

1914.

THE PARLIAMENT OF THE COMMONWEALTH.

No. 1.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

SECOND SESSION OF THE FIFTH PARLIAMENT.

WEDNESDAY, 15TH APRIL, 1914.

1. The House of Representatives met pursuant to proclamation of His Excellency the Governor-General, bearing date the eleventh day of March, 1914, which Proclamation was read at the Table by the Clerk, as follows :—

PROCLAMATION

Commonwealth of
Australia to wit.
DENMAN,
Governor-General.

By His Excellency the Right Honorable THOMAS, Baron DENMAN, a Member of His Majesty's Most Honorable Privy Council, Knight Grand Cross of the Most Distinguished Order of Saint Michael and Saint George, Knight Commander of the Royal Victorian Order, Governor-General and Commander-in-Chief of the Commonwealth of Australia.

WHEREAS by the Commonwealth of Australia Constitution it is amongst other things enacted that the Governor-General may appoint such times for holding the Sessions of the Parliament as he thinks fit, and also from time to time by Proclamation, or otherwise, prorogue the Parliament : AND WHEREAS on the twenty-ninth day of January, One thousand nine hundred and fourteen, the Parliament was prorogued until the eighteenth day of March, One thousand nine hundred and fourteen, and it is expedient to further prorogue the said Parliament : Now therefore I, THOMAS, Baron DENMAN, the Governor-General aforesaid, in exercise of the power conferred by the said Constitution, do by this my Proclamation further prorogue the said Parliament until Wednesday, the fifteenth day of April, One thousand nine hundred and fourteen, and I do appoint the said Wednesday, the fifteenth day of April, One thousand nine hundred and fourteen, as the day for the said Parliament to assemble and be holden for the despatch of business. And all Members of the Senate and of the House of Representatives respectively are hereby required to give their attendance accordingly, in the building known as the Houses of Parliament, situate in Spring-street, in the City of Melbourne, at half-past Two in the afternoon on the said Wednesday, the fifteenth day of April, One thousand nine hundred and fourteen.

Given under my Hand and the Seal of the Commonwealth of Australia aforesaid, this eleventh day of March, in the year of our Lord One thousand nine hundred and fourteen, and in the fourth year of His Majesty's reign.

By His Excellency's Command,

(L.S.)

JOSEPH COOK.

GOD SAVE THE KING!

15th April, 1914.

2. Mr. Speaker took the Chair and read Prayers.
3. MESSAGE FROM HIS EXCELLENCY THE GOVERNOR-GENERAL BY THE USHER OF THE SENATE.—The following Message was delivered by the Usher of the Senate:—

MR. SPEAKER,

His Excellency the Governor-General desires the attendance of this honorable House in the Senate Chamber forthwith.

Accordingly Mr. Speaker with the Members of the House went to attend His Excellency:—And having returned—

4. RETURNS TO WRITS (KALGOORLIE AND ADELAIDE DIVISIONS).—Mr. Speaker announced that during the recess he had received a Return to the Writ which he had issued on the 5th December last, for the election of a Member to serve for the Electoral Division of Kalgoorlie, in the State of Western Australia, and that by the indorsement on the Writ it appeared that Hugh Mahon had been elected in pursuance of the said Writ; and that he had also received a Return to the Writ which he had issued on the 8th December last, for the election of a Member to serve for the Electoral Division of Adelaide, in the State of South Australia, and that by the indorsement on the Writ it appeared that George Edwin Yates had been elected in pursuance of the said Writ.
5. MEMBERS SWORN.—The Honorable Hugh Mahon and George Edwin Yates, Esquire, were introduced, and severally made and subscribed the Oath required by law.
6. TEMPORARY CHAIRMEN OF COMMITTEES.—The following Warrant, nominating Temporary Chairmen of Committees, pursuant to Standing Order No. 25, was laid upon the Table by Mr. Speaker:—

The Parliament of the Commonwealth.

HOUSE OF REPRESENTATIVES.

Pursuant to the provisions of the Standing Order numbered 25, I do hereby nominate—

Llewelyn Atkinson, Esquire,
The Honorable Frederick William Bamford,
Matthew Charlton, Esquire,
William Maloney, Esquire, and
John Thomson, Esquire,

to act as Temporary Chairmen of Committees when requested so to do by the Chairman of Committees.

Given under my hand this fifteenth day of April, One thousand nine hundred and fourteen.

W. ELLIOT JOHNSON,
Speaker.

7. PARLIAMENTARY WITNESSES BILL.—Mr. Joseph Cook moved, That he have leave to bring in a Bill for an Act relating to Parliamentary Witnesses.
Question—put and passed.
Mr. Joseph Cook then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Ordered—That the second reading be made an Order of the Day for to-morrow.
8. PETITION.—Mr. Bamford presented a Petition from certain residents of Woodlark Island, in the Territory of Papua, praying that a radio-telegraphic station may be established at Woodlark Island.
Petition received and read.
9. HIS EXCELLENCY THE GOVERNOR-GENERAL'S SPEECH.—Mr. Speaker reported that the House had this day attended His Excellency the Governor-General in the Senate Chamber, when His Excellency was pleased to make a Speech to both Houses of the Parliament, of which Mr. Speaker said he had, for greater accuracy, obtained a copy, which read as follows:—

GENTLEMEN:

1. On account of health and other private reasons, I have felt obliged to resign the office of Governor-General of the Commonwealth before the expiration of the full period for which I was appointed. This will be the last occasion, therefore, on which I shall be privileged to call you to your high and responsible duties.

My stay in Australia has been a most pleasant and useful one to me, and I would fain hope it may have been of some slight service to Australia. My relations with both Governments and people have been of the happiest kind, and Lady Denman and I shall leave Australia with feelings of the deepest regret.

2. The exigencies of public affairs have caused me to summon you to resume your deliberations earlier than usual. My Advisers consider that under existing circumstances a prolonged recess is not advisable, and that Parliament should be given an early opportunity of considering the best means of expediting the despatch of urgent public business.

15th April, 1914.

3. During the first session of this Parliament my Ministers, for reasons which they advise me were beyond their control, were unable to pass legislation on many subjects outlined in their policy statement presented to you on 12th August last. Those subjects comprised Bills dealing with the prohibition of preference or favoritism in Government employment, and the restoration of the electoral provisions for voting by post.

4. These measures failed to pass, and it is intended to make a further effort to pass them in the short session now commencing.

5. The Report of the Conference of the Premiers of the States with my Ministers will be submitted to you, embracing full information as to the conclusions arrived at.

6. The question of the transfer of the State debts has engaged the consideration of my Ministers, in conference with the Premiers, and the matter is to be further discussed at an early meeting of the Treasurer of the Commonwealth and the Treasurers of the States. It is expected that a satisfactory arrangement will be arrived at.

7. My Advisers have, in conference with the State Premiers, undertaken to bring before Parliament at an early date certain measures to give effect to agreements there arrived at, and accordingly a Bill will be presented for abolishing the dual control of the savings of the people existing at present, and making such arrangements with the State Governments as will greatly strengthen the Commonwealth Bank, increasing its resources and enabling it to be of immense service to the people of the Commonwealth in connexion with the management of their debts, and, it is hoped, new loan negotiations.

8. My Advisers submitted to the Premiers' Conference a proposal for the establishment of a uniform railway gauge throughout the Commonwealth, and suggested that the question be referred to the Inter-State Commission for examination and report. This was agreed to.

My Advisers are confident that a workable scheme for carrying out and financing this desirable object will result from its deliberations.

9. A Bill will also be introduced to give effect to an agreement entered into between the Commonwealth and the States of New South Wales, Victoria, and South Australia, for the future use and control of the waters of the River Murray and its tributaries for irrigation and navigation, and to reconcile the interests of the Commonwealth and the riparian States mentioned.

10. My Advisers hope to place before you a proposal for co-operation of the Commonwealth with the States with regard to immigration.

11. A Bill will be introduced giving additional powers of control over combines affecting, or likely to affect, injuriously the trade and commerce of Australia.

12. It is intended later in the year to bring forward proposals for meeting the financial issues which will then claim the serious attention of both Houses.

13. The Inter-State Commission is engaged considering the Tariff question. My Ministers look forward with great hope to the labours of the Commission in regard to this important and difficult matter.

14. The defence schemes are both progressing satisfactorily. The Inspector-General of Oversea Forces is completing an inspection of all sections of the Military Forces, and his report will be shortly available.

The construction of naval bases is proceeding on lines laid down by Admiral Henderson, and, pending the receipt of the final report of Sir Maurice Fitzmaurice regarding Cockburn Sound, it is intended to proceed with such preliminary work as is justified by the information already available.

15. The Report of the Commission on the Northern Territory has been received, and comprehensive proposals for its development have been prepared which, together with the Report, will be laid before you. The permanent survey of the railway route from Katherine to Pine Creek, and trial surveys from Oodnadatta to the Katherine River and to the Queensland border have been completed.

16. The construction of the Trans-Australian Railway from Port Augusta to Kalgoorlie is progressing; 150 miles have already been laid, and as sufficient rolling-stock is now to hand, much greater progress is assured.

17. I now leave you to the discharge of your high and important duties, in the earnest hope that, under Divine guidance, your deliberations may further the welfare of the people of Australia.

10. ADDRESS IN REPLY TO HIS EXCELLENCY THE GOVERNOR-GENERAL'S SPEECH.—Mr. Joseph Cook moved, That a Committee consisting of Mr. Kendell, Mr. Fleming, and Mr. W. H. Irvine be appointed to prepare an Address in Reply to the Speech delivered by His Excellency the Governor-General to both Houses of the Parliament, and that the Committee do report this day.

Question—put and passed.

15th April, 1914.

11. PAPERS.—Mr. Speaker presented, pursuant to Statute—

Commonwealth Bank Act—Commonwealth Bank of Australia—Balance Sheet at 31st December, 1913, together with Auditor-General's Report thereon.

The following Papers were presented, by command of His Excellency the Governor-General—
Prime Minister's Department—

Powellised and other Timbers—Interim Report of the Royal Commission.

Electoral Matters—Interim Report of the Royal Commission.

Dominions Royal Commission (Imperial)—Natural Resources, Trade, and Legislation of certain portions of His Majesty's Dominions—

First Interim Report.

Second Interim Report.

Minutes of Evidence—Taken in—

London, October and November, 1912—

Part I.—Migration.

Part II.—Natural Resources, Trade, and Legislation.

New Zealand, 1913.

Australia, 1913—

Part I.

Part II.

London, November, 1913; and Papers laid before the Commission.

Department of Home Affairs—

Federal Territory—Report on a Geological Reconnaissance of, with special reference to available Building Materials, by D. J. Mahony, M.Sc., F.G.S., and T. Griffith Taylor, B.Sc., B.E., B.A., F.G.S.

Defence Department—

Naval Defence—Reports by Sir Maurice Fitzmaurice on Flinders Naval Base (Port Western) and other matters.

Severally ordered to lie on the Table.

The following Papers were presented, pursuant to Statute—

Prime Minister's Department—

Public Service Act—

Regulations—Statutory Rules 1913, No. 341.

Promotions of—

H. N. M. Parke, W. J. Hall, as Clerks, 4th Class, Public Service Commissioner's Office.

H. C. Hine, as Clerk, 4th Class, Auditor-General's Office, Central Staff.

J. Robinson, Examiner in Charge, Auditor-General's Office, New South Wales, to 1st Class.

Department of the Treasury—

Audit Act—

Naval Account Regulations—Statutory Rules 1914, No. 18.

Treasury Regulations Amended—

Statutory Rules 1913, Nos. 297, 334.

Statutory Rules 1914, No. 6.

Transfers of Amounts approved by the Governor-General in Council—

Financial Year 1913-14, dated—

5th February, 1914.

5th March, 1914.

25th March, 1914.

Commonwealth Bank Act—

Savings Bank Department Regulations—Statutory Rules 1913, No. 333.

Commonwealth Workmen's Compensation Act—

Regulations—Statutory Rules 1913, No. 336.

Invalid and Old-age Pensions Act—

Regulation—Statutory Rules 1914, No. 10.

Land Tax Assessment Act—

Regulations Amended—

Statutory Rules 1913, Nos. 335, 337.

Statutory Rules 1914, No. 5.

Maternity Allowance Act—

Regulation—Statutory Rules 1913, No. 298.

Regulation—Statutory Rules 1913, No. 299.

Public Service Act—

Appointments of—

C. E. Deacon, as Valuer, Class D, Professional Division, Land Tax Branch, Queensland.

O. L. Wild and W. J. Gore, as Valuers, Class D, Professional Division, Land Tax Branch, New South Wales.

PAPERS—*continued.*

Department of the Treasury—*continued.*

Public Service Act—*continued.*

Promotions of—

A. Hampton, as Clerk, 4th Class, Land Tax Branch, Central Staff.

J. E. Martin, as Clerk, 4th Class, Land Tax Branch, Central Staff.

W. McPherson, as Deputy Commissioner of Pensions and Deputy Commissioner of Maternity Allowances, 2nd Class, Pensions Branch, New South Wales.

Telegraphs and Telephones Special Works Account Act—

Transfers of Amounts approved by the Governor-General in Council, dated—
17th December, 1913.

5th March, 1914.

Attorney-General's Department—

Conciliation and Arbitration Act—

Regulations—Statutory Rules 1913, No. 331.

Copyright Act—

Regulations—Statutory Rules 1913, No. 338.

High Court Procedure Act and Judiciary Act—

Rule of Court—Amendment of "Practitioners Admission Rules"—Statutory Rules 1913, No. 330.

Public Service Act—

Appointments of—

J. G. B. Castieau to new position of Clerk, Class E, Professional Division, Central Staff.

C. W. Davies to new position of Clerk, Class E, Professional Division, Crown Solicitor's Office, Melbourne.

S. S. Mackenzie, as Clerk, Class E, Professional Division, Central Staff.

Promotion of—

F. F. Clausen, as Clerk, Fourth Class, Crown Solicitor's Office, Melbourne.

Trade Marks Act—

Regulations—Statutory Rules 1913, No. 339.

Department of External Affairs—

Naturalization Act—

Return of number of persons to whom Certificates of Naturalization were granted during 1913.

Papua—

Ordinances of 1913—

No. 6—Quarantine.

No. 7—Noxious Plants.

No. 8—Printers and Newspapers.

No. 9—Evidence and Discovery.

No. 10—Weights and Measures.

No. 11—Probate and Administration.

No. 12—Succession Duties.

No. 13—Real Property.

No. 14—Papuan Antiquities.

No. 16—Customs.

No. 17—Plants Diseases.

No. 18—Dog.

No. 19—Supplementary Appropriation (No. 1) 1913-14.

Ordinances of 1914—

Land.

Ordinances Revision.

Native Labour.

Department of Trade and Customs—

Beer Excise Act—Regulations—Statutory Rules 1913, No. 317.

Bounties Act—Regulations—Statutory Rules 1913, No. 306.

Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1913, No. 347.

Customs Act—Regulations—Statutory Rules 1913, No. 346.

Distillation Act—Regulations—Statutory Rules 1913, No. 343.

Excise Act—Regulations—Statutory Rules 1913, No. 345.

Manufactures Encouragement Act—Regulations—Statutory Rules 1913, No. 316.

Spirits Act—Regulations—Statutory Rules 1913, No. 344.

Postmaster General's Department—

Post and Telegraph Act—

Regulations—

Post and Telegraph—Statutory Rules 1913, No. 348.

Telephone—Statutory Rules 1913, No. 349.

Telegraph Lines (Protection)—Statutory Rules 1913, No. 350.

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PAPERS—*continued.*Postmaster-General's Department—*continued.*Post and Telegraph Act—*continued.*

Regulations Amended (Provisional)—

Statutory Rules 1913, Nos. 318, 319.

Statutory Rules 1914, Nos. 9, 11, 12, 17, 22, 25, 26, 30.

Regulations Amended—

Statutory Rules 1913, Nos. 309, 314, 320.

Public Service Act—

Appointments of—

T. G. Gray, as Draughtsman, Class E, Electrical Engineer's Branch, Queensland.

A. E. McCloskey, as Electrical Engineer, Class B, Brisbane.

T. H. Sewell, as Draughtsman, Class F, Electrical Engineer's Branch, Brisbane.

Promotions of—

T. L. Coughlan, as Postmaster, 3rd Class, Walgett.

S. Dunlop, H. Macklin and W. McGregor, as Inspectors, 2nd Class, Inspection Branch, Queensland.

E. J. Marquard, as Clerk, 2nd Class, Correspondence and Records Branch, Melbourne.

W. Palmer, as Postmaster, Grade IV., 3rd Class, Corowa.

G. F. Riddett, as Clerk-in-Charge, 2nd Class, Money Order Branch, New South Wales.

H. J. Rowthorn, as Clerk-in-Charge, 3rd Class, Accounts Branch (Telegraph Accounts), New South Wales.

W. K. Ryan, as Postmaster, 3rd Class, Cloncurry.

E. Stanfield, as Accountant and Controller, 2nd Class, Accounts and Money Order Branch, Hobart.

F. G. Thorpe, Clerk, Correspondence and Records Branch, Melbourne, to 4th Class.

C. J. Westhoven, Inspector of Accounts, Chief Accountant's Office, Central Staff, to 1st Class.

G. E. Wright, Clerk, Correspondence and Records Branch, Melbourne, to 4th Class.

Wireless Telegraphy Act—Regulations—Statutory Rules 1913, No. 351.

Department of Home Affairs—

Lands Acquisition Act—

Land acquired under, at—

Baulkham Hills, New South Wales—For Defence purposes.

Bligh, South Australia—For Postal purposes.

Burnie, Tasmania—For Postal purposes.

Camberwell, Victoria—For Defence purposes.

Crystal Brook, South Australia—For Defence purposes.

Daylesford, Victoria—For Defence purposes.

Doodlakine, Western Australia—For Postal purposes.

Dorrigo, New South Wales—For Defence purposes.

Dowsing's Point, near Hobart, Tasmania—For Defence purposes.

East Perth, Western Australia—For Postal purposes.

Finley, New South Wales—For Postal purposes.

Friezland, Queensland—For Postal purposes.

George Town, Tasmania—For Defence purposes.

Ginninderra, Federal Territory—For Federal Capital purposes.

Jervis Bay, New South Wales—For Defence purposes.

Kilkenny, South Australia—For Defence purposes.

Latrobe, Tasmania—For Defence purposes.

Marrickville, New South Wales—For Defence purposes.

Maryborough, Queensland—For Defence purposes.

Molong, New South Wales—For Defence purposes.

Newmarket, Queensland—For Postal purposes.

Pentland, Queensland—For Postal purposes.

Prospect, South Australia—For Defence purposes.

Rosewood, Queensland—For Postal purposes.

Ryde, New South Wales—For Postal purposes.

Sydney, New South Wales—For Postal purposes.

Wallendbeen, New South Wales—For Postal purposes.

Wallsend, New South Wales—For Defence purposes.

Wallumbilla, Queensland—For Postal purposes.

15th April, 1914.

PAPERS—*continued.*Department of Home Affairs—*continued.*

Public Service Act—

Appointments of—

A. T. M. Potter, as Draughtsman, Class F, Professional Division, Lands and Survey Branch.

P. L. Sheaffe, as Surveyor, Class C, Professional Division, Lands and Surveys Branch.

Promotions of—

W. Butler, as Clerk, 4th Class, Public Works Branch, New South Wales.

H. A. Dixon, as Assistant Engineer, Class E, Public Works Branch, Central Staff.

R. A. Featherston and J. A. Allan, as Clerks, 4th Class, Accounts Branch, Melbourne, and Public Works Branch, Sydney, respectively.

J. H. Hartshorn, as Clerk, 4th Class, Meteorological Branch, Queensland.

N. R. James, as Clerk, 4th Class, Meteorological Branch, South Australia

Defence Department—

Defence Act—

Regulations—

Landing of Sailors from Foreign Men-of-War, &c.—Statutory Rules 1913, No. 325.

Military College—Statutory Rules 1913, No. 326.

Military Forces—Statutory Rules 1913, No. 327.

Military Forces—Financial and Allowance—Statutory Rules 1913, No. 332.

Universal Training—

Parts I., II., and III.—Statutory Rules 1913, No. 328.

Part IV.—Statutory Rules 1913, No. 329.

Part V. (Provisional)—Statutory Rules 1914, No. 19.

Regulations Amended (Provisional)—

Military Forces—

Statutory Rules 1913, Nos. 312, 313, 322, 323.

Statutory Rules 1914, Nos. 3, 13, 27, 29.

Military Forces—Financial and Allowance—

Statutory Rules 1913, Nos. 321, 324.

Statutory Rules 1914, Nos. 1, 2, 15, 20, 23, 28.

Universal Training—

Statutory Rules 1913, No. 311.

Statutory Rules 1914, Nos. 4, 14, 16, 24.

Naval Defence Act—Naval Forces—Regulation Amended—Statutory Rules 1914, No. 21.

Public Service Act—

Promotions of—

H. W. Cooley, as Clerk, 3rd Class, Accounts Branch, Central Staff.

V. C. Duffy, as Clerk, 4th Class, Central Staff.

G. P. Embelton, as Clerk, 4th Class, Central Staff.

D. W. Fordyce, as Clerk, 4th Class, Accounts Branch, Victoria.

A. J. Harney, as Clerk, 4th Class, New South Wales.

R. J. Murphy, as Clerk, 3rd Class, Central Administration.

12. ADDRESS IN REPLY TO HIS EXCELLENCY THE GOVERNOR-GENERAL'S SPEECH.—Mr. Kendell brought up the Address in Reply to His Excellency's Speech, prepared by the Committee appointed this day, and the same was read by the Clerk, as follows:—

MAY IT PLEASE YOUR EXCELLENCY—

We, the House of Representatives of the Parliament of the Commonwealth of Australia, in Parliament assembled, beg to express our loyalty to our Most Gracious Sovereign, and to thank Your Excellency for the Speech which you have been pleased to address to Parliament.

Mr. Kendell moved, That the Address be agreed to by the House.

Mr. Fleming seconded the motion.

Mr. Fisher moved, That the debate be now adjourned.

Question—That the debate be now adjourned—put and passed.

Ordered—That the resumption of the debate be made an Order of the Day for to-morrow.

13. TIME OF NEXT MEETING.—Mr. Joseph Cook moved, That the House, at its rising, adjourn until to-morrow, at half-past two o'clock p.m.

Debate ensued.

Question—put and passed.

15th April, 1914.

14. ADJOURNMENT.—Mr. Joseph Cook moved, That the House do now adjourn.
Debate ensued.
Question—put and passed.

And then the House, at half-past five o'clock p.m., adjourned until to-morrow, at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—
Mr. Sinclair and Mr. Bruce Smith.

C. GAVAN DUFFY,
Clerk of the House of Representatives.