officer

Festival of Light Australia
Dr David Phillips, National President
Mrs Roslyn Phillips, Research Officer
Mr David D’Lima, Field Officer

Electoral Reform Society of South Australia
Mr Deane Crabb

Communication Project Group
Dr Kathryn Gunn

Wednesday, 3 August 2005 – Perth

University of Western Australia, Department of Political Science and International Relations
Associate Professor David Denemark

Mr Philip Paterson

Liberals for Forests
Dr Keith Woollard, Secretary

One Nation, Western Australia
Mr Brian McRae

Mr William Bowe

Australian Electoral Commission
Ms Jennie Gzik, Australian Electoral Officer for Western Australia
Friday, 5 August 2005 – Canberra

**Australian Electoral Commission**
- Mr Robert Campbell, Electoral Commissioner
- Mr Paul Dacey, Deputy Electoral Commissioner
- Ms Barbara Davis, First Assistant Commissioner Business Support
- Mr Timothy Evans, Director, Election Systems and Policy
- Mr Tim Pickering, First Assistant Commission Electoral Operations

**Minter Ellison Consulting**
- Ms Philippa Horner, Consultant

**Minter Ellison**
- Mr Denis O’Brien, Partner

**QM Technologies Pty Ltd**
- Mr Paul Mansfield, General Manager, Queensland

Monday, 8 August 2005 – Canberra

**Australian Capital Territory Electoral Commission**
- Mr Phillip Green, Electoral Commissioner

**Sir David Smith**

**Liberal Party of Australia, Federal Secretariat**
- Mr Brian Loughnane, Federal Director

**Australian Labor Party**
- Mr Tim Gartrell, National Secretary

**The Nationals**
- Mr Andrew Hall, Federal Director

**Senator Bob Brown, Senator for Tasmania**

**Australian Greens**
- Mr Ben Oquist, Adviser to Senator Bob Brown
Friday, 12 August 2005 – Sydney

HS Chapman Society
  Dr Amy McGrath, President
  Mr William Kirkpatrick, Member and former Chairman

Mr Peter Brun
Mr Ivan Freys
Mr Antony Green

Australian Institute of Credit Management
  Mr Terry Collins, Chief Executive Officer

Perceptive Communications Pty Ltd, trading as FCS OnLine
  Ms Margo Fitzgibbon, Director and Commercial Manager
  Mr John Elmgreen, Lawyer

Australian Finance Conference
  Mr Ron Hardaker, Executive Director

People with Disability Australia
  Ms Alanna Clohesy, Deputy Director, Advocacy
  Mr Digby Hughes, Senior Advocate

Public Interest Advocacy Centre Ltd
  Ms Robin Banks, Chief Executive Officer
  Ms Jane Stratton, Policy Officer
Appendix D

Summary of the Minter Ellison inquiry and the AEC’s response

1.1 On 29 October 2004, the AEC contracted Minter Ellison to conduct an inquiry into postal voting at the 2004 Federal Election. The terms of reference were as follows:

- To investigate the problems encountered in certain aspects of postal voting at the 2004 Federal Elections and to provide a report on the following key matters:
  - what went wrong with postal voting processing;
  - how the AEC dealt with issues as they arose;
  - an examination of the context and process failures and successes; and
  - recommendations for any changes that should be made for the future.

- Specifically, the inquiry was to address the following non-inclusive list of issues:
  - the initial deluge of postal vote applications;
  - delays in delivery;
  - the 568 postal vote certificates sent to incorrect addresses;
  - the delayed regeneration of 68 ACT and 2,043 Queensland spoilt postal vote certificate envelopes;
  - The 1,832 spoilt postal vote certificates envelopes from a central print batch lodged on 20 September 2004 that were not regenerated; and
  - The inclusion of New South Wales Senate ballot papers in some mailouts of postal voting material for Queensland.
- The inquiry was also asked to consider:
  ⇒ Whether APVIS is the optimum method of preparing and distributing postal voting materials; and
  ⇒ Whether risks to servicing voters in country and remote parts of Australia might be reduced by alternative methods.

1.2 Minter Ellison delivered its report on 20 December 2004, and it contained 27 recommendations in three broad areas:
- providing greater certainty and effectiveness in the process by which postal votes are processed through to the preliminary scrutiny;
- ensuring that the process under which postal voting material is produced and distributed to electors operates in a timely and efficient way; and
- ensuring that the AEC is in a position to keep stakeholders informed on postal voting matters.

1.3 Generally, the AEC supports 23 of the Minter Ellison recommendations, notes two of the recommendations and does not support two of the recommendations. It noted that a number of the Minter Ellison recommendations require legislative change.

**Minter Ellison recommendation 1**

The exemption for PVAs from s.9 of the *Electronic Transactions Act 1999* be removed so as to allow applicants for a postal vote to lodge the completed PVA electronically.

**The AEC's response**

1.4 Supported – seeking amendment to exemption from ETA (define acceptable electronic transactions as those that transmitted a reproduction of an original PVA that had been signed by the elector) to allow voters to scan a completed PVA and email it to the AEC.

**The AEC's recommendation**

1.5 That the JSCEM recommend that the Electronic Transaction Regulations 2000 be amended to permit electors to submit an application for a postal vote or an application to become a general postal vote by scanning and emailing the appropriate form.

**Minter Ellison recommendation 2**

Australian electors overseas have the same opportunity to register as GPVs as those in Australia.
The AEC’s response
1.6 Supported – remove ambiguity to clarify that GPV provisions apply to electors overseas; amend CEA to provide that being a member of the defence forces serving overseas is grounds for registering as a GPV.

The AEC’s recommendation
1.7 That the JSCEM recommend that the Commonwealth Electoral Act 1918 be amended to specifically permit eligible overseas electors and Australian defence force personnel serving overseas to become general postal voters.

Minter Ellison recommendation 3

The rules about GPVs be clarified – an elector enrolled in a Division should not be able to apply to be registered as a GPV once an election is called (though any application made before then should continue to be processed by the AEC).
- This would clarify which rules apply during the election period.
- As the grounds are almost identical, it would still be open to the elector to apply for a postal vote in that election.

The AEC’s response
1.8 Not supported – no advantage to electors because GPVs effectively become PVAs after the close of rolls; if it were implemented, the cut-off point should be the close of rolls, not the issue of writs, to avoid confusion when an enrolment is accompanied by a GPV.

Minter Ellison recommendation 4

A reference be included in the GPV application form to the fact that the completed form can be returned to the AEC by fax.

The AEC’s response
1.9 Supported – extend same provisions for lodging PVAs to GPVs.

Minter Ellison recommendation 5

The AEC explore options for having other Commonwealth agencies that are located in rural areas (such as Centrelink) to accept completed PVAs on behalf of the AEC.

The AEC’s response
1.10 Not supported – no advantage to electors, as even if other agencies collected completed PVAs, they would still have to be sent onto the AEC;
greater chance for delays as would have to rely on the agency staff giving this highest priority.

**Minter Ellison recommendation 6**

The AEC modify its PVA to:

- either require the elector to indicate, or to give the elector the option of indicating, why they require a postal vote; and
- if they choose to do so, to nominate a date by which the postal voting material would need, for that reason, to be received at the postal address nominated.

**The AEC's response**

1.11 Point 1: noted – previous discussed by JSCEM, but the Government did not support amendment; difficult to see whether will apply further rigour to the application process.

1.12 Point 2: supported – must manage voter expectations in the information on the PVA; take account of issues in postal delivery and variables in the production of PVPs.

**Minter Ellison recommendation 7**

The AEC take up the suggestion discussed with Australia Post that a process be developed on RMANS for ensuring that matters relevant to the postal delivery schedules applicable to the delivery points at the postal address, or in the postcode area, of the applicant are available to the DRO at the time the decision is made whether an application should go to Central or Local print - this would allow the delivery points that receive only 1 or 2 deliveries a week to be flagged.

**The AEC's response**

1.13 Supported – dependent on Australia Post’s ability to supply mail delivery information compatible with the RMANS address register; would allow the call centre operation to decide whether local print or central print will be the best option for timely receipt of the PVP.

**Minter Ellison recommendation 8**

The rules about the receipt of PVAs from electors be changed so that a postal vote should be regarded as not having been made if it reaches the DRO after 6pm on the Thursday before polling day but the DRO should be required, if it is received after 6pm on the Thursday, but before 6pm on the Friday, to take reasonable steps to inform the applicant that the PVA has not been accepted.
The AEC's response

1.14 Supported in principle – amend CEA to provide a PVA should be regarded as not having been made if reaches DRO etc after 6pm on the Wednesday before polling day (Thursday is too late); would require the DRO etc to take reasonable steps to inform the applicant the PVA has not been accepted; DRO etc that receives a PVA between the last mail clearance on the Friday week before polling day and 6pm on the next Wednesday must attempt delivery of PVP by most practicable means.

The AEC's recommendation

1.15 That the JSCEM recommend that the Commonwealth Electoral Act 1918 and the Referendum (Machinery Provisions) Act 1984 be amended to require that:

- for postal vote applications received up to and including the last mail on the Friday eight days before polling day, the AEC be required to deliver the postal voting material to the applicant by post unless otherwise specified by the applicant;

- for postal vote applications received after the last mail on the Friday eight days before polling day and up to and including the last mail on the Wednesday before polling day, the AEC be required to post or otherwise deliver the postal voting material by the best means possible; and

- for postal vote applications received after the last mail on the Wednesday before polling day, the applications be rejected on the grounds that delivery of postal voting material cannot be guaranteed, and that reasonable efforts be made to contact the applicants to advise them of the need to vote by other means.

Minter Ellison recommendation 9

It should be made clear that the DRO's obligation is to arrange for the delivery of the postal ballot papers to the GPV or applicant, and that it is at the DRO's discretion whether it is posted or other arrangements for its delivery are made:

- the DRO's decision should be determined by what method is most likely to ensure that the voting material is received in time for the GPV or applicant to record their vote before the close of the poll; and

- this will allow the DRO to take into account the location of the voter, Australia Post delivery times for ordinary post for that location, whether the elector has indicated that they will be away from their postal address after a certain day, how close polling day is etc.
The AEC's response

1.16 Noted – seek legal advice to clarify these issues and maybe propose amendments once advice received.

Minter Ellison recommendation 10

The AEC consider making a special point in the public education campaign associated with the next election of highlighting the difficulties associated with electors leaving it to the last week in the election period to lodge a PVA.

The AEC's response

1.17 Supported – will consider this when reviewing the voter services phase of the campaign in 2005.

Minter Ellison recommendation 11

The rules are changed so that:

- electors can, prior to the close of the polls, return their completed PVCs, envelope and ballot papers into the possession of the AEC by any convenient means, or post the material (provided that if posted, it is received within 13 days of polling day); and
- the AEC is then responsible for ensuring it is delivered to the appropriate DRO in time for it to be included in the preliminary scrutiny.

The AEC’s response

1.18 Supported – amend postal voting provisions of CEA to allow return of completed PVC by any convenient means other than post to a range of AEC officers as current arrangements could be seen as being restrictive; still within 13 days of polling day.

The AEC’s recommendation

1.19 That the JSCEM recommend that the Commonwealth Electoral Act 1918 and the Referendum (Machinery Provisions) Act 1984 be amended to allow electors to return their postal votes to any employee of the AEC by any convenient means and the AEC then deliver the postal vote to the appropriate Divisional Returning Officer within 13 days after polling day.

Minter Ellison recommendation 12

The rules for admitting PVC envelopes into the preliminary scrutiny are changed to say that, where the PVC envelope is not in the possession of the AEC before the close of the poll:
- it should only be accepted into the preliminary scrutiny where it is received through the post within 13 days after the close of the poll and the witness signature is dated with a day or date on or before polling day; and
- if there is no signature date, then irrespective of whether or not there is a legible postmark, the envelope should be rejected.

The AEC's response

1.20 Supported in principle – amend CEA to allow the date of the witness’s signature, not the postmark (no definition of postmark and are technical difficulties associated with mail deliveries and pick ups), to be used to determine whether a postal vote was cast prior to close of polling; previously rejected by JSCEM; require voter to confirm that they voted before 6pm on polling day through declaration block.

The AEC's recommendation

1.21 That the JSCEM recommend that the Commonwealth Electoral Act 1918 and the Referendum (Machinery Provisions) Act 1984 be amended so that postal voters are required to confirm by signing on the postal vote certificate envelope a statement such as 'I certify that I completed all voting action on the attached ballot paper/s prior to the date/time of closing of the poll in the electoral division for which I am enrolled.'

Minter Ellison recommendation 13

The AEC takes steps through its public education activities to ensure that the public is informed of the importance of a witness date.

The AEC's response

1.22 Supported – AEC to consider how best to inform electors of witness responsibility during review of public awareness campaign; note that any enlargement of the election advertising campaign would add significant to AEC’s election costs.

Minter Ellison recommendation 14

APVIS, or at any rate a form of centralised, computer-based printing and production system to support the distribution by the AEC of postal voting material, be retained.

The AEC’s response

1.23 Supported – can’t process current/expected volume of PVAs without support of centralised, computer-based printing and production system.
Minter Ellison recommendation 15

The flexibility to determine whether postal voting material should be produced centrally or through a local computer-based system in the office of DRO’s be retained.

The AEC’s response

1.24 Supported – local print is essential for when voting material is required immediately.

Minter Ellison recommendation 16

The AEC establish a planning team as soon as possible consisting of representatives of relevant areas in the AEC (ie the ESP Section, State and Territory Head Offices, DROs, the Public Awareness Media and Research Branch and Parliamentary and Ministerial Section) with the task, taking account of experience in the 2004 election, of:

- mapping each stage in the postal voting process
- identifying what needs to be done, by whom and in what timeframe, to ensure that each stage in the process is achieved effectively and efficiently
- undertaking a comprehensive risk assessment of each part (ie identification of risks, their removal or minimisation)
- formulating risk recovery procedures for each part of the process (identification of what would have to be done, who would do it, what resources would need to be available etc)
- undertaking an assessment of resources needed to achieve the outcomes, where additional resources may be required and a process for securing those additional resources
- identifying where contractors, service providers or stakeholders are involved or potentially affected, and what their roles and responsibilities would be
- preparing a report for the AEC Executive on planning for, and the development and implementation, of
  - the RFT process for the provision of postal voting material for the next election, or
  - if the AEC proposes to renew its contract with QM Technologies without a new RFT process, the negotiation of a new contract for those services
- ensuring that, drawing on the outcome of the work outlined above, the report to the Executive deals comprehensively with all the requirements recommended for inclusion in the RFT and/or contract negotiations (see recommendation 19 below)
for the purpose of preparing the report, consulting with other
Commonwealth agencies with similar mail processing service
requirements and with expertise and experience in dealing with
mail houses and involved in the provision of bulk personalised
printing services (such as the Australian Taxation Office,
Centrelink and possibly the Australian Bureau of Statistics).

The AEC’s response

1.25 Supported – established diverse and representative postal voting working
party in April 2005 to consider these matters and to thoroughly map each
stage of the postal voting process.

Minter Ellison recommendation 17

The AEC contract the services of a person with expertise and
experience in the mail house industry and in contract
management, under the direction of relevant AEC officers, to:
- take responsibility for the development of relevant
documentation to support
  - the RFT process for the APVIS contract
  - the tendering and contract negotiation
- develop the QA and FRS documentation for the next election
- manage the RFT preparation, tender evaluation, contract
  negotiation and implementation
- provide training to AEC QA staff in the lead up to the election
  (and share supervisory responsibilities for them during the
  contract)
- advise the AEC on relevant developments in new technology.

The AEC’s response

1.26 Supported in principle – will consider most appropriate way to ensure
that relevant skills and expertise are available during tendering,
evaluation and contract implementation; recognise cost implications.

Minter Ellison recommendation 18

The AEC consider ways in which the resources available to the
ESP Section can be supplemented, both during the period
immediately prior to, and in the election period.

The AEC’s response

1.27 Supported – will explore addition of short-term resources to ESP section
prior to and during election to undertake specific tasks, eg quality
assurance, user support and contract fulfilment.
Minter Ellison recommendation 19

The RFT (if this process is relevant), and the contract for the production of postal voting material for the next election, fully set out the AEC’s requirements, namely:

- the scope of the services to be provided including, at a minimum, the receipt, storage, processing and secure disposal of data, programming and development services, personalised printing, compilation of PVPs containing personalised and other material, lodgement of PVPs with Australia Post or other carriers as specified from time to time, provision and management of base stock etc

- how those services are to be delivered, in particular, that there is sufficient printing and mail processing capacity to manage both the production of PVPs and regenerated spoils in a timely way, including if necessary a ‘Local Print’ option

- management matters including, at a minimum, security of personal information, quality management systems, disaster recovery and business continuity, reconciliation and job tracking (including management and regeneration of spoils and their tracking), maintenance of job documentation, staff management

- account management matters including, at a minimum, staff of management team – responsibilities and reporting, financial management, reporting, performance management, corporate management, identification of staff who will have managerial responsibility and the staff with ‘on-the-ground’ responsibility for performance under the contract

- transition issues ie how a new contractor (or a new site of an existing contractor) will put in place processes and procedures necessary to support the performance of the contract, and post contract

- reports that the AEC would require including, at a minimum, transfer report – daily confirming receipt of all data, detailed daily progress report on PVC and PVP production and lodgement, incident reports (within a nominated time), stock report on production, use and levels of base stock, system development report, management report, assurance certificates about compliance with all the requirements of contract, certificate of destruction of data/spoils etc

- service levels that focus on each element of the production process that is vital to the performance required by the AEC, measure the contractor’s performance on that element and provides an incentive to the contractor to ‘get it right’ – these service levels would therefore:
⇒ include ‘service debits’ that will apply to each service level breach ie specific financial penalty for each breach of each kind of service level
⇒ set out the method by which the service level is to be checked eg contractor to inform AEC, AEC audit or review, problems reported by recipients or Australia Post, failure to provide reports of required content or at required time
⇒ include the full range of matters, strict compliance with which is an AEC requirement

- where it is proposed that more than one production site be used, that there are arrangements in place that will assure the same level of quality and performance at each site, and that each site will be applying the same (agreed) processes and procedures
- what arrangements are to be made with Australia Post for discounts under the Process Improvement Program, the implications for the way production is managed between sites and within a site, and the rules to apply in relation to ‘virtual’ lodgements
- what Quality Assurance arrangements the AEC will want for observing the compliance by the contractor with its Quality Assurance obligations.

The AEC’s response

1.28 Supported – will develop an RFT taking account of requirements above.

Minter Ellison recommendation 20

Any contract negotiated for the provision of postal voting material for the next election specifically cover the matters listed above.

The AEC’s response

1.29 Supported – will prepare a contract taking account of requirements in Recommendation 19; will seek specialist legal advice from appropriately skilled and experienced legal firm during contract negotiation.

Minter Ellison recommendation 21

Such a contract include a requirement that:

- each party keep the other fully informed about any material changes in circumstance between the finalisation of the contract and the time at which the contract services are to be provided; and
- the implications of any decisions that may impact on either party’s roles and responsibilities under the contract are fully discussed.
The AEC's response
1.30  Supported – will prepare a contract taking account of requirements above.

Minter Ellison recommendation 22
The issue of whether Central Print should be more or less ‘de-centralised’ (ie the number of sites to be used) should be considered in light of the circumstances that prevail at the time of the tendering process and during contract negotiation, and again before the election period if the circumstances require it.

The AEC's response
1.31  Supported – will determine appropriateness of multiple processing sites for central print during evaluation of tenders or development of new contract with QM Technologies.

Minter Ellison recommendation 23
The rules for determining whether postal voting material is produced by Central Print or Local Print at any particular election or at any particular time in an election period should be determined as part of the preparation for a particular election in light of the circumstances then prevailing, but the following may provide some guidance:

- where files are small and require special treatment and may result in substantial downtime in order to process (eg may require a change of material to be inserted in mail processing), they should not be sent to Central Print at least in the first week (if at all) if they can be effectively and efficiently handled through Local Print

- where more than one site is to be used and the work is divided between them by reference to the State or Territory in which the recipient of the PVP is enrolled (thus only requiring the insertion of certain kinds of Senate ballot papers), serious consideration needs to be given to the risks of compromising that division in order to get postal advantages

- every effort should be made to minimise the number of small files to be processed, particularly in the first week of production.

The AEC's response
1.32  Supported – AEC and contractor to jointly develop and document the process design.
**Minter Ellison recommendation 24**

The AEC, with a view to increasing its availability, undertake a comprehensive review of pre-polling which would consider the following matters:
- its advantages over postal voting (eg security, immediate inclusion of the vote in scrutiny etc)
- whether it provides a genuine alternative to postal voting
- its capacity to respond as demand requires
- whether it is resourced appropriately
- whether it is advertised appropriately
- whether the CEA should be amended to remove the necessity for gazettal of the opening hours (and possibly of the place proposed to be used as a pre-poll place), provided the AEC takes appropriate steps to ensure they are appropriately advertised (including on web site etc).

**The AEC’s response**

1.33 Supported – will conduct thorough review of current pre-poll voting arrangements by November 2005 to determine most appropriate locations and days and times of operation for pre-poll voting centres for the next election, and the most appropriate content and media for advertising.

1.34 Need to consider both postal voting and pre-poll voting in terms of service to the elector and admin of the service; postal voting has many advantages to the elector, but pre-poll has some advantages for admin; PVAs now more easily accessible, so postal voting more prevalent than pre-poll voting in 2004 for the first time; recognise cost implications of increasing the numbers of pre-poll voting centres.

1.35 Gazettal of times of operation of pre-poll voting centre makes it difficult for the AEC to extend the period of operation to meet unexpected demand.

**The AEC’s recommendation**

1.36 That the JSCEM recommend that the Commonwealth Electoral Act 1918 and the Referendum (Machinery Provisions) Act 1984 be amended to replace the requirement to gazette the location and time of operation of pre-poll voting offices with a requirement to publicise the location and time of operation of pre-poll voting offices.

**Minter Ellison recommendation 25**

The AEC computer and data recording and retrieval systems be upgraded to allow real-time information to be extracted by DROs
on the progress of the production of PVPs for individual postal voters.

The AEC's response

1.37 Supported – will enhance data in RMANS about PVA to include date the PVP was lodged with Australia Post, to increase the amount of information that can be supplied to individual electors about the progress of their vote.

Minter Ellison recommendation 26

In the lead up to the next election, the AEC:

- discuss with the Minister’s office options for a [sic] establishing a process for the provision of information about emerging issues during the election period, identifying which staff are to be involved, how and to whom requests for urgent briefing are to be handled, and how issues are to be followed up, and reported on, by the AEC (this would provide an opportunity for a discussion about the kind of information that the AEC feels able to provide during an election period, and in what form, and any perceived sensitivities)
- formulate guidelines reflecting the outcome of those discussions that would be available to all relevant staff prior to the election.

The AEC's response

1.38 Supported – will make arrangements to meet with the Minister’s office to advice above; include caretaker conventions to apply once an election is announced.

Minter Ellison recommendation 27

The AEC continue with its recent initiative of providing regular briefings to political parties and use that opportunity to explore options for protocols about the provisions of information in the period leading up to, and during, the next election period.

The AEC's response

1.39 Supported – will determine most effective and least time consuming manner of providing briefings to all political parties and candidate
Appendix E

Close of rolls enrolment transactions by type – States and Territories – 2004 Federal Election

<table>
<thead>
<tr>
<th></th>
<th>New enrolment (a)</th>
<th>Re-enrolment (b)</th>
<th>Reinstatement (c)</th>
<th>Transfer in intrastate (d)</th>
<th>Transfer in interstate (e)</th>
<th>Transfer out intrastate (f)</th>
<th>Transfer out interstate (g)</th>
<th>No change enrolment (h)</th>
<th>Address renumber (i)</th>
<th>Total Enrolment transactions (g)</th>
<th>Total Enrolment (g)</th>
<th>Objection (j)</th>
<th>Duplicate deletion (k)</th>
</tr>
</thead>
<tbody>
<tr>
<td>ACT</td>
<td>2,279</td>
<td>2,038</td>
<td>54</td>
<td>636</td>
<td>1,690</td>
<td>2,572</td>
<td>1,084</td>
<td>6</td>
<td>10,359</td>
<td>636</td>
<td>2,075</td>
<td>2,656</td>
<td>105</td>
</tr>
<tr>
<td>NSW</td>
<td>23,706</td>
<td>24,645</td>
<td>483</td>
<td>29,464</td>
<td>7,244</td>
<td>26,486</td>
<td>8,242</td>
<td>176</td>
<td>120,446</td>
<td>29,464</td>
<td>9,084</td>
<td>51,294</td>
<td>2,359</td>
</tr>
<tr>
<td>NT</td>
<td>835</td>
<td>1,160</td>
<td>31</td>
<td>315</td>
<td>1,439</td>
<td>1,250</td>
<td>698</td>
<td>0</td>
<td>5,728</td>
<td>315</td>
<td>1,280</td>
<td>507</td>
<td>54</td>
</tr>
<tr>
<td>QLD</td>
<td>10,098</td>
<td>13,066</td>
<td>359</td>
<td>18,116</td>
<td>8,443</td>
<td>20,736</td>
<td>5,799</td>
<td>169</td>
<td>76,786</td>
<td>18,116</td>
<td>5,766</td>
<td>102</td>
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<td>SA</td>
<td>9,163</td>
<td>5,337</td>
<td>29</td>
<td>8,630</td>
<td>1,984</td>
<td>8,773</td>
<td>3,363</td>
<td>52</td>
<td>37,331</td>
<td>8,630</td>
<td>2,927</td>
<td>89</td>
<td>890</td>
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<tr>
<td>TAS</td>
<td>2,136</td>
<td>1,890</td>
<td>9</td>
<td>1,376</td>
<td>1,288</td>
<td>3,128</td>
<td>1,274</td>
<td>1</td>
<td>11,099</td>
<td>1,376</td>
<td>1,209</td>
<td>5</td>
<td>130</td>
</tr>
<tr>
<td>VIC</td>
<td>15,863</td>
<td>19,456</td>
<td>310</td>
<td>23,101</td>
<td>5,902</td>
<td>22,530</td>
<td>11,326</td>
<td>162</td>
<td>98,650</td>
<td>23,101</td>
<td>5,624</td>
<td>34,617</td>
<td>1,375</td>
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<tr>
<td>WA</td>
<td>14,736</td>
<td>10,903</td>
<td>93</td>
<td>14,408</td>
<td>2,763</td>
<td>13,040</td>
<td>7,637</td>
<td>14</td>
<td>63,594</td>
<td>14,408</td>
<td>2,788</td>
<td>259</td>
<td>271</td>
</tr>
<tr>
<td>Australia</td>
<td>78,816</td>
<td>78,495</td>
<td>1,365</td>
<td>96,046</td>
<td>30,753</td>
<td>98,515</td>
<td>39,423</td>
<td>580</td>
<td>423,993</td>
<td>96,046</td>
<td>30,753</td>
<td>89,529</td>
<td>6,256</td>
</tr>
</tbody>
</table>

(a) Inclusion of an elector’s name on the roll based on the receipt of a claim, where no previous enrolment record exists.
(b) Inclusion of an elector’s name on the roll based on the receipt of a claim, where a non-current record exists.
(c) Re-instating an elector’s name on the roll from a non-current enrolment record where the removal of the elector was in error.
(d) Alteration of an elector’s enrolment details based on the receipt of an enrolment claim form, or in some circumstances written notice, from an elector. A ‘transfer in intrastate’ means the elector’s enrolled address moved from one division in a state to another division in the same state. A ‘transfer in interstate’ means the elector moved from their previous enrolled address to an address in a division in another state or territory. An ‘inter-area transfer’ is an alteration to an elector’s enrolled address within one division.
(e) The elector submitted an enrolment form that was identical to the elector’s current enrolment details and no change was required.
(f) Alteration of a currently enrolled elector’s address details after the receipt of information from the appropriate authority that the address details have been amended.
(g) Total enrolment transactions that added, amended or confirmed an elector’s enrolled address.
(h) These transfers out are the incidental transfers of the electors who were transferred into a new division (see above note (h)).
(i) Removals from the roll as a result of the objection process under Part IX of the Electoral Act.
(j) Removals from the roll as a result of the elector’s death under section 110 of the Electoral Act.
(k) Removals from the roll as a result of an elector having duplicate records.
Appendix F

Schedule 4 & 5 from the Electoral and Referendum Amendment Regulations 2000

Schedule 4 – Persons who can attest claims for enrolment (regulations 11, 12, 13)

<table>
<thead>
<tr>
<th>Item</th>
<th>Persons</th>
</tr>
</thead>
<tbody>
<tr>
<td>401</td>
<td>Accountant who is a registered tax agent</td>
</tr>
<tr>
<td>402</td>
<td>Bank officer, except the manager of a bank travel centre</td>
</tr>
<tr>
<td>403</td>
<td>Building society officer</td>
</tr>
<tr>
<td>404</td>
<td>Chartered professional engineer</td>
</tr>
<tr>
<td>405</td>
<td>Clerk, sheriff or bailiff of a court</td>
</tr>
<tr>
<td>406</td>
<td>Commissioner for Affidavits of a State or Territory</td>
</tr>
<tr>
<td>407</td>
<td>Commissioner for Declarations of a State or Territory</td>
</tr>
<tr>
<td>408</td>
<td>Commissioner for Oaths of a State or Territory</td>
</tr>
<tr>
<td>409</td>
<td>Credit union officer</td>
</tr>
<tr>
<td>410</td>
<td>Diplomatic or consular officer, except an honorary consular officer, of an Australian embassy, high commission, or consulate</td>
</tr>
<tr>
<td>411</td>
<td>Employee of a community, ethnic or remote centre who counsels or assists clients as part of the employee’s duties</td>
</tr>
<tr>
<td>412</td>
<td>Employee of a women’s refuge, or of a crisis and counselling service, who counsels or assists victims of domestic violence, sexual assault or sexual abuse as part of the employee’s duties</td>
</tr>
<tr>
<td>413</td>
<td>Fellow of the Association of Taxation and Management Accountants</td>
</tr>
<tr>
<td>414</td>
<td>Finance company officer</td>
</tr>
<tr>
<td>415</td>
<td>Full-time or permanent part-time employee of the Commonwealth, or a State or Territory, or a Commonwealth State or Territory authority</td>
</tr>
<tr>
<td>416</td>
<td>Full-time or permanent part-time teacher currently employed at a school or tertiary institution</td>
</tr>
<tr>
<td>417</td>
<td>Holder of a current liquor licence or his or her nominee</td>
</tr>
<tr>
<td>418</td>
<td>Holder of a current pilot's licence</td>
</tr>
<tr>
<td>419</td>
<td>Holder of a statutory office for which an annual salary is payable</td>
</tr>
<tr>
<td>420</td>
<td>Leader of an Aboriginal or Torres Strait Islander community</td>
</tr>
<tr>
<td>421</td>
<td>Licensed or registered real estate agent</td>
</tr>
<tr>
<td>422</td>
<td>Manager of a building society or credit union</td>
</tr>
<tr>
<td>423</td>
<td>Marriage celebrant within the meaning of the <em>Marriage Act 1961</em></td>
</tr>
<tr>
<td>424</td>
<td>Marriage counsellor within the meaning of the <em>Family Law Act 1975</em></td>
</tr>
<tr>
<td>425</td>
<td>Master of a merchant vessel</td>
</tr>
<tr>
<td>426</td>
<td>Member of an Aboriginal and Torres Strait Islander Community Council or Regional Council</td>
</tr>
<tr>
<td>427</td>
<td>Member of the Association of Consulting Engineers</td>
</tr>
<tr>
<td>428</td>
<td>Member of the Defence Force</td>
</tr>
<tr>
<td>429</td>
<td>Member of the ground staff of an airline that operates a regular passenger service</td>
</tr>
<tr>
<td>430</td>
<td>Member of the Institute of Company Secretaries of Australia</td>
</tr>
<tr>
<td>431</td>
<td>Member of the non-teaching or non-academic staff of a primary or secondary school or tertiary education institution</td>
</tr>
<tr>
<td>432</td>
<td>Member of the staff of a person who is a member of: (a) the parliament of the Commonwealth or a State; or (b) the legislature of a Territory; or (c) a local government authority of a State or Territory</td>
</tr>
<tr>
<td>433</td>
<td>Member of the staff of a State or Territory electoral authority</td>
</tr>
<tr>
<td>434</td>
<td>Member of the staff of the Australian Electoral Commission</td>
</tr>
<tr>
<td>435</td>
<td>Minister of religion within the meaning of the <em>Marriage Act 1961</em></td>
</tr>
<tr>
<td>436</td>
<td>Person employed as a remote resource centre visitor</td>
</tr>
<tr>
<td>437</td>
<td>Police aide</td>
</tr>
<tr>
<td>438</td>
<td>Postal manager or other permanent Australia Post employee</td>
</tr>
<tr>
<td>439</td>
<td>Prison officer</td>
</tr>
<tr>
<td>440</td>
<td>Registered nurse or enrolled nurse</td>
</tr>
<tr>
<td>441</td>
<td>A person who is not described in a preceding item in this Schedule who is authorised in writing by at least 3 persons described in items in the Schedule</td>
</tr>
<tr>
<td>442</td>
<td>A person who is not described in a preceding item in this Schedule before whom statutory declarations may be made under a law of the Commonwealth, a State or a Territory</td>
</tr>
</tbody>
</table>
## Schedule 5 Original documents (regulation 12)

<table>
<thead>
<tr>
<th>Item</th>
<th>Original documents</th>
</tr>
</thead>
<tbody>
<tr>
<td>501</td>
<td>Australian birth certificate, or an extract of an Australian birth certificate, that is at least 5 years old</td>
</tr>
<tr>
<td>502</td>
<td>Australian Defence Force discharge document</td>
</tr>
<tr>
<td>503</td>
<td>Australian marriage certificate</td>
</tr>
<tr>
<td>504</td>
<td>Certificate of Australian citizenship</td>
</tr>
<tr>
<td>505</td>
<td>Current Australian driver’s licence or learner driver’s licence</td>
</tr>
<tr>
<td>506</td>
<td>Current Australian passport</td>
</tr>
<tr>
<td>507</td>
<td>Current Australian photographic student identification card</td>
</tr>
<tr>
<td>508</td>
<td>Current concession card issued by the Department of Veterans’ Affairs</td>
</tr>
<tr>
<td>509</td>
<td>Current identity card showing the signature and photograph of the card holder, issued by his or her employer</td>
</tr>
<tr>
<td>510</td>
<td>Current pension concession card issued by the Department of Family and Community Services</td>
</tr>
<tr>
<td>511</td>
<td>Current proof of age card issued by a State or Territory authority</td>
</tr>
<tr>
<td>512</td>
<td>Decree nisi or a certificate of a decree absolute made or granted by the Family Court of Australia</td>
</tr>
<tr>
<td>513</td>
<td>Document of appointment as an Australian Justice of the Peace</td>
</tr>
<tr>
<td>514</td>
<td>A document that is not mentioned in a preceding item in this Schedule that is accepted by the Electoral Commission as evidence of the identity of a person</td>
</tr>
</tbody>
</table>
## Appendix G

### Countries with compulsory voting

<table>
<thead>
<tr>
<th>Country</th>
<th>Status*</th>
<th>Population *</th>
<th>Constitutional or legal authority/comments/penalty</th>
</tr>
</thead>
<tbody>
<tr>
<td>Austria</td>
<td>Free</td>
<td>8 200 000</td>
<td>Compulsory in 2 provinces, Tyrol and Vorarlberg, for provincial and presidential elections. Fine 1000 schillings for failure to vote without valid reason.</td>
</tr>
<tr>
<td>Belgium</td>
<td>Free</td>
<td>10 400 000</td>
<td>Constitution. Article 48. Adopted 1831. Revised 1920. Persons unable to vote personally may give power of attorney to family member. Penalties are official reprimands or fines.</td>
</tr>
<tr>
<td>Bolivia</td>
<td>Partly free</td>
<td>8 600 000</td>
<td>Constitution. Title 9. Electoral regime, Chapter 1. Suffrage. Article 219. ‘Suffrage constitutes the foundation of the representative democratic regime and it is based on the universal, direct and equal, individual and secret, free and obligatory vote; on a public counting of votes, and on a system of proportional representation.’ Electoral Code. Chapter 2. Suffrage. Article 6. ‘obligatory, because it constitutes a responsibility which cannot be renounced.’</td>
</tr>
<tr>
<td>Brazil</td>
<td>Free</td>
<td>176 500 000</td>
<td>Constitution. Article 14. Compulsory for citizens 18 years and over. Optional for illiterates and those over 70, and for those between 16 and 18 years. Fine</td>
</tr>
<tr>
<td>Chile</td>
<td>Free</td>
<td>15 800 000</td>
<td>Constitution. Article 15. ‘in popular voting, vote shall be personal, egalitarian and secret. In addition, for citizens it shall be compulsory.’</td>
</tr>
<tr>
<td>Country</td>
<td>Status*</td>
<td>Population *</td>
<td>Constitutional or legal authority/comments/penalty</td>
</tr>
<tr>
<td>---------------</td>
<td>------------------</td>
<td>--------------</td>
<td>---------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Cyprus</td>
<td>Free</td>
<td>900 000</td>
<td>Electoral Bill. Voting is compulsory and failure to vote constitutes a criminal offence. Fine of up to CY 200. Chapter 8, article 6 of Bill for the Registration of Electors and the Registrar of Electors makes registration compulsory. Failure to register: imprisonment of up to one month or fine of up to CY75 or both. Provisions applicable for unjustifiable failure to vote or register.</td>
</tr>
<tr>
<td>Ecuador</td>
<td>Partly free</td>
<td>12 600 000</td>
<td>Introduced in 1905. Constitution and National Law of Elections. Optional for illiterates or for over 65. Penalty: deprivation of civil rights</td>
</tr>
<tr>
<td>Egypt</td>
<td>Not free</td>
<td>72 100 000</td>
<td>Constitution. Article 62. 'Participation in public life is a national duty.'</td>
</tr>
<tr>
<td>Fiji Islands</td>
<td>Partly free</td>
<td>900 000</td>
<td>1998 Constitution. (Suspended 2000). Chapter 6, part 2, sections 54-57. $20 fine for failure to vote, $50 for failure to register</td>
</tr>
<tr>
<td>Greece</td>
<td>Free</td>
<td>11 000 000</td>
<td>Constitution of the Hellenic Republic, 1975, revised 1986. Article 51, Paragraph 3. 'The members of Parliament shall be elected through direct, universal and secret ballot by citizens who have the right to vote, as specified by law. The law cannot abridge the right to vote except in cases where minimum voting age has not been attained or in cases of illegal incapacity or as a result of irrevocable criminal conviction for certain felonies. Paragraph 5. 'Exercise of the right to vote shall be compulsory. Exceptions and penalties shall be specified each time by law.' Presidential Act No 92/9-5-94. Article 6. Paragraph 2. 'exercise of the right to vote is compulsory.' Law No 2623/25.6.98 provides voting is not compulsory for citizens over 70, or for electors overseas on national or European election days.</td>
</tr>
<tr>
<td>Italy</td>
<td>Free</td>
<td>57 200 000</td>
<td>Constitution. Article 48.2 'the vote is personal and equal, free and confidential. Voting is a civic duty'. Failure to vote may be noted on official papers.</td>
</tr>
<tr>
<td>Liechtenstein</td>
<td>Free</td>
<td>40 000</td>
<td>Voting is compulsory, but no penalty applies for failure to vote.</td>
</tr>
<tr>
<td>Luxembourg</td>
<td>Free</td>
<td>500 000</td>
<td>CIA Factbook: Parline. Fine</td>
</tr>
<tr>
<td>Nauru</td>
<td>Free</td>
<td>10 000</td>
<td>Compulsory for Nauruans aged over 20.</td>
</tr>
<tr>
<td>Paraguay</td>
<td>Partly free</td>
<td>6 200 000</td>
<td>Constitution. Article 118. Suffrage is a right, a duty, and a public function of a voter. It is the basis of a representative democracy. It is based on universal, free, direct, equal and secret voting, as well as on a publicly supervised vote count and a proportional representation system. Ley</td>
</tr>
<tr>
<td>Peru</td>
<td>Free</td>
<td>27 100 000</td>
<td>Constitution. Article 31. 'Voting is individual, equal, free, secret and obligatory up to the age of 70. It is optional after that age.'</td>
</tr>
<tr>
<td>Singapore</td>
<td>Partly free</td>
<td>4 200 000</td>
<td>Parliamentary Elections Act 1959. $5.00 penalty.</td>
</tr>
<tr>
<td>Switzerland</td>
<td>Free</td>
<td>7 300 000</td>
<td>The small canton of Schaffhausen has compulsory voting on all cantonal matters and in referenda.</td>
</tr>
<tr>
<td>Country</td>
<td>Status*</td>
<td>Population *</td>
<td>Constitutional or legal authority/comments/penalty</td>
</tr>
<tr>
<td>------------</td>
<td>---------</td>
<td>--------------</td>
<td>--------------------------------------------------</td>
</tr>
<tr>
<td>Thailand</td>
<td>Free</td>
<td>63 100 000</td>
<td>Constitution 1997. Chapter IV, Section 68. ‘Every person shall have a duty to exercise his or her right to vote at an election’ The person who fails to vote without notifying the appropriate cause of the inability to attend the election shall lose his or her right to vote as provided by law. The notification of the inability to attend the election and the provision of facilities for the attendance thereof shall be in accordance with the provisions of law.’</td>
</tr>
<tr>
<td>Turkey</td>
<td>Partly free</td>
<td>71 200 000</td>
<td>AEC. See also ‘Elections Round Up: Turkey’ in Representation, Vol. 36, No. 2, Summer 1999, p.188.</td>
</tr>
<tr>
<td>Uruguay</td>
<td>Free</td>
<td>3 400 000</td>
<td>Constitution. Article 77. ‘Suffrage shall be exercised in the manner determined by law, but on the following bases: Compulsory inscription in the Civil Register. Secret and compulsory vote. The law, by an absolute majority of the full membership of each chamber, shall regulate the fulfilment of this obligation.’ Fine</td>
</tr>
</tbody>
</table>

**TOTAL** 606 750 000

# Appendix H

## Full distribution of preferences for the Richmond Electorate

<table>
<thead>
<tr>
<th>Candidates</th>
<th>Party</th>
<th>Ex No</th>
<th>1st Pref Tfr</th>
<th>Exclusion 1 Tfr</th>
<th>Exclusion 2 Tfr</th>
<th>Exclusion 3 Tfr</th>
<th>Exclusion 4 Tfr</th>
<th>Exclusion 5 Tfr</th>
<th>Exclusion 6 Tfr</th>
</tr>
</thead>
<tbody>
<tr>
<td>LEES, Craig</td>
<td>FFP</td>
<td>5</td>
<td>1626</td>
<td>50</td>
<td>1676</td>
<td>216</td>
<td>1892</td>
<td>131</td>
<td>2023</td>
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<tr>
<td>JEFFERYS, Dean</td>
<td>NDP</td>
<td>1</td>
<td>341</td>
<td>0</td>
<td>0</td>
<td>0</td>
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<tr>
<td>WATT, Allan</td>
<td>VET</td>
<td>2</td>
<td>617</td>
<td>39</td>
<td>656</td>
<td>0</td>
<td>0</td>
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<tr>
<td>TYLER, Fiona</td>
<td>LFF</td>
<td>4</td>
<td>1417</td>
<td>26</td>
<td>1443</td>
<td>73</td>
<td>1516</td>
<td>57</td>
<td>1573</td>
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<tr>
<td>FLOWER, Susanna</td>
<td>GRN</td>
<td>6</td>
<td>9751</td>
<td>166</td>
<td>9917</td>
<td>79</td>
<td>9996</td>
<td>369</td>
<td>10365</td>
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<tr>
<td>WINTON-BROWN, Timothy</td>
<td>DEM</td>
<td>3</td>
<td>913</td>
<td>17</td>
<td>930</td>
<td>47</td>
<td>977</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td># ELLIOT, Justine</td>
<td>ALP</td>
<td></td>
<td>28059</td>
<td>29</td>
<td>28088</td>
<td>111</td>
<td>28199</td>
<td>234</td>
<td>28433</td>
</tr>
<tr>
<td>ANTHONY, Larry</td>
<td>LIB</td>
<td>36095</td>
<td>14</td>
<td>36109</td>
<td>130</td>
<td>36239</td>
<td>186</td>
<td>36425</td>
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<tr>
<td></td>
<td></td>
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<td>78819</td>
<td>341</td>
<td>78819</td>
<td>656</td>
<td>78819</td>
<td>977</td>
<td>78819</td>
</tr>
</tbody>
</table>

# Elected