## HOUSE OF REPRESENTATIVES PRACTICE

### SIXTH EDITION

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#### TO THE HONOURABLE THE SPEAKER AND MEMBERS OF THE HOUSE OF REPRESENTATIVES

### Preface

It is now a little over seven years since the publication of the 5th edition of *House of Representatives Practice* in May 2005. Although it is always difficult to see the present in a reasonable perspective, those who have been involved in the work of the House and other observers would probably agree that these years have been of particular interest and importance in institutional terms.

The most significant developments have been those resulting from the elections of 21 August 2010 which, for the first time since 1940, saw no party or coalition win a majority of seats in the House. Negotiations prior to the formation of a new government resulted in agreement to change many provisions governing the operations of the House. The new Parliament saw changes to provisions for the consideration of bills, for the operation of committees, and in relation to Question Time. There was a considerable increase in the amount of time available for private Members' business and new roles for the Selection Committee.

Amendments to the standing orders implementing the revised procedures are covered in the updated text. As would be expected, the new provisions and the fluidity inherent in minority government have necessitated a considerable number of important interpretations and decisions, and these are also reflected in the text. Annual statistics in appendixes have been updated to 2011. Otherwise, the content of the publication is up to date as at the end of the Budget sittings on 28 June 2012.

House of Representatives Practice is the premier publication of the Department of the House of Representatives, and I am grateful for the input and assistance of colleagues throughout the department. I also acknowledge the valued contribution of the former Clerk, Ian Harris, who, prior to his retirement in 2009, had cleared the updates to that point. I thank the Australian Electoral Commission for its assistance in reviewing the text of Chapter 3, 'Elections and the Electoral System'. I am also grateful to my colleague, Dr Rosemary Laing, Clerk of the Senate, for providing an advance copy of the 13th edition of *Odgers' Australian Senate Practice* so that our many references to *Odgers* could be updated. My special thanks are due to Peter Fowler, who has coordinated the production of each edition since the 2nd edition in 1989. Once again Peter has managed the prepublication stages, and has contributed substantially to the content. Peter's editorial skills and his wealth of knowledge of the practice and procedures of the House are evidenced throughout the publication.

We hope that this new edition will be of assistance to Members and informative to all who are interested in the work of the House and of the Federal Parliament.

Bernard Wright Clerk of the House August 2012

V

# Contents

		Page
	Preface	
	Chapter summaries Reference guide	
	Reference guide	1A
1	The Parliament and the role of the House	1
2	House, Government and Opposition	43
3	Elections and the electoral system	83
4	Parliament House and access to proceedings.	105
5	Members	131
6	The Speaker, Deputy Speakers and officers	161
7	The parliamentary calendar	
8	Order of business and the sitting day	
9	Motions	
10	Legislation	
11	Financial legislation	419
12	Senate amendments and requests	
13	Disagreements between the Houses	
14	Control and conduct of debate	
15	Questions	
16	Non-government business	
17	Documents	601
18	Parliamentary committees	
19	Parliamentary privilege	731
App	pendixes and attachments	779
Ind	'ex	

vii

### Appendixes

1	Governors-General	.781
2	Speakers of the House of Representatives	.782
3	Deputy Speakers	
4	Leaders of the Opposition	.791
5	Clerks of the House of Representatives	.792
6	Prime Ministers.	.793
7	Chronological list of Ministries	.794
8	Leaders of the House	.795
9	Number of Ministers-statutory variations	.796
10	Party affiliations in the House of Representatives	
11	Electoral divisions—number at general elections	
12	General elections-significant dates from 19th to 43rd Parliaments	
13	Election petitions—House of Representatives	
14	Referendums to alter the Constitution	
15	Chronology of Parliaments	.808
16	Sittings of the House	
17	Consideration of legislation by the House	
18	Senate requests for amendments to bills	.819
19	Bills reserved for the Sovereign's assent and bills returned by the	
	Governor-General with recommended amendments	.855
20	Statistics on selected House proceedings	.856
21	Questions	.859
22	Proportion of House time by category of business-recent Parliaments	.860
23	Percentage of House time spent on Government and Private Members'	
	Business—recent Parliaments	.861
24	Committees of the House of Representatives and joint committees	.862
25	Matters raised as matters of privilege in the House	.866
Rules	for joint sittings	012
·		
Parlia	mentary Privileges Act 1987	.917
Parliamentary Precincts Act 1988		
The Co	onstitution	.943

### Illustrations

The House of Representatives Chamber	
The parliamentary calendar in perspective	
House of Representatives order of business	
Federation Chamber order of business	
The procedure for dealing with a motion	
Stages a House bill goes through	
Form of a petition	631
The making of an Act of Parliament	

#### viii